

Today's vote will decide whether to allow higher bond rates

Story and list of polling places, Page 4A

The Arizona Daily Star

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A PULITZER PRIZE-WINNING NEWSPAPER

254 62 PAGES

Council orders consolidation effort

By Joe Burchell and Howard Fischer The Arizona Daily Star

Consolidation of city-county government took a step forward yesterday when the City Council ordered City Manager Joel Valdez to begin implementing the concept in five service areas.

The City Council cancels closed talks on the threatened Sun Tran bus strike. Page 4B.

The five areas in which the consolidation effort was ordered are parks, purchasing and landfill operations, which would become the province of the city, building safety and code enforcement, and management of the federal Comprehensive Employment and Training Act program, which the county would run.

ments that duplicate each other's efforts is a result of direct negotiations between Democratic Councilmen Tom Volgy and George Miller and Democratic Supervisors Sam Leno and David Yetman.

Yetman said he may exclude consideration of parks for the time being when he introduces the proposal before the supervisors today.

Yetman said he isn't necessarily opposed to a parks consolidation, but he wants more details on servicing of parks in outlying areas such as Ajo and Marana worked out before bringing that issue before the supervisors.

The city and county have discussed the possibilities for eliminating duplicated services for years, with limited success.

In the past two years, with increasingly leaner budgets and new state spending limits, city and county supervisors have stepped up.

But the response by staff members taking part in the talks was generally a pessimistic report that cost savings would be minimal or that administrative differences between the two governments made consolidation a bad idea, or that one side or the other was uncooperative.

Volgy said neither government knows yet

how much money can be saved by the proposal.

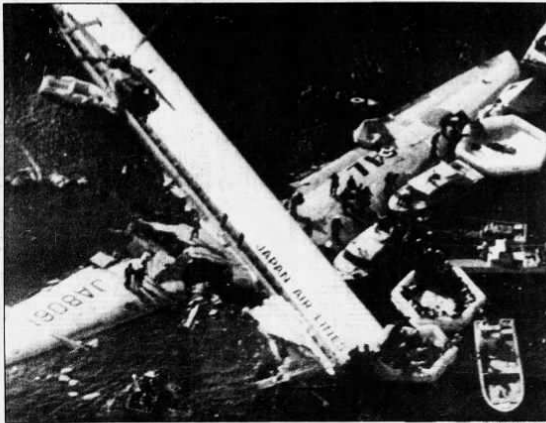
"That's one of the things we want to find out," he said.

Valdez told the council he has no objection to the proposal, but questions whether it can be accomplished as quickly as the council wants.

He said the budget is almost completed and ready for submission.

Maybe not, Miller responded, but progress can be made and the council wants

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Rafts and boats crowd the Tokyo Bay crash site to find survivors on the Japan Air Lines jet

Jet crash in Tokyo Bay kills 23

TOKYO (AP)—A Japanese airliner on a domestic flight crashed into the shallow waters of Tokyo Bay this morning. Police reported 23 people were killed, four were missing and 17 were rescued.

Japan Air Lines said about 80 of the survivors were in serious condition, and the rest had lesser injuries.

One passenger with a Korean name was apparently the only foreigner aboard, JAL spokesman Jim Weatherly said. The plane was carrying 166 passengers and a crew of eight.

Nearly five hours after the crash, police

said three people still were trapped in the shattered cockpit section, which broke off in the crash and lay under the floating in shallow water. It was not known whether any of them were alive.

The police said one other person also was missing.

As rescue work continued, crews were unable to use cutting torches because of the danger of igniting spilled fuel. They were trying to pump out fuel still left in the plane's tanks.

The plane, JAL Flight 123 from the city of Fukuoka in southwestern Japan, crashed at

8:47 a.m. (4:47 p.m. Tucson time yesterday) in clear weather.

The plane was on its final approach, about 1,000 feet short of one of the runways at Haneda Airport, when it mowed down several landing lights atop stanchions stretching out into the bay. The aircraft pancaked into the shallow water. The nose section broke off, but the fuselage remained largely intact, resting on the muddy bottom in waist-deep water.

The pilot, Capt. Seiji Katagiri, 36, at first

See SOME STILL, Page 3A

Cuban home shuts amid violence, outcry

By Michael Dupont and John S. Long The Arizona Daily Star

Two Cuban refugee-resettlement homes will cease operations here because their clients cannot find steady work and are increasingly turning to violent crime, the program's director said last night.

The latest of those violent incidents occurred early yesterday in South Tucson.

where Cuban refugees were implicated in the wounding of three people in two shootings, South Tucson Police Chief Charles Kalak said yesterday.

The shootings exemplify the end result of a refugee "breakdown" — where resettlement in a new job and a new community fails — and their growing number of breakdowns is causing Catholic Community Services to close its Cuban Group Homes in

Tucson and South Tucson at the end of this month, said program director Charles E. Mull Jr.

"We were reaching the point where we couldn't cope with them," Mull said. "And we don't want any part of fostering any more of this in the community."

The situation has been particularly bad in South Tucson, which Kalak said has had

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Weather

Partly clearing. Skies today will be partly cloudy today, and there is a slight chance of rain tonight. A high near 60 and a low near 40 are predicted. Yesterday's high and low were 52 and 47.

Winter-storm warnings were posted in Oklahoma, Missouri, Illinois, Indiana and central Ohio last night. Sleet and freezing rain were a major problem in Oklahoma. Northern Arizona, New Mexico and the Colorado Rockies also had snow, and travelers' advisories were posted through that area. Showers were scattered over the lower Mississippi Valley and in southern Florida.

Snow is expected to continue today over the Great Lakes, the Ohio Valley and New England. Rain is forecast for the Southeast.

Yesterday's national temperature extremes were 21 below zero at Bismarck, N.D., and 84 at Fort Myers, Fla. Details on Page 4A.

News

No DPS inquiry yet. The Arizona Department of Public Safety is not investigating the Marana marshal's response to the Jan. 7 attempted bank robbery and the death that resulted, because it hasn't been formally asked to do so. Page 1B.

40 percent pay hike sought. The Tucson Education Association proposes a two-year, 40 percent increase in base pay for teachers in the Tucson Unified School District. Page 1B.

Signing in red ink. President Reagan signs and sends his 1982 budget plan to Congress with a projected record deficit of \$11.5 billion. Page 2A.

Money

Anamax wage-freeze talks. Anamax Mining Co. officials and representatives of four major employee unions say discussions of a temporary freeze on cost-of-living increases will continue. Page 1G.



All that glitters — Liberace glittered with precious gems and a

Titans begin exit in October; silos to remain empty

By Laura Stone The Arizona Daily Star

The 18 Titan 2 missiles that ring Tucson will be phased out at the rate of one a month starting in October, and won't be replaced with any other missiles, congressional and military sources said yesterday.

A spokeswoman for Sen. Dennis DeConcini, D-Ariz., said Deputy Defense Secretary Frank C. Caracci revealed the phase-out timetable to the Senate Armed Services Committee yesterday, but said nothing about replacing the Titans.

A congressional source who asked not to be identified gave assurances, however, that no replacements are planned for the Tucson area. He said the underground silos housing the Titans probably will be sealed.

Earlier reports had indicated that the aging Titans wouldn't be removed until fiscal 1983, and there was uncertainty whether they would be replaced by other missiles — possibly the smaller Minuteman models.

DeConcini's spokeswoman said his staff checked with Col. Grant Miller, a Pentagon legislative-affairs official, and was told that the phase-out of all 53 of the nation's Titan 2s would start in the Tucson area.

Miller said an official announcement would be made today, DeConcini's office reported.

In addition to the 18 Titans within 60 miles of Tucson, there are 17 in Arkansas and 18 in Kansas. The 18-year-old, liquid-fueled missiles are equipped with nuclear warheads.

Leaks of the missiles' toxic and volatile fuel have plagued one of the Titan sites, and one of the rockets in Arkansas blew up in September 1980 while repairs were being

made. Its warhead did not detonate, however.

President Reagan had announced in October that the 53 Titans were to be retired, and that 36 of the new MX missiles would be put in some of the silos.

But Defense Secretary Casper Weinberger testified in November that basing 40 MX missiles in strengthened Minuteman silos would cost about \$0.6 billion, a savings of more than \$2 billion over deploying 36 MX missiles in reconstructed Titan silos.

The Air Force then announced Dec. 31 that the first MX will be installed in existing Minuteman silos — possibly in Wyoming — but that Titan silos were no longer being considered.

The confidential congressional source said yesterday that the same reason that discouraged the Air Force from replacing the Titans with MX missiles led to the decision against installing Minutemen: the cost of refurbishing the silos.

But Lynn Levin, assistant press secretary for DeConcini, said the senator didn't have firm information about what would be done with the silos. DeConcini was going to be briefed on the situation today, she said.

A spokesman at Davis-Monthan Air Force Base, home of the 96th Strategic Missile Wing, which controls the local Titans, said he didn't have any information about the phase-out or how what plans the Air Force might have for the silos.

Both DeConcini and Rep. Morris K. Udall, D-Ariz., have been calling for the Titans' removal. They have said MXs should not be housed in existing silos here because the Tucson area is too heavily populated.

Levin said DeConcini "was delighted at the prospect of the early phase-out."

Reagan OKs nerve-gas buildup

WASHINGTON (AP) — President Reagan formally told Congress yesterday that production of new lethal nerve-gas weapons "is essential in the national interest" and thus cleared the way for an end to a nearly 13-year-old U.S. moratorium on their manufacture.

Reagan contended that U.S. production of a new generation of weapons is needed to deter possible Soviet use of chemicals in a war. Defense Secretary Casper W. Weinberger said the Soviets are "much better prepared" in the area of chemical warfare than the United States or its allies.

In a brief letter to House Speaker Thomas P. O'Neill Jr., D-Mass., Reagan fulfilled a duty requirement for formal certification before production can begin, saying:

"Considering the current world situation, particularly the absence of a verifiable ban on producing and stockpiling chemical weapons, the United States must also deter chemical warfare by denying a significant military advantage to any possible initiator.

"Such a deterrence requires modernization of our retaliatory capability, as the

See REAGAN CLEARS, Page 2A

Sports

Virginia climbs to No. 1. The Cavaliers took the top spot in the weekly Associated Press Top 20 college basketball poll, replacing Missouri. Page 1F.

Fingers does the talking. Relief pitcher Rolfe Fingers has found the Milwaukee Brewers a welcome refuge after other stops in his often-lazy career. Page 1F.

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