# IN THE UNITED STATES DISTRICT COURT FOR THE SOUTHERN DISTRICT OF GEORGIA BRUNSWICK DIVISION

THE GLYNN ENVIRONMENTAL	)	
COALITION, INC. AND CENTER FOR A	)	
SUSTAINABLE COAST, INC.,	)	
	)	
Plaintiffs,	)	
	) Civil Action No.	2:19-cv-50
v.	)	
	)	
SEA ISLAND ACQUISITION, LLC,	)	
	)	
Defendant.	)	
	,	

#### **COMPLAINT**

Plaintiffs, The Glynn Environmental Coalition, Inc. and Center for a Sustainable Coast, Inc. make the following allegations for their complaint:

# **NATURE OF THE ACTION**

- 1. This is a citizen civil action to enforce the statutory requirements of the Clean Water Act.
- 2. On January 10, 2013, the Defendant, Sea Island Acquisition, LLC ("Sea Island"), applied for authorization from the U.S. Army Corps of Engineers (the "Corps") under Nationwide Permit Number 39 ("NWP 39") to fill 0.49 acres of wetland in the proximity of its hotel, the Inn at Sea Island, at or near 100 Salt Marsh Lane on St. Simons Island, Georgia (the "Subject Wetland") for the stated purpose of constructing an office building and attendant parking lot.
- 3. On February 20, 2013, the Corps authorized Sea Island to fill the Subject Wetland under NWP 39 and issued identification number SAS-2013-00045 for the proposed project. The

term of this NWP 39 authorization was for two years; thus initially expiring on February 20, 2015. *See* Exhibit "A."

- 4. In its May 12, 2017 Memorandum for Record re Department of the Army File SAS-2013-00045, the Corps indicated that Sea Island's authorization under NWP 39 extended to March 18, 2017, with an additional year to complete work, because the Savannah District had verified 2012 NWPs with this deadline; thus, Sea Island's ability to comply with NWP 39 has expired. *See* Exhibit "B."
  - 5. NWP 39 is a general Section 404 permit under the Clean Water Act.
- 6. NWP 39 allows fill material to be discharged into non-tidal waters of the United States for the construction or expansion of commercial and institutional building foundations and building pads and attendant features that are necessary for the use and maintenance of the structures.
- 7. Upon information and belief, Sea Island has failed to build a commercial structure, as required under NWP 39, and has no plans to construct a commercial structure on the Subject Wetland. Instead, Sea Island has merely grassed over, or in other words, landscaped over the Subject Wetland.
- 8. Failure to construct a commercial structure on the Subject Wetland is a violation of Sea Island's NWP 39.
- 9. Since Sea Island's authorization to fill the Subject Wetland under NWP 39 expired, the continued fill of the Subject Wetland constitutes an ongoing violation of Section 301 of the Clean Water Act (or "the Act"), as the fill is not permitted under either Section 401 or Section 404 of the Act.

- 10. Because Sea Island failed to comply with the terms of its NWP 39, it also failed to comply with its Section 401 permit under the Clean Water Act.
- 11. Section 401(a)(1) of the Act requires that any application to the Corps for a Section 404 permit must include a "certification from the State" where the fill will occur.
- 12. Georgia Environmental Protection Division ("Georgia EPD") issues Section 401 permits.
- 13. The Section 401 permit issued by the Georgia EPD for NWP 39 is contingent upon Sea Island's compliance with NWP 39 its Section 404 permit. *See* Exhibit "C."
- 14. Because Sea Island did not comply and can no longer comply with NWP 39, as the term of the Corps' authorization has expired, Sea Island has also violated its Section 401 certification.
- 15. Upon information and belief, Sea Island intentionally misled the Corps in seeking NWP 39, as Sea Island never intended to construct a commercial structure, but rather only intended to landscape over the Subject Wetland.
- 16. Upon information and belief, Sea Island did not qualify for coverage under any nationwide permit for the purposes of filling and landscaping the Subject Wetland; accordingly, Sea Island would have been required to apply for an individual Section 401 and 404 permit in order to legally fill the Subject Wetland.
- 17. Sea Island was required to apply for and receive an individual permit before filling the Subject Wetland because landscaping is not a permissible purpose for filling wetlands under any available nationwide permits.
- 18. Obtaining an individual permit is a lengthier and more costly endeavor than obtaining coverage to fill wetlands under a nationwide permit.

- 19. Individual Section 401 and Section 404 permits also require a more stringent public review procedure.
- 20. Upon information and belief, in order to circumvent the Section 401 and Section 404 permitting requirements of the Clean Water Act, Sea Island applied for coverage under NWP 39 to fill the Subject Wetland under the ruse of constructing a commercial structure with no intent of actually doing so.
- 21. Accordingly, upon information and belief, Sea Island intentionally misrepresented its intent to develop a commercial structure when seeking authorization to fill the Subject Wetland under NWP 39, as evidenced by the allegations stated below, demonstrating that Sea Island intended to fill the Subject Wetland for the purpose of permanent landscaping and sodding not a commercial structure.
- 22. Because Sea Island's authorization to act under NWP 39 was obtained by false pretenses, the authorization was invalid and void *ab initio*, and, therefore, Sea Island's past and ongoing fill activities in the Subject Wetland are violations of Section 301(a) of the Clean Water Act because the activities were never properly permitted under Sections 401 and 404 of the Clean Water Act.
- 23. Sea Island's use of NWP 39 to fill the Subject Wetlands under the ploy of constructing a commercial structure obviated the Corps' and Georgia EPD's authority to review and assess the more stringent requirements of an individual permit application; furthermore, by intentionally sidestepping the Section 401 and Section 404 permitting process, Sea Island eliminated opportunities for meaningful public participation.

- 24. In its May 12, 2017 Memorandum for Record re Department of the Army File SAS-2013-00045, the Corps verified that a commercial structure had not yet been constructed on the Subject Wetland. *See* Exhibit "B."
- 25. In a letter dated as of October 14, 2014 re Department of the Army permit SAS-2013-00045 from Kimberly L. Garvey, Section Chief, Coastal Branch, to Daniel Parshley, Glynn Environmental Coalition, the Corp acknowledged "that the applicant [Sea Island] provided some erroneous information" to the Corps when applying for NWP 39. *See* Exhibit "D."
- 26. Nonetheless, the Corps has continually stated that there are "numerous factors which support a decision to pursue no further action" against Sea Island. *See* Exhibit "B" and Exhibit "D." *See also* September 6, 2016 Memorandum for Record re Department of the Army file SAS-2013-00045 (concluding that the Corps will not initiate an enforcement action against Sea Island) (Exhibit "E").

# **PARTIES**

# **Plaintiffs**

27. Plaintiff, The Glynn Environmental Coalition, Inc. (the "GEC"), is a non-profit corporation organized under the laws of the State of Georgia. GEC's principal office address is P.O. Box 2443, Brunswick, Georgia, 31521. GEC is an environmental group committed to assuring a clean environment and healthy economy for citizens of coastal Georgia, particularly Glynn County, Georgia. The group is dedicated to protecting the environment of the community in which its members live and work. GEC's members rely on the organization to represent their interests through participation at public hearings on coastal Georgia environmental matters.

- 28. Plaintiff, Center for a Sustainable Coast, Inc. (the "Center"), is a non-profit corporation organized under the laws of the state of Georgia. The Center's principal office address is 221 Mallery Street, Suite B, St. Simons Island, GA, 31522. The Center's purpose is to improve the responsible use, protection, and conservation of coastal Georgia's resources—natural, historic, and economic. The Center's agenda includes protecting coastal wildlife, water quality, tidal marshes, and freshwater, as well as improving the transparency, impartiality, and accountability of governing agencies.
- 29. Plaintiffs are corporations and therefore "persons" within the meaning of 33 U.S.C. § 1362(5).
- 30. Plaintiffs have interests in protecting and maintaining the health of coastal Georgia and its adjoining wetlands. These interests are adversely affected by Defendant's violations. GEC and the Center are therefore "citizens" within the meaning of 33 U.S.C. § 1365(g).
- 31. By fraudulently circumventing the permitting framework of the Clean Water Act in applying for a general nationwide permit, Plaintiffs' and their members were denied the opportunity to participate in public review procedures, which would have been required had Sea Island applied for the appropriate Section 404 individual permit and corresponding Section 401 certification in order to grass over the Subject Wetland. *See* 33 CFR 325.5(b)(1). (An individual permit under the Clean Water Act "is one which has been processed through the public interest review procedures, including public notice and receipt of comments.").
- 32. GEC has members who reside in Glynn County, Georgia, on St. Simons Island, Georgia, and on Sea Island, Georgia (hereinafter "*GEC's resident members*").

- 33. GEC also has members who live in Glynn Haven Estates and Epworth Acres, both of which are nearby neighborhoods in close proximity to the Subject Wetland.
- 34. GEC sends "call to action" emails and/or mailings to its members and other organization participants regarding public hearings related to environmental matters impacting its organization and its mission.
- 35. If Sea Island had not circumvented the permitting framework of the Clean Water Act by submitting "erroneous information" in its application for NWP 39 in order to avoid stringent public review procedures, then GEC would have sent an email regarding public hearings related to what should have been Sea Island's individual permit application review. See Exhibit "D."
- 36. GEC also owns interests in real property that adjoins and includes Sea Island Road and is located within one half-mile of the Subject Wetland, which also adjoins Sea Island Road. *See* Deed Book 3-R, Page 15 of the Glynn County, Georgia Property Records.
- 37. The Center has members who are residents of St. Simons Island, Georgia (hereinafter "the Center's resident members"), who have recently donated to the Center in support of its mission to improve the responsible use, protection, and conservation of coastal Georgia's resources.
- 38. If Sea Island had not circumvented the permitting framework of the Clean Water Act by submitting "erroneous information" in its application for NWP 39 in order to avoid stringent public review procedures, then the Center would have notified its members via email regarding public hearings related to what should have been Sea Island's individual permit application review. Exhibit "D."
  - 39. Dunbar Creek (or "the Creek") is downstream of the Subject Wetland.

- 40. According to the Environmental Protection Agency ("EPA"), "[w]etlands affect downstream waters by altering material fluxes through the river network, thereby affecting river structure and function; i.e. connectivity." Connectivity of Wetlands to Downstream Waters: Conceptual Framework and Review, EPA, available at https://bit.ly/2IyDyMf (last visited April 10, 2019). As such, wetlands act as natural filters and protective barriers to downstream bodies of water, including creeks.
- 41. By illegally filling and continuing to fill the Subject Wetland, Sea Island has destroyed a natural barrier that protects Dunbar Creek.
- 42. Plaintiffs' members regularly utilize Dunbar Creek for recreational activities, such as boating, kayaking and fishing.
- 43. Additionally, GEC, through its Glynn Water Watch Program, monitors the water quality of Dunbar Creek in order to promote restoration and remediation of the water quality when necessary.
- 44. By illegally filling the Subject Wetland, Sea Island has harmfully impacted Dunbar Creek and potentially Plaintiffs' members' future enjoyment of such recreational activities at the Creek.
- 45. By engaging in fraudulent practices in applying for NWP 39, as opposed to an individual permit under the Clean Water Act, Sea Island prevented Plaintiffs and Plaintiffs' members from engaging in the public review process required as part of an individual permit application. *See* 33 CFR 325.5(b)(1).
- 46. The permitting framework under the Clean Water Act seeks to protect the "integrity of the Nation's waters." 33 U.S.C. § 1251.

- 47. Consistent with both GEC's and the Center's missions, the Plaintiffs' members' interests rest on the benefits of sustainability of its community's coastal resources. Accordingly, Plaintiffs' members, including GEC's and the Center's resident members, depend upon orderly and responsible development, achieved in part by systemic consideration of a wide range of regulatory factors at the local, state, and federal level, on St. Simons Island.
- 48. Plaintiffs' members, including GEC's and the Center's resident members, have an interest in the enjoyment and perpetuation of both natural and built amenities of St. Simons Island, which depend on good-faith efforts by both permit applicants and regulatory agencies.
- 49. Plaintiffs and their members were deprived of the opportunity to meaningfully participate in the public interest review process under the Clean Water Act, and are continually harmed by Sea Island's blatant disregard of its NWP 39's requirements, as circumventing the Clean Water Act's permitting process sets a precedent for other developers to also exploit Georgia's coastal resources.
- 50. The Corps acknowledged that Sea Island submitted "erroneous information" when applying for authority to fill the Subject Wetland under NWP 39. Even so, the Corps determined that it would not pursue action against Sea Island. Exhibit "D."
- 51. Sea Island knowingly misled the Corps in applying for NWP 39, and in doing so eliminated the public's right, specifically Plaintiffs' right, to comment on the proposed fill of a protected wetland. Public policy dictates that such fraud harms the public and obviates the purpose of the Clean Water Act.
- 52. Further, the Corps' lack of action sets a dangerous precedent that other developers can knowingly submit "erroneous information" to federal agencies in order to circumvent stringent agency and public review of the permitting process without repercussion. Exhibit "D."

- 53. This precedent is particularly harmful to Plaintiffs, and generally the public at large, as it eliminates Plaintiffs' right to protect its community's natural resources, and incentivizes the submission of misinformation by Clean Water Act permit applicants in order to obtain a quicker and cheaper permit under the Act.
- 54. Plaintiffs and their members have suffered, are suffering, and will continue to suffer injury from Sea Island's violations. Depriving Plaintiffs and their members of meaningful participation in the public review process required under the individual permitting framework of the Clean Water Act substantially injures Plaintiffs' ability to engage with its community, preserve wetlands on St Simons Island, and sustain the water quality in the waters of the United States for their use and enjoyment.
- 55. Further, by illegally filling the Subject Wetlands, Plaintiffs suffer, and will continue to suffer, from harmful environmental repercussions. These injuries are actual and concrete and the relief sought in this action would redress them. Fraudulent practices by permit applicants, as evidenced below, directly threatens the interests of GEC, the Center, the members of both organizations, and their representative interests of the general public

# **Defendants**

- 56. Defendant, Sea Island, is a Delaware Limited Liability Company with its principal office located at 351 Sea Island Road, St. Simons Island, GA, 31522. Sea Island is wholly owned by Sea Island Resort Holdings, LLC, which is a Delaware limited liability company, controlled by family trusts and entities established by or for Phillip Anschutz, a Colorado resident.
- 57. Defendant bought the assets of the legacy Sea Island Company pursuant to a Bankruptcy Code Section 363(b) sale in or around 2010.

58. Defendant is the named permittee on the Section 401 and 404 permits at issue in this case.

# **JURISDICTION**

59. This is a citizen civil action brought under the Federal Water Pollution Control Act, 33 U.S.C. §§ 1251 *et seq.*, more commonly called the Clean Water Act. *See* 33 U.S.C. §§ 1365. This Court has subject matter jurisdiction over the parties and this action pursuant to Section 505(a)(1) of the Clean Water Act, 33 U.S.C. § 1365(a)(1), and 28 U.S.C. §§ 1331 and 2201 (an action for declaratory and injunctive relief under the Constitution and laws of the United States).

#### **VENUE**

60. Venue is proper in this Court under 28 U.S.C. § 1391(b)(1) because a substantial part of the events or omissions giving rise to Plaintiffs' claims occurred in this judicial district, and under 33 U.S.C. § 1365(c) because the sources of the violations described in this Complaint are located within this judicial district.

# **NOTICE**

- 61. Plaintiffs sent a letter by certified mail to Defendant on January 15, 2019 ("Notice Letter"). In the Notice Letter, Plaintiffs notified Defendant of its violations under the Clean Water Act and of Plaintiffs' intent to file suit for such violations after sixty (60) days, as required by 40 C.F.R. § 135.2(a)(1) (Mar. 19, 1991). A copy of the Notice Letter is attached hereto as Exhibit "F" and is incorporated herein by reference.
- 62. The Notice Letter was also sent to the state and federal regulatory agencies, as identified in Exhibits "F" and "G," and as required by Section 505(b) of the Clean Water Act, 33 U.S.C. § 1365(b)(1)(A).

- 63. More than sixty (60) days have passed since the Notice Letter was sent to Defendant and the regulatory agencies.
- 64. On March 13, 2019, Defendant, by and through counsel, responded to Plaintiffs' Notice Letter, denying any claim relating to violations of its nationwide permit.
- 65. Plaintiffs are informed and believe that the federal or state agencies have neither commenced nor are diligently prosecuting any action to redress the violations alleged in the Notice Letter and in this Complaint. *See* 33 U.S.C. § 1365(b)(1)(B). *See* Exhibit "B" (Electing not "to initiate an enforcement action" against Sea Island); Exhibit "E" ("[T]he Corps [has] concluded that SAS-2013-00045 is presently in compliance with previously authorized NWP 39 verification."); Exhibit "D" (Electing not "to initiate an enforcement action or to request restoration of permitted wetland fills...").
- 66. This action is not barred by any prior administrative penalty under Section 309(g) of the Clean Water Act, 33 U.S.C. § 1319(g).
- 67. Plaintiffs seek relief from Defendant's violations of the procedural and substantive requirements of Section 301(a) of the Clean Water Act, 33 U.S.C. 33 U.S.C. § 1311(a).

#### LEGAL BACKGROUND

# Clean Water Act Permitting Structure: Section 404 of the Clean Water Act

- 68. Section 301(a) of the Clean Water Act provides, in pertinent part, that "except as in compliance with ... § 1344 of this title, the discharge of any pollutant by any person shall be unlawful." 33 U.S.C. § 1311(a).
- 69. The Clean Water Act defines the term "discharge of a pollutant" to include "any addition of any pollutant to navigable waters from any point source." 33 U.S.C. § 1362(12).

- 70. The term "pollutant" is broadly defined to include dredged spoil, rock, sand, and agricultural waste discharged into water. 33 U.S.C. §1362(6).
- 71. "The term 'point source' means any discernible, confined and discrete conveyance, including but not limited to any pipe, ditch, channel, tunnel, conduit, well, discrete fissure, container, rolling stock, concentrated animal feeding operation, or vessel or other floating craft, from which pollutants are or may be discharged." 33 U.S.C. § 1362(14).
- 72. Section 404 of the Clean Water Act authorizes the Corps to issue permits for the discharge of dredge or fill material into "navigable waterways." 33 U.S.C. § 1344. Likewise, 33 C.F.R. § 323.3(a) charges the Corps to issue Clean Water Act Section 404 permits "for the discharge of dredged or fill material into waters of the United States."
- 73. "Navigable waters" includes wetlands that directly abut traditional navigable waters or have a significant nexus with traditional navigable waters.<sup>1</sup>
- 74. Under Section 401 of the Clean Water Act, a federal agency cannot issue a Section 404 permit for an activity that may result in a discharge to United States waters until the state where the discharge would originate has granted or waived Section 401 certification. *See* 33 U.S.C. § 1341.

#### Clean Water Act Permitting Structure: Section 401 of the Clean Water Act

75. Section 401(a)(1) of the Clean Water Act requires that any application to the Corps for a Section 404 permit must include a "certification from the State in which the discharge originated or will originate...[and] that any...discharge will comply with [other sections of the Clean Water Act]." 33 U.S.C. § 1341(a)(1).

<sup>&</sup>lt;sup>1</sup> See Memorandum from U.S. Army Corps of Engineers and U.S. EPA, "Clean Water Act Jurisdiction Following U.S. Supreme Court Decision in <u>Rapanos v. United States & Carabell v. United States</u>," available at <a href="https://www.epa.gov/sites/production/files/201602/documents/cwa\_jurisdiction\_following\_rapanos120208.pdf">https://www.epa.gov/sites/production/files/201602/documents/cwa\_jurisdiction\_following\_rapanos120208.pdf</a>; <a href="https://www.epa.gov/sites/production/files/201602/documents/cwa\_jurisdiction\_following\_rapanos120208.pdf">https://www.epa.gov/sites/production/files/201602/documents/cwa\_jurisdiction\_following\_rapanos120208.pdf</a>; <a href="https://www.epa.gov/sites/sproduction/files/201602/documents/cwa\_jurisdiction\_following\_rapanos120208.pdf">https://www.epa.gov/sites/production/files/201602/documents/cwa\_jurisdiction\_following\_rapanos120208.pdf</a>; <a href="https://www.epa.gov/sites/sproduction/files/201602/documents/cwa\_jurisdiction\_following\_rapanos120208.pdf">https://www.epa.gov/sites/sproduction/files/201602/documents/cwa\_jurisdiction\_following\_rapanos120208.pdf</a>; <a href="https://www.epa.gov/sites/sproduction/files/201602/documents/cwa\_jurisdiction\_following\_rapanos120208.pdf">https://www.epa.gov/sites/sproduction/files/201602/documents/cwa\_jurisdiction\_following\_rapanos120208.pdf</a>; <a href="https://www.epa.gov/sites/sproduction/files/201602/documents/cwa\_jurisdiction\_following\_rapanos120208.pdf">https://www.epa.gov/sites/sproduction/files/201602/documents/cwa\_jurisdiction\_following\_rapanos120208.pdf</a>; <a href="https://www.epa.gov/sites/sproduction-following-rapanos120208.pdf">https://www.epa.gov/sites/sproduction-following-rapanos120208.pdf</a>; <a href="https://www.epa.gov/sites/sproduction-following-rapanos120208.pdf">https://www.epa.gov/sites/sproduction-following-rapanos120208.pdf</a>; <a href="https://www.epa.gov/sites/sproduction-following-rapanos120208.pdf">https://www.epa.gov/sites/sproduction-following-rapanos120208.pdf</a>; <a href="https://www.epa.gov/sites/sprod

- 76. This certification from the state is known as Section 401 Water Quality Certification ("401 WQC").
- 77. Denying certification prohibits the federal permit or license from being issued. 33 U.S.C. § 1341(a)(1).
- 78. The State of Georgia is authorized under Section 401 to issue a 401 WQC for all Section 404 permits.
- 79. Individual Section 404 permits require corresponding Section 401 WQC by the State of Georgia.
- 80. By letter dated March 12, 2012 to the Savannah District, U.S. Army Corps of Engineers, the Georgia EPD issued a Section 401 WQC for all of the nationwide permits including NWP 39, pursuant to Section 401 of the Clean Water Act. *See* 33 U.S.C. § 1341. *See also* Exhibit "C."
- 81. The Section 401 permit issued by the Georgia EPD for NWP 39 is contingent upon the following applicable conditions (Exhibit "C"):
  - (1) "The discharge may not cause the loss of greater than ½ acre."
- (2) "The discharge of dredged or fill material is for the construction or expansion of commercial and institutional building foundations and building pads and attendant features that are necessary for the use and maintenance of the structures."
- (3) "All work performed during construction will be done in a manner so as not to violate applicable water quality standards."
- (4) "No oils, grease, materials or other pollutants will be discharged from the construction activities that reach public waters."

- (5) "Georgia EPD may require submission of a formal application for individual 401 water quality certification for any project if it is determined, based upon consideration of Georgia's water quality rules, that the project is likely to have a significant adverse effect upon water quality."
- (6) "This certification is contingent upon satisfaction of the Savannah District's Regional Conditions, including the Appendix A provisions requiring prior notification to Georgia EPD before the commencement of NWP authorized projects."
- 82. The Savannah District, U.S. Army Corps of Engineers' Regional Conditions requires the following: "For uses of NWPs requiring submission of a Pre-Construction Notification (PCN) to the Savannah District prior to commencing work in waters of the United States (US), a copy of the PCN with project plans must also be submitted to the Georgia Department of Natural Resources (DNR), Environmental Protection Division (EPD) ...., prior to commencing work."
- 83. Upon submission of the requirements set forth in paragraphs 75 through 82, a project is deemed to be in compliance with the State issued conditional 401 WQC for NWP39.

# Section 404 General NWP 39

- 84. The Corps may issue general permits, as opposed to individual permits, to approve activities that have minimal individual and cumulative adverse environmental effects. These general permits can be issued for no more than five years. 33 U.S.C. § 1344.
- 85. A nationwide permit is a type of general permit that authorizes specific activities across the United States.
- 86. Currently, the Corps has 52 existing nationwide permits. *See* Nationwide Permits Chronology and Related Materials, UNITED STATES ENVIRONMENTAL PROTECTION

AGENCY, available at https://www.epa.gov/cwa-404/nationwide-permits-chronology-and-related-materials.

- 87. The basic premise of the Section 404 permit program is to prohibit discharge of dredged or fill materials into U.S. waters if a practicable alternative exists that is less damaging to the aquatic environment and surrounding ecosystem. *See* Section 404 Permit Program, UNITED STATES ENVIRONMENTAL PROTECTION AGENCY, available at https://www.epa.gov/cwa-404/section-404-permit-program.
- 88. NWP 39 is a specific nationwide permit under the Corps' general permitting authority, which allows for the discharge of dredged or fill material into non-tidal U.S. waters "for the construction or expansion of commercial and institutional building foundations and building pads and attendant features that are necessary for the use and maintenance of the structures." 77 Federal Register 10184-01, 10279 (Feb. 21, 2012).
- 89. In order to fill wetlands under NWP 39, the Corps must verify that the applicant intends to build a commercial structure or institutional building foundation or building pad, as this is a common activity with recognized minimal environmental impact in light of the benefits gained through economic development.
- 90. If a project does not "qualify for a nationwide permit, an individual permit is required. *See* Section 404 Permit Program, UNITED STATES ENVIRONMENTAL PROTECTION AGENCY, available at https://www.epa.gov/cwa-404/section-404-permit-program.
- 91. The Corps' evaluation of each individual permit application involves a thorough review of the potential environmental and socioeconomic effects of the proposed activity. There

is also a public interest review process, including a required public notice and public comment period. *Id*.

- 92. For these reasons, obtaining an individual permit is a lengthier and more costly endeavor than obtaining coverage under a nationwide permit.
- 93. In fact, per the Environmental Protection Agency's ("EPA") website, "[t]he general permit process eliminates individual review and allows certain activities to proceed with little or no delay, provided that the general or specific conditions for the general permit are met "<sup>2</sup>
- 94. Sea Island's use of NWP 39 to fill the Subject Wetlands under the ruse of building a commercial structure usurped the Corps and Georgia EPD's authority to review and assess the more stringent requirements of an individual permit application; moreover, by circumventing the Section 401 and Section 404 permitting process, Sea Island eliminated meaningful public participation, and thereby GEC and the Center's public participation and ability to comment on Sea Island's intended actions.

#### Section 404 Individual Permits

- 95. If a project within the jurisdiction of the Clean Water Act does not meet the requirements of a general permit, an individual Section 401 and Section 404 permit are required.
- 96. An individual permit "is one which has been processed through the public interest review procedures, including public notice and receipt of comments." 33 CFR 325.5(b)(1).

17

-

<sup>&</sup>lt;sup>2</sup> United States Environmental Protection Agency, SECTION 404 PERMIT PROGRAM, https://www.epa.gov/cwa-404/section-404-permit-program.

- 97. The public interest is an important component of an individual permit evaluation process for individual Section 401 and Section 404 permits.
- 98. The individual Section 401 and Section 404 permit evaluation process includes issuance of a public notice, solicitation of comments from government agencies and the public, and a decision document describing the environmental impacts and the findings of the public review process. The Corps of Engineers will add any special conditions deemed appropriate for minimizing adverse impacts to the environment. *See generally* 40 CFR Part 230 Section 404(b)(1) Guidelines for Specification of Disposal Sites for Dredged or Fill Material.
- 99. When an individual permit is required, an applicant should submit a complete application to the appropriate Corps district office. 33 CFR 325.5(b)(1).
- 100. Pursuant to 33 CFR 325.1, "The application must include a complete description of the proposed activity including necessary drawings, sketches, or plans sufficient for public notice (detailed engineering plans and specifications are not required); the location, purpose and need for the proposed activity; scheduling of the activity; the names and addresses of adjoining property owners; the location and dimensions of adjacent structures; and a list of authorizations required by other federal, interstate, state, or local agencies for the work, including all approvals received or denials already made."
- 101. Due to the more rigorous review process on the part of the Corps, the state, and the public, obtaining an individual permit is more time consuming and more costly than obtaining authority to act under a general permit, specifically a nationwide permit.

#### Citizen Suits

102. Clean Water Act Section 505(a)(1) provides that "any citizen may commence a civil action on his own behalf—against any person," including any government agency, "who is

alleged to be in violation of (A) an effluent standard or limitation under this Act or (B) an order issued by the Administrator [of the Environmental Protection Agency] or a State with respect to such standard or limitation." 33 U.S.C. § 1365(a).

- 103. Clean Water Act Section 505 defines "effluent standard or limitation" to include "an unlawful act under subsection (a) of section 1311." 33 U.S.C. § 1365(f); *see also* 33 U.S.C. § 1311(a) (prohibiting unpermitted discharges). The Clean Water Act defines "citizen" as "a person or persons having an interest which is or may be adversely affected." 33 U.S.C. § 1365(g).
- 104. In addition, Section 505(f)(5) defines "effluent standard or limitation" to include "certification under section 1341 of this title." *See* 33 U.S.C. §1365(f)(5) also known as Section 401 of the Clean Water Act.
- 105. The Clean Water Act defines "person" to include individuals, corporations, and political subdivisions of the state. 33 U.S.C. § 1362(5).
- 106. Under Clean Water Act Section 309(d), "Any person who violates [the Clean Water Act § 301]...shall be subject to a civil penalty," which 40 C.F.R. § 19.4 caps at \$37,500 per day for each violation. 33 U.S.C. § 1319(d).

#### **GENERAL FACTUAL ALLEGATIONS**

#### Site History

107. The Subject Wetland in question is 0.49 acres and is located northeast and adjacent to a parking lot and entrance to the Inn at Sea Island. *See* January 10, 2013, Nationwide Permit Application package from Resource and Land Consultants (on behalf of Sea Island Company; to U.S. Army Corps of Engineers, Savannah District. Reference #SAS-2013-000045. (Exhibit "H").

108. This parcel sits at 100 Salt Marsh Lane, St. Simons Island, Georgia.

# Sea Island Intentionally Misled the Corps in its Nationwide Permit Application

- 109. Sea Island applied to the Corps to fill the Subject Wetland under NWP 39 on January 10, 2013.
- 110. Sea Island's project description was to construct a new office building. See Exhibit "H."
- 111. Pursuant to the terms of the Pre-Construction Notification, Sea Island submitted a sketch plan showing portions of a 12,000 square-foot administrative office building and accompanying parking lot within the Subject Wetland. *See* Exhibit "H."
- 112. On February 20, 2013, the Corps verified authorization of Sea Island's proposed activity to build a commercial structure and attendant parking lot under NWP 39. *See* Exhibit "A."
- 113. The Corps issued identification number SAS-2013-00045 for the above mentioned proposed project.
- 114. Upon information and belief, Sea Island filled the Subject Wetland with pollutants (fill material) between February 20, 2013, and March 27, 2013.
- 115. Sea Island failed to construct any building or attendant structures on the Subject Wetland in accordance with NWP 39 and its 401 WQC.
  - 116. Instead, Sea Island landscaped the Subject Wetland with permanent sodding.
- 117. Landscaping (or sodding) is not an authorized use under NWP 39 or the 401 WQC, which allows discharges of fill material only "for construction or expansion of commercial and industrial building foundations..."

- 118. Upon information and belief, Sea Island never intended to comply with NWP 39 and the 401 WQC, and only applied for a general nationwide permit to save time and money.
- 119. The intent to mislead the Corps is evidenced by Sea Island's inconsistent applications relating to this site.
- 120. As part of its January 2013 application to act under NWP 39, Sea Island submitted a sketch plan showing 12,000 square-feet of a commercial structure, as required under General Condition 31(b) of NWP 39. *See* Exhibit "H."
- 121. In contrast, a Preliminary Plat submitted to Glynn County, Georgia, November 20, 2012, *before* Sea Island applied to the Corps for authorization to proceed under NWP 39, showed no proposed building within the Subject Wetland. *See* Exhibit "J."
- 122. Sea Island's Final Construction Plans for the Inn at Sea Island identifies the Subject Wetland as "Ds4 PERMANENT SODDING." Exhibit "I."
- 123. A Final Plat submitted to Glynn County by Sea Island on March 14, 2014, *after* the Corp's verification, also did not show any commercial building or structure within the filled area, indicating Sea Island's intent to deceive, or at least mislead, the Corps. *See* Exhibit "K."
- 124. The lack of curb cuts on the subject parcel further substantiates Sea Island's deception, illustrating that Sea Island never intended to comply with NWP 39 and the 401 WQC.
- 125. A sketch plan submitted to the Corps with the Pre-Construction Notification included curb cuts along Salt Marsh Lane into a parking lot next to the proposed office building. *See* Exhibit "H."
- 126. The construction plans and Final Plat filed with Glynn County, Georgia did not include any such curb cuts. *See* Exhibits "J" and "K."

- 127. If Sea Island intended to construct an office complex and adjoining parking lot within the terms of NWP 39 and the 401 WQC, the curb cuts would have been designed into the paving project instead of only being shown on the sketch plan submitted to the Corps. *See* Exhibit "H."
- 128. Based on information and belief, utilities were installed adjacent to the Subject Wetland where the curb cuts would have been located; potentially limiting Sea Island ability to ever construct curb cuts.
- 129. Sea Island's inconsistent submittals to federal and local agencies, coupled with its illogical curb design if an office building and parking lot were intended to be constructed, demonstrates Sea Island's intent to never comply with NWP 39 and the corresponding 401 WQC.
- 130. The information presented in paragraphs 107 through 129 illustrates Sea Island's intent to mislead the Corps so that it would be granted authorization to act under the NWP 39 and the 401 WQC.
- 131. Landscaping the Subject Wetland requires an individual permit under Section 404 of the Clean Water Act, as well as Section 401 WQC by the Georgia EPD.
- 132. In its May 12, 2017 Memorandum for Record re Department of the Army File SAS-2013-00045, the Corps confirmed Sea Island's failure to construct a commercial structure. ("[T]he permittee has not constructed the physical project according to plans."); Exhibit "B."
- 133. Applying for an individual permit is more costly and time intensive than applying for authorization to act under a nationwide permit under Section 404 of the Clean Water because of the Corps' and Georgia EPD's stringent application requirements.

- 134. Additionally, applying for an individual permit provides the public an opportunity to participate, comment, and oppose the issuance of the individual permit; whereas, certification under a nationwide permit does not provide the public this same opportunity.
- 135. Upon information and belief, it would have been much more difficult, time consuming and costly for Sea Island to apply for an individual permit authorizing Sea Island to fill the Subject Wetland for the purpose of landscaping.

# Sea Island Continues to Violate its Authority to Act under NWP 39 and the 401 WQC

- 136. Even if Sea Island did not intentionally mislead the Corps, upon information and belief, Sea Island has no definitive plan to construct a commercial structure.
- 137. The Corps' verification to act under NWP 39 explicitly stated that the "use of this NWP is valid only if (a) [t]he activity is conducted in accordance with the information submitted and meets the conditions applicable to the NWP." Exhibit "A."
- 138. Further, in the Corps' Letter dated as of October 14, 2014 re Department of the Army permit SAS-2013-00045 from Kimberly L. Garvey, Section Chief, Coastal Branch, to Daniel Parshley, Glynn Environmental Coalition, it stated that "[a]ll future work associated with the [Subject Wetland] must be constructed in accordance with the information submitted [in Sea Island's January 2013 application] as any revisions may invalidate this permit." Exhibit "D."
- 139. Sea Island's present use of the Subject Wetland is neither in accordance with the information submitted in its January 2013 application, nor meets the conditions of NWP 39 or the conditions of the 401 WQC. *See* 33 C.F.R. § 330.4(a): "A prospective permittee must satisfy all terms and conditions of a[] [nationwide permit] for a valid authorization to occur," and 33 C.F.R. § 330.2(c): "Authorization means that specific activities that qualify for an NWP may proceed, provided that the terms and conditions of the [nationwide permit] are met."

- 140. The Corps' authorization letter stated that, "[t]his verification is valid for a period of two years." Exhibit "A."
- 141. The two-year period for Sea Island to act under the terms and conditions of the NWP 39 expired in 2015 without any construction that would justify the use of NWP 39.
- 142. Because Sea Island failed to comply with the two year authorization set by the Corps, it was required to reapply for authorization under NWP 39 or apply for an individual permit.
- 143. In its May 12, 2017 Memorandum for Record re Department of the Army File SAS-2013-00045, the Corp indicated that Sea Island's authorization under NWP 39 extended to March 18, 2017, with an additional year to complete work, because the Savannah District had verified 2012 NWPs with this deadline. *See* Exhibit "B."
- 144. In the five years that Sea Island should have constructed the commercial complex, there has been no indication that the violation will ever be remedied. In fact, there is evidence to the contrary, demonstrating Sea Island's actual intent to maintain the property as is.
- 145. On May 4, 2016 and May 9, 2016, the authorized agent for Sea Island, responded to the Corps request for information and stated that the Subject Wetland had been filled and that "temporary grassing" had been planted. *See* Exhibit "E."
- 146. This representation to the Corps was made subsequent to Sea Island submitting Final Construction Plans for the Inn at Sea Island identifying the Subject Wetland as "Ds4 PERMANENT SODDING." Exhibit "I."
- 147. As set forth above, the activity conducted at the Subject Wetland is not in accordance with the information submitted to the Corps and does not meet the terms and conditions of the NWP 39 and the 401 WQC; thus, an ongoing and continuous violation exists.

148. Sea Island's violations of the Clean Water Act eliminated meaningful public participation, as well as federal and state agency review of Sea Island's application to fill wetlands protected under federal environmental laws.

WHEREFORE, Plaintiffs pray for judgment against Sea Island as set forth below.

# **FIRST CAUSE OF ACTION**

# Noncompliance with Section 404 of the Clean Water Act 33 U.S.C. § 1311(a), 1344, 1365(a) and 1365(f)

- 149. Plaintiffs incorporate the allegations contained in the above paragraphs as though fully set forth herein.
- 150. Because Sea Island was only authorized to fill the Subject Wetland for purposes of constructing a commercial structure in accordance with NWP 39, Sea Island's filling of the Subject Wetland for the unauthorized purpose of landscaping was not in compliance with NWP 39 issued under Section 404 of the Clean Water Act. *See* 33 U.S.C. 1344(p) ("Compliance with a permit issued pursuant to this section, including any activity carried out pursuant to a general permit issued under this section, shall be deemed compliance, for purposes of sections 1319 and 1365 of this title, with section 1311, 1317, and 1343 of this title.").
- 151. Because Sea Island's fill of the Subject Wetland was not in compliance with NWP 39 issued under Section 404 of the Clean Water Act, the fill in the Subject Wetland is an illegal discharge into the waters of the United States in accordance with Section 301(a) of the Clean Water Act. 33 U.S.C. § 1311(a). Sea Island continues to violate the Clean Water Act each day the Subject Wetland remains filled without complying with Section 404 of the Clean Water Act.
- 152. By committing the acts and omissions alleged above, Sea Island is subject to an assessment of civil penalties for each violation of 33 U.S.C. § 1311(a), pursuant to Sections

309(d) and 505 of the Clean Water Act, 33 U.S.C. § 1319(d), 33 U.S.C. § 1365, and 40 C.F.R. § 19.4 (effective February 6, 2019).

153. Plaintiffs are entitled to injunctive relief to remedy Sea Island's violations of the Clean Water Act, 33 U.S.C. § 1365(a), because Sea Island's continuing commission of the acts and omissions alleged above will irreparably harm GEC and the Center and its members, for which they have no plain, speedy, or adequate remedy at law.

# SECOND CAUSE OF ACTION

# Noncompliance with Section 401 of the Clean Water Act 33 U.S.C. § 1311(a), 1341, 1365(a) and 1365(f)

- 154. Plaintiffs incorporate the allegations contained in the above paragraphs as though fully set forth herein.
- 155. Because Sea Island was only authorized to fill the Subject Wetland for purposes of constructing a commercial structure in accordance with NWP 39 and the subsequently issued 401 WQC by the George EPD, Sea Island's filling of the Subject Wetland for the unauthorized purpose of landscaping was not in compliance with the 401 WQC issued in accordance with Section 401 of the Clean Water Act.
- 156. Because Sea Island's fill of the Subject Wetland was not in compliance with the 401 WQC and NWP 39 issued in accordance with Sections 401 and 404 of the Clean Water Act, respectively, the fill in the Subject Wetland is an illegal discharge into the waters of the United States in accordance with Section 301(a) of the Clean Water Act. 33 U.S.C. § 1311(a).
- 157. Sea Island continues to violate the Clean Water Act each day the Subject Wetland remains filled without complying with Section 401 of the Clean Water Act.
- 158. By committing the acts and omissions alleged above, Sea Island is subject to an assessment of civil penalties for each violation of 33 U.S.C. § 1311(a), pursuant to Sections

309(d) and 505 of the Clean Water Act, 33 U.S.C. § 1319(d), 33 U.S.C. § 1365, and 40 C.F.R. § 19.4 (effective February 6, 2019).

159. Plaintiffs are entitled to injunctive relief to remedy Sea Island's violations of the Clean Water Act, 33 U.S.C. § 1365(a), because Sea Island's continuing commission of the acts and omissions alleged above will irreparably harm GEC and the Center and its members, for which they have no plain, speedy, or adequate remedy at law.

# **THIRD CAUSE OF ACTION**

# Declaration that Sea Island's Authorization to Act under NWP 39 Is Expired without Compliance

- 160. Plaintiffs incorporate the allegations contained in the above paragraphs as though fully set forth herein.
- 161. The Corps' authorization to act under NWP 39 was valid for a period of two years, which expired in 2015 without any commercial structure being built.
- 162. In its 2017 Memorandum for Record re Department of the Army File SAS-2013-00045, the Corps indicated that Sea Island's NWP 39 authorization extended to March 18, 2017, but this time also expired without construction of a commercial structure. *See* Exhibit "B."
- 163. Because Sea Island failed to construct a commercial structure in accordance with the applicable time-limits under NWP 39, its authorization to act under NWP 39 has expired without compliance with NWP 39.

# **FOURTH CAUSE OF ACTION**

# Unpermitted Fill Activities in Violation of Sections 301(a) of the Clean Water Act 33 U.S.C. § 1311(a), 1365(a) and 1365(f)

164. Plaintiffs incorporate the allegations contained in the above paragraphs as though fully set forth herein.

- 165. Because Sea Island's authorization to act under NWP 39 has expired without compliance with NWP 39 and the 401 WQC, the ongoing fill in the Subject Wetland is an illegal discharge into the waters of the United States in accordance with Section 301(a) of the Clean Water Act. 33 U.S.C. § 1311(a).
- 166. By committing the acts and omissions alleged above, Sea Island is subject to an assessment of civil penalties for each violation of 33 U.S.C. § 1311(a), pursuant to Sections 309(d) and 505 of the Clean Water Act, 33 U.S.C. § 1319(d), 33 U.S.C. § 1365, and 40 C.F.R. § 19.4 (effective February 6, 2019).
- 167. Plaintiffs are entitled to injunctive relief to remedy Sea Island's violations of the Clean Water Act, 33 U.S.C. § 1365(a), because the continuing commission of the acts and omissions alleged above will irreparably harm GEC and the Center and its members, for which they have no plain, speedy, or adequate remedy at law.

#### FIFTH CAUSE OF ACTION

# Declaration that Sea Island's Authorization to Act under NWP 39 Is Invalid and Void ab initio

- 168. Plaintiffs incorporate the allegations contained in the above paragraphs as though fully set forth herein.
- 169. Upon information, belief, and the above-stated allegations, Sea Island intentionally and maliciously misled the Corps in its application to act under NWP 39 and the 401 WQC and Sections 401 and 404 of the Clean Water Act.

- 170. The Corps' verification to act under NWP 39 explicitly stated that the "use of this NWP is valid only if (a) [t]he activity is conducted in accordance with the information submitted and meets the conditions applicable to the NWP."<sup>3</sup>
- 171. The Georgia EPD's approval of the 401 WQC for NWP 39 is based solely upon the Corps' application to Georgia EPD that coverage under NWP 39 would be limited to one-half acre and for the sole purpose of constructing a commercial structure.
- 172. The "activity" the Corps referenced in its authorization letter was Sea Island's intent to fill the Subject Wetland in order to construct a commercial structure. *See* Exhibit "A."
- 173. The above-stated allegations strongly evidence that Sea Island intentionally and maliciously misled the Corps by filing its application to act under NWP 39 and the 401 WQC and representing that it intended to construct a commercial structure in the Subject Wetland while making contradictory representations to the local governing authority that it intended to permanently landscape the Subject Wetland.
- 174. NWP 39 and the 401 WQC does not allow filling a wetland for the purpose of landscaping.
- 175. If Sea Island had truthfully represented its intent to landscape the Subject Wetland, the Corps would have been mandated by the Clean Water Act to reject Sea Island's application to act under NWP 39 and the 401 WQC.
- 176. Because Sea Island intentionally and maliciously misrepresented its intentions in its application to the Corps, the Corps' authorization to Sea Island under NWP 39 and the 401 WQC was invalid and void *ab initio*.

\_\_\_

<sup>&</sup>lt;sup>3</sup> February 2013 Authorization Letter.

# SIXTH CAUSE OF ACTION

Unpermitted Fill Activities in Violation of Sections 301(a) of the Clean Water Act 33 U.S.C. § 1311(a), 1365(a) and 1365(f)

177. Plaintiffs incorporate the allegations contained in the above paragraphs as though fully set forth herein.

178. Because Sea Island's authorization to act under NWP 39 and the 401 WQC was invalid and void *ab initio*, its fill in the Subject Wetland was never permitted in accordance with Section 401 and 404 of the Clean Water Act and, therefore, is an illegal discharge into the waters of the United States in accordance with Section 301(a) of the Clean Water Act. 33 U.S.C. § 1311(a).

179. By committing the acts and omissions alleged above, Sea Island is subject to an assessment of civil penalties for each violation of 33 U.S.C. § 1311(a), pursuant to Sections 309(d) and 505 of the Clean Water Act, 33 U.S.C. § 1319(d), 33 U.S.C. § 1365, and 40 C.F.R. § 19.4 (effective February 6, 2019).

180. Plaintiffs are entitled to injunctive relief to remedy Sea Island's violations of the Clean Water Act, 33 U.S.C. § 1365(a), because Sea Island's continuing commission of the acts and omissions alleged above will irreparably harm GEC and the Center and its members, for which they have no plain, speedy, or adequate remedy at law.

#### PRAYER FOR RELIEF

WHEREFORE, the Plaintiffs pray for judgment as follows:

A. An order declaring Sea Island's authorization to act under NWP 39 and the 401 WQC is expired, invalid, and void *ab initio*.

- B. An order declaring Sea Island illegally discharged and continues to illegally discharge fill material into the Subject Wetland in violation of Sections 301(a), 401, and 404 of the Clean Water Act.
- C. An order compelling Sea Island to restore the Subject Wetland.
- D. An order requiring Sea Island to apply for an individual permit before filling or continuing the fill of the Subject Wetland.
- E. A civil penalty in the amount of \$37,500 for each day of each violation of the Clean Water Act pursuant to 33 U.S.C. § 1319(d) and 40 C.F.R. § 19.4.
- F. An award for expenses and attorneys' fees, pursuant to 33 U.S.C. § 1365(d) and any other applicable laws; and
- G. An award of such other relief as the Court deems just and proper.

# **DEMAND FOR A JURY TRIAL**

Plaintiffs hereby request a jury trial on all issues raised in this Complaint.

Respectfully submitted on April 17, 2019.

/s/ E. Righton J. Lewis

E. Righton J. Lewis

Georgia Bar No. 215211

**BUTLER SNOW LLP** 

1170 Peachtree Street NE

**Suite 1900** 

Atlanta, Georgia 30309

(678) 515-5064 Telephone

(678) 515-5001 Facsimile

righton.lewis@butlersnow.com

Attorney for Plaintiffs The Glynn Environmental Coalition, Inc. and Center for a Sustainable Coast, Inc.

47109363v1



Regulatory Division SAS-2013-00045

DEPARTMENT OF THE ARMY
SAVANNAH DISTRICT, CORPS OF ENGINEERS
100 W. OGLETHORPE AVENUE
SAVANNAH, GEORGIA 31401-3640

FEBRUARY 2 0 2019

Mr. Vassa Cate Sea Island Acquisitions, LLC 100 Salt Marsh Lane Sea Island, Georgia 31522

Dear Mr. Cate:

I refer to the Pre-Construction Notification submitted on January 10, 2013, requesting verification for use of Nationwide Permit (NWP) No. 39 for impacts to 0.49 acre of wetland for construction of a commercial development. The project site is located south of Sea Island Road and west of Frederica Road on St. Simons Island, Glynn County, Georgia (Latitude 31.1837, Longitude -81.3838). The request was submitted on your behalf by Resource & Land Consultants, Inc. This project has been assigned number SAS-2013-00045 and it is important that you refer to this number in all communication concerning this matter.

We have completed a preliminary Jurisdictional Determination (JD) for the site pursuant to our March 4, 2009, Public Notice entitled, "Characterization of Jurisdictional Determinations: Purpose, Application and Documentation Requirements as Defined by the Savannah District, US Army Corps of Engineers." I have enclosed a "JD Check Sheet," which summarizes the JD, delineation verification and appeals process.

The wetlands/other waters on the subject property may be waters of the United States within the jurisdiction of Section 404 of the Clean Water Act (33 United States Code (U.S.C.) 1344) and/or Section 10 of the Rivers and Harbors Act of 1899 (33 U.S.C. 403). The placement of dredged or fill material into any waterways and/or their adjacent wetlands or mechanized land clearing of those wetlands could require prior Department of the Army authorization pursuant to Section 404.

We have completed coordination with other federal and state agencies as described in Part C (31)(d) of our NWP Program, published in the February 12, 2012, Federal Register, Vol. 77, No. 34, Pages 10184-10290 (77 FR). The NWPs and Savannah District's Regional Conditions for NWPs can be found on our website at <a href="http://www.sas.usace.army.mil/regulatory/Nationwide\_Permits.html">http://www.sas.usace.army.mil/regulatory/Nationwide\_Permits.html</a>. During our coordination procedure, no adverse comments regarding the proposed work were received.

As a result of our evaluation of your project, we have determined that the proposed activity is authorized under, as described in Part B of the NWP Program. Your use of this NWP is valid only if:

- a. The activity is conducted in accordance with the information submitted and meets the conditions applicable to the NWP, as described at Part C of the NWP Program and the Savannah District's Regional Conditions for NWPs.
- b. Prior to the commencement of any work in jurisdictional waters of the United States for this activity, you will purchase 3.48 wetland mitigation credits from the Wilkinson-Oconee Wetland Mitigation Bank. You must provide this office with documentation of this purchase before any work may commence. The notice should reference the U.S. Army Corps of Engineers file number assigned to this project.
- c. You shall obtain and comply with all appropriate federal, state, and local authorizations required for this type of activity. A stream buffer variance may be required. Variances are issued by the Director of the Georgia Environmental Protection Division (EPD), as defined in the Georgia Erosion and Sedimentation Control Act of 1975, as amended. It is our understanding that you may obtain information concerning variances at the Georgia EPD's website at www.gaepd.org or by contacting the Watershed Protection Branch at (404) 675-6240.
- d. All work conducted under this permit shall be located, outlined, designed, constructed and operated in accordance with the minimal requirements as contained in the Georgia Erosion and Sedimentation Control Act of 1975, as amended. Utilization of plans and specifications as contained in the "Manual for Erosion and Sediment Control, First Edition, 2002," published by the Georgia Soil and Water Conservation Commission or their equivalent, will aid in achieving compliance with the aforementioned minimal requirements.
- e. You fill out and sign the enclosed certification and return it to our office within 30 days of completion of the activity authorized by this permit.

This proposal was reviewed in accordance with Section 7 of the Endangered Species Act. Based on the information we have available, we have determined that the project would have no effect on any threatened or endangered species nor any critical habitat for such species. Authorization of an activity by a NWP does not authorize the "take" of threatened or endangered species. In the absence of separate authorization, both lethal and non-lethal "takes" of protected species are in violation of the Endangered Species Act. See Part (C) of 77 FR for more information.

This verification is valid for a period of two years from the date of this letter, or until the NWP is modified, reissued or revoked. All of the existing NWPs are scheduled to expire on March 18, 2017. It is incumbent upon you to remain informed of changes to the NWPs. Furthermore, if you commence or are under contract to commence this activity before the date that the relevant

nationwide permit is modified or revoked, you will have twelve (12) months from the date of the modification or revocation of the NWP to complete the activity under the present terms and conditions of this NWP.

This authorization should not be construed to mean that any future projects requiring Department of the Army authorization would necessarily be authorized. Any new proposal, whether associated with this project or not, would be evaluated on a case-by-case basis. Any prior approvals would not be a determining factor in making a decision on any future request.

Revisions to your proposal may invalidate this authorization. In the event changes to this project are contemplated, I recommend that you coordinate with us prior to proceeding with the work.

This communication does not relieve you of any obligation or responsibility for complying with the provisions of any other laws or regulations of other federal, state or local authorities. It does not affect your liability for any damages or claims that may arise as a result of the work. It does not convey any property rights, either in real estate or material, or any exclusive privileges. It also does not affect your liability for any interference with existing or proposed federal projects. If the information you have submitted and on which the Corps bases its determination/decision of authorization under the NWP is later found to be in error, this determination may be subject to modification, suspension, or revocation.

A copy of this letter is being provided to the following party: Mr. Daniel Bucey, Resource & Land Consultants, Inc., 41 Park of Commerce Way, Suite 303, Savannah, Georgia 31405.

Thank you in advance for completing our Customer Survey Form. This can be accomplished by visiting our website at <a href="http://per2.nwp.usace.army.mil/survey.html">http://per2.nwp.usace.army.mil/survey.html</a> and completing the survey online. We value your comments and appreciate your taking the time to complete a survey each time you have interaction with our office.

If you have any questions, please call me at 912-652-5051.

3

Forrest B. Vanderbilt

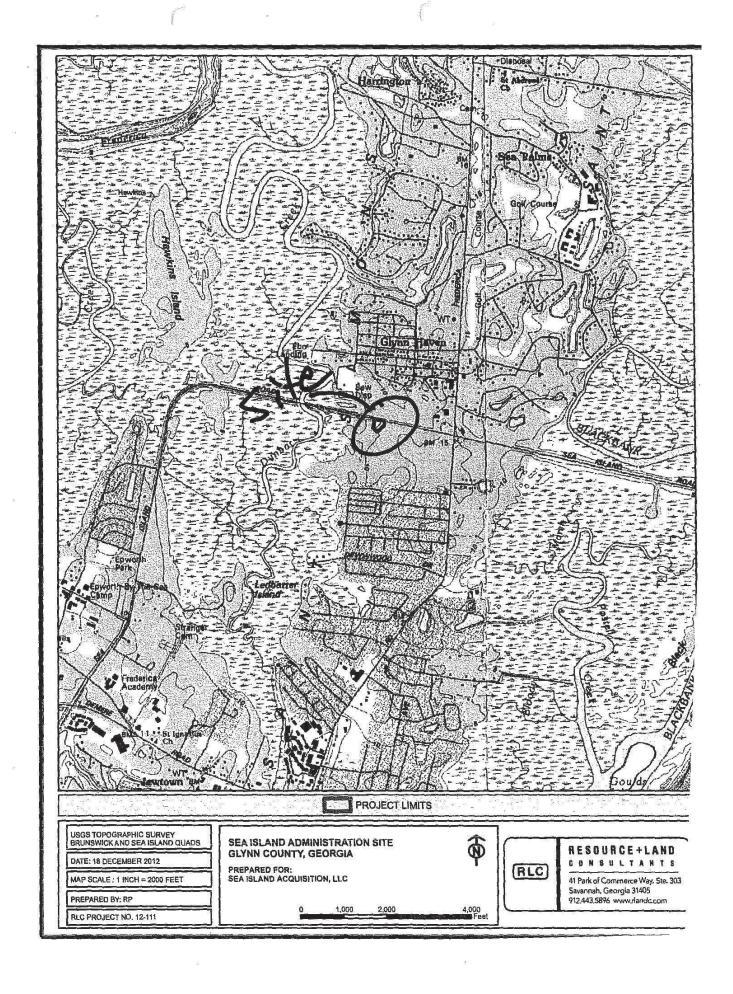
Regulatory Specialist, Coastal Branch

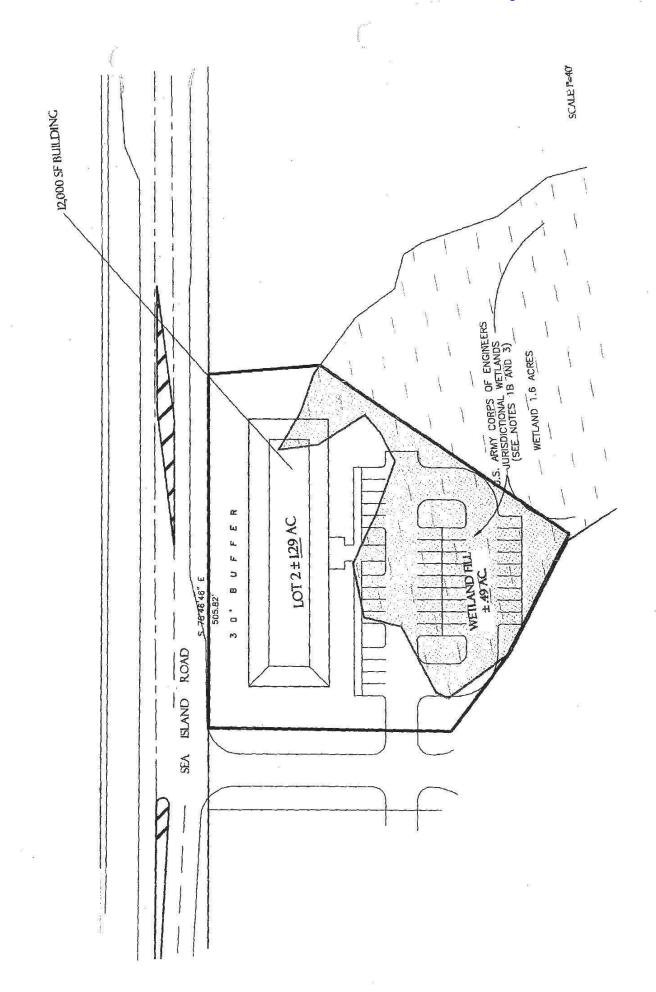
Enclosures

Regulatory Division.

# CERTIFICATION OF COMPLIANCE WITH DEPARTMENT OF THE ARMY

PERMIT FILE NUMBER: SAS-2013-00045	ē
PERMITTEE ADDRESS: Mr. Vassa Cate, Sea Island Acquisitions, LLC, Sea Island, Georgia 31522	, 100 Salt Marsh Lane
LOCATION OF WORK: of Sea Island Road and west of Frederica Road Glynn County, Georgia (Latitude 31.1837, Longitude -81.3838).	on St. Simons Island,
PROJECT DESCRIPTION: The construction of commercial developmen	t
ACRES AND/OR LINEAR FEET OF WATERS OF THE US IMPACTE wetland	D: 0.49 acre of
DATE WORK IN WATERS OF US COMPLETED:	
COMPENSATORY MITIGATION REQUIRED Yes	2 *
DATE MITIGATION COMPLETED OR PURCHASED (Wilkinson-Oco	nee):
I understand that the permitted activity is subject to a US Army Corps of Inspection. If I fail to comply with the permit conditions at Part C of the Program, published in the February 12, 2012, <u>Federal Register</u> , Vol. 77, N Pages 10184-10290, it may be subject to suspension, modification or revo	Nationwide Permit o.34,
I hereby certify that the work authorized by the above referenced permit as mitigation (if applicable) has been completed in accordance with the terms said permit.	• •
* "	57
	s.
Signature of Permittee	Date







project site.

# DEPARTMENT OF THE ARMY SAVANNAH DISTRICT, US ARMY CORPS OF ENGINEERS 100 W. OGLETHORPE AVENUE SAVANNAH, GEORGIA 31401-3640

REPLY TO ATTENTION OF:

#### JURISDICTION DELINEATION CHECK SHEET USACE FILE NUMBER: SAS-2013-00045 DATE: February 1, 2013

#### A. SECTION 1 - PRELIMINARY JURISDICTIONAL DETERMINATIONS

1. JURISDICTIONAL DETERMINATION (JD). A "preliminary JD" form was completed for the site in accordance with the March 4, 2009, Public Notice entitled, "Characterization of Jurisdictional Determinations: Purpose, Application and Documentation Requirements as Defined by the Savannah District, US Army Corps of Engineers." The form details whether streams, wetlands and/or other waters present on the site may be subject to the jurisdiction of the US Army Corps of Engineers (USACE). In summary, the USACE has determined the following with regard to waters present on the site:
There may be navigable waters of the United States (US) within Rivers and Harbors Act $(\overline{RHA})$ jurisdiction present.
There may be waters of the US within Clean Water Act (CWA) jurisdiction present.
2. <b>DELINEATION VERIFICATION.</b> With regard to the location and extent of potentially jurisdictional areas present on the site, the USACE has made the following determinations:
Wetlands were delineated in accordance with criteria contained in the 1987 "Corps of Engineers Wetland Delineation Manual," as amended by the most recent regional supplements to the manual.
Drawings submitted with a Pre-Construction Notification (or other application) depict the approximate location/boundaries of all potentially jurisdictional waters on the project site. The USACE has verified the accuracy of the depicted boundaries of potentially jurisdictional waters in only the immediate vicinity of waters to be impacted. A complete jurisdictional delineation request, including a jurisdictional waters survey, would be required in order for the USACE to consider final verification of all other jurisdictional boundaries on the project site.
The drawing entitled "," dated is an acceptable sketch of the approximate location/boundaries of all the potentially jurisdictional waters in the project area. This sketch can be used for initial real estate planning; projects with temporary impacts to waters; projects involving minor amounts of fill in waters; or work only subject to our jurisdiction pursuant to Section 10 of the Rivers and Harbors Act of 1899. A complete jurisdictional delineation request, including a jurisdictional waters survey, would be required in

order for the USACE to consider final verification of all other jurisdictional boundaries on the

3. APPEALS OF PRELIMINARY JURISDICTIONAL DETERMINATIONS: The preliminary JD is a "non-binding" written indication that there may be waters of the US on a parcel. Preliminary JDs are advisory in nature and may not be appealed (See 33 CFR 331.2)." If you are not in agreement with this preliminary JD, then you may request an approved jurisdictional determination for your project site or review area.

#### B. SECTION - EXPANDED PRELIMINARY JURISDICTIONAL DETERMINATIONS:

The state of the s
1. JURISDICTIONAL DETERMINATION (JD). An "expanded preliminary JD" form was completed for the site in accordance with the March 4, 2009, Public Notice entitled, "Characterization of Jurisdictional Determinations: Purpose, Application and Documentation Requirements as Defined by the Savannah District, US Army Corps of Engineers." The form details whether streams, wetlands and/or other waters present on the site may be subject to the jurisdiction of the USACE. In summary, the USACE has determined the following with regard to waters present on the site:
X There may be navigable waters of the United States (US) within Rivers and Harbors Act (RHA) jurisdiction present.
_X There may be waters of the US within Clean Water Act (CWA) jurisdiction present.
<b>2. DELINEATION VERIFICATION.</b> With regard to the location and extent of potentially jurisdictional areas present on the site, the USACE has made the following determinations:
X Wetlands were delineated in accordance with criteria contained in the 1987 "Corps of Engineers Wetland Delineation Manual," as amended by the most recent regional supplements to the manual.
The Global Positioning System (GPS) delineation entitled "", dated, is an accurate delineation of the location/boundaries of all the potentially jurisdictional waters on the site. If you have not already done so, I recommend that you place a statement on this delineation to the effect that, "WETLANDS AND OTHER WATERS SHOWN ON THIS DRAWING ARE POTENTIALLY UNDER THE JURISDICTION OF THE US ARMY CORPS OF ENGINEERS AS SHOWN IN USACE FILE NUMBER SAS-2013-00045. OWNERS MAY BE SUBJECT TO PENALTY BY LAW FOR DISTURBANCE TO THESE WATERS WITHOUT PROPER AUTHORIZATION." This delineation will remain valid for a period of 5 years unless new information warrants revision prior to that date.

location/boundaries of all the potentially jurisdictional waters on the site. If you have not already done so, I recommend that you place a statement on the final surveyed property plat to the effect

by Registered Land Surveyor Robert N. Shupe, is an accurate delineation of the

The survey entitled "Sea Island Administration Site", dated October 3,2012, and signed

that, "WETLANDS AND OTHER WATERS SHOWN ON THIS DRAWING ARE POTENTIALLY UNDER THE JURISDICTION OF THE US ARMY CORPS OF ENGINEERS AS SHOWN IN USACE FILE NUMBER SAS-2013-00045.

OWNERS MAY BE SUBJECT TO PENALTY BY LAW FOR DISTURBANCE TO THESE WATERS WITHOUT PROPER AUTHORIZATION." This delineation will remain valid for a period of 5-years unless new information warrants revision prior to that date.

- 3. APPEALS OF PRELIMINARY JURISDICTIONAL DETERMINATIONS: The expanded preliminary JD is a "non-binding" written indication that there may be waters of the US on a parcel. Expanded Preliminary JDs are advisory in nature and may not be appealed (See 33 CFR. 331.2)." If you are not in agreement with this expanded Preliminary JD, then you may request an approved jurisdictional determination for your project site or review area.
- C. SECTION 3 APPROVED DETERMINATIONS: As defined in Regulatory Guidance Letter 08-02, an approved JD is an official Savannah District determination that jurisdictional "waters of the United States" or "navigable waters of the United States," or both, are either present or absent on a particular site. An approved JD precisely identifies the limits of those waters on the project site determined to be jurisdictional under the Clean Water Act (CWA) and/or the Rivers and Harbors Act (RHA).

for the site pursuant to the June 5, 2007, "US Army Corps of Engineers (USACE) JD Form

Instructional Guidebook." The form details whether streams, wetlands and/or other waters present on the site are subject to the jurisdiction of the USACE. In summary, the USACE has determined the following with regard to waters present on the site:

\_\_\_\_\_ There are navigable waters of the (US) within (RHA) jurisdiction present.

\_\_\_\_\_ There are waters of the US within (CWA) jurisdiction present.

\_\_\_\_\_ There are non-jurisdictional waters of the US located in the project area.

There are no jurisdictional waters of the US located in the project area.

1. JURISDICTIONAL DETERMINATION (JD). An "approved JD" form was completed

2. APPROVED DETERMINATION - ISOLATED, NON-JURISDICTIONAL WATERS. If Appendix E of the March 4, 2009, Public Notice entitled, "Characterization of Jurisdictional Determinations: Purpose, Application and Documentation Requirements as Defined by the Savannah District, US Army Corps of Engineers" was submitted, you have requested that the USACE verify the presence of isolated, non-jurisdictional waters located at the project site or within the review area. The completed Appendix E form is available at <a href="https://sasweb.sas.usace.army.mil/JD/">https://sasweb.sas.usace.army.mil/JD/</a>, under the above listed file number. You may also request

that a printed copy of the form be mailed to you. This isolated, non-jurisdictional determination will remain valid for a period of 5-years unless new information warrants revision prior to that date. In summary, the USACE has determined the following with regard to isolated, non-jurisdictional waters that are present on the site:
Wetlands were delineated in accordance with criteria contained in the 1987 "Corps of Engineers Wetland Delineation Manual," as amended by the most recent regional supplements to the manual.
There are isolated non-jurisdictional waters present that are not subject to CWA jurisdiction. Specifically, wetland(s) [letter of wetlands here], as identified on the exhibit entitled "" is/are isolated, non-jurisdictional wetlands. Department of the Army authorization, pursuant to Section 404 of the Clean Water Act (33 U.S.C. 1344), is not required for dredge and/or fill activities in these areas.
3. APPROVED DETERMINATION. (other than isolated, non-jurisdictional waters): If Appendix B of the March 4, 2009, Public Notice entitled, "Characterization of Jurisdictional Determinations: Purpose, Application and Documentation Requirements as Defined by the Savannah District, US Army Corps of Engineers" was submitted, you have requested that the USACE verify the presence of jurisdictional waters located at the project site or within the review area. The completed Appendix B form is available at <a href="https://sasweb.sas.usace.army.mil/JD/">https://sasweb.sas.usace.army.mil/JD/</a> , under the above listed file number. You may also request that a printed copy of the form be mailed to you. This jurisdictional determination will remain valid for a period of 5-years unless new information warrants revision prior to that date. In summary, the USACE has determined the following with regard to isolated, non-jurisdictional waters that are present on the site:
Wetlands were delineated in accordance with criteria contained in the 1987 "Corps of Engineers Wetland Delineation Manual," as amended by the most recent regional supplements to the manual.
The Global Positioning System (GPS) delineation entitled "", dated, is an accurate delineation of all the jurisdictional boundaries on the site. If you have not already done so, I recommend that you place a statement on this delineation to the effect that, "JURISDICTIONAL WETLANDS AND OTHER WATERS SHOWN ON THIS DRAWING ARE UNDER THE JURISDICTION OF THE US ARMY CORPS OF ENGINEERS AS SHOWN IN USACE FILE NUMBER SAS-2013-00045. OWNERS MAY BE SUBJECT TO PENALTY BY LAW FOR DISTURBANCE TO THESE JURISDICTIONAL AREAS WITHOUT PROPER AUTHORIZATION." This approved jurisdictional determination will remain valid for a period of 5-years unless new information warrants revision prior to that date.

The survey entitled "	22 datad	and staned by
		, and signed by
Registered Land Surveyor		
jurisdictional boundaries on the site.	If you have not already don	e so, I recommend that you
place a statement on the final surveye	ed property plat to the effect	that, "JURISDICTIONAL
WETLANDS AND OTHER WAT	ERS SHOWN ON THIS D	RAWING ARE UNDER THE
JURISDICTION OF THE US ARM	MY CORPS OF ENGINER	ERS AS SHOWN IN USACE
<b>FILE NUMBER SAS-2013-00045.</b>	OWNERS MAY BE SUB.	JECT TO PENALTY BY
LAW FOR DISTURBANCE TO T	<b>HESE JURISDICTIONAL</b>	L AREAS WITHOUT
PROPER AUTHORIZATION." T	This approved jurisdictional	determination will remain valid
for a period of 5-years unless new inf	formation warrants revision	prior to that date.

4. APPEALS FOR APPROVED JURISDICTIONAL DETERMINATIONS: You may request an administrative appeal for any approved geographic jurisdictional determination under USACE regulations at 33 Code of Federal Regulation (CFR) Part 331. Enclosed you will find a Notification of Administrative Appeal Options and Process and Request for Appeal (RFA) Form.

If you request to appeal this/these determination(s) you must submit a completed RFA form to the South Atlantic Division Office at the following address:

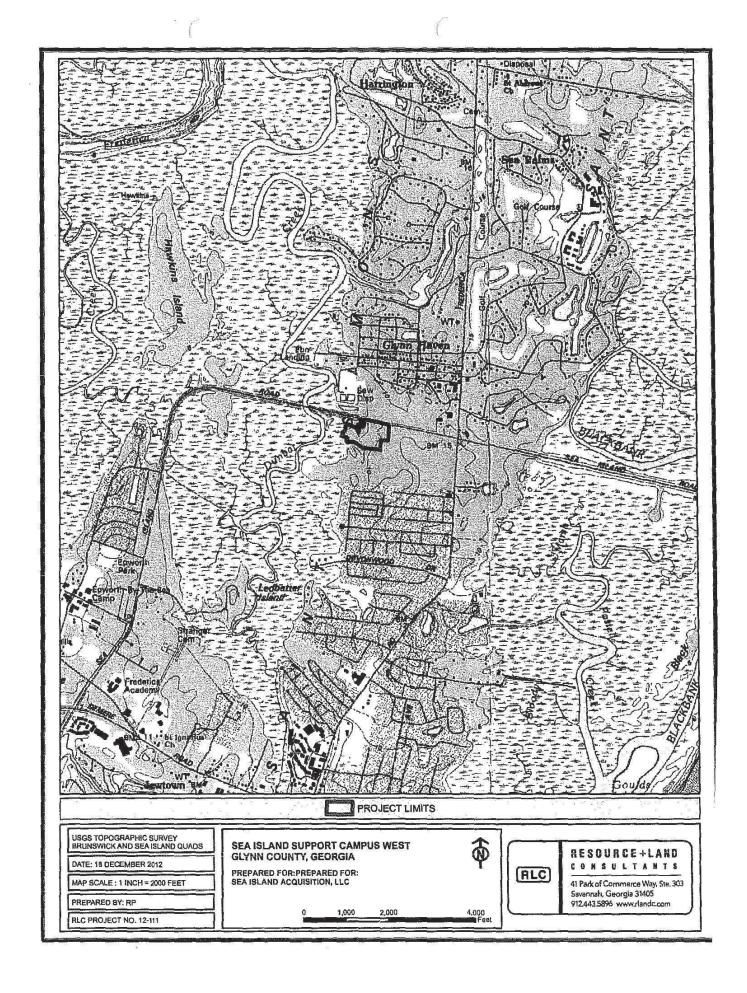
US Army Corps of Engineers, South Atlantic Division Attention: CESAD-PDS-O, Administrative Appeal Review Officer 60 Forsyth Street, Room 10M15 Atlanta, Georgia 30303-8801

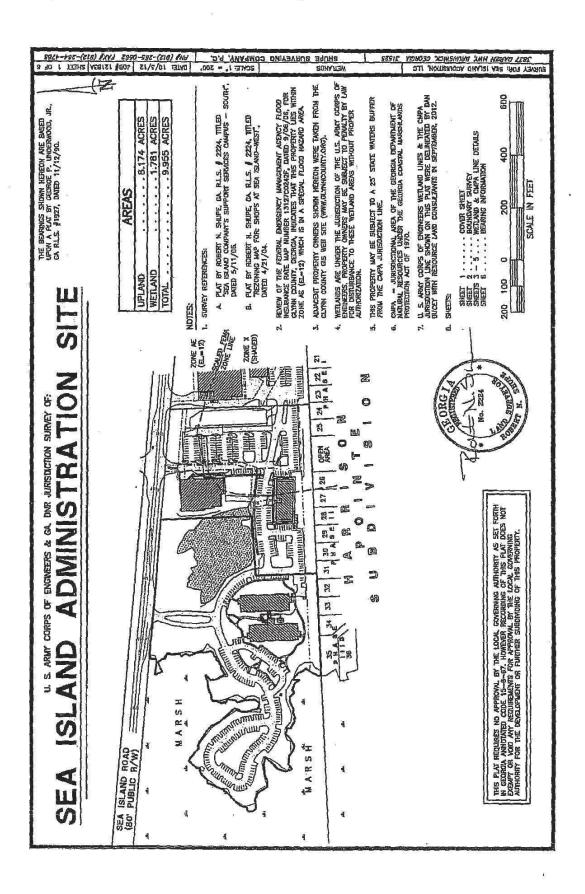
In order for a RFA to be accepted by the USACE, the USACE must determine that it is complete, that it meets the criteria for appeal under 33 CFR, part 331.5, and that it has been received by the Division Office within 60 days of the date of this form. It is not necessary to submit an RFA form to the Division Office if you do not object to this jurisdictional determination.

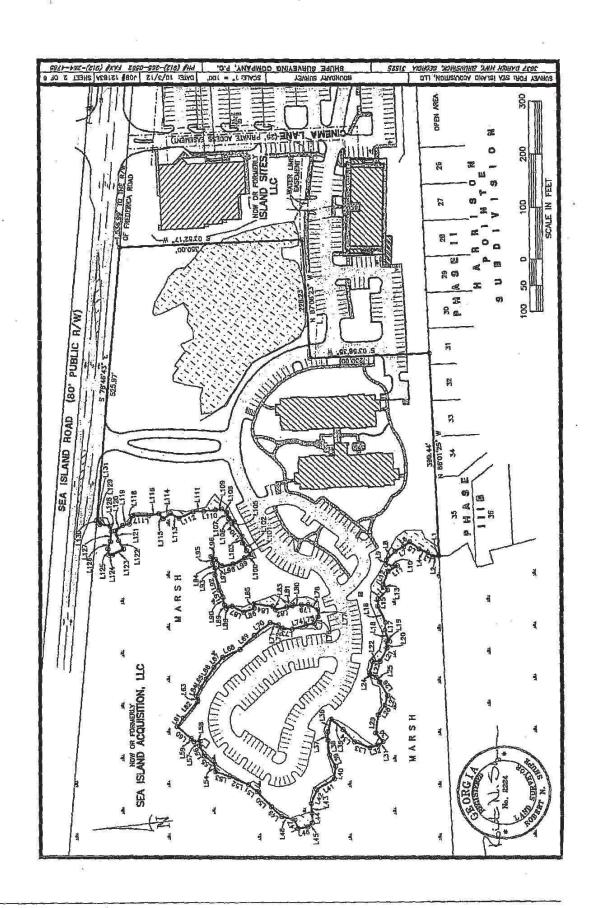
#### D. SECTION 4 - APPLIES TO ALL OF THE ABOVE.

- US DEPARTMENT OF AGRICULTURE (USDA) PROGRAM PARTICIPANTS. This delineation/determination has been conducted to identify the limits of USACE CWA jurisdiction for this site. This delineation/determination may not be valid for the wetland conservation provisions of the Food Security Act of 1985, as amended. If you or your tenant are USDA program participants, or anticipate participation in USDA programs, you should request a certified wetland determination from the local office of the Natural Resources Conservation Service prior to starting work.

Attachments:
X Verified Survey of Jurisdictional Streams, Wetlands and/or Other Waters
Verified GPS Delineation of Jurisdictional Streams, Wetlands and/or Other Waters
Drawing of Approximate Location of Streams, Wetlands and/or Other Waters
Approved Jurisdictional Determination Form(s)
X Notification of Administrative Appeal Options and Process and Request for Appeal Form
Forrest B. Vanderbilt  DATE
Regulatory Specialist, Coastal Branch







NOTIFICATION OF ADMINISTRATIVE AND REQUEST FOR APPEAL	APPEAL OPTIONS AND PROCESS	
Applicant: Mr. Vassa Cate	File Number: SAS-2013-00045	Date: February 1, 2013
Attached is:		See Section below
INITIAL PROFFERED PERMIT (Sta	ndard Permit or Letter of permission)	A
PROFFERED PERMIT (Standard Per	mit or Letter of permission)	В
PERMIT DENIAL		C
APPROVED JURISDICTIONAL DE	TERMINATION	D
X PRELIMINARY JURISDICTIONAL	DETERMINATION	E

SECTION I - The following identifies your rights and options regarding an administrative appeal of the above decision. Additional information may be found at <a href="http://www.usace.army.mil/inet/functions/cw/cecwo/reg">http://www.usace.army.mil/inet/functions/cw/cecwo/reg</a> or Corps regulations at 33 CFR Part 331.

A: INITIAL PROFFERED PERMIT: You may accept or object to the permit.

ACCEPT: If you received a Standard Permit, you may sign the permit document and return it to the district engineer for final authorization. If you received a Letter of Permission (LOP), you may accept the LOP and your work is authorized. Your signature on the Standard Permit or acceptance of the LOP means that you accept the permit in its entirety, and waive all rights to appeal the permit, including its terms and conditions, and approved jurisdictional determinations associated with the permit.

OBJECT: If you object to the permit (Standard or LOP) because of certain terms and conditions therein, you may request that the permit be modified accordingly. You must complete Section II of this form and return the form to the district engineer. Your objections must be received by the district engineer within 60 days of the date of this notice, or you will forfeit your right to appeal the permit in the future. Upon receipt of your letter, the district engineer will evaluate your objections and may: (a) modify the permit to address all of your concerns, (b) modify the permit to address some of your objections, or (c) not modify the permit having determined that the permit should be issued as previously written. After evaluating your objections, the district engineer will send you a proffered permit for your reconsideration, as indicated in Section B below.

B: PROFFERED PERMIT: You may accept or appeal the permit.

ACCEPT: If you received a Standard Permit, you may sign the permit document and return it to the district engineer for final authorization. If you received a Letter of Permission (LOP), you may accept the LOP and your work is authorized. Your signature on the Standard Permit or acceptance of the LOP means that you accept the permit in its entirety, and waive all rights to appeal the permit, including its terms and conditions, and approved jurisdictional determinations associated with the permit.

APPEAL: If you choose to decline the proffered permit (Standard or LOP) because of certain terms and conditions therein, you may appeal the declined permit under the Corps of Engineers Administrative Appeal Process by completing Section II of this form and sending the form to the division engineer. This form must be received by the division engineer within 60 days of the date of this notice.

C: PERMIT DENIAL: You may appeal the denial of a permit under the Corps of Engineers Administrative Appeal Process by completing Section II of this form and sending the form to the division engineer. This form must be received by the division engineer

within 60 days of the date of this notice.

D: APPROVED JURISDICTIONAL DETERMINATION: You may accept or appeal the approved JD or provide new information.

ACCEPT: You do not need to notify the Corps to accept an approved JD. Failure to notify the Corps within 60 days of the date of this notice means that you accept the approved JD in its entirety, and waive all rights to appeal the approved JD.

APPEAL: If you disagree with the approved JD, you may appeal the approved JD under the Corps of Engineers Administrative Appeal Process by completing Section II of this form and sending the form to the division engineer. The division engineer must receive this form within 60 days of the date of this notice.

E: PRELIMINARY JURISDICTIONAL DETERMINATION: You do not need to respond to the Corps regarding the preliminary JD. The Preliminary JD is not appealable. If you wish, you may request an approved JD (which may be appealed), by contacting the Corps district for further instruction. Also you may provide new information for further consideration by the Corps to reevaluate the JD.

SECTION II - REQUEST FOR APPEAL OF OBJECTIONS TO	) an initial proffered per	MT
REASONS FOR APPEAL OR OBJECTIONS: (Describe your	reasons for appealing the decision	or your objections to an initial
proffered permit in clear concise statements. You may attach as	dditional information to this form t	o clarify where your reasons or
objections are addressed in the administrative record.)		
*		
ľ		
Ť		
1		
f .	<u> </u>	
ľ		
t		a.
ť		
f	節	
<u>**</u>		
*		
ſ	80	
ſ		
*		
i	83	
i .		
· ·		
į į		
i		
i e		
ľ		
		42 97
į.		
<u></u>		
ADDITIONAL INFORMATION: The appeal is limited to a re-		
of the appeal conference or meeting, and any supplemental info		
administrative record. Neither the appellant nor the Corps may		
provide additional information to clarify the location of information	ation that is already in the administ	rative record.
POINT OF CONTACT FOR QUESTIONS OR INFORMATION	)N;	
If you have questions regarding this decision and/or the		ding the appeal process you may also
appeal process you may contact:	contact:	2.00
Forrest Vanderbilt	Administrative Appeal Review (	Officer
US Army Corps of Engineers, Savannah District	CESAD-PDS-O	
100 W. Oglethorpe Avenue	US Army Corps of Engineers, Se	
Savannah, Georgia 31401-3640	60 Forsyth Street, Room 10M15	
912-652-5051	Atlanta, Georgia 30303-8801	
RIGHT OF ENTRY: Your signature below grants the right of		
to conduct investigations of the project site during the course of		provided a 15-day notice of any site
investigation, and will have the opportunity to participate in all	site investigations.	8
	Date:	Telephone number:
Signature of appellant or agent.		ł
	<del></del>	

### DECISION DOCUMENT FOR

### NATIONWIDE PERMIT (NWP)/REGIONAL GENERAL PERMIT (RGP) VERIFICATION

A. Permit Number: SAS-2013-00045
B. Applicant: Mr. Vassa Cate, Sea Island Acquisitions, LLC, 100 Salt Marsh Lane, Sea Island, Georgia 31522
C. Project Location: The project site is located south of Sea Island Road and west of Frederica Road on St. Simons Island, Glynn County, Georgia (Latitude 31.1837, Longitude -81.3838).
D. Date Received: January 11, 2013
E. Date Additional Information Requested:
F. Date Federally Complete: January 11, 2013
G. Waters of US: (See enclosed Jurisdictional Determination Form(s), and two previous determinations: SAS-1992-16320 (January 27, 1993) and SAS-2002-5870 (November 27, 2002).
H. Authority: Section 10X_ Section 404 Section 103
I. Project Description: to construct an office building
J. Project Purpose: commercial development
K. Type of Permit Verified: NWP 39
L. Pre-Construction Notification Required: X YES No
M. Coordination with Agencies/Tribes: YES NO IF YES, DATE: February 1, 2013
N. Commenting Agencies: No Comments Received
1. US Fish and Wildlife Service:
2. US Environmental Protection Agency:
3. National Marine Fisheries Service:
4. Georgia Department of Natural Resources:
a Environmental Protection Division:

b. Coastal Resources Division:
c. Historic Preservation Division:
5. Other:
O. Substantive Issues and USACE Position: No other substantive issues
P. Compliance with Other Federal Laws (If not applicable – N/A):
1. Endangered Species Act:
<ul> <li>a. Name of species present: No species present within project area</li> <li>b. Effects Determination: No effect</li> <li>c. Date of Service(s) concurrence:</li> <li>d. Basis for "no effect" determination: No species present, no critical habitat within the project scope, and no suitable habitat for listed species within the action area as provided by the agents field investigation and IPAC review of species profiles.</li> <li>e. Additional Information (optional):</li> </ul>
2. Magnuson-Stevens Act (Essential Fish Habitat): N/A
<ul> <li>a. Name of species present;</li> <li>b. Effects Determination:</li> <li>c. Date of Service(s) concurrence;</li> <li>d. Basis for "no effect" determination;</li> <li>e. Additional Information (optional);</li> </ul>
3. Section 106 of National Historic Preservation Act:
a. Known site present: YES X_NO b. Survey Required/conducted: YES c. Effects Determination: No effect d. Rationale: Work occurs within an a portion of a parcel previously permitted (SAS-1992-16320) for development that revealed no historic resources. In addition, no resources were identified during the field reconnaissance survey by the agent or National Register of Historic Places database review. e. Date consultation complete: f. Additional Information (optional):
4. Section 401 of Clean Water Act:
<ul> <li>a. Individual certification required:YESXNO. If yes:</li> <li>bIssued,Waived,Denied</li> </ul>
2

c. Additional Information (optional):	
5. Coastal Zone Management Act:	
<ul> <li>a. Individual certification required: YES X NO. If yes:</li> <li>bIssued,Waived,Denied</li> <li>c. Additional Information (optional):</li> </ul>	
Q. Special Conditions Required: X YES, NO. If yes, provide rationale for each condition. Standard Savannah District Special Conditions for NWP applied	h

- a. The activity is conducted in accordance with the information submitted and meets the conditions applicable to the NWP, as described at Part C of the NWP Program and the Savannah District's Regional Conditions for NWPs.
- b. Prior to the commencement of any work in jurisdictional waters of the United States for this activity, you will purchase 3.48 wetland mitigation credits from the Wilkinson-Oconee Wetland Mitigation Bank. You must provide this office with documentation of this purchase before any work may commence. The notice should reference the USACE file number assigned to this project.
- c. You shall obtain and comply with all appropriate federal, state, and local authorizations required for this type of activity. A stream buffer variance may be required. Variances are issued by the Director of the Georgia Environmental Protection Division (EPD), as defined in the Georgia Erosion and Sedimentation Control Act of 1975, as amended. It is our understanding that you may obtain information concerning variances at the Georgia EPD's web site at www.gaepd.org or by contacting the Watershed Protection Branch at (404) 675-6240.
- d. All work conducted under this permit shall be located, outlined, designed, constructed and operated in accordance with the minimal requirements as contained in the Georgia Erosion and Sedimentation Control Act of 1975, as amended. Utilization of plans and specifications as contained in the "Manual for Erosion and Sediment Control, First Edition, 2002," published by the Georgia Soil and Water Conservation Commission or their equivalent, will aid in achieving compliance with the aforementioned minimal requirements.
- e. You fill out and sign the enclosed certification and return it to our office within 30 days of completion of the activity authorized by this permit.
- R. Compensatory Mitigation Required: The applicant would avoid impacting the remaining 1.6 acre of wetlands within the project area, utilize all of the 1.3 acre upland area available within the parcel, and install a retaining wall to further minimize impacts. To mitigate of unavoidable impacts to wetlands, the applicant is proposing to purchase 3.48 wetland mitigation credits from the Wilkinson-Oconee Mitigation bank to offset the permanent impacts on the project site.

S. DETERMINATION: I have reviewed the proposed project and determined that the work will result in minimal individual and cumulative adverse effects on the aquatic environment. This project, with the special conditions listed in paragraph Q above, complies with all terms and conditions of the NWP including any applicable Regional Conditions.

Prepared By:

Forrest B. Vanderbilt

Regulatory Specialist, Coastal Branch

2/19/12

Approved By:

Kelly C. Finch

Chief, Coastal Branch

2/20/13



MARK WILLIAMS COMMISSIONER A.G. 'SPUD' WOODWARD DIRECTOR

January 14, 2013

Daniel Bucey Resource and Land Consultants 41 Park of Commerce Way, Suite 303 Savannah, GA 31405

Re: Marsh Jurisdiction Line for Sea Island Administration Building Site, Sea Island Road, St. Simons Island, Glynn County, Georgia

Dear Dan,

Our office has received the survey plat dated October 3, 2012 entitled "Sea Island Administration Site." Based on my site inspection, this plat and survey generally depict the delineation of the marsh/upland boundary as required by the State of Georgia for jurisdiction under the authority of the Coastal Marshlands Protection Act of 1970. The delineation of the parcel is subject to change due to environmental conditions and legislative enactments. This jurisdiction line is valid for one year from date of the delineation. It will normally expire one year from the date of my inspection which occurred on January 11, 2013, but may be voided should legal and/or environmental conditions change.

This letter does not relieve you of the responsibility of obtaining other state, local or federal permission or authorization relative to the site. It is also incumbent upon you to contact your local government authority or the Environmental Protection Division of the Department of Natural Resources regarding any impacts of land within 25 feet of the established marshlands jurisdiction boundary. Authorization by the Coastal Marshlands Protection Committee or this Department is required prior to any construction or alteration in the shore jurisdictional area.

I appreciate you providing us with this information for our records. Please contact me @ (912) 262-3109 if I may be of further assistance.

Sincerely,

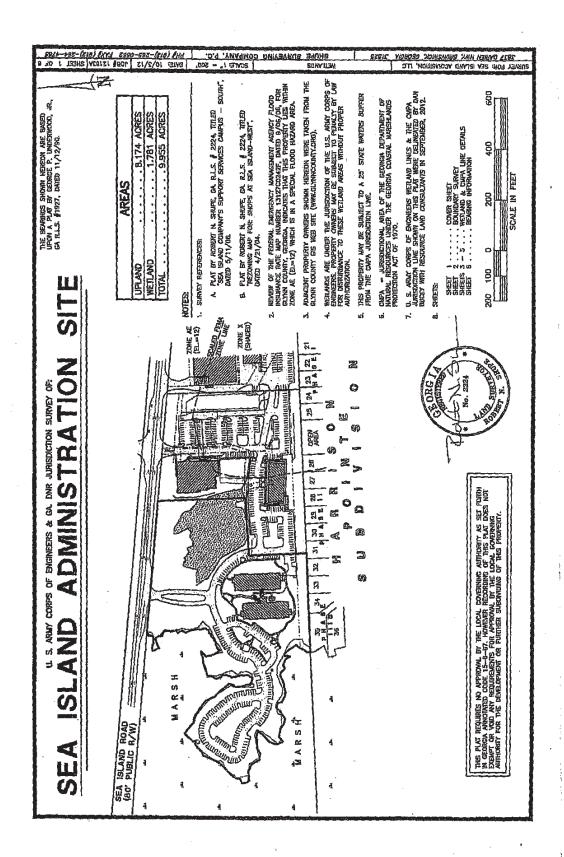
Lisia Kowalczyk

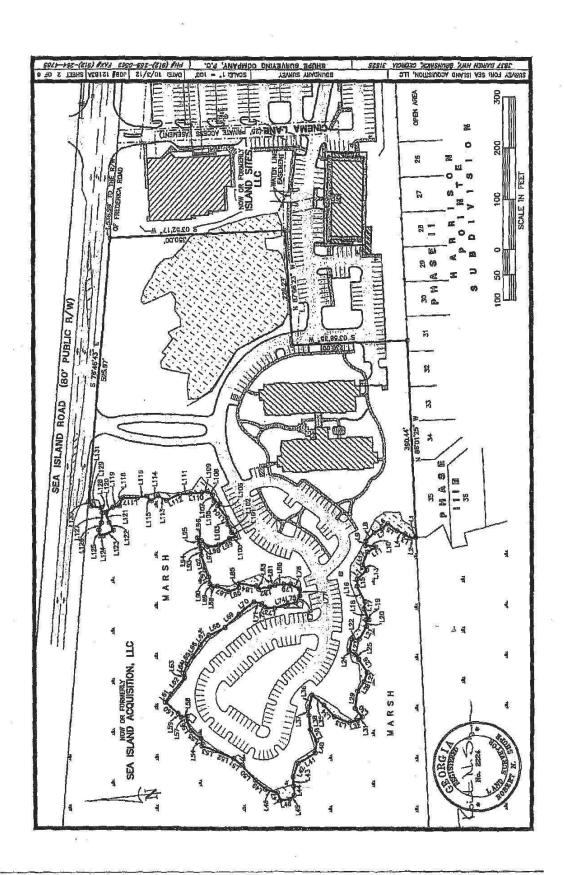
Permitting Unit Manager

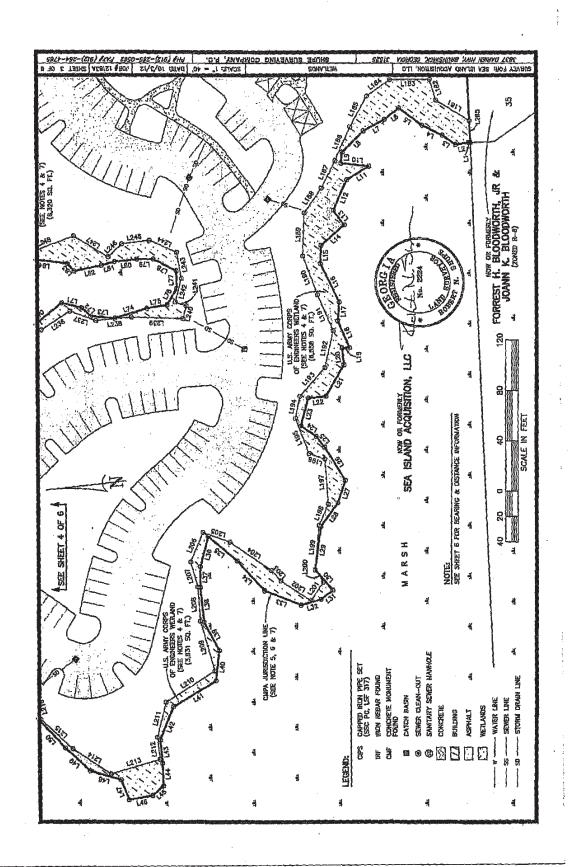
Marsh and Shore Management Program GA DNR-Coastal Resources Division

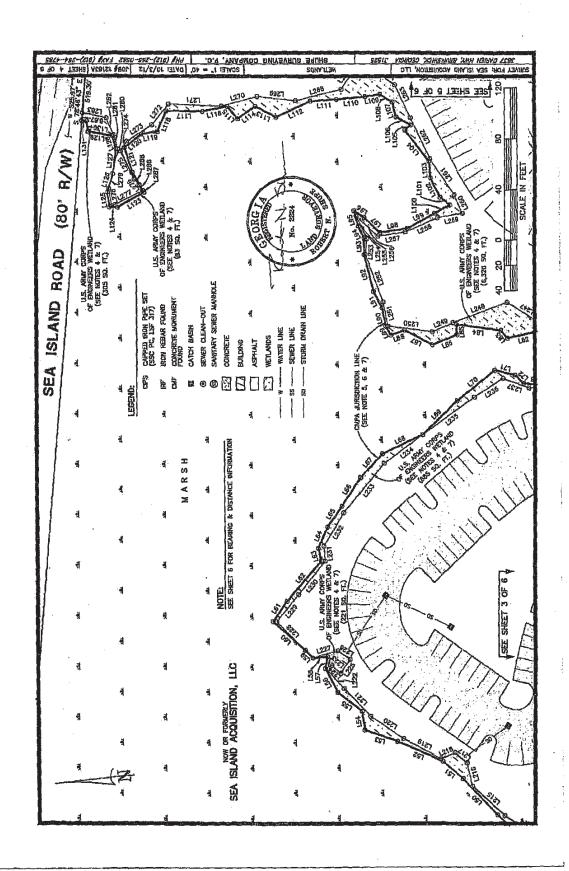
FEB 06 2013

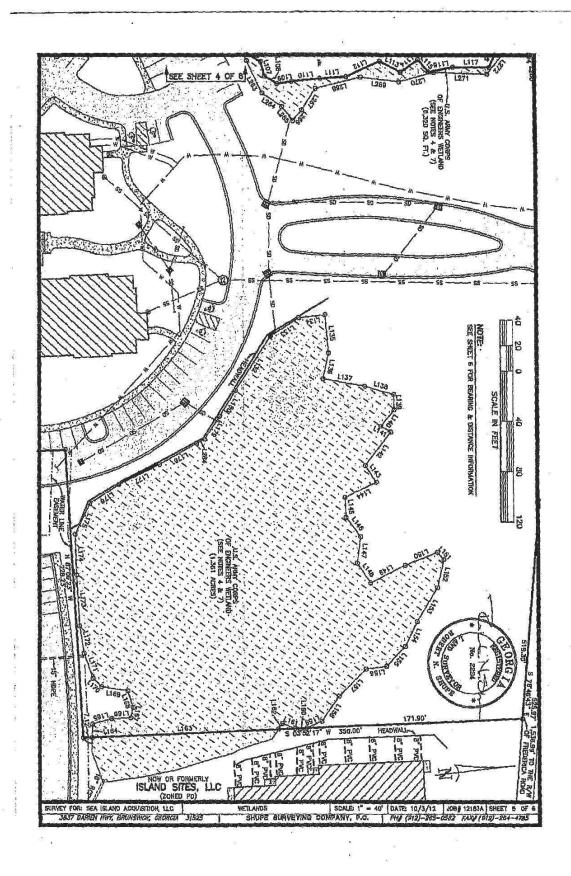
BY: CESAS-RD FV











BUILS SHEARING COMPANY, P.C. HIL (313)-285-0352 FAM (313)-381-1765	
HETANDS SOME NAM TOATES TOATES TO STEEL B OF B SHEET B OF B SHUPE SURVEYING COMPANY, P.C. FIN (312)-255-0552 RAY (312)-255-1755	SURVEY FOR: SEA ISLAND ACCURATION, 11.C
N   662/25   W   10.05     N   700/25   E   10.05     N   700/25   W   20.05     N   700/25   W   20	TO BE THE STATE OF
Definion   Line   Reserved   Reserved   Line	1288 1288 1288 1288 1288 1288 1288 1288
Library   Recadence   Library	1225   N 4023110 F   1227   N 4023110 F   1228   N 402312 F
	N 655321 N 6554325 S 1975425 S 1975425 S 1975426 S 197556 S 197556 S 197556 N 197556 N 197556 N 197556 N 197576 N 19757
10月70年	150   150
100mm   10	2000年 1000年
Line	14

From: Friday, February 01, 2013 2:40 PM Abbott, Sandy; Allen, Katy; Anderson-Cordova, Karen; Barreiro, Deb; Sent: Chambers, Peggy; To: Brooks, Robert; Burgess, Karl; Caldwell, Dale; (b) (6) Chamblin, Doug; Chattahoochee River Nat'l Recreation Area; Colwell, Strant; Coppola, Chris; Daly, Jaclyn; (b) (6) Crass, David; (b) (c) Daly, Jaclyn; (b) (d) Daly, Jaclyn; (b) (e) Daly, Jaclyn; (b) (e) Daly, Jaclyn; (b) (e) Daly, Jaclyn; Harris, Deborah C.; Kennedy, Ryan; LaRue, Mark; Lisa Westberry; (b) (e) Mackinne Jan; Martin, Chris; Martinez, Gail; Moore, Kelie; Pattavina, Pete; Read, Allyson; Samay, Jan; Martin, Chris; Martinez, Gail; Moore, Kelie; Pattavina, Pete; Read, Allyson; Samay, Jan; Martin, Chris; Martinez, Gail; Moore, Kelie; Pattavina, Pete; Read, Allyson; Samay, Jan; Martin, Chris; Martinez, Gail; Moore, Kelie; Pattavina, Pete; Read, Allyson; Samay, Jan; Martin, Chris; Martinez, Gail; Moore, Kelie; Pattavina, Pete; Read, Allyson; Samay, Jan; Martinez, Gail; : Mackinnon, Catherine; Schraner, Amanda; Shirk, Elizabeth; Slade, Rick; Somerville, Eric; (b) (6) Tucker, Sandy; Welte, Jennifer ; Wiebler, Robin; Wikoff, Bill; Wilber, Pace: Wilcox, Janice; Williams, Rich; Wittrock, Allison; Wynne, John; Zornig, Katie HAPPY WORLD WETLANDS DAY!!! HAPPY PCNS 25 JAN - 01 FEB 2013!!! Cc: Subject: (UNCLASSIFIED)

Attachments:

PCNs25JANthru01FEB2013.xls

Classification: UNCLASSIFIED

Caveats: NONE

Tomorrow is one of my personal favorite days of the year. I highly recommend getting out and hugging your local wetland. I'm going to try to get out to the Mercer University wetlands to look for some cool wading birds and generally get mucky, but that's nothing new.

Anyway, I've also attached the week's PCNs if that's more your thing. Have a great weekend, everyone!

All the best,

(b) (6)

#### (b) (6)

Regulatory Specialist
U.S. Army Corps of Engineers
Savannah District
Regulatory Division, Piedmont Branch
1590 Adamson Parkway, Suite 200
Morrow, Georgia 30260-1777

(b) (6)

Classification: UNCLASSIFIED

Caveats: NONE

Project Number	PM/RS	NWP#	County	atifude	Longifude	M	Waterway	
SAS-2013-00045	Vanderbilt	39	Glynn	31.1837	-81.3835	Dunl	Dunbar Creek	
Total Segments St.	Name		Phone Number	mber		E-mail	I	DATES
Applicant	Vassa Cate		912-638-3611	3611		n/a	Site Visit	No
Consultant	Dan Bucey		912-443-5896	5896	ndb	dbucey@rlandc.com	Coordination	1-Feb-13
			Pi	Project Description	ntion			
The applicant is propor	Sing to constr	uct an office	building and parking	o lot The pro-	osed project	The applicant is proposing to construct an office building and parking lot. The proposed project would provide the applicant. Sea Island Administration, a	Sea Island Ad	ministration a
smaller administrative building and parking lot	building and r	act all office	Dulluling and parking	octs associated	with the project	The permanent impacts associated with the project would be to 0.49 acre of freshwater wetlands. The	t, Sea Island Au f freshwater wei	lands The
applicant has avoiding impacting the remaining	impacting the	e remaining 1	1.6 acre of wetlands	present, utiliz	ing all of the 1	1.6 acre of wetlands present, utilizing all of the 1.3 acre upland area available within the parcel, and	ble within the pa	rcel, and
installing a retaining w	vall to further n	ninimize impa	acts. To mitigate of	unavoidable ir	npacts to wetla	installing a retaining wall to further minimize impacts. To mitigate of unavoidable impacts to wetlands, the applicant is proposing to purchase 3.48	osing to purchas	se 3.48
wetland mitigation credits from the Wilkinson-Oconee Mitigation bank.	dits from the V	Vilkinson-Oc	onee Mitigation ban	ζ.			-	
100								
						2		
		Proposed Impacts	Impacts			Mitigation	Mitigation Plan (Credits)	
Per	Permanent			Temporary		Bank	Stream	Wetland
	Acres	Linear Ft		Acres	Linear Ft	Wilkinson-Oconee		3.48
Wetland	0.49		Wetland					COMMISSION OF THE PROPERTY OF
Tidal Wetland			Tidal Wetland					
Perennial Stream			Perennial Stream			In-Lieu-Fee	Stream	Wetland
Intermittent Stream			Intermittent Stream					
Ephemeral Stream			Ephemeral Stream			30000		
Open Water			Open Water		) inspection			
Other Waters			Other Waters					
Non-JD (Isolated)			Non-JD (Isolated)	AVCIAGO.	ACCINEDY STORM	HOME HOME	DOM:	DOM:
Section 7 of the Endangered Species Act	angered Spec	sies Act						
Website Check	Yes	http://ecos.fws.gov/ipac/	ws.gov/ipac/					
Survey Type	Yes				0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	The second secon		
Habitat Present	No							
Corps Determination	No Effect			0				
Section 106 of the National Historic Preserv	ational Histor	ic Preservat	ation Act					
Website Check	Yes	http://www.c	.cr.nps.gov/nr/index.htm	ıtm	http://www.na	http://www.nationalregisterofhistoricplaces.com/state.html	es.com/state.htr	
Survey Type	Yes							
Corps Determination	No Effect							
Section 305(b)(2) of the Magnuson-Stevens	the Magnusor		ishery Conservatic	on and Manag	ement Act - E	Fishery Conservation and Management Act - Essential Fish Habitat (EFH)	£	
Website Check	Yes		http://www.habitat.noaa.gov/protection/efh/	tection/efh/				
Habitat Areas of Particular Concern (HAPCs) P	sular Concern	(HAPCs) Pre	resent					
Corps Determination   No Effect	No Effect							
		1,000						

CESAS-OP-RB

12 May 2017

#### MEMORANDUM FOR RECORD

SUBJECT: Department of the Army File SAS-2013-00045, Commercial Development by Sea Island Acquisition located off Sea Island Road and Frederica Road on St. Simons Island

- 1. On February 13, 2013, the Corps verified authorization under NWP 39 for the fill of 0.49 acre of wetland of wetland associated with a commercial development. The project site is located south of Sea Island Road and west of Frederica Road on St. Simons Island, Glynn County, Georgia (Latitude 31.1837, Longitude -81.3838). Project drawings and work descriptions associated with SAS-2013-00045 show the proposed construction of an office building and attendant features which include a parking lot. To mitigate the impacts to wetlands, the applicant purchased 3.5 wetland mitigation credits from the Wilkinson-Oconee Mitigation Bank on March 18, 2013.
- 2. By letter dated January 11, 2016, the Glynn Environmental Coalition requested enforcement action against Sea Island Acquisition, LLC for filling wetlands in the project area without complying with the terms and conditions of Nationwide Permit (NWP) 39. This request was investigated and closed out with no further action (see attached Memorandum for Record dated September 6, 2016).
- 3. By letter dated May 8, 2017 (attached), Glynn Environmental Coalition again requested enforcement action against Sea Island Acquistion, LLC. I contacted Dan Bucey, agent for Sea Island Acquisition and he stated that the permittee still intends to complete the project as planned. I also spoke with John Ballard in CESAS-OC regarding this complaint and discussed our enforcement options. While the original permit was verified with a 2-year expiration, Savannah District has since verified 2012 NWPs with an expiration of March 18, 2017, with an additional year to complete work under the existing authorization if a permittee is under contract to complete the work. The authorized fill of waters of the United States is complete, however the permittee has not constructed the physical project according to plans. This NWP verification is still within timeframes consistent with other NWP verifications issued by this office. Regardless, as enforcement is discretionary, there are numerous factors which support a decision to pursue no further action:
  - a. The wetland fill completed was authorized by the Corps, and compensatory mitigation for the fill has been purchased by the permittee.

- b. If the fill remains in place without the project being completed in accordance with plans submitted, there would be no impact to navigation, cultural resources, Essential Fish Habitat, or endangered species (reference draft NWP decision document in ORM dated February 27, 2013).
- There is no risk to any other public interest factors if the fill remains in place.
- d. Restoration of 0.49 acre of wetlands would require completion of a restoration plan by the permittee, review of this plan by the Corps, and potentially seven or more years of monitoring to confirm that the restoration is completed according to plan, which would involve additional staff resources to review monitoring reports, conduct site visits, and address any issues of deviation from the restoration plan. Given the above factors, this investment of limited resources cannot be supported.
- 4. Course of Action: No further action is warranted on Glynn Environmental Coalition's request. If we receive additional requests from Glynn Environmental Coalition to pursue action, per the Seattle District Enforcement Decision Matrix, my recommendation for action at that time would be to confirm the project is still not built and send the permittee a letter stating that they received authorization under NWP 39 to construct a commercial office building and that they should complete all work within the terms and conditions of NWP 39.

William M. Rutlin

7 th 12th.

Chief, Coastal Plain Field Office

Case 2:19-cv-00050-LGW-BWC

#### Decument 1-3 Filed 04/17/19 Page 1 of 2 Georgia Department of Natural Resources

2 Martin Luther King Jr. Dr., S.E., Suite 1152 East, Atlanta, Georgia 30334-9000 Mark Williams, Commissioner Judson H. Turner, Director Environmental Protection Division 404/656-4713

FAX: 404/651-5778

March 12, 2012

Mr. Russell Kaiser, Chief Regulatory Division U.S. Army Corps of Engineers Savannah District 100 W. Oglethorpe Avenue Savannah, GA 31402-0889

Re:

Water Quality Certification

2012 Reauthorization of Nationwide Permits

Statewide

Dear Mr. Kaiser:

Pursuant to Section 401 of the Federal Clean Water Act, the State of Georgia issues this certification to the U.S. Army Corps of Engineers, Savannah District for reauthorization of the Nationwide Permits. This reauthorization extends for a period of five years from March 19, 2012.

The State of Georgia certifies that there is no applicable provision of Section 301; no limitation under Section 302; no standard under Section 306; and no standard under Section 307, for the applicant's activity. The State of Georgia certifies that the applicant's activity will comply with all applicable provisions of Section 303.

This certification is contingent upon the following conditions:

- 1. All work performed during construction will be done in a manner so as not to violate applicable water quality standards.
- 2. No oils, grease, materials or other pollutants will be discharged from the construction activities that reach public waters.
- This certification is contingent upon satisfaction of the Savannah District's Regional Conditions, including the Appendix A provisions requiring prior notification to Georgia EPD before the commencement of NWP authorized projects.
- 4. For bank stabilization projects conducted under NWP 13, particularly those that involve work in state buffers, applicants should consult Georgia EPD's Streambank and Shoreline Stabilization Guidance, available at http://georgiaepd.org/Documents/techguide.html.
- 5. Where the Savannah District grants a waiver to exceed the project impact limits authorized under Nationwide Permits 13, 21, 29, 36, 39, 40, 42, 43, 44, 50, 51 or 52, Georgia EPD reserves the right to review such projects for consistency with Georgia's water quality rules, and where necessary, to issue individual 401 water quality certification for qualified projects.

Page 2 2012 Reauthorization of Nationwide Permits

 Georgia EPD may require submission of a formal application for individual 401 water quality certification for any project if it is determined, based upon consideration of Georgia's water quality rules, that the project is likely to have a significant adverse effect upon water quality.

This certification does not relieve the applicant of any obligation or responsibility for complying with the provisions of any other laws or regulations of other federal, state or local authorities.

Sincerely,

Judson H. Turner

Director

cc: Mr. Richard Morgan, USACE

Ms. Sarah Wise, USACE

Mr. Bob Lord, USEPA

Ms. Sandy Tucker, USFWS

Ms. Kelie Moore, CRD



DEPARTMENT OF THE ARMY SAVANNAH DISTRICT, CORPS OF ENGINEERS 100 W. OGLETHORPE AVENUE SAVANNAH, GEORGIA 31401-3640

OCTOBER 1 4 2014

Regulatory Division SAS-1992-16320 SAS-2002-05870 SAS-2013-00045

Mr. Daniel Parshley Glynn Environmental Coalition Post Office Box 2443 Brunswick, Georgia 31521

Dear Mr. Parshley:

I refer to your June 20, 2014, letter requesting an enforcement action and wetland restoration at 100 Salt Marsh Lane in St. Simons, Glynn County, Georgia (Latitude 31.1837, Longitude -81.3838). Your letter alleges that the permittee, Mr. Vassa Cate of Sea Island Acquisitions, LLC, provided false information in their request to us for verification under Nationwide Permit (NWP) 39 for Department of the Army permit SAS-2013-00045.

Thank you for the information concerning the subject property. In response to this concern, I reviewed the subject files and the information you provided that is under the U.S. Army Corps of Engineers' purview and found no error or inconsistency in our application of the U.S. Army Corps of Engineers NWP Program Regulations (33 Code of Federal Regulations Part 330). Therefore, we do not believe there to be grounds to initiate an enforcement action or to request restoration of permitted wetland fills that are compliant with the terms and conditions of the subject permit. Specifically, you asserted the following:

- a. The application was factually incorrect;
- b. The permit was issued incorrectly resulting in multiple NWPs for a single property;
- c. That the proposal was not a single and complete project; and
- d. That the applicant provided different site plans to different regulatory agencies.

In reviewing the files, it does appear that the applicant provided some erroneous information. However, this information did not have a bearing on our permit decision. For instance, in Part G of our "Decision Document for Nationwide Permit (NWP)/Regional General Permit (RGP) Verification" (enclosed), please note that the project manager at the time was aware of the previous verifications on the property.

Further, we determined that the proposed project had independent utility and was, therefore, a single and complete non-linear project. As to your comments regarding the permittee submitting different site plans to different regulatory agencies, we cannot verify this assertion, as we can only comment on the plans we received to authorize this project, and permittee's compliance with the terms and conditions of the permit we issued.

A copy of this letter is being provided to the following parties: Glynn County Attorney, Glynn County, 701 G Street, Second Floor, Historic Courthouse, Brunswick, Georgia 31520; Ms. Lyndell Mickelson, Georgia Department of Natural Resources, Environmental Protection Division, Watershed Protection Branch, 2 Martin Luther King Jr. Drive, Suite 1152, Atlanta, Georgia 30334; and Mr. Jim Gilbert, General Counsel, Sea Island Acquisition, LLC, Post Office Box 30351, Sea Island, Georgia 31561.

Thank you in advance for completing our on-line Customer Survey Form located at <a href="http://corpsmapu.usace.army.mil/cm\_apex/f?p=regulatory\_survey">http://corpsmapu.usace.army.mil/cm\_apex/f?p=regulatory\_survey</a>. We value your comments and appreciate your taking the time to complete a survey each time you have interaction with our office.

If you have any questions, please call me at 912-652-5133.

The Walk

Sincerely,

Kimberly L. Garvey

Section Chief, Coastal Branch

Enclosure

CESAS-RD-C

Date: 9/6//6

#### MEMORANDUM FOR THE RECORD

SUBJECT: Department of Army File SAS-2013-00045, Commercial development by Sea Island Acquisition located off Sea Island Road and Frederica Road on St. Simons Island

- 1. On February 20, 2013, the Corps verified authorization under NWP 39 for the fill of 0.49 acres of wetland associated with a commercial development. The project site is located south of Sea Island Road and west of Frederica Road on St. Simons Island, Glynn County, Georgia (Latitude 31.1837, Longitude -81.3838). Project drawings and work descriptions associated with SAS-2013-00045 show the proposed construction of an office building and attendant features which include a parking lot. To mitigate the impacts to wetlands, the applicant purchased 3.5 wetland mitigation credits from the Wilkinson-Oconee Mitigation bank on 3/18/2013.
- 2. On May 04, 2016 and May 09, 2016, Mr. Daniel Bucey, RLC responded to the Corps request for information. Mr. Bucey (authorized agent) stated that the project construction has been delayed due to funding as several other projects have taken precedence over this project. The permittee still intends to build on the site, and continues to work on the site development plans. To date, the area has been filled and temporary grassing has been planted as required by erosion and sedimentation regulations, but is not landscaped.
- 3. The project was discussed with regulatory Office of Counsel attorney Ms. Paula Feldmeier, to determine if the project was in/out of compliance based on the information provided by the originally verified NWP, the complainant, and the permitee's authorized agent. The applicant has not built any structures to date, has filled within the allowable footprint and has stated that they plan to build the authorized structures in the future. Based on all information provided and with the advice of OC, the Corps have concluded that SAS-2013-00045 is presently in compliance with the previously authorized NWP 39 verification. All future work associated with the project site must be constructed in accordance with the information submitted as any revisions may invalidate this permit.

Jared M. Lopes

Regulatory Specialist, Coastal Branch

Enclosed

Case 2:19-cv-00050-LGW-BWC Document 1-5 Filed 04/17/19 Page 2 of 2



## Case 2:19-cv-00050-LGW-BWC Document 1-6 Filed 04/17/19 Page 1 of 11 $\overline{B}$ $\overline{U}$ $\overline{T}$ $\overline{L}$ $\overline{E}$ R $\overline{S}$ $\overline{N}$ $\overline{O}$ $\overline{W}$

January 15, 2019

Scott Steilen Chairman and CEO Sea Island Acquisition, LLC 100 Cloister Drive Sea Island, GA 31561

RE: Notice of Intent to Sue for Violation of Clean Water Act

Dear Mr. Steilen,

This letter is submitted on behalf of Glynn Environmental Coalition (hereinafter "GEC") and the Center for a Sustainable Coast (hereinafter the "Center"), both of which are environmental advocacy groups committed to promoting responsible use of Georgia natural resources and sustainable economic growth. This letter serves as a sixty-day notice under the citizen suit provision of the Federal Water Pollution Control Act (Clean Water Act; 33 U.S.C. § 1344) (hereinafter "CWA"). This letter communicates the intent of GEC and the Center to sue Sea Island Acquisition, LLC (hereinafter "Sea Island") for violating Section 404 of the CWA, and specifically Nationwide Permit #39 (NWP 39), at the Inn at Sea Island complex at Saint Simons Island, Georgia. Specifically, Sea Island violated its NWP 39, SAS-2013-00045, issued for Sea Island's activities that impacted wetlands located at 100 Salt Marsh Lane, Saint Simons Island, Georgia.

Sea Island has violated the nationwide permit program under the CWA, specifically NWP 39, in the following respects:

- 1. Sea Island intentionally misled the Corps in its application for NWP 39 verification in order to circumvent CWA permitting guidelines; and
- 2. Sea Island has failed, and continues to fail, to act within the scope of NWP 39, which requires construction of a commercial development.

Neither the U.S. Environmental Protection Agency nor the U.S. Army Corps of Engineers (the "Corps") have prosecuted the violations detailed in this notice in a civil action. Further, Sea Island has failed to remedy these violations and remains out of compliance with NWP 39. Because Sea Island continues to violate the law and because Sea Island will continue its unlawful conduct until sufficiently deterred, GEC and the Center provide this letter pursuant to the notice requirements of the citizen suit provision of the CWA, 33 U.S.C. § 1365(b)(1)(A) and its implementing regulations, 40 C.F.R. §§ 135.2-135.3.

Past Office Box 6010
Ridgeland, MS 39158-6010

Suite 1400
1020 Highland Colony Park,
John.Brunini@butlersnow.com

T 601.948.5711 • F 601.985.4500 • www.butlersnow.com

BUTLER SNOW LLP

January 15, 2019 Page 2

#### I. INTRODUCTION

Sea Island misused NWP 39 to accomplish the fill of 0.49 acres of wetlands under the ruse of constructing commercial development. NWP 39 is part of the nationwide permit program, which was created to streamline the permitting process for projects with similar activities and minimal impacts. If the conditions of NWP 39 are not satisfied, an individual permit is required.

#### a. Nationwide Permits under Section 404 of the CWA

Section 404 of the CWA prohibits the discharge of pollutants into waters of the United States, including wetlands, without a permit.<sup>3</sup> The permit programs under Section 404 regulate the discharge of fill materials into U.S. waters. In order to fill wetlands, an applicant must either obtain an individual permit or act under a general or nationwide permit verified by the Corps. There are no exceptions to this requirement.<sup>4</sup>

The Corps may issue general permits, as opposed to individual permits, to approve activities that have minimal individual and cumulative adverse environmental effects. These general permits can be issued for no more than five years. A nationwide permit is a type of general permit that authorizes specific activities across the United States. Currently, the Corps has 52 existing nationwide permits.

The basic premise of the Section 404 permit program is to prohibit discharge of dredged or fill materials into U.S. waters if a practicable alternative exists that is less damaging to the aquatic environment and surrounding ecosystem.<sup>7</sup> In order to obtain either an individual or general permit, the applicant must show that steps have been taken to avoid impacts to wetlands.

NWP 39, which is the nationwide permit the Corps issued to Sea Island, is a specific nationwide permit under the Corps' general permitting authority, which allows for the discharge of dredged or fill material into non-tidal U.S. waters "for the construction or expansion of commercial and institutional building foundations and building pads and attendant features that are necessary for the use and maintenance of the structures." Therefore, in order to fill wetlands under NWP 39, the Corps must verify that the applicant intends to build a commercial structure, as this is a common activity with recognized minimal environmental impact in light of the benefits gained through economic development.

If a project does not meet the requirements of a general permit, an individual permit is required. The Corps' evaluation of each individual permit application involves a thorough review of the potential environmental and socioeconomic effects of the proposed activity. There

<sup>1</sup> See 33 U.S.C. § 1344(e).

<sup>&</sup>lt;sup>2</sup> See generally id.

<sup>3</sup> See 33 U.S.C. § 1344.

<sup>&</sup>lt;sup>4</sup> See generally id.

<sup>5</sup> See id.

<sup>&</sup>lt;sup>6</sup> See Nationwide Permits Chronology and Related Materials, UNITED STATES ENVIRONMENTAL PROTECTION AGENCY, available at https://www.epa.gov/cwa-404/nationwide-permits-chronology-and-related-materials.

<sup>&</sup>lt;sup>7</sup> See Section 404 Permit Program, UNITED STATES ENVIRONMENTAL PROTECTION AGENCY, available at https://www.epa.gov/cwa-404/section-404-permit-program.

<sup>&</sup>lt;sup>8</sup> 77 Federal Register 10184-01, 10279 (Feb. 21, 2012).

<sup>&</sup>lt;sup>9</sup> See supra at n.7.

January 15, 2019 Page 3

is also a public interest review process. <sup>10</sup> For these reasons, obtaining an individual permit is a lengthier and more costly endeavor; thus, it is more efficient to obtain a general permit if one is available.

b. Overview: Sea Island's Attempt to Circumvent Section 404 Permitting Requirements

In an attempt to circumvent the individual permitting requirements, Sea Island submitted plans under NWP 39. If Sea Island submitted its plan to merely landscape the property, NWP 39 would have been denied, as this permit does not allow the fill of wetlands for the sole purpose of landscaping or sodding. In other words, if Sea Island submitted the plan it is currently acting under, sodding over the wetlands and landscaping, the Corps would not have discretion to verify the permit request. Had Sea Island submitted its true intention to the Corps, the Corps would have no alternative but to prohibit Sea Island's actions under NWP 39 and require an individual permit. Because the individual permit process is timely and more costly, Sea Island misled the Corps regarding its intentions and circumvented the Section 404 permitting process. Even if Sea Island's NWP 39 application was not intentionally misleading, the fact remains that it has failed to comply with the conditions of NWP 39. In either event, Sea Island should immediately remedy these ongoing violations in one of the following ways:

- 1. Apply for an individual permit to cover the acts actually undertaken on this site;
- Restore the filled wetland to its original condition;
- 3. Or as a last resort, construct a commercial development in compliance with NWP 39 within thirty days.

#### II. SITE HISTORY

The wetland parcel in question is 0.49 acres and is located northeast and adjacent to a parking lot and entrance to the Inn at Sea Island. On February 13, 2013 the Corps verified Sea Island's application under NWP 39 to fill wetlands in order to build a commercial development, which included the construction of an office building and parking lot. Subsequently and during the construction of the Inn at Sea Island, this 0.49 acre wetland parcel was filled and landscaped to match the surrounding hotel grounds, but the construction of a commercial development on the site has not occurred to date, despite the Corps' authorization for Sea Island to act under NWP 39 for only two-years. Failure to construct on this property in accordance with the conditions of NWP 39, despite the already filled wetlands, constitutes an ongoing and continuous violation.

January 10, 2013, Nationwide Permit Application package from Resource and Land Consultants (on behalf of Sea Island Company; to U.S. Army Corps of Engineers, Savannah District. Reference #SAS-2013-000045. (hereinafter "January 2013 Application").

<sup>10</sup> See id.

<sup>&</sup>lt;sup>12</sup> February 20, 2013, Letter from the Savannah District, Corps of Engineers; to Sea Island Acquisitions, LLC. Regulatory Division Reference #SAS-2013-00045. (hereinafter "February 2013 Authorization Letter").

<sup>&</sup>lt;sup>13</sup> See id. See also Google Earth, imagery date: March 27, 2013.

<sup>&</sup>lt;sup>14</sup> See permit conditions required under NWP 39, at 77 Federal Register 10184-01, 10279 (Feb. 21, 2012).

#### III. VIOLATION OF NWP 39

a. Sea Island Intentionally Misled the Corps in its Application to Act Under NWP 39

Sea Island's continued and well-documented failure (beyond the expiration date of the NWP 39 authorization) to construct a commercial development violates the conditions of NWP 39. Sea Island's NWP 39 application process began on January 10, 2013, when Sea Island submitted a request for authorization to fill 0.49 acres of wetlands. The project description was to construct a new office building. Further, pursuant to the terms of the Pre-Construction Notification, Sea Island submitted a sketch plan showing portions of a 12,000 square-foot administrative office building and accompanying parking lot within the 0.49 acres of wetlands. The project description was to construct a new office building and accompanying parking lot within the 0.49 acres of wetlands.

On February 20, 2013, the Corps verified authorization of the proposed activity under NWP 39. Wetlands were filled by the end of the following month. However, Sea Island has failed to construct any building or attendant structures on the filled area. Instead, the filled area has been used for landscaping between Sea Island Road and the Inn at Sea Island. This is not a use authorized by Nationwide Permit 39, which allows discharges of fill material only "for construction or expansion of commercial and industrial building foundations..."

Strong evidence exists that Sea Island never intended to comply with NWP 39, and only applied for a general nationwide permit to save time and money. The intent to mislead the Corps is evidenced by Sea Island's inconsistent applications relating to this site. When applying to the Corps, Sea Island submitted a sketch plan showing 12,000 square-feet of commercial development, as required under NWP General Condition 31(b).<sup>21</sup> In contrast, a Preliminary Plat submitted to Glynn County before Sea Island made its NWP application showed no proposed building within the wetlands area. Indeed, a Final Plat filed by Sea Island *after* the NWP verification also did not show any commercial building or structure within the filled area, indicating Sea Island's intent to deceive, or at least mislead, the Corps.<sup>22</sup>

The lack of curb cuts on the subject parcel further substantiates Sea Island's NWP 39 deception, illustrating that the entity never intended to comply with the nationwide permit. A sketch plan submitted to the Corps with the Pre-Construction Notification included curb cuts along Salt Marsh Lane into a parking lot next to the proposed office building. The construction plans and Final Plat filed with Glynn County, however, did not include any such curb cuts. <sup>23</sup>

Salt Marsh Lane was cleared, graded, and paved after the wetlands were filled under NWP 39.<sup>24</sup> If Sea Island intended to construct an office complex and adjoining parking lot within the term of the nationwide permit, the curb cuts would have been designed into the paving project instead of just being shown on the sketch plan submitted to the Corps. It appears that

<sup>&</sup>lt;sup>15</sup> Id.

<sup>&</sup>lt;sup>16</sup> See January 2013 Application.

<sup>17</sup> Id

<sup>&</sup>lt;sup>18</sup> See February 2013 Authorization Letter.

<sup>&</sup>lt;sup>19</sup> See Google Earth, imagery date: March 27, 2013.

<sup>&</sup>lt;sup>20</sup> 77 Federal Register 10184-01, 10279 (Feb. 21, 2012).

<sup>&</sup>lt;sup>21</sup> See January 2013 Application.

<sup>&</sup>lt;sup>22</sup> See Preliminary Plat, approved by Glynn County Island Planning Commission Nov. 20, 2012; and Plat, filed March 14, 2014, Glynn County Plat Book 32, Page 333.

<sup>&</sup>lt;sup>23</sup> See supra n.11 and n.22.

<sup>&</sup>lt;sup>24</sup> See Google Earth, imagery date: March 27, 2013.

utilities were installed where the curb cuts would have been located. Sea Island's inconsistent submittals to federal and local agencies, coupled with its illogical curb designation if an office building were intended to be constructed, demonstrates Sea Island's intent to never meet the terms of NWP 39.

## b. Sea Island Continues to Violate its Authority to Act Under NWP 39

Even if Sea Island did not intentionally mislead the Corps in order to obtain a NWP 39, the fact remains that Sea Island has not constructed, and has no definitive plan to construct, an office building, despite the Corps verifying authorization. The Corps verification to act under NWP 39 explicitly stated that the "use of this NWP is valid only if (a) [t]he activity is conducted in accordance with the information submitted and meets the conditions applicable to the NWP." Sea Island's use of the filled wetlands is neither in accordance with the information submitted, nor meets the conditions for issuance of a NWP 39. 26

The Corps' authorization letter also stated that, "[t]his verification is valid for a period of two years." The two-year period for Sea Island to act under the terms and conditions of NWP 39 expired in 2015 without any construction that would justify the use of a general nationwide permit. Because Sea Island failed to comply with the two year authorization set by the Corps, it should have reapplied for authorization under NWP 39 or applied for an individual permit.

In its 2017 Memorandum for Record re Department of the Army File SAS-2013-00045, the Corp indicated that Sea Island's NWP 39 authorization extended to March 18, 2017, with an additional year to complete work, because the Savannah District had verified 2012 NWPs with this deadline. Even if this is an accurate interpretation of the expiration date, <sup>28</sup> Sea Island should have completed construction in March 2018. Again, this deadline has passed.

In the five years that Sea Island should have constructed the commercial complex, there has been no indication that the violation will ever be remedied. In fact, there is evidence to the contrary, demonstrating Sea Island's actual intent to maintain the property as is. We understand that the Corps viewed the site in question and was told the landscaping was "temporary grassing." However, Sea Island's Final Construction Plans for the Inn at Sea Island identifies the 0.49 acre of filled wetlands as "Ds4 – PERMANENT SODDING." If Sea Island categorizes the work done on the wetlands as "permanent" then clearly it does not intend to ever comply with SAS-2013-00045, authorized under NWP 39.

As set forth above, the activity conducted at 100 Salt Marsh Lane is not in accordance with the information submitted to the Corps and does not meet the terms and conditions of NWP 39; thus, an ongoing and continuous violation exists and should be remedied upon receipt of this notice.

<sup>26</sup> See also, 33 C.F.R. § 330.4(a): "A prospective permittee must satisfy all terms and conditions of an NWP for a valid authorization to occur," and 33 C.F.R. § 330.2(c): "Authorization means that specific activities that qualify for an NWP may proceed, provided that the terms and conditions of the NWP are met."

<sup>27</sup> February 2013 Authorization Letter.

<sup>&</sup>lt;sup>25</sup> February 2013 Authorization Letter.

<sup>&</sup>lt;sup>28</sup> May 12, 2017, CESAS-OP-RB, MEMORANDUM FOR RECORD, SUBJECT: Department of the Army File SAS-2013-00045, Commercial Development by Sea Island Acquisition located off Sea Island Road and Frederica Road on St. Simons Island. We reserve the right to assert that this reading of the extended expiration date is incorrect.

<sup>&</sup>lt;sup>29</sup> Final Construction Plans, Sheet C703, January 2013.

## c. Summary of Sea Island's NWP 39 Violation and Remedy Sought

In sum, Sea Island filled protected wetlands without constructing a commercial building to justify using NWP 39; the Preliminary Plat submitted to Glynn County before the NWP Pre-Construction Notification did not include the commercial building; the Final Plat submitted to and approved by Glynn County after the NWP verification did not include the commercial building; commercial building infrastructure was not installed before the filled area was graded and landscaped; utilities appear to be installed where there should be curb cuts; and the construction plans identify "PERMANENT SODDING" where wetlands were filled.

To remedy its ongoing and intentional NWP 39 violation, Sea Island must immediately either: (1) apply for an individual permit to fill the wetlands in question; (2) restore the filled wetland to its original condition; or (3) as a last resort, begin construction of the commercial building as presented to the Corps in compliance with the conditions of NWP 39 within thirty days.

#### IV. POTENTIAL LITIGATION: INTENT TO SUE

This letter is based on publicly available information. Additional information, including information in Sea Island's possession, may reveal other violations. This letter only addresses publicly identifiable violations related to Sea Island's continued failure to comply with NWP 39 at the Inn at Sea Island complex at Saint Simons Island, Georgia. This letter does not preclude GEC or the Center from making any additional claims.

Because GEC and the Center intend to sue, Sea Island is advised not to destroy any information or documents that are relevant to the allegations set forth above, including, but not limited to, environmental data, enforcement documents, regulatory filings, business plans, emails and other digital files, communications, photographs, videos, invoices, bills, and documents sent to or obtained from third parties hired by Sea Island. Sea Island's documents should be secured immediately to avoid spoliation.

## V. IDENTITY AND ADDRESS OF PARTY GIVING NOTICE

## a. Glynn Environmental Coalition

GEC is an environmental group committed to assuring a clean environment and healthy economy for citizens of coastal Georgia. GEC formed in 1990 by concerned citizens hoping to address the health-threatening pollution in Glynn County. The group is committed to protecting the environment of the community in which its members live and work. GEC's members rely on the organization to represent their interests through participation at public hearings on coastal Georgia environmental matters. GEC and its members were denied the opportunity for public participation relating to Sea Island's project because Sea Island circumvented the federal and local permitting requirements in order to obtain a general nationwide permit.

## b. The Center for a Sustainable Coast

The Center was formed in 1997 by a group of environmental professionals and concerned citizens. The purpose of this non-profit organization is to improve the responsible use, protection, and conservation of coastal Georgia's resources – natural, historic, and economic. The Center's agenda includes protecting coastal wildlife, water qualify, tidal marshes, and

freshwater, as well as improving the transparency, impartiality, and accountability of governing agencies. Like GEC, the Center was denied the opportunity to participate in Sea Island's permitting process, as Sea Island intentionally skirted the individual permitting requirements.

## c. Contact Information

GEC and the Center's contact information, as well as their counsel's contact information, is included below:

Rachael Thompson Glynn Environmental Coalition P.O. Box 2443 Brunswick, Georgia 31521

David C. Kyler Center for a Sustainable Coast 221 Mallory Street, Suite B Saint Simons Island, Georgia 31522

John Brunini Butler Snow, LLP P.O. Box 6010 Ridgeland, Mississippi 39158

## VI. CONCLUSION

GEC and the Center hope Sea Island will take prompt action to remedy the violations identified in this notice letter. Please direct all correspondence to the undersigned counsel via the addresses and telephone numbers above.

Sincerely,

BUTLER SNOW LLP

John A. Brunini

cc: Andrew Wheeler EPA – Office of Administrator

**USEPA** Headquarters

Mary Walker Acting Administrator U.S. EPA Region 4

Richard E. Dunn Georgia Department of Natural Resources Environmental Protection Division

FERTIFIED MAILTON  FREGURA ADDRESS, FOLD AT DOTTED LINE  FRICHA ADDRESS, FOLD AT DOTTED LINE  FRICHA ADDRESS, FOLD AT DOTTED LINE  FRICHA ADDRESS, FOLD AT DATE  FRICH	U.S. Postal Service M. CERTIFIED MAIL M. REC (Domestic Mail Only; No Insurance Constitution of the Constit	Postmark Here  Tsland Aca.
SENDER: COMPLETE THIS SECTION  Complete items 1, 2, and 3. Also complete item 4 if Restricted Delivery is desired.  Print your name and address on the reverse so that we can return the card to you.  Attach this card to the back of the mailpiece, or on the front if space permits.	A. Signature X B. Received by (Printed Name) C. I	Agent Addressee
1. Article Addressed to:  Scott Steilen Chairman & CEO See Island Acquisition LLC 100 Cloister Drive	D. Is delivery address different from Item 1?     If YES, enter delivery address below:	☐ Yes ☐ No
Sea Island, GA 31561	3. Service Type  All Certified Mall  Registered  Insured Mail  C.O.D.	or Merchandise
-	4. Restricted Delivery? (Extra Fee)	☐ Yes
2. Article Number 7011 3500	0001 1131 2796	Ì
PS Form 3811, February 2004 Domestic Ref	turn Receipt	02595-02-M-1540

ER | SNOW

lony Parkway 157

# CERTIFIED MAIL, RETURN RECEIPT

Scott Steilen Chairman and CEO Sea Island Acquisition, LLC 100 Cloister Drive Sea Island, GA 31561

Case 2:19-	cv-00050 <b>-LGW</b> -	BWC Doc	ROSES PRINT	CERTIFIED	MAIL <sub>TM</sub> F	
	E RIGHT D LINE		2802 2802	AND DESCRIPTION OF THE PARTY OF		ebsite at www.usps.com
	TOP OF ENVELOPE TO THE DOTHES, FOLD AT DOTHE			Postage Certified Fee Return Receipt Fee (Endorsement Required) Restricted Dalivery Fee	\$	Postmark Here
	E STICKER AT THE RETURNA		3500	(Endorsement Required)  Total Postage & Fees		
			7011 7011	or PO Box No.; Env	. Protection ctin Luther	pt of Natural Res. Div. King, Ste 1456
- L			¥ - 1	Atlante, G PS Form 3800. August 2	19 3033 2006	See Reverse for Instruction
•	ENDER: COMPLETE Complete items 1, 2, item 4 if Restricted De Print your name and a	and 3. Also compelivery is desired.	plete	Atlante, C	19 3033 2006	See Reverse for Instruction
	Complete items 1, 2,	and 3. Also compelivery is desired. address on the rethe card to you. a back of the mai	olete verse	COMPLETE THIS  A. Signature  X  B. Received by (F	SECTION ON DE	See Reverse for Instruction  ELIVERY  Agent Addressee  C. Date of Delivery
1.0	Complete items 1, 2, item 4 if Restricted De Print your name and a so that we can return Attach this card to the or on the front if space Article Addressed to:	and 3. Also compelivery is desired. address on the rethe card to you. a back of the male permits.	olete verse Ipiece,	COMPLETE THIS  A. Signature  X  B. Received by (F  D. Is delivery addressif YES, enter deserted)	SECTION ON DE	See Reverse for Instruction  ELIVERY  Agent Addressee  C. Date of Delivery  term 1?  Yes
= = 1:RG€a5	Complete items 1, 2, item 4 if Restricted De Print your name and a so that we can return Attach this card to the or on the front if space.  Article Addressed to:	and 3. Also compelivery is desired. address on the re the card to you. a back of the maile permits.  Notural Resonance Div.	olete verse Ipiece,	COMPLETE THIS  A. Signature  X  B. Received by (F  D. Is delivery addressif YES, enter deserted)	SECTION ON DE	See Reverse for Instruction  ELIVERY  Agent Addressee C. Date of Delivery  tern 1?  Yes low:  No

Domestic Return Receipt

102595-02-M-1540

ERSNOW

ılony Parkway 157

# CERTIFIED MAIL, RETURN RECEIPT

(Transfer from service label)
PS Form 3811, February 2004

Richard E. Dunn Georgia Department of Natural Resources Environmental Protection Division 2 Martin Luther King, Jr. Dr. Suite 1456, East Tower Atlanta, GA 30334

Case 2:19-cv-00050	CERTIFIED MAIL  3500 000 ENVELOPE TO THE RIG	CERTIFIED MAIL  (Domestic Mail Only; No Insulation  For delivery information visit our  OFFC  Postage  Certified Fee  (Endorsement Required)  Restricted Delivery Fee (Endorsement Required)  Total Postage & Fees  Sent To Many Waller,	Postmark Here  Acture Adm  Acture Adm  Acture Fed Center  St. 50 W
Complete its tem 4 if Res Print your many so that we do Attach this cor on the from 1. Article Address Mary Was EP Samilla GI Fors Atlanta	alker, Acting Adm. A Regim 4 nn Atlanta Fed. Cente yth St. SW , GA 30303-8960	4. Restricted Delivery? (Extra Fee)	Agent Addressee C. Date of Delivery  em 1? Yes ow: No

Domestic Return Receipt

102595-02-M-1540 |

, er | Snow

Colony Parkway 39157

CERTIFIED MAIL, RETURN RECEIPT

PS Form 3811, February 2004

Mary Walker
Acting Administrator
U.S. EPA Region 4
Regional Administrator's Office
Sam Nunn Atlanta Federal Center
61 Forsyth Street, SW
Atlanta, GA 30303-8960

	E w		CERTIFIED (Domestic Mail Online) For delivery information	y; No Insurand	ce Coverage Provid
	CERTIFIED MAIL		Postage  Certified Fee  Return Receipt Fee (Endorsement Required)  Restricted Delivery Fee (Endorsement Required)  Total Postage & Fees  Sent To Andrew  PA Office or PO Box No. 2000  City, State, ZiP-4  WS Form 3800, August 2000	Wheele	
1		7.5			
Complete Item 4 if R Print your so that we	items 1, 2, and 3. Also destricted Delivery is designame and address on the can return the card to y	complete ired. ne reverse you.	A. Signature X B. Received by (Print		☐ Agent ☐ Addressee
■ Complete Item 4 if R ■ Print your so that we ■ Attach this or on the f  1. Article Addr And rew EPA - Of	items 1, 2, and 3. Also destricted Delivery is des name and address on the can return the card to yes card to the back of the front if space permits.	complete ired. ne reverse you. mailpiece,	A. Signature	ed:Name) different from item	☐ Agent ☐ Addressee  C. Date of Delivery

Domestic Return Receipt

102595-02-M-1540 |

ERISNOW

PS Form 3811, February 2004

Colony Parkway 9157

CERTIFIED MAIL, RETURN RECEIPT

Andrew Wheeler
EPA – Office of Administrator
USEPA Headquarters
William Jefferson Clinton Building
1200 Pennsylvania Ave., NW
Mail Code 1101A
Washington, DC 20460



January 25, 2019

Colonel Daniel Hibner Savannah District Commander U.S. Army Corps of Engineers 100 W. Oglethorpe Avenue Savannah, GA 31401

Re: Notice of Intent to Sue for Violation of Clean Water Act

Colonel Hibner,

Please find enclosed Glynn Environmental Coalition and the Center for a Sustainable Coast's Notice of Intent to Sue Sea Island Acquisition, LLC for violations under the Clean Water Act. This Notice was previously sent to Scott Steilen, Chairman and CEO of Sea Island Acquisitions, LLC, as well as other parties pursuant to 40 C.F.R. § 135.2. This letter is provided to the U.S. Army Corps of Engineers, Savannah District for information purposes only. If you have any questions, please feel free to contact me at the number provided below.

Sincerely,

BUTLER SNOW LAP

John A. Brunini

JABR:mcb

45828233.v1

Post Office Box 6010 Ridgeland, MS 39158-6010 JOHN A. BRUNINI 4447 John.Brunini@butlersnow.com Suite 1400 1020 Highland Colony Park Ridgeland, Mississippi 39157 BUTLER

January 15, 2019

Scott Steilen Chairman and CEO Sea Island Acquisition, LLC 100 Cloister Drive Sea Island, GA 31561

RE: Notice of Intent to Sue for Violation of Clean Water Act

Dear Mr. Steilen,

This letter is submitted on behalf of Glynn Environmental Coalition (hereinafter "GEC") and the Center for a Sustainable Coast (hereinafter the "Center"), both of which are environmental advocacy groups committed to promoting responsible use of Georgia natural resources and sustainable economic growth. This letter serves as a sixty-day notice under the citizen suit provision of the Federal Water Pollution Control Act (Clean Water Act; 33 U.S.C. § 1344) (hereinafter "CWA"). This letter communicates the intent of GEC and the Center to sue Sea Island Acquisition, LLC (hereinafter "Sea Island") for violating Section 404 of the CWA, and specifically Nationwide Permit #39 (NWP 39), at the Inn at Sea Island complex at Saint Simons Island, Georgia. Specifically, Sea Island violated its NWP 39, SAS-2013-00045, issued for Sea Island's activities that impacted wetlands located at 100 Salt Marsh Lane, Saint Simons Island, Georgia.

Sea Island has violated the nationwide permit program under the CWA, specifically NWP 39, in the following respects:

- 1. Sea Island intentionally misled the Corps in its application for NWP 39 verification in order to circumvent CWA permitting guidelines; and
- Sea Island has failed, and continues to fail, to act within the scope of NWP 39, which requires construction of a commercial development.

Neither the U.S. Environmental Protection Agency nor the U.S. Army Corps of Engineers (the "Corps") have prosecuted the violations detailed in this notice in a civil action. Further, Sea Island has failed to remedy these violations and remains out of compliance with NWP 39. Because Sea Island continues to violate the law and because Sea Island will continue its unlawful conduct until sufficiently deterred, GEC and the Center provide this letter pursuant to the notice requirements of the citizen suit provision of the CWA, 33 U.S.C. § 1365(b)(1)(A) and its implementing regulations, 40 C.F.R. §§ 135.2-135.3.

| JOHN A. BRUNING | Saw (day) | Saw (day)

## I. INTRODUCTION

Sea Island misused NWP 39 to accomplish the fill of 0.49 acres of wetlands under the ruse of constructing commercial development. NWP 39 is part of the nationwide permit program, which was created to streamline the permitting process for projects with similar activities and minimal impacts. If the conditions of NWP 39 are not satisfied, an individual permit is required.

## a. Nationwide Permits under Section 404 of the CWA

Section 404 of the CWA prohibits the discharge of pollutants into waters of the United States, including wetlands, without a permit.<sup>3</sup> The permit programs under Section 404 regulate the discharge of fill materials into U.S. waters. In order to fill wetlands, an applicant must either obtain an individual permit or act under a general or nationwide permit verified by the Corps. There are no exceptions to this requirement.<sup>4</sup>

The Corps may issue general permits, as opposed to individual permits, to approve activities that have minimal individual and cumulative adverse environmental effects. These general permits can be issued for no more than five years. A nationwide permit is a type of general permit that authorizes specific activities across the United States. Currently, the Corps has 52 existing nationwide permits.

The basic premise of the Section 404 permit program is to prohibit discharge of dredged or fill materials into U.S. waters if a practicable alternative exists that is less damaging to the aquatic environment and surrounding ecosystem. In order to obtain either an individual or general permit, the applicant must show that steps have been taken to avoid impacts to wetlands.

NWP 39, which is the nationwide permit the Corps issued to Sea Island, is a specific nationwide permit under the Corps' general permitting authority, which allows for the discharge of dredged or fill material into non-tidal U.S. waters "for the construction or expansion of commercial and institutional building foundations and building pads and attendant features that are necessary for the use and maintenance of the structures." Therefore, in order to fill wetlands under NWP 39, the Corps must verify that the applicant intends to build a commercial structure, as this is a common activity with recognized minimal environmental impact in light of the benefits gained through economic development.

If a project does not meet the requirements of a general permit, an individual permit is required. The Corps' evaluation of each individual permit application involves a thorough review of the potential environmental and socioeconomic effects of the proposed activity. There

<sup>1</sup> See 33 U.S.C. § 1344(e).

<sup>&</sup>lt;sup>2</sup> See generally id.

<sup>3</sup> See 33 U.S.C. § 1344.

<sup>4</sup> See generally ld.

See Id.

<sup>6</sup> See Nationwide Permits Chronology and Related Materials, UNITED STATES ENVIRONMENTAL PROTECTION AGENCY, available at https://www.epa.gov/cwa-404/nationwide-permits-chronology-and-related-materials.
7 See Section 404 Pages I Property States Environmental Property States Inches

<sup>&</sup>lt;sup>7</sup> See Section 404 Permit Program, UNITED STATES ENVIRONMENTAL PROTECTION AGENCY, available at https://www.epa.gov/cwa-404/section-404-permit-program.

<sup>8 77</sup> Federal Register 10184-01, 10279 (Feb. 21, 2012).

See supra at n.7.

is also a public interest review process.<sup>10</sup> For these reasons, obtaining an individual permit is a lengthier and more costly endeavor; thus, it is more efficient to obtain a general permit if one is available.

b. Overview: Sea Island's Attempt to Circumvent Section 404 Permitting Requirements

In an attempt to circumvent the individual permitting requirements, Sea Island submitted plans under NWP 39. If Sea Island submitted its plan to merely landscape the property, NWP 39 would have been denied, as this permit does not allow the fill of wetlands for the sole purpose of landscaping or sodding. In other words, if Sea Island submitted the plan it is currently acting under, sodding over the wetlands and landscaping, the Corps would not have discretion to verify the permit request. Had Sea Island submitted its true intention to the Corps, the Corps would have no alternative but to prohibit Sea Island's actions under NWP 39 and require an individual permit. Because the individual permit process is timely and more costly, Sea Island misled the Corps regarding its intentions and circumvented the Section 404 permitting process. Even if Sea Island's NWP 39 application was not intentionally misleading, the fact remains that it has failed to comply with the conditions of NWP 39. In either event, Sea Island should immediately remedy these ongoing violations in one of the following ways:

- 1. Apply for an individual permit to cover the acts actually undertaken on this site;
- 2. Restore the filled wetland to its original condition;
- Or as a last resort, construct a commercial development in compliance with NWP 39 within thirty days.

#### II. SITE HISTORY

The wetland parcel in question is 0.49 acres and is located northeast and adjacent to a parking lot and entrance to the Inn at Sea Island. On February 13, 2013 the Corps verified Sea Island's application under NWP 39 to fill wetlands in order to build a commercial development, which included the construction of an office building and parking lot. Subsequently and during the construction of the Inn at Sea Island, this 0.49 acre wetland parcel was filled and landscaped to match the surrounding hotel grounds, but the construction of a commercial development on the site has not occurred to date, despite the Corps' authorization for Sea Island to act under NWP 39 for only two-years. Failure to construct on this property in accordance with the conditions of NWP 39, despite the already filled wetlands, constitutes an ongoing and continuous violation.

January 10, 2013, Nationwide Permit Application package from Resource and Land Consultants (on behalf of Sea Island Company; to U.S. Army Corps of Engineers, Savannah District. Reference #SAS-2013-000045. (hereinafter "January 2013 Application").

H See id

February 20, 2013, Letter from the Savannah District, Corps of Engineers; to Sea Island Acquisitions, LLC.
 Regulatory Division Reference #SAS-2013-00045. (hereinafter "February 2013 Authorization Letter").
 See id. See also Google Earth, imagery date: March 27, 2013.

<sup>&</sup>lt;sup>14</sup> See permit conditions required under NWP 39, at 77 Federal Register 10184-01, 10279 (Feb. 21, 2012).

#### III. VIOLATION OF NWP 39

a. Sea Island Intentionally Misled the Corps in its Application to Act Under NWP 39

Sea Island's continued and well-documented failure (beyond the expiration date of the NWP 39 authorization) to construct a commercial development violates the conditions of NWP 39. Sea Island's NWP 39 application process began on January 10, 2013, when Sea Island submitted a request for authorization to fill 0.49 acres of wetlands. The project description was to construct a new office building. Further, pursuant to the terms of the Pre-Construction Notification, Sea Island submitted a sketch plan showing portions of a 12,000 square-foot administrative office building and accompanying parking lot within the 0.49 acres of wetlands. 17

On February 20, 2013, the Corps verified authorization of the proposed activity under NWP 39. 18 Wetlands were filled by the end of the following month. 19 However, Sea Island has failed to construct any building or attendant structures on the filled area. Instead, the filled area has been used for landscaping between Sea Island Road and the Inn at Sea Island. This is not a use authorized by Nationwide Permit 39, which allows discharges of fill material only "for construction or expansion of commercial and industrial building foundations..." 20

Strong evidence exists that Sea Island never intended to comply with NWP 39, and only applied for a general nationwide permit to save time and money. The intent to mislead the Corps is evidenced by Sea Island's inconsistent applications relating to this site. When applying to the Corps, Sea Island submitted a sketch plan showing 12,000 square-feet of commercial development, as required under NWP General Condition 31(b).<sup>21</sup> In contrast, a Preliminary Plat submitted to Glynn County before Sea Island made its NWP application showed no proposed building within the wetlands area. Indeed, a Final Plat filed by Sea Island after the NWP verification also did not show any commercial building or structure within the filled area, indicating Sea Island's intent to deceive, or at least mislead, the Corps.<sup>22</sup>

The lack of curb cuts on the subject parcel further substantiates Sea Island's NWP 39 deception, illustrating that the entity never intended to comply with the nationwide permit. A sketch plan submitted to the Corps with the Pre-Construction Notification included curb cuts along Salt Marsh Lane into a parking lot next to the proposed office building. The construction plans and Final Plat filed with Glynn County, however, did not include any such curb cuts.<sup>23</sup>

Salt Marsh Lane was cleared, graded, and paved after the wetlands were filled under NWP 39. 24 If Sea Island intended to construct an office complex and adjoining parking lot within the term of the nationwide permit, the curb cuts would have been designed into the paving project instead of just being shown on the sketch plan submitted to the Corps. It appears that

18 See February 2013 Authorization Letter.

<sup>15</sup> Id.

<sup>16</sup> See January 2013 Application.

Id.

<sup>19</sup> See Google Earth, imagery date: March 27, 2013.

<sup>&</sup>lt;sup>20</sup> 77 Federal Register 10184-01, 10279 (Feb. 21, 2012).

<sup>21</sup> See January 2013 Application.

<sup>&</sup>lt;sup>22</sup> See Preliminary Plat, approved by Glynn County Island Planning Commission Nov. 20, 2012; and Plat, filed March 14, 2014, Glynn County Plat Book 32, Page 333.

<sup>23</sup> See supra n.11 and n.22.

<sup>24</sup> See Google Earth, imagery date: March 27, 2013.

utilities were installed where the curb cuts would have been located. Sea Island's inconsistent submittals to federal and local agencies, coupled with its illogical curb designation if an office building were intended to be constructed, demonstrates Sea Island's intent to never meet the terms of NWP 39.

## b. Sea Island Continues to Violate its Authority to Act Under NWP 39

Even if Sea Island did not intentionally mislead the Corps in order to obtain a NWP 39, the fact remains that Sea Island has not constructed, and has no definitive plan to construct, an office building, despite the Corps verifying authorization. The Corps verification to act under NWP 39 explicitly stated that the "use of this NWP is valid only if (a) [t]he activity is conducted in accordance with the information submitted and meets the conditions applicable to the NWP." Sea Island's use of the filled wetlands is neither in accordance with the information submitted, nor meets the conditions for issuance of a NWP 39. Sea Island's use of the filled wetlands is neither in accordance with the information submitted, nor meets the conditions for issuance of a NWP 39.

The Corps' authorization letter also stated that, "[t]his verification is valid for a period of two years." The two-year period for Sea Island to act under the terms and conditions of NWP 39 expired in 2015 without any construction that would justify the use of a general nationwide permit. Because Sea Island failed to comply with the two year authorization set by the Corps, it should have reapplied for authorization under NWP 39 or applied for an individual permit.

In its 2017 Memorandum for Record re Department of the Army File SAS-2013-00045, the Corp indicated that Sea Island's NWP 39 authorization extended to March 18, 2017, with an additional year to complete work, because the Savannah District had verified 2012 NWPs with this deadline. Even if this is an accurate interpretation of the expiration date, <sup>28</sup> Sea Island should have completed construction in March 2018. Again, this deadline has passed.

In the five years that Sea Island should have constructed the commercial complex, there has been no indication that the violation will ever be remedied. In fact, there is evidence to the contrary, demonstrating Sea Island's actual intent to maintain the property as is. We understand that the Corps viewed the site in question and was told the landscaping was "temporary grassing." However, Sea Island's Final Construction Plans for the Inn at Sea Island identifies the 0.49 acre of filled wetlands as "Ds4 – PERMANENT SODDING." If Sea Island categorizes the work done on the wetlands as "permanent" then clearly it does not intend to ever comply with SAS-2013-00045, authorized under NWP 39.

As set forth above, the activity conducted at 100 Salt Marsh Lane is not in accordance with the information submitted to the Corps and does not meet the terms and conditions of NWP 39; thus, an ongoing and continuous violation exists and should be remedied upon receipt of this notice.

<sup>26</sup> See also, 33 C.F.R. § 330.4(a): "A prospective permittee must satisfy all terms and conditions of an NWP for a valid authorization to occur," and 33 C.F.R. § 330.2(c): "Authorization means that specific activities that qualify for an NWP may proceed, provided that the terms and conditions of the NWP are met."

<sup>27</sup> February 2013 Authorization Letter.

<sup>&</sup>lt;sup>25</sup> February 2013 Authorization Letter.

<sup>&</sup>lt;sup>28</sup> May 12, 2017, CESAS-OP-RB, MEMORANDUM FOR RECORD, SUBJECT: Department of the Army File SAS-2013-00045, Commercial Development by Sea Island Acquisition located off Sea Island Road and Frederica Road on St. Simons Island. We reserve the right to assert that this reading of the extended expiration date is incorrect.

<sup>&</sup>lt;sup>29</sup> Final Construction Plans, Sheet C703, January 2013.

## c. Summary of Sea Island's NWP 39 Violation and Remedy Sought

In sum, Sea Island filled protected wetlands without constructing a commercial building to justify using NWP 39; the Preliminary Plat submitted to Glynn County before the NWP Pre-Construction Notification did not include the commercial building; the Final Plat submitted to and approved by Glynn County after the NWP verification did not include the commercial building; commercial building infrastructure was not installed before the filled area was graded and landscaped; utilities appear to be installed where there should be curb cuts; and the construction plans identify "PERMANENT SODDING" where wetlands were filled.

To remedy its ongoing and intentional NWP 39 violation, Sea Island must immediately either: (1) apply for an individual permit to fill the wetlands in question; (2) restore the filled wetland to its original condition; or (3) as a last resort, begin construction of the commercial building as presented to the Corps in compliance with the conditions of NWP 39 within thirty days.

#### IV. POTENTIAL LITIGATION: INTENT TO SUE

This letter is based on publicly available information. Additional information, including information in Sea Island's possession, may reveal other violations. This letter only addresses publicly identifiable violations related to Sea Island's continued failure to comply with NWP 39 at the Inn at Sea Island complex at Saint Simons Island, Georgia. This letter does not preclude GEC or the Center from making any additional claims.

Because GEC and the Center intend to sue, Sea Island is advised not to destroy any information or documents that are relevant to the allegations set forth above, including, but not limited to, environmental data, enforcement documents, regulatory filings, business plans, emails and other digital files, communications, photographs, videos, invoices, bills, and documents sent to or obtained from third parties hired by Sea Island. Sea Island's documents should be secured immediately to avoid spoliation.

#### V. IDENTITY AND ADDRESS OF PARTY GIVING NOTICE

#### a. Glynn Environmental Coalition

GEC is an environmental group committed to assuring a clean environment and healthy economy for citizens of coastal Georgia. GEC formed in 1990 by concerned citizens hoping to address the health-threatening pollution in Glynn County. The group is committed to protecting the environment of the community in which its members live and work. GEC's members rely on the organization to represent their interests through participation at public hearings on coastal Georgia environmental matters. GEC and its members were denied the opportunity for public participation relating to Sea Island's project because Sea Island circumvented the federal and local permitting requirements in order to obtain a general nationwide permit.

## b. The Center for a Sustainable Coast

The Center was formed in 1997 by a group of environmental professionals and concerned citizens. The purpose of this non-profit organization is to improve the responsible use, protection, and conservation of coastal Georgia's resources – natural, historic, and economic. The Center's agenda includes protecting coastal wildlife, water qualify, tidal marshes, and

freshwater, as well as improving the transparency, impartiality, and accountability of governing agencies. Like GEC, the Center was denied the opportunity to participate in Sea Island's permitting process, as Sea Island intentionally skirted the individual permitting requirements.

## c. Contact Information

GEC and the Center's contact information, as well as their counsel's contact information, is included below:

Rachael Thompson Glynn Environmental Coalition P.O. Box 2443 Brunswick, Georgia 31521

David C. Kyler Center for a Sustainable Coast 221 Mallory Street, Suite B Saint Simons Island, Georgia 31522

John Brunini Butler Snow, LLP P.O. Box 6010 Ridgeland, Mississippi 39158

#### VI. CONCLUSION

GEC and the Center hope Sea Island will take prompt action to remedy the violations identified in this notice letter. Please direct all correspondence to the undersigned counsel via the addresses and telephone numbers above.

Sincerely,

BUTLER SNOW LLP

1.5 115

John A. Brunini

cc: Andrew Wheeler EPA - Office of Administrator USEPA Headquarters

> Mary Walker Acting Administrator U.S. EPA Region 4

Richard E. Dunn Georgia Department of Natural Resources Environmental Protection Division



January 25, 2019

Kathy Hutcheson Registered Agent Sea Island Acquisition, LLC 351 Sea Island Road St. Simon Island, GA 31522

Re: Notice of Intent to Sue for Violation of Clean Water Act

Ms. Hutcheson

Per 40 C.F.R. § 135.2, please find enclosed Glynn Environmental Coalition and the Center for a Sustainable Coast's Notice of Intent to Sue Sea Island Acquisition, LLC for violations under the Clean Water Act. This Notice was previously sent to Scott Steilen, Chairman and CEO of Sea Island Acquisitions, LLC. If you have any questions, please feel free to contact me at the number provided below.

Sincerely,

John A. Brunini

BUTLER SNOWLLP

JABR:mcb

45828103.v1

Post Office Box 6010 Ridgeland, MS 39158-6010 JOHN A. BRUNINI 4447 John.Brunini@butlersnow.com Snile 14(10) 1020 Highland Colony Park; Ridgeland, Mississippi 39157 BUTLER

January 15, 2019

Scott Steilen Chairman and CEO Sea Island Acquisition, LLC 100 Cloister Drive Sea Island, GA 31561

RE: Notice of Intent to Sue for Violation of Clean Water Act

Dear Mr. Steilen,

This letter is submitted on behalf of Glynn Environmental Coalition (hereinafter "GEC") and the Center for a Sustainable Coast (hereinafter the "Center"), both of which are environmental advocacy groups committed to promoting responsible use of Georgia natural resources and sustainable economic growth. This letter serves as a sixty-day notice under the citizen suit provision of the Federal Water Pollution Control Act (Clean Water Act; 33 U.S.C. § 1344) (hereinafter "CWA"). This letter communicates the intent of GEC and the Center to sue Sea Island Acquisition, LLC (hereinafter "Sea Island") for violating Section 404 of the CWA, and specifically Nationwide Permit #39 (NWP 39), at the Inn at Sea Island complex at Saint Simons Island, Georgia. Specifically, Sea Island violated its NWP 39, SAS-2013-00045, issued for Sea Island's activities that impacted wetlands located at 100 Salt Marsh Lane, Saint Simons Island, Georgia.

Sea Island has violated the nationwide permit program under the CWA, specifically NWP 39, in the following respects:

- Sea Island intentionally misled the Corps in its application for NWP 39 verification in order to circumvent CWA permitting guidelines; and
- Sea Island has failed, and continues to fail, to act within the scope of NWP 39, which requires construction of a commercial development.

Neither the U.S. Environmental Protection Agency nor the U.S. Army Corps of Engineers (the "Corps") have prosecuted the violations detailed in this notice in a civil action. Further, Sea Island has failed to remedy these violations and remains out of compliance with NWP 39. Because Sea Island continues to violate the law and because Sea Island will continue its unlawful conduct until sufficiently deterred, GEC and the Center provide this letter pursuant to the notice requirements of the citizen suit provision of the CWA, 33 U.S.C. § 1365(b)(1)(A) and its implementing regulations, 40 C.F.R. §§ 135.2-135.3.

The constraint of the constrai

#### I. INTRODUCTION

Sea Island misused NWP 39 to accomplish the fill of 0.49 acres of wetlands under the ruse of constructing commercial development. NWP 39 is part of the nationwide permit program, which was created to streamline the permitting process for projects with similar activities and minimal impacts. If the conditions of NWP 39 are not satisfied, an individual permit is required. 2

# a. Nationwide Permits under Section 404 of the CWA

Section 404 of the CWA prohibits the discharge of pollutants into waters of the United States, including wetlands, without a permit. The permit programs under Section 404 regulate the discharge of fill materials into U.S. waters. In order to fill wetlands, an applicant must either obtain an individual permit or act under a general or nationwide permit verified by the Corps. There are no exceptions to this requirement.

The Corps may issue general permits, as opposed to individual permits, to approve activities that have minimal individual and cumulative adverse environmental effects. These general permits can be issued for no more than five years. A nationwide permit is a type of general permit that authorizes specific activities across the United States. Currently, the Corps has 52 existing nationwide permits.

The basic premise of the Section 404 permit program is to prohibit discharge of dredged or fill materials into U.S. waters if a practicable alternative exists that is less damaging to the aquatic environment and surrounding ecosystem. In order to obtain either an individual or general permit, the applicant must show that steps have been taken to avoid impacts to wetlands.

NWP 39, which is the nationwide permit the Corps issued to Sea Island, is a specific nationwide permit under the Corps' general permitting authority, which allows for the discharge of dredged or fill material into non-tidal U.S. waters "for the construction or expansion of commercial and institutional building foundations and building pads and attendant features that are necessary for the use and maintenance of the structures." Therefore, in order to fill wetlands under NWP 39, the Corps must verify that the applicant intends to build a commercial structure, as this is a common activity with recognized minimal environmental impact in light of the benefits gained through economic development.

If a project does not meet the requirements of a general permit, an individual permit is required. The Corps' evaluation of each individual permit application involves a thorough review of the potential environmental and socioeconomic effects of the proposed activity. There

<sup>1</sup> See 33 U.S.C. § 1344(e).

<sup>&</sup>lt;sup>2</sup> See generally id.

<sup>3</sup> See 33 U.S.C. § 1344.

A See generally id.

See id.

<sup>&</sup>lt;sup>6</sup> See Nationwide Permits Chronology and Related Materials, UNITED STATES ENVIRONMENTAL PROTECTION AGENCY, available at https://www.epa.gov/cwa-404/nationwide-permits-chronology-and-related-materials.
<sup>7</sup> See Section 404 Permit Program, UNITED STATES ENVIRONMENTAL PROTECTION AGENCY, available at https://www.epa.gov/cwa-404/section-404-permit-program.

<sup>\* 77</sup> Federal Register 10184-01, 10279 (Feb. 21, 2012).

See supra at n.7.

is also a public interest review process. <sup>10</sup> For these reasons, obtaining an individual permit is a lengthier and more costly endeavor; thus, it is more efficient to obtain a general permit if one is available.

b. Overview: Sea Island's Attempt to Circumvent Section 404 Permitting Requirements

In an attempt to circumvent the individual permitting requirements, Sea Island submitted plans under NWP 39. If Sea Island submitted its plan to merely landscape the property, NWP 39 would have been denied, as this permit does not allow the fill of wetlands for the sole purpose of landscaping or sodding. In other words, if Sea Island submitted the plan it is currently acting under, sodding over the wetlands and landscaping, the Corps would not have discretion to verify the permit request. Had Sea Island submitted its true intention to the Corps, the Corps would have no alternative but to prohibit Sea Island's actions under NWP 39 and require an individual permit. Because the individual permit process is timely and more costly, Sea Island misled the Corps regarding its intentions and circumvented the Section 404 permitting process. Even if Sea Island's NWP 39 application was not intentionally misleading, the fact remains that it has failed to comply with the conditions of NWP 39. In either event, Sea Island should immediately remedy these ongoing violations in one of the following ways:

- 1. Apply for an individual permit to cover the acts actually undertaken on this site;
- 2. Restore the filled wetland to its original condition;
- Or as a last resort, construct a commercial development in compliance with NWP 39 within thirty days.

#### II. SITE HISTORY

The wetland parcel in question is 0.49 acres and is located northeast and adjacent to a parking lot and entrance to the Inn at Sea Island. On February 13, 2013 the Corps verified Sea Island's application under NWP 39 to fill wetlands in order to build a commercial development, which included the construction of an office building and parking lot. Subsequently and during the construction of the Inn at Sea Island, this 0.49 acre wetland parcel was filled and landscaped to match the surrounding hotel grounds, but the construction of a commercial development on the site has not occurred to date, despite the Corps' authorization for Sea Island to act under NWP 39 for only two-years. Failure to construct on this property in accordance with the conditions of NWP 39, despite the already filled wetlands, constitutes an ongoing and continuous violation.

January 10, 2013, Nationwide Permit Application package from Resource and Land Consultants (on behalf of Sea Island Company; to U.S. Army Corps of Engineers, Savannah District. Reference #SAS-2013-000045. (hereinafter "January 2013 Application").

February 20, 2013, Letter from the Savannah District, Corps of Engineers; to Sea Island Acquisitions, LLC.
 Regulatory Division Reference #SAS-2013-00045. (hereinafter "February 2013 Authorization Letter").
 See id. See also Google Earth, imagery date: March 27, 2013.

<sup>10</sup> Sep id

<sup>&</sup>lt;sup>14</sup> See permit conditions required under NWP 39, at 77 Federal Register 10184-01, 10279 (Feb. 21, 2012).

## III. VIOLATION OF NWP 39

a. Sea Island Intentionally Misled the Corps in its Application to Act Under NWP 39

Sea Island's continued and well-documented failure (beyond the expiration date of the NWP 39 authorization) to construct a commercial development violates the conditions of NWP 39. Sea Island's NWP 39 application process began on January 10, 2013, when Sea Island submitted a request for authorization to fill 0.49 acres of wetlands. The project description was to construct a new office building. Further, pursuant to the terms of the Pre-Construction Notification, Sea Island submitted a sketch plan showing portions of a 12,000 square-foot administrative office building and accompanying parking lot within the 0.49 acres of wetlands. In

On February 20, 2013, the Corps verified authorization of the proposed activity under NWP 39. <sup>18</sup> Wetlands were filled by the end of the following month. <sup>19</sup> However, Sea Island has failed to construct any building or attendant structures on the filled area. Instead, the filled area has been used for landscaping between Sea Island Road and the Inn at Sea Island. This is not a use authorized by Nationwide Permit 39, which allows discharges of fill material only "for construction or expansion of commercial and industrial building foundations..." <sup>20</sup>

Strong evidence exists that Sea Island never intended to comply with NWP 39, and only applied for a general nationwide permit to save time and money. The intent to mislead the Corps is evidenced by Sea Island's inconsistent applications relating to this site. When applying to the Corps, Sea Island submitted a sketch plan showing 12,000 square-feet of commercial development, as required under NWP General Condition 31(b).<sup>21</sup> In contrast, a Preliminary Plat submitted to Glynn County before Sea Island made its NWP application showed no proposed building within the wetlands area. Indeed, a Final Plat filed by Sea Island after the NWP verification also did not show any commercial building or structure within the filled area, indicating Sea Island's intent to deceive, or at least mislead, the Corps.<sup>22</sup>

The lack of curb cuts on the subject parcel further substantiates Sea Island's NWP 39 deception, illustrating that the entity never intended to comply with the nationwide permit. A sketch plan submitted to the Corps with the Pre-Construction Notification included curb cuts along Salt Marsh Lane into a parking lot next to the proposed office building. The construction plans and Final Plat filed with Glynn County, however, did not include any such curb cuts.<sup>23</sup>

Salt Marsh Lane was cleared, graded, and paved after the wetlands were filled under NWP 39.<sup>24</sup> If Sea Island intended to construct an office complex and adjoining parking lot within the term of the nationwide permit, the curb cuts would have been designed into the paving project instead of just being shown on the sketch plan submitted to the Corps. It appears that

<sup>15</sup> Id.

<sup>16</sup> See January 2013 Application.

<sup>17</sup> Id.

<sup>18</sup> See February 2013 Authorization Letter.

<sup>19</sup> See Google Earth, imagery date: March 27, 2013.

<sup>20 77</sup> Federal Register 10184-01, 10279 (Feb. 21, 2012).

<sup>&</sup>lt;sup>21</sup> See January 2013 Application.

<sup>&</sup>lt;sup>22</sup> See Preliminary Plat, approved by Glynn County Island Planning Commission Nov. 20, 2012; and Plat, filed March 14, 2014, Glynn County Plat Book 32, Page 333.

<sup>23</sup> See supra n.11 and n.22.

<sup>&</sup>lt;sup>24</sup> See Google Earth, imagery date: March 27, 2013.

utilities were installed where the curb cuts would have been located. Sea Island's inconsistent submittals to federal and local agencies, coupled with its illogical curb designation if an office building were intended to be constructed, demonstrates Sea Island's intent to never meet the terms of NWP 39.

## b. Sea Island Continues to Violate its Authority to Act Under NWP 39

Even if Sea Island did not intentionally mislead the Corps in order to obtain a NWP 39, the fact remains that Sea Island has not constructed, and has no definitive plan to construct, an office building, despite the Corps verifying authorization. The Corps verification to act under NWP 39 explicitly stated that the "use of this NWP is valid only if (a) [t]he activity is conducted in accordance with the information submitted and meets the conditions applicable to the NWP." Sea Island's use of the filled wetlands is neither in accordance with the information submitted, nor meets the conditions for issuance of a NWP 39.

The Corps' authorization letter also stated that, "[t]his verification is valid for a period of two years." The two-year period for Sea Island to act under the terms and conditions of NWP 39 expired in 2015 without any construction that would justify the use of a general nationwide permit. Because Sea Island failed to comply with the two year authorization set by the Corps, it should have reapplied for authorization under NWP 39 or applied for an individual permit.

In its 2017 Memorandum for Record re Department of the Army File SAS-2013-00045, the Corp indicated that Sea Island's NWP 39 authorization extended to March 18, 2017, with an additional year to complete work, because the Savannah District had verified 2012 NWPs with this deadline. Even if this is an accurate interpretation of the expiration date, <sup>28</sup> Sea Island should have completed construction in March 2018. Again, this deadline has passed.

In the five years that Sea Island should have constructed the commercial complex, there has been no indication that the violation will ever be remedied. In fact, there is evidence to the contrary, demonstrating Sea Island's actual intent to maintain the property as is. We understand that the Corps viewed the site in question and was told the landscaping was "temporary grassing." However, Sea Island's Final Construction Plans for the Inn at Sea Island identifies the 0.49 acre of filled wetlands as "Ds4 – PERMANENT SODDING." If Sea Island categorizes the work done on the wetlands as "permanent" then clearly it does not intend to ever comply with SAS-2013-00045, authorized under NWP 39.

As set forth above, the activity conducted at 100 Salt Marsh Lane is not in accordance with the information submitted to the Corps and does not meet the terms and conditions of NWP 39; thus, an ongoing and continuous violation exists and should be remedied upon receipt of this notice.

26 See also, 33 C.F.R. § 330.4(a): "A prospective permittee must satisfy all terms and conditions of an NWP for a valid authorization to occur," and 33 C.F.R. § 330.2(c): "Authorization means that specific activities that qualify for an NWP may proceed, provided that the terms and conditions of the NWP are met."

<sup>25</sup> February 2013 Authorization Letter.

<sup>&</sup>lt;sup>27</sup> February 2013 Authorization Letter.

May 12, 2017, CESAS-OP-RB, MEMORANDUM FOR RECORD, SUBJECT: Department of the Army File SAS-2013-00045, Commercial Development by Sea Island Acquisition located off Sea Island Road and Frederica Road on St. Simons Island. We reserve the right to assert that this reading of the extended expiration date is incorrect.

<sup>&</sup>lt;sup>29</sup> Final Construction Plans, Sheet C703, January 2013.

## c. Summary of Sea Island's NWP 39 Violation and Remedy Sought

In sum, Sea Island filled protected wetlands without constructing a commercial building to justify using NWP 39; the Preliminary Plat submitted to Glynn County before the NWP Pre-Construction Notification did not include the commercial building; the Final Plat submitted to and approved by Glynn County after the NWP verification did not include the commercial building; commercial building infrastructure was not installed before the filled area was graded and landscaped; utilities appear to be installed where there should be curb cuts; and the construction plans identify "PERMANENT SODDING" where wetlands were filled.

To remedy its ongoing and intentional NWP 39 violation, Sea Island must immediately either: (1) apply for an individual permit to fill the wetlands in question; (2) restore the filled wetland to its original condition; or (3) as a last resort, begin construction of the commercial building as presented to the Corps in compliance with the conditions of NWP 39 within thirty days.

#### IV. POTENTIAL LITIGATION: INTENT TO SUE

This letter is based on publicly available information. Additional information, including information in Sea Island's possession, may reveal other violations. This letter only addresses publicly identifiable violations related to Sea Island's continued failure to comply with NWP 39 at the Inn at Sea Island complex at Saint Simons Island, Georgia. This letter does not preclude GEC or the Center from making any additional claims.

Because GEC and the Center intend to sue, Sea Island is advised not to destroy any information or documents that are relevant to the allegations set forth above, including, but not limited to, environmental data, enforcement documents, regulatory filings, business plans, emails and other digital files, communications, photographs, videos, invoices, bills, and documents sent to or obtained from third parties hired by Sea Island. Sea Island's documents should be secured immediately to avoid spoliation.

#### V. IDENTITY AND ADDRESS OF PARTY GIVING NOTICE

#### a. Glynn Environmental Coalition

GEC is an environmental group committed to assuring a clean environment and healthy economy for citizens of coastal Georgia. GEC formed in 1990 by concerned citizens hoping to address the health-threatening pollution in Glynn County. The group is committed to protecting the environment of the community in which its members live and work. GEC's members rely on the organization to represent their interests through participation at public hearings on coastal Georgia environmental matters. GEC and its members were denied the opportunity for public participation relating to Sea Island's project because Sea Island circumvented the federal and local permitting requirements in order to obtain a general nationwide permit.

## b. The Center for a Sustainable Coast

The Center was formed in 1997 by a group of environmental professionals and concerned citizens. The purpose of this non-profit organization is to improve the responsible use, protection, and conservation of coastal Georgia's resources – natural, historic, and economic. The Center's agenda includes protecting coastal wildlife, water qualify, tidal marshes, and

freshwater, as well as improving the transparency, impartiality, and accountability of governing agencies. Like GEC, the Center was denied the opportunity to participate in Sea Island's permitting process, as Sea Island intentionally skirted the individual permitting requirements.

## c. Contact Information

GEC and the Center's contact information, as well as their counsel's contact information, is included below:

Rachael Thompson Glynn Environmental Coalition P.O. Box 2443 Brunswick, Georgia 31521

David C. Kyler Center for a Sustainable Coast 221 Mallory Street, Suite B Saint Simons Island, Georgia 31522

John Brunini Butler Snow, LLP P.O. Box 6010 Ridgeland, Mississippi 39158

## VI. CONCLUSION

GEC and the Center hope Sea Island will take prompt action to remedy the violations identified in this notice letter. Please direct all correspondence to the undersigned counsel via the addresses and telephone numbers above.

Sincerely,

BUTLER SNOW LLP

John A. Brunini

cc: Andrew Wheeler EPA - Office of Administrator USEPA Headquarters

> Mary Walker Acting Administrator U.S. EPA Region 4

Richard E. Dunn Georgia Department of Natural Resources Environmental Protection Division



January 25, 2019

Lieutenant General Todd T. Semonite U.S. Army Corps of Engineers 441 G Street NW Washington, DC 20314-1000

Re: Notice of Intent to Sue for Violation of Clean Water Act

## Lt. General Semonite,

Please find enclosed Glynn Environmental Coalition and the Center for a Sustainable Coast's Notice of Intent to Sue Sea Island Acquisition, LLC for violations under the Clean Water Act. This Notice was previously sent to Scott Steilen, Chairman and CEO of Sea Island Acquisitions, LLC, as well as other parties pursuant to 40 C.F.R. § 135.2. This letter is provided to the U.S. Army Corps of Engineers for information purposes only. If you have any questions, please feel free to contact me at the number provided below.

Sincerely,

BUTLER SNOW LLI

John A. Brunini

JABR:mcb

45828319.v1

Post Office Box 6010 Ridgeland, MS 39158-6010 JOHN A. BRUNINI 4447 John.Brunini@butlersnow.com Suite 1400 1020 Highland Colony Park Ridgeland, Mississippi 39157 BUTLER

January 15, 2019

Scott Steilen Chairman and CEO Sea Island Acquisition, LLC 100 Cloister Drive Sea Island, GA 31561

RE: Notice of Intent to Sue for Violation of Clean Water Act

Dear Mr. Steilen,

This letter is submitted on behalf of Glynn Environmental Coalition (hereinafter "GEC") and the Center for a Sustainable Coast (hereinafter the "Center"), both of which are environmental advocacy groups committed to promoting responsible use of Georgia natural resources and sustainable economic growth. This letter serves as a sixty-day notice under the citizen suit provision of the Federal Water Pollution Control Act (Clean Water Act; 33 U.S.C. § 1344) (hereinafter "CWA"). This letter communicates the intent of GEC and the Center to sue Sea Island Acquisition, LLC (hereinafter "Sea Island") for violating Section 404 of the CWA, and specifically Nationwide Permit #39 (NWP 39), at the Inn at Sea Island complex at Saint Simons Island, Georgia. Specifically, Sea Island violated its NWP 39, SAS-2013-00045, issued for Sea Island's activities that impacted wetlands located at 100 Salt Marsh Lane, Saint Simons Island, Georgia.

Sea Island has violated the nationwide permit program under the CWA, specifically NWP 39, in the following respects:

- Sea Island intentionally misled the Corps in its application for NWP 39 verification in order to circumvent CWA permitting guidelines; and
- Sea Island has failed, and continues to fail, to act within the scope of NWP 39, which requires construction of a commercial development.

Neither the U.S. Environmental Protection Agency nor the U.S. Army Corps of Engineers (the "Corps") have prosecuted the violations detailed in this notice in a civil action. Further, Sea Island has failed to remedy these violations and remains out of compliance with NWP 39. Because Sea Island continues to violate the law and because Sea Island will continue its unlawful conduct until sufficiently deterred, GEC and the Center provide this letter pursuant to the notice requirements of the citizen suit provision of the CWA, 33 U.S.C. § 1365(b)(1)(A) and its implementing regulations, 40 C.F.R. §§ 135.2-135.3.

Part Office Research

Response All 1905 Known State St

## I. INTRODUCTION

Sea Island misused NWP 39 to accomplish the fill of 0.49 acres of wetlands under the ruse of constructing commercial development. NWP 39 is part of the nationwide permit program, which was created to streamline the permitting process for projects with similar activities and minimal impacts. If the conditions of NWP 39 are not satisfied, an individual permit is required.<sup>2</sup>

## a. Nationwide Permits under Section 404 of the CWA

Section 404 of the CWA prohibits the discharge of pollutants into waters of the United States, including wetlands, without a permit.<sup>3</sup> The permit programs under Section 404 regulate the discharge of fill materials into U.S. waters. In order to fill wetlands, an applicant must either obtain an individual permit or act under a general or nationwide permit verified by the Corps. There are no exceptions to this requirement.<sup>4</sup>

The Corps may issue general permits, as opposed to individual permits, to approve activities that have minimal individual and cumulative adverse environmental effects. These general permits can be issued for no more than five years. A nationwide permit is a type of general permit that authorizes specific activities across the United States. Currently, the Corps has 52 existing nationwide permits. 6

The basic premise of the Section 404 permit program is to prohibit discharge of dredged or fill materials into U.S. waters if a practicable alternative exists that is less damaging to the aquatic environment and surrounding ecosystem. In order to obtain either an individual or general permit, the applicant must show that steps have been taken to avoid impacts to wetlands.

NWP 39, which is the nationwide permit the Corps issued to Sea Island, is a specific nationwide permit under the Corps' general permitting authority, which allows for the discharge of dredged or fill material into non-tidal U.S. waters "for the construction or expansion of commercial and institutional building foundations and building pads and attendant features that are necessary for the use and maintenance of the structures." Therefore, in order to fill wetlands under NWP 39, the Corps must verify that the applicant intends to build a commercial structure, as this is a common activity with recognized minimal environmental impact in light of the benefits gained through economic development.

If a project does not meet the requirements of a general permit, an individual permit is required. The Corps' evaluation of each individual permit application involves a thorough review of the potential environmental and socioeconomic effects of the proposed activity. There

See 33 U.S.C. § 1344(e).

<sup>&</sup>lt;sup>2</sup> See generally id.

<sup>3</sup> See 33 U.S.C. § 1344.

See generally id.

See id.

<sup>&</sup>lt;sup>6</sup> See Nationwide Permits Chronology and Related Materials, UNITED STATES ENVIRONMENTAL PROTECTION AGENCY, available at https://www.epa.gov/cwa-404/nationwide-permits-chronology-and-related-materials.
<sup>7</sup> See Section 404 Permit Program, UNITED STATES ENVIRONMENTAL PROTECTION AGENCY, available at

https://www.epa.gov/cwa-404/section-404-permit-program,

<sup>&</sup>lt;sup>8</sup> 77 Federal Register 10184-01, 10279 (Feb. 21, 2012).

See supra at n.7.

is also a public interest review process. <sup>10</sup> For these reasons, obtaining an individual permit is a lengthier and more costly endeavor; thus, it is more efficient to obtain a general permit if one is available.

b. Overview: Sea Island's Attempt to Circumvent Section 404 Permitting Requirements

In an attempt to circumvent the individual permitting requirements, Sea Island submitted plans under NWP 39. If Sea Island submitted its plan to merely landscape the property, NWP 39 would have been denied, as this permit does not allow the fill of wetlands for the sole purpose of landscaping or sodding. In other words, if Sea Island submitted the plan it is currently acting under, sodding over the wetlands and landscaping, the Corps would not have discretion to verify the permit request. Had Sea Island submitted its true intention to the Corps, the Corps would have no alternative but to prohibit Sea Island's actions under NWP 39 and require an individual permit. Because the individual permit process is timely and more costly, Sea Island misled the Corps regarding its intentions and circumvented the Section 404 permitting process. Even if Sea Island's NWP 39 application was not intentionally misleading, the fact remains that it has failed to comply with the conditions of NWP 39. In either event, Sea Island should immediately remedy these ongoing violations in one of the following ways:

- 1. Apply for an individual permit to cover the acts actually undertaken on this site;
- 2. Restore the filled wetland to its original condition;
- Or as a last resort, construct a commercial development in compliance with NWP 39 within thirty days.

#### II. SITE HISTORY

The wetland parcel in question is 0.49 acres and is located northeast and adjacent to a parking lot and entrance to the Inn at Sea Island. On February 13, 2013 the Corps verified Sea Island's application under NWP 39 to fill wetlands in order to build a commercial development, which included the construction of an office building and parking lot. Subsequently and during the construction of the Inn at Sea Island, this 0.49 acre wetland parcel was filled and landscaped to match the surrounding hotel grounds, but the construction of a commercial development on the site has not occurred to date, despite the Corps' authorization for Sea Island to act under NWP 39 for only two-years. Failure to construct on this property in accordance with the conditions of NWP 39, despite the already filled wetlands, constitutes an ongoing and continuous violation.

January 10, 2013, Nationwide Permit Application package from Resource and Land Consultants (on behalf of Sea Island Company; to U.S. Army Corps of Engineers, Savannah District. Reference #SAS-2013-000045. (hereinafter "January 2013 Application").

February 20, 2013, Letter from the Savannah District, Corps of Engineers; to Sea Island Acquisitions, LLC.
 Regulatory Division Reference #SAS-2013-00045. (hereinafter "February 2013 Authorization Letter").
 See id. See also Google Earth, imagery date: March 27, 2013.

<sup>10</sup> See id.

<sup>14</sup> See permit conditions required under NWP 39, at 77 Federal Register 10184-01, 10279 (Feb. 21, 2012).

## III. VIOLATION OF NWP 39

a. Sea Island Intentionally Misled the Corps in its Application to Act Under NWP 39

Sea Island's continued and well-documented failure (beyond the expiration date of the NWP 39 authorization) to construct a commercial development violates the conditions of NWP 39. Island's NWP 39 application process began on January 10, 2013, when Sea Island submitted a request for authorization to fill 0.49 acres of wetlands. The project description was to construct a new office building. Further, pursuant to the terms of the Pre-Construction Notification, Sea Island submitted a sketch plan showing portions of a 12,000 square-foot administrative office building and accompanying parking lot within the 0.49 acres of wetlands. In

On February 20, 2013, the Corps verified authorization of the proposed activity under NWP 39. Wetlands were filled by the end of the following month. However, Sea Island has failed to construct any building or attendant structures on the filled area. Instead, the filled area has been used for landscaping between Sea Island Road and the Inn at Sea Island. This is not a use authorized by Nationwide Permit 39, which allows discharges of fill material only "for construction or expansion of commercial and industrial building foundations..."

Strong evidence exists that Sea Island never intended to comply with NWP 39, and only applied for a general nationwide permit to save time and money. The intent to mislead the Corps is evidenced by Sea Island's inconsistent applications relating to this site. When applying to the Corps, Sea Island submitted a sketch plan showing 12,000 square-feet of commercial development, as required under NWP General Condition 31(b).<sup>21</sup> In contrast, a Preliminary Plat submitted to Glynn County before Sea Island made its NWP application showed no proposed building within the wetlands area. Indeed, a Final Plat filed by Sea Island after the NWP verification also did not show any commercial building or structure within the filled area, indicating Sea Island's intent to deceive, or at least mislead, the Corps.<sup>22</sup>

The lack of curb cuts on the subject parcel further substantiates Sea Island's NWP 39 deception, illustrating that the entity never intended to comply with the nationwide permit. A sketch plan submitted to the Corps with the Pre-Construction Notification included curb cuts along Salt Marsh Lane into a parking lot next to the proposed office building. The construction plans and Final Plat filed with Glynn County, however, did not include any such curb cuts.<sup>23</sup>

Salt Marsh Lane was cleared, graded, and paved after the wetlands were filled under NWP 39.<sup>24</sup> If Sea Island intended to construct an office complex and adjoining parking lot within the term of the nationwide permit, the curb cuts would have been designed into the paving project instead of just being shown on the sketch plan submitted to the Corps. It appears that

<sup>15</sup> Id.

<sup>16</sup> See January 2013 Application.

<sup>17</sup> Id.

<sup>18</sup> See February 2013 Authorization Letter.

<sup>19</sup> See Google Earth, imagery date: March 27, 2013.

<sup>20 77</sup> Federal Register 10184-01, 10279 (Feb. 21, 2012).

<sup>&</sup>lt;sup>21</sup> See January 2013 Application.

<sup>&</sup>lt;sup>22</sup> See Preliminary Plat, approved by Glynn County Island Planning Commission Nov. 20, 2012; and Plat, filed March 14, 2014, Glynn County Plat Book 32, Page 333.

<sup>23</sup> See supra n.11 and n.22.

<sup>24</sup> See Google Earth, imagery date: March 27, 2013.

utilities were installed where the curb cuts would have been located. Sea Island's inconsistent submittals to federal and local agencies, coupled with its illogical curb designation if an office building were intended to be constructed, demonstrates Sea Island's intent to never meet the terms of NWP 39.

## b. Sea Island Continues to Violate its Authority to Act Under NWP 39

Even if Sea Island did not intentionally mislead the Corps in order to obtain a NWP 39, the fact remains that Sea Island has not constructed, and has no definitive plan to construct, an office building, despite the Corps verifying authorization. The Corps verification to act under NWP 39 explicitly stated that the "use of this NWP is valid only if (a) [t]he activity is conducted in accordance with the information submitted and meets the conditions applicable to the NWP." Sea Island's use of the filled wetlands is neither in accordance with the information submitted, nor meets the conditions for issuance of a NWP 39.

The Corps' authorization letter also stated that, "[1]his verification is valid for a period of two years." The two-year period for Sea Island to act under the terms and conditions of NWP 39 expired in 2015 without any construction that would justify the use of a general nationwide permit. Because Sea Island failed to comply with the two year authorization set by the Corps, it should have reapplied for authorization under NWP 39 or applied for an individual permit.

In its 2017 Memorandum for Record re Department of the Army File SAS-2013-00045, the Corp indicated that Sea Island's NWP 39 authorization extended to March 18, 2017, with an additional year to complete work, because the Savannah District had verified 2012 NWPs with this deadline. Even if this is an accurate interpretation of the expiration date, <sup>28</sup> Sea Island should have completed construction in March 2018. Again, this deadline has passed.

In the five years that Sea Island should have constructed the commercial complex, there has been no indication that the violation will ever be remedied. In fact, there is evidence to the contrary, demonstrating Sea Island's actual intent to maintain the property as is. We understand that the Corps viewed the site in question and was told the landscaping was "temporary grassing." However, Sea Island's Final Construction Plans for the Inn at Sea Island identifies the 0.49 acre of filled wetlands as "Ds4 – PERMANENT SODDING." If Sea Island categorizes the work done on the wetlands as "permanent" then clearly it does not intend to ever comply with SAS-2013-00045, authorized under NWP 39.

As set forth above, the activity conducted at 100 Salt Marsh Lane is not in accordance with the information submitted to the Corps and does not meet the terms and conditions of NWP 39; thus, an ongoing and continuous violation exists and should be remedied upon receipt of this notice.

<sup>26</sup> See also, 33 C.F.R. § 330.4(a): "A prospective permittee must satisfy all terms and conditions of an NWP for a valid authorization to occur," and 33 C.F.R. § 330.2(c): "Authorization means that specific activities that qualify for an NWP may proceed, provided that the terms and conditions of the NWP are met."

<sup>&</sup>lt;sup>25</sup> February 2013 Authorization Letter.

<sup>&</sup>lt;sup>27</sup> February 2013 Authorization Letter.

<sup>&</sup>lt;sup>28</sup> May 12, 2017, CESAS-OP-RB, MEMORANDUM FOR RECORD, SUBJECT: Department of the Army File SAS-2013-00045, Commercial Development by Sea Island Acquisition located off Sea Island Road and Frederica Road on St. Simons Island. We reserve the right to assert that this reading of the extended expiration date is incorrect.

<sup>&</sup>lt;sup>29</sup> Final Construction Plans, Sheet C703, January 2013.

## c. Summary of Sea Island's NWP 39 Violation and Remedy Sought

In sum, Sea Island filled protected wetlands without constructing a commercial building to justify using NWP 39; the Preliminary Plat submitted to Glynn County before the NWP Pre-Construction Notification did not include the commercial building; the Final Plat submitted to and approved by Glynn County after the NWP verification did not include the commercial building; commercial building infrastructure was not installed before the filled area was graded and landscaped; utilities appear to be installed where there should be curb cuts; and the construction plans identify "PERMANENT SODDING" where wetlands were filled.

To remedy its ongoing and intentional NWP 39 violation, Sea Island must immediately either: (1) apply for an individual permit to fill the wetlands in question; (2) restore the filled wetland to its original condition; or (3) as a last resort, begin construction of the commercial building as presented to the Corps in compliance with the conditions of NWP 39 within thirty days.

#### IV. POTENTIAL LITIGATION: INTENT TO SUE

This letter is based on publicly available information. Additional information, including information in Sea Island's possession, may reveal other violations. This letter only addresses publicly identifiable violations related to Sea Island's continued failure to comply with NWP 39 at the Inn at Sea Island complex at Saint Simons Island, Georgia. This letter does not preclude GEC or the Center from making any additional claims.

Because GEC and the Center intend to sue, Sea Island is advised not to destroy any information or documents that are relevant to the allegations set forth above, including, but not limited to, environmental data, enforcement documents, regulatory filings, business plans, emails and other digital files, communications, photographs, videos, invoices, bills, and documents sent to or obtained from third parties hired by Sea Island. Sea Island's documents should be secured immediately to avoid spoliation.

#### V. IDENTITY AND ADDRESS OF PARTY GIVING NOTICE

## a. Glynn Environmental Coalition

GEC is an environmental group committed to assuring a clean environment and healthy economy for citizens of coastal Georgia. GEC formed in 1990 by concerned citizens hoping to address the health-threatening pollution in Glynn County. The group is committed to protecting the environment of the community in which its members live and work. GEC's members rely on the organization to represent their interests through participation at public hearings on coastal Georgia environmental matters. GEC and its members were denied the opportunity for public participation relating to Sea Island's project because Sea Island circumvented the federal and local permitting requirements in order to obtain a general nationwide permit.

## b. The Center for a Sustainable Coast

The Center was formed in 1997 by a group of environmental professionals and concerned citizens. The purpose of this non-profit organization is to improve the responsible use, protection, and conservation of coastal Georgia's resources – natural, historic, and economic. The Center's agenda includes protecting coastal wildlife, water qualify, tidal marshes, and

freshwater, as well as improving the transparency, impartiality, and accountability of governing agencies. Like GEC, the Center was denied the opportunity to participate in Sea Island's permitting process, as Sea Island intentionally skirted the individual permitting requirements.

## c. Contact Information

GEC and the Center's contact information, as well as their counsel's contact information, is included below:

Rachael Thompson Glynn Environmental Coalition P.O. Box 2443 Brunswick, Georgia 31521

David C. Kyler Center for a Sustainable Coast 221 Mallory Street, Suite B Saint Simons Island, Georgia 31522

John Brunini Butler Snow, LLP P.O. Box 6010 Ridgeland, Mississippi 39158

#### VI. CONCLUSION

GEC and the Center hope Sea Island will take prompt action to remedy the violations identified in this notice letter. Please direct all correspondence to the undersigned counsel via the addresses and telephone numbers above.

Sincerely,

BUTLER SNOW LLP

1.2125

John A. Brunini

cc: Andrew Wheeler EPA - Office of Administrator USEPA Headquarters

> Mary Walker Acting Administrator U.S. EPA Region 4

Richard E. Dunn Georgia Department of Natural Resources Environmental Protection Division

Vanderbut SAS-2013-00045 1114113 (BLC)

10 January 2013

U.S. Army Corps of Engineers Savannah District Attn: Ms. Kim Garvey 100 West Oglethorpe Avenue Savannah, Georgia 31402-0889

Subject:

Expanded Preliminary JD and PCN (NWP #39)

RLC# 12-111

Sea Island Administrative Site Glynn County, Georgia

Dear Ms. Garvey:

Resource & Land Consultants (RLC), on behalf of the Sea Island Acquisition c/o Oaktree Capital Management, is submitting the attached information requesting a jurisdictional determination for the subject site located south of Sea Island Road and west of Frederica Road on St. Simons Island, Glynn County, Georgia (31.183693°, -81.383453°). The delineation was completed in accordance with the Coastal Marshlands Protection Act (CMPA) of 1970 and the Regional Supplement to the Corps of Engineers Wetland Delineation Manual: Atlantic and Gulf Coastal Plain Region Version 2.

The attached information includes a copy of the U.S. Geological Survey for the Brunswick and Sea Island Quadrangles with the project limits depicted, the National Wetlands Inventory Map for the Brunswick and Sea Island Quadrangles with the project limits depicted, a 1999 CIR aerial photograph with the project limits depicted, the NRCS Soils Survey for Glynn County with project limits, 2010 Ortho Photograph for Glynn County, and associated data sheets. Based on our site assessment and delineation, it is our opinion that the 9.955 acre tract contains 8.174 acres of upland, 1.361 acres of freshwater wetland, and 0.420 acres of tidal wetlands. RLC is requesting written verification of the delineated boundary.

In addition to the jurisdictional determination, the applicant is seeking authorization under Nationwide Permit #39 for 0.49 acre of fill on parcel contained within subject site. The proposed project will involve the construction of a new office building and attendant features. As a result of the required 0.49 acre fill, the applicant will purchase 3.48 mitigation credits from either the Wilkinson-Oconee Mitigation Bank. The attached supplemental information for the NWP #39 includes a copy of the U.S. Geological Survey for the Brunswick and Sea Island Quadrangles with the project limits depicted, the National Wetlands inventory Map for the Brunswick and Sea Island Quadrangles with the project limits depicted, a 1999 CIR aerial photograph with the project limits depicted, the NRCS Soils Survey for Glynn County with project limits, 2010 Ortho Photograph for Glynn County, a Pre-construction Notification Form, a Pre-construction Notification Checklist, General and Regional Conditions summary, permit exhibits, Cultural Resource listings for Glynn County, and the Threatened and Endangered species listings for Glynn County.

We greatly appreciate your assistance with this project. If you have any questions or require any additional information prior to scheduling a site visit, please do not hesitate to contact us at (912) 443-5896.

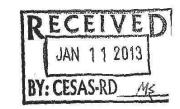
Dan Bucey

Principal

Resource & Land Consultants

cc:

Mr. Vassa Cate - Sea Island Acquisition, LLC



# PRE-CONSTRUCTION NOTIFICATION (PCN) CHECKLIST FOR NATIONWIDE PERMITS

- 1. Attached A completed Pre-Construction Notification Form, which should include the following information:
- a, Attached Use of NWP #'s (out of NWPs 1-50, which permits are being requested at this time?) NWP #39
- b. Attached Applicant's complete contact information.

Sea Island Acquisition LLC C/O Oaktree Capital Management LLC

Attn: Mr. Vassa Cate 100 Salt Marsh Lane

St. Simons Island, Georgia 31522

c. Attached Agent/Consultant's complete contact information.

**Resource and Land Consultants** 

Attn: Dan Bucey

41 Park of Commerce Way, Suite 303

Savannah, GA 31405

d. <u>Attached</u> Project location information (coordinate information should be provided in degrees-minutes-seconds or decimal degrees format).

The subject property is located south of Sea Island Road, +/- 1900 feet west of Frederica Road, and east of Salt Marsh Drive in St. Simons Island, Glynn County, south Georgia (31.183693°, -81.383453°).

e. <u>Attached Project description</u> (Describe current site conditions; types of waters of the US; proposed plans; type(s) of equipment utilized; type(s) of fill material being used; methods/techniques to perform proposed work; compensatory mitigation plan; restoration plan (for temporary impacts); alternative site plans; avoidance/minimization measures; use and types of culverts; etc. Use additional pages, if necessary.)

See the attached project description.

f. Information on project area and impacts to waters of the US:

	PROJECT AREA		IMPACTS TO US WATERS	
	ACRES	LINEAR FEET	ACRES	LINEAR FEET
TOTAL PROJECT AREA	1.29	N/A	N/A	N/A
UPLAND	0.8	N/A	N/A	N/A
WETLAND	0.49	N/A	0.49	N/A
OPEN WATER	N/A	N/A	N/A	N/A
PERENNIAL STREAM	N/A	N/A	N/A	N/A
INTERMITTENT STREAM	N/A	N/A	N/A	N/A
EPHEMERAL STREAM	N/A	N/A	N/A	N/A
MAN-MADE DITCHES	N/A	N/A	N/A	N/A

g. <u>Attached</u> Wetland/Stream Impact Avoidance/Minimization (A discussion of why further measures to avoid/minimize impacts to the aquatic ecosystem are not practicable.)

h. <u>Attached</u> Water Quality Management Plan Statement (A statement regarding whether the city, county or state requires a water quality management plan for the project site prior to construction.) Compensatory mitigation will be required for the 0.49 acre of fill associated with the proposed project. A total of 3.48 mitigation credits will be purchased from Wilkinson-Oconee Mitigation Bank prior to construction of the proposed project.

# PRE-CONSTRUCTION NOTIFICATION (PCN) CHECKLIST FOR NATIONWIDE PERMITS

- i. <u>Attached</u> Floodplain Management Statement (A statement that the project would comply with any applicable Federal Emergency Management Administration-approved state or local floodplain management requirements. Information regarding this floodplain management can be found at: <a href="www.fema.gov/">www.fema.gov/</a>.) The project will comply with all state and federal regulations.
- j. <u>Attached</u> Maps, Drawings and Other Supplemental Information Regarding the Proposed Project (Maps/Drawings of the project site, which should clearly identify the limits of the property and/or project boundaries. At a minimum, the application should include the following supplemental information.)

Attached Location map, depicting nearby major landmarks (i.e., intersection or roadway)

Attached Map of wetlands or other waters on the subject property

Attached Impacts to waters of the US map. Impact areas should be annotated in sequential order to simplify the identification of specific waters (for example: Wetlands 1, 2, 3, etc.; or Stream A, Wetland B, Stream C, etc.). Impact amounts should also be provided on this map, with wetlands in acreages & streams in linear feet.

Temporary vs. permanent impacts should be specified on the drawings.

Attached USDA/NRCS County soils map (Glynn County, Georgia; 1:12,000)

Attached USGS 7.5-minute topographic map (Brunswick and Sea Island Quadrangles; 1:24,000)

Attached National wetlands inventory map (Savannah Quadrangle; 1:12,000)

Attached Aerial photography (Brunswick and Sea Island Quadrangles; 1:12,000)

Attached Plan-view drawings & cross-section drawings of the proposed work

<u>Attached</u> Conceptual site plans, showing proposed placement of fill material and associated infrastructure <u>N/A</u>. Information regarding proposed temporary impacts & a restoration plan, discussing timeframes for replacement of fill material.

Attached Request for Jurisdictional Determination Form, if applicable, and a jurisdictional delineation of on-site waters for NWPs 7, 12, 14, 18, 21, 27, 29, 31, 34, 38, 39, 41, 42, and 43

- 1. <u>N/A\_</u> A completed copy of the State of Georgia Revocable License Request. A revocable license is required if the project would be located within State-regulated tidal waters. Otherwise, our office should be provided with confirmation from the Georgia Department of Natural Resources, Coastal Resources Division (Georgia CRD) that a revocable license is not required.
- 2. <u>No</u> is a Georgia Stream Buffer Variance required for this project? Attach a copy of your Stream Buffer Variance application or a copy of your cover letter being sent to the Georgia Department of Natural Resources, Environmental Protection Division (Georgia EPD).
- 3.No Are federally protected species present on the project area? A statement regarding the presence of endangered species should be included with your PCN Form (your narrative should include the name of the website checked, a website printout, and/or a survey report). Information regarding federally protected species can be reviewed at the following website: <a href="http://athens.fws.gov/endangered/counties-endangered.html">http://athens.fws.gov/endangered/counties-endangered.html</a>. See Attached information.
- 4. No \_\_Are cultural resources located on or near the project area? A statement regarding the presence of cultural resources should be included with your PCN Form (your narrative should include the name of the website checked, a website printout, and/or a survey report). Information regarding cultural resources can be reviewed at the following websites: http://www.nr.nps.gov/, http://www.nationalregisterofhistoricplaces.com/state.html, or https://www.itos.uga.edu/nahrgis/. (NRHP listing attached)
- 5. Yes \_\_ Is compensatory mitigation required? If the proposed impacts would result in the loss of greater than 0.10-acre of wetlands and/or 100 linear feet of stream channel, compensatory mitigation would be required. A mitigation plan and/or statement must be included with your application. Information and worksheets regarding

# PRE-CONSTRUCTION NOTIFICATION (PCN) CHECKLIST FOR NATIONWIDE PERMITS

compensatory mitigation can be reviewed at the following website: http://www.sas.usace.army.mil/regulatory/compensatory.html.

- 6. No\_\_Is the project area located in a 303(D) listed stream? The name of the 303(D) listed stream should be provided. Information regarding 303(D) listed stream channels can be reviewed at the following website: www.epa.gov/surf/.
- 7. No \_\_\_ is the project area located in a trout stream? The name of the trout stream should be provided. Information regarding trout streams can be reviewed at the following website: www.dnr.state.ga.us.
- 8. No \_\_\_\_ Are culverts proposed in streams and/or wetlands? The following information on culverts should be provided in your project description, as well as on all drawings provided. NOTE: For any crossing of a perennial stream where the use of a culvert is proposed, an alternatives analysis must be prepared and submitted with the pre-construction notification form. The analysis must document why the use of an arch-span, bottomless culvert or bridging would not be a practicable alternative. If use of a multi-barrel pipe culvert is proposed, the analysis must also provide an explanation as to why a box culvert cannot be used. At a minimum, please provide the following information with your submittal:
- a.N/A Culvert type; (no perennial stream crossing proposed)
- b.N/A Culvert size; (no perennial stream crossing proposed)
- c. N/A Depth to which culvert will be embedded;
- d. N/A Culvert design, if multi-barreled; and
- e. N/A Floodplain culverting, if required.
- 9. No \_\_\_ Any in-stream/wetland storm water management? The following information should be provided:
- a. N/A A clear statement of the basic (primary) purpose of the detention/retention facility.
- b. N/A A description of the upland-based facility/system that will be utilized to pre-treat storm water prior to discharge into the in-stream/wetland detention/retention facility.
- c. N/A A detailed alternatives analysis pursuant to the Section 404(b)(1) Guidelines of the Clean Water Act. This analysis must demonstrate that all other available stormwater and sediment/erosion treatment controls will be implemented and that in-stream detention/retention is the available practicable alternative available that would meet the basic project purpose. This analysis should also include all project site specific factors that may render other stormwater detention/retention measures impractical, such as: steep slopes; rock substrate; narrow floodplain; and pre-existing development.
- 10. No \_\_ Will the project be phased (additional wetland/stream impacts in the future)?
- 11. No Have authorized wetland/stream impacts occurred in the project area?
- 12.No \_\_ Have unauthorized wetland/stream impacts occurred in the project area?
- 13.No \_\_ Is a request for waiver of the 300-foot stream impact limit included?
- 14.Yes Is the project area located within 5 miles of the airport?
- 15. No ls the project area in a USEPA Priority Watershed? Information regarding Priority Watersheds can be found at the following website: www.epa.gov/region4/water/watersheds/priority.htm#FL

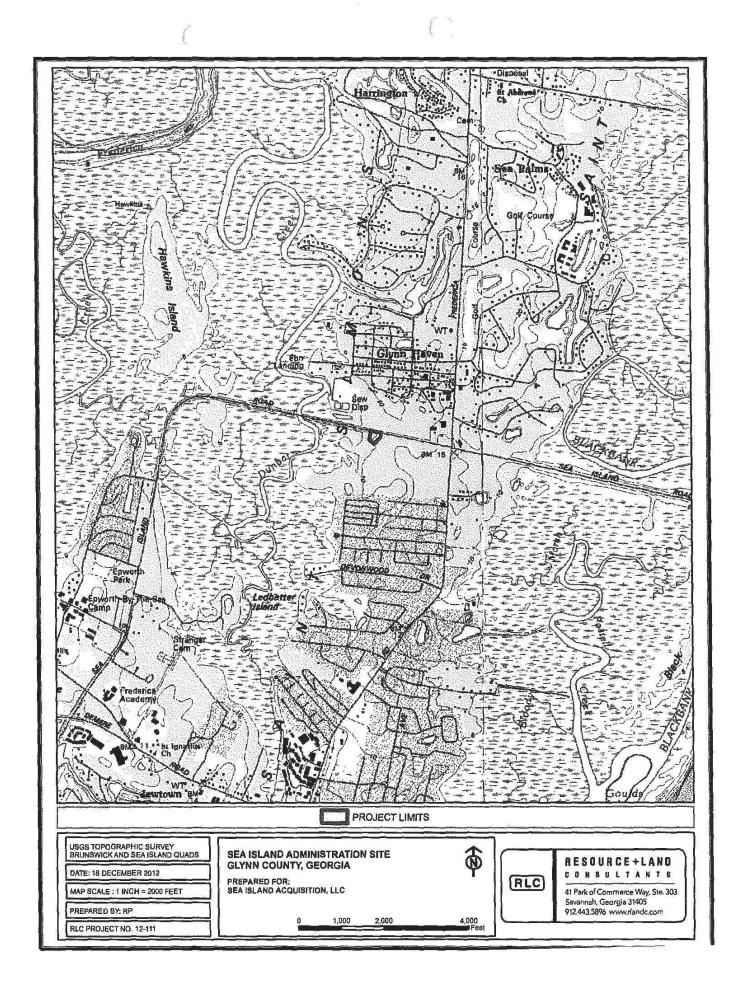
### US ARMY CORPS OF ENGINEERS, SAVANNAH DISTRICT 2012 PRE-CONSTRUCTION NOTIFICATION (PCN) FORM FOR USE OF CERTAIN NATIONWIDE PERMITS (NWP)

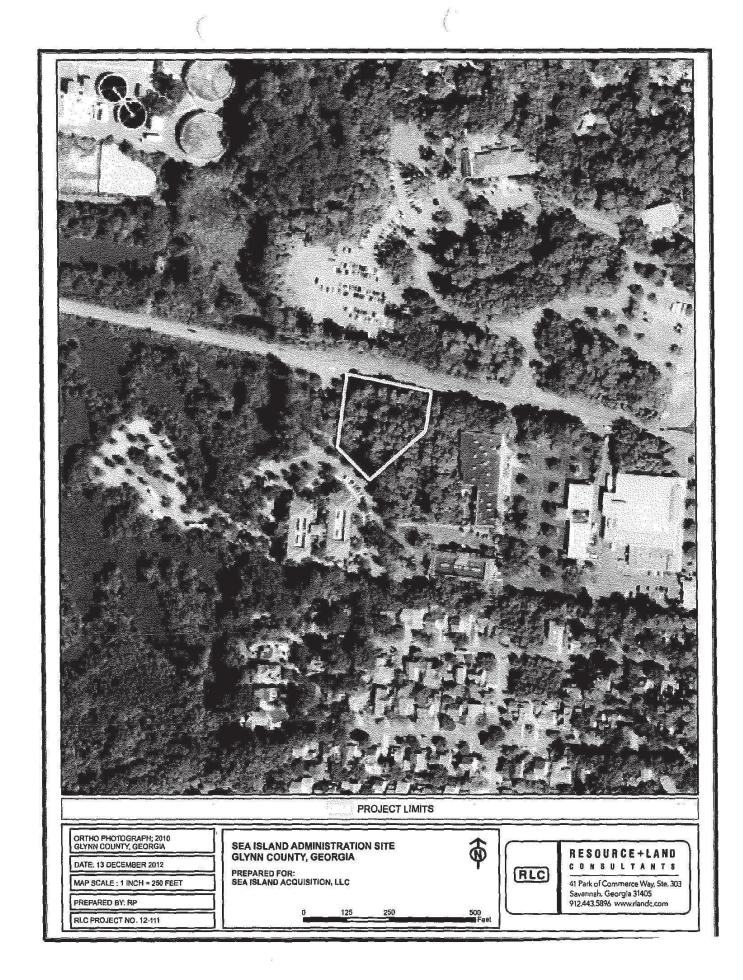
USE OF NWP NUMBER(s) 39			Date 1/8/2013		
APPLICANT/PROPERTY OWNE	Oaktree	Capital M	lanagement		
Phone(hm/bus)	FAX	E	-Mail		
Address 100 Salt Marsh lane	City_St. S	Simons Island Si	tate GA	Zip Code	31522
AGENT/CONSULTANT Resource	e and Land Cons	sultants Attn: Dan	Bucey		
Phone(hm/bus) 912-443-5896	FAX 912-	443-5898	E-Mail d	bucey@rl	andc.com
Address 41 Park of Commerce W	ay 303 City Sava	annah S	tate GA	_Zip Cod	e 31405
PROJECT LOCATION/ADDRES	S South east qua	adrant of Sea Islan	d Road a	ind E Sal	t Marsh Drive
City St. Simons Island Cou	inty Glynn	Subdivisio	D		Lot
Latitude 31.183693 Lon	gitude -81.3834	53 Hydrologi	e Map Ca	italoging l	Unit_03070203
Nearest Named Stream, River or C	ther Waterbody	Dunbar Creek Ma	rshes		
PROJECT DESCRIPTION Const	ruct a new office	building on subject	ot lot.	<u>a</u> <u>1918</u>	
PRO	IECT AREA AN	D IMPACT INFOR	OITAMS	N	
0000 3d 500-7 00-3401 300-3 Audited 34-3-9 W	PROJECT AREA		_	IMPACTS TO US WATER	
	ACRES	LINEAR FEET	AND DESCRIPTION OF THE PARTY OF	CRES	LINEAR FEET
TOTAL PROJECT AREA	1.29	N/A	Many management and annual	WA -	N/A.
UPLAND	0.8	N/A	Marie Control	N/A	N/A
WETLAND	0.49	N/A		0.49	N/A
OPEN WATER_		N/A			= N/A
PERENNIAL STREAM					
INTERMITTENT STREAM					
EPHEMERAL STREAM		<u> </u>			
MAN-MADE DITCHES					
WETLAND/STREAM IMPACT AT The proposed project has been of			â	the mazi	mum extent
practicable while still achieving the					
overall footprint of the project in t		N		W0 25 : 0.07	

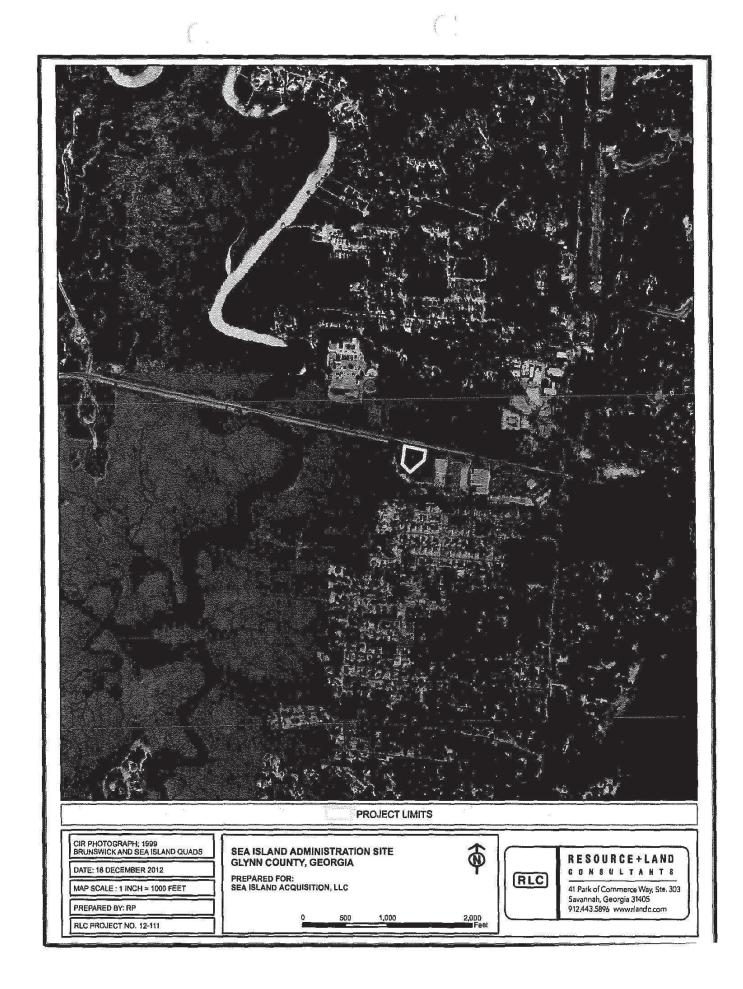
WATER QUALITY MANAGEMENT PLAN STATEMENT (RC C.7) The project	will comply with all State
and local water quality management regulations.	
FLOODPLAIN MANAGEMENT STATEMENT (RC C.8) The proposed project is	located within the
100-year floodplain.	
MAPS, DRAWINGS AND OTHER SUPPLEMENTAL INFORMATION. For the include information with the PCN necessary to adequately comply with the reference the answer provided.	
1. PCN submitted to the Georgia EPD? (RC A and Appendix A)	Yes No No
2. PCN submitted to the Georgia CRD? (RC A and Appendix A) Yes	No N/A
3. Has Georgia EPD or the appropriate Local Issuing Authority (LIA) determined	whether or not a buffer
variance is required for the project? (RC A and Appendix A)	Yes No
4. Are federally protected species present on the project area? (RC C.4)	Yes No No
5. Will EFH be impacted by the project? (RC C.5)	Yes No No
6. Are cultural resources located on or near the project area? (RC C.6)	Yes No No
7. Is the project area located in, adjacent to, or upstream and within 10 linear miles of	a 303(d) listed water?
(RC C.9)	Yes No No
8. Is the project area located in or adjacent to a trout stream? (RC C.10)	Yes No No
9. Is compensatory mitigation required? (RCs C.11 and F.1-9)	Yes No No
10. Are culverts proposed in streams and/or wetlands? (RC C.12 and E.1-8)	Yes No X
11. In-stream/wetland storm water management proposed? (RC C.13)	Yes No No
12. Will the project be phased (additional wetland/stream impacts in the future)?	Yes No No
13. Have authorized wetland/stream impacts occurred in the project area?	Yes No No
14. Have unauthorized wetland/stream impacts occurred in the project area?	Yes No No
15. Is the project area located within 5 miles of an airport?	Yes No
16. Is the project area in a USEPA Priority Watershed? http://www.epa.gov/region4/water/watersheds/priority.html)	Yes No No

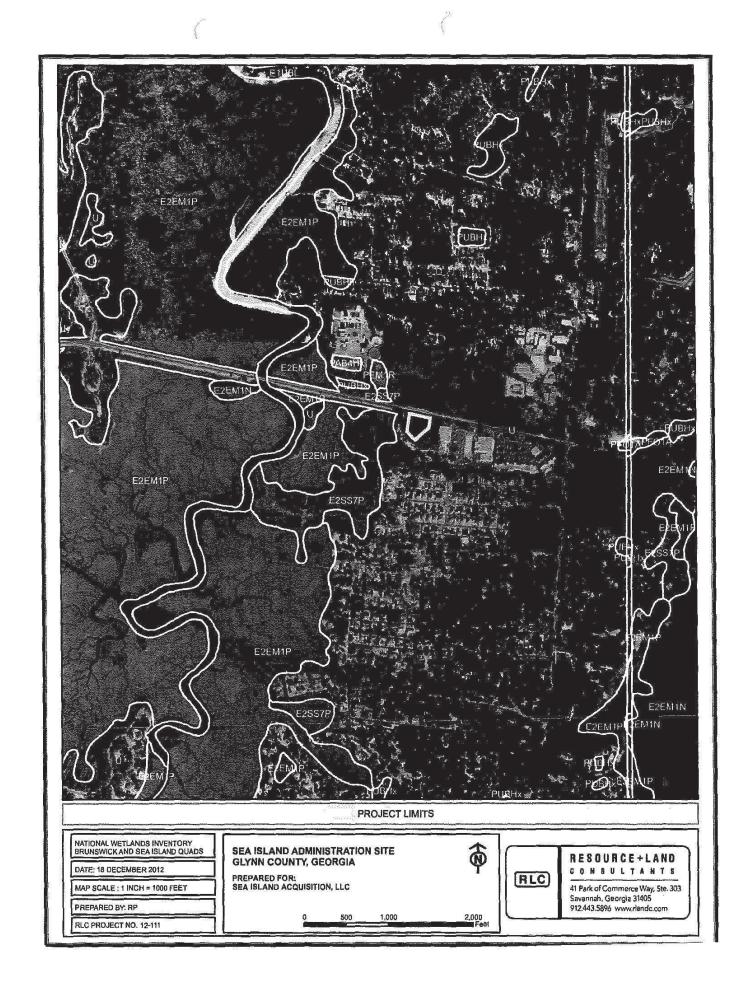
### IMPORTANT NOTES:

- 1. Refer to Section "C" of the Savannah District 2012 Nationwide Permit Regional Conditions for a complete list of all information that must be submitted as an attachment to this PCN.
- 2. All maps and drawings that are attached to this PCN must be submitted on 8 % X 11-inch paper. Supplemental maps and drawings larger than 8 % X 11 may also be submitted for clarity.









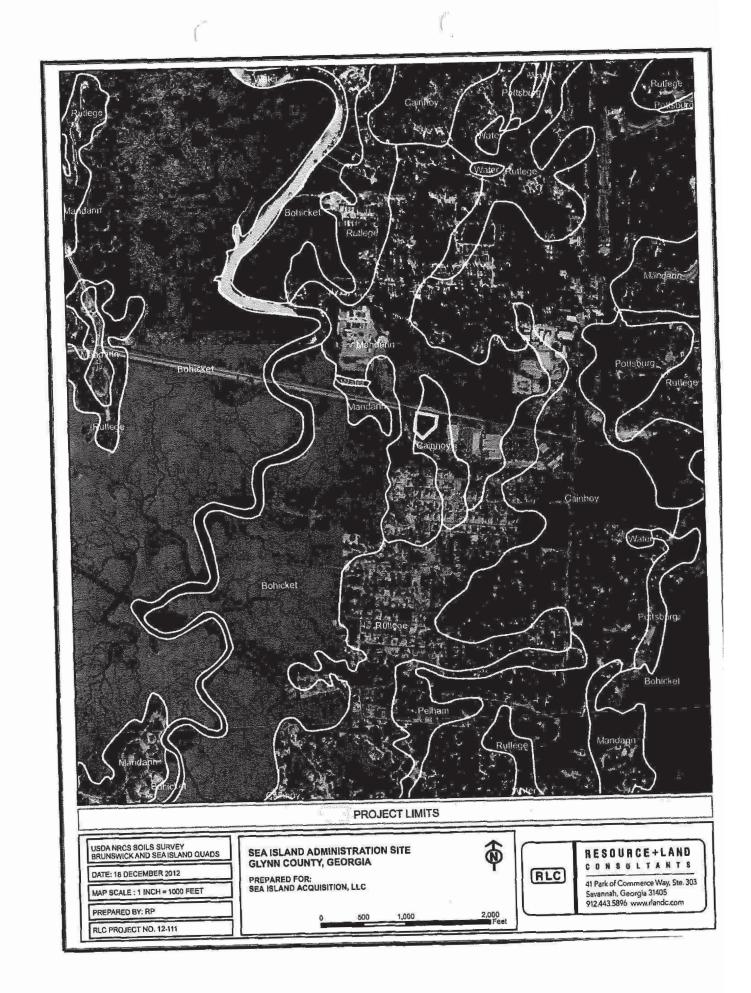




Figure 1. Photograph of typical wetland area within the project limits.



Figure 2. Photograph of the typical upland area within the project limits.

Sea Island Administration Site St. Simons Island, Glynn County, Georgia 8 January 2013

### Background

The subject property is located south of Sea Island Road, +/- 1900 feet west of Frederica Road, and east of Salt Marsh Drive on St. Simons Island, Glynn County, Georgia (31.183693°, -81.383453°). The subject site is located within the Cumberland-St. Simons watershed (Hydrologic Unit Code: 03070203). The Sea Island Administration has seen a reduction in staff numbers in recent years and no longer requires the large administrative facility. The current administrative facility has been sold for conversion to a commercial hotel and therefore Sea Island Acquisition, LLC is proposing the construction of a smaller administrative building and parking lot.

The applicant, Sea Island Acquisition, LLC, is seeking authorization in accordance with Nationwide Permit No. 39 to fill 0.49 acres of freshwater wetlands to facilitate the construction of the new office building and attendant structures, specifically a parking lot. The 1.29 acre lot contains 0.49 acres of wetland all of which will be filled to facilitate the proposed projects purpose. Compliance with US Army Corps of Engineers (USACE) 2012 NWP General Conditions and USACE- Savannah District Regional Conditions will be addressed in the following sections of the project document.

### **General Conditions**

- Navigation: The proposed project will not affect navigable waters as defined in 33 CFR Part 329.4. The proposed project will not impede navigation upstream or downstream from the site and all construction will be contained within the existing footprint.
- 2. Aquatic Life Movements: The proposed project will not impede the movement of aquatic life.
- 3. Spawning Areas: The project site does not contain spawning areas. Best management practices will be utilized to prevent impacts to offsite areas.
- 4. Migratory Bird Breeding Areas: The proposed project will not affect migratory bird breeding
- 5. Shellfish Bed: There are no shell fish populations currently located in the proposed project footprint.
- 6. Suitable Material: The fill associated with the proposed project will be obtained from a suitable upland site and free of toxic material.
- 7. Water Supply Intakes: This project will not affect any water supply intakes.
- 8. Adverse Effects from Impoundments: The proposed project does not involve creation of an impoundment in the waters of the US.

- Management of Water Flows: The proposed project will be constructed to withstand expected high storm water flows.
- 10. Fills within 100-Year Floodplains: Preliminary FEMA map No. 13027C0242F dated 9/6/2006 indicates the proposed project site is located in an area zoned AE (high risk). The project will comply with FEMA approved state or local floodplain management requirements.
- 11. Equipment: Standard land clearing and grading equipment will be used to clear and fill the 0.49 acres. During construction BMPs will be used to minimize disturbance to offsite areas.
- 12. Soil Erosion and Sediment Controls: Best Management Practices will be used to prevent soil and sediment erosion in accordance with the guidelines within The Manual for Erosion and Sediment Control in Georgia during project Construction. A land disturbance activity permit will be obtained from Glynn County prior to construction of the proposed project.
- 13. Removal of Temporary Fills: The proposed project would not include placement of temporary fills within waters of the US.
- 14. Proper Maintenance: The subject property, including authorized impact areas shall be properly maintained to ensure public safety.
- 15. Single and Complete Project: This PCN is requested for a single and complete project.
- 16. Wild and Scenic Rivers: The proposed project does not occur within a component of the National Wild and Scenic River System or a river officially designated as a "study river" for possible inclusion in the National Wild and Scenic River System.
- 17. Tribal Rights: The proposed project does not contain land on which Native Americans have tribal rights.
- 18. Endangered Species: A review of the US Fish and Wildlife Service (USFWS) and Georgia Department of Natural Resources (Georgia DNR) databases was conducted to assess potential impacts to federally protected species on the project site. In addition to the database query, a pedestrian survey was conducted onsite and no species or habitat conducive to the federally listed species was observed. Therefore, the proposed project does not pose a threat to any federally listed species. Results of the query are included in the submittal.
- 19. Migratory Bird and Bald and Golden Eagle Permits: No "take" permits are required from the USFWS in compliance of with the Migratory Bird and Treaty Act or the Bald and Golden Eagle Protection Act.
- 20. Historic Properties: A review of the National Register of Historic Places (NHRP) database was conducted for the proposed project site. The results of the database query are included in the application package. There are no known cultural resources on or near the subject property that would be adversely affected by the project.

- 21. Discovery of Previously unknown Remains and Artifacts: No known remains or artifacts have been previously discovered.
- 22. Designated Critical Resource Waters: The project site is not located within a National Oceanic and Atmospheric Administration designated marine sanctuary, National Estuarine Research Reserve, State natural heritage site or national resource waterway.
- 23. Mitigation: Compensatory mitigation will be required for the 0.49 acre of fill associated with the proposed project. A total of 3.48 mitigation credits will be purchased from Wilkinson-Oconee Mitigation Bank prior to construction of the proposed project.
- 24. Safety of Impoundment Structures: No impoundments are part of this permit application.
- 25. Water Quality: Water quality certification compliance with section 401 of the Clean Water Act was issued on 3/12/2012 for the NWP program conditional to the submission of a copy of this PCN to GAEPD.
- 26. Coastal Zone Management: The project is consistent with the enforceable policies of the Georgia Coastal Management Program. A copy of this PCN has been sent to GACRD.
- Regional and Case-by-Case Conditions: Regional conditions are addressed in the Regional Conditions section below.

### SAVANNAH DISTIRCT 2012 NATIONWIDE PERMIT REGIONAL CONDITIONS

A. The Georgia Department of Natural Resources (Georgia DNR) issued a conditional Water Quality Certification and conditional concurrence with the federal consistency determination under the Coastal Zone Management Act for reauthorization of the use of Nationwide Permits (NWPs) to authorize impacts to waters of the United States (US) in Georgia. The conditions include requirements that Georgia DNR be notified prior to beginning work on any and all NWP authorized projects. Specifically, Georgia DNR requirements and notification procedures are set forth in Appendix A, which states that for uses of NWPs requiring submission of a Pre-Construction Notification (PCN) to the Savannah District prior to commencing work in waters of the United States (US), a copy of the PCN with project plans must also be submitted to the Georgia DNR, Environmental Protection Division (Georgia EPD) and, where applicable, to the Georgia DNR, Coastal Resources Division (Georgia CRD). For NWP authorized projects that do not require submission of a PCN to the Savannah District, a completed Georgia DNR Notification Form that is in Appendix A must be submitted to Georgia EPD and, where applicable, to Georgia CRD, prior to commencing work. Refer to Appendix A for detailed instruction on when and where to submit a PCN or a Georgia DNR Notification Form to Georgia DNR and/or Georgia CRD. Copies of this PCN have been forwarded to CRD and EPD.

B. Pre-Construction Notification: (NOTE: In addition to the Savannah District's PCN requirements below, there are additional PCN requirements for certain uses of NWP 13, 18, 21, 22, 41, 51 and 52 that are listed in the Nationwide Permit Program, which is available at <a href="http://www.sas.usace.army.mil/regulatory/index.html">http://www.sas.usace.army.mil/regulatory/index.html</a>.)

1. A PCN is required for all uses of NWPs 3(b), 7, 8, 11, 12, 14, 15, 17, 23, 27, 29, 31, 32, 33, 34, 35, 36, 37, 38, 39, 40, 42, 43, 44, 45, 46, 48, 49, and 50.

A PCN is included as part of the Nationwide Permit #39 submittal.

2. A PCN is required for all uses of NWP 13 in perennial streams. (NOTE: Unless a specific type of stream is identified in a RC, the term "stream" includes ephemeral, intermittent and perennial streams.)

N/A

- 3. A PCN is required for use of NWPs 3(a), 3(c), 5, 6, 13, 19 and 41 for impacts to 0.1 acre or more of wetlands/open water and/or 100 linear feet or more of stream.

  N/A
- 4. A PCN is required for all uses of NWPs within 2000 feet of a National Wildlife Refuge, any National Park Service property, a National Estuarine Research Reserve, a Georgia State Park or an approved mitigation bank.

  N/A
- 5. A PCN is required for use of any NWP to construct a new utility line activity or a linear transportation project in waters of the US.

  N/A
- 6. A PCN is required for all uses of NWPs in Habitat Areas of Particular Concern (HAPCs), a subset of Essential Fish Habitat. Relevant to projects occurring in Georgia's tidal waters, the South Atlantic Fishery Management Council designates oyster aggregations and tidal inlets as HAPCs. N/A

### C. Required PCN information

- A completed copy of the attached "Savannah District Pre-Construction Notification Form"
  (Enclosure 1), or the most recent revision of this form.
   A completed PCN is included in the current application package
- All information required at NWP General Condition (GC) 31(b), "Contents of a Pre-Construction Notification."
   Information required by NWP General Condition 31(b) is included with the PCN form.
- 3. A description of measures taken to avoid and/or minimize aquatic impacts and an explanation of why further avoidance and minimization measures would not be practicable. The proposed project includes the development of a 1.29 acre lot adjacent to Sea Island Road. All impacts were avoided and minimized to the maximum extent practicable to fulfill the proposed project's goal. A retaining wall will minimize the amount of fill within the wetlands.

- 4. A copy of the US Fish and Wildlife Service "Initial Project Scoping (IPaC)" printout identifying federally-listed threatened and endangered species that may occur in the vicinity of the project site. <a href="http://ecos.fws.gov/ipac/">http://ecos.fws.gov/ipac/</a>
  A review of the US Fish and Wildlife Service (USFWS) and Georgia Department of Natural Resources (Georgia DNR) databases was conducted to assess potential impacts to federally protected species on the project site. In addition to the database query, a pedestrian survey was conducted onsite and no species or habitat conducive to the federally listed species was observed. Therefore, the proposed project does not pose a threat to any federally listed species. Results of the query are included in this submittal.
- A statement as to whether essential fish habitat (EFH) would be adversely impacted. http://www.habitat.noaa.gov/protection/efh/.

   No impacts will be made that will adversely impact essential fish habitat.
- 6. A statement as to whether cultural resources are known to be present on or near the project site and if a survey has been performed. <a href="http://www.nr.nps.gov/">http://www.nr.nps.gov/</a>
  A review of the National Register of Historic Places (NHRP) database was conducted for the proposed project site. The results of the query of the database are included in the application package. There are no known cultural resources on or near the subject property that would be adversely affected by the project.
- A statement as to whether the city, county or state requires a water quality management plan
  for the project site prior to construction.
   An erosion, sedimentation, and pollution control plan will be submitted to Glynn County
  prior to construction of the proposed project.
- 8. A statement that the project would comply with any applicable Federal Emergency Management Administration-approved state or local floodplain management requirements. <a href="https://www.fema.gov/">www.fema.gov/</a>
  FEMA map No. 13027C0242F dated 9/6/2006 indicates the proposed project site is located in an area zoned AE (high risk). The project will comply with FEMA approved state or local floodplain management requirements.
- 9. A statement as to whether the project is located in or adjacent to a State 303(d) listed stream and if so, the name of the stream. <a href="http://cfpub.epa.gov/surf/locate/index.cfm">http://cfpub.epa.gov/surf/locate/index.cfm</a>
  A review of the State's 303(d) database was conducted for the proposed project site. The results of the query of the database are included in the application package. The proposed project is not within or adjacent to a 303(d) listed stream.
- 10. A statement as to whether a project is located in or adjacent to a State designated trout stream or water. <a href="www.dnr.state.ga.us/">www.dnr.state.ga.us/</a>
  This project is not located in or adjacent to a State designated trout stream or water.
- 11. A mitigation plan, if required. (NOTE: See Section F, below.)

  Compensatory mitigation will be required for the 0.49 acre of fill associated with the proposed project. A total of 3.48 mitigation credits will be purchased from Wilkinson-Oconee Mitigation Bank prior to construction of the proposed project.

- 12. Photographs documenting preconstruction conditions of the site. Photographs shall include waters of the US that are representative of the site and where work and/or authorized impacts would occur. (NOTE: Upon completion of the project, post construction photographs shall be attached and returned with the compliance certification form.)
  See attached aerial photograph and site photographs.
- 13. All PCNs for projects with a culverted crossing of a perennial stream shall provide the following information: (NOTE: See Section E below for additional culvert design information.) N/A
- a. Culvert type and size. N/A
- b. Depth the culvert inlet and outlet culvert will be embedded in the stream bottom. N/A
- c. Designed culvert slope along the stream channel. N/A
- d. A profile of the stream bottom (longitudinal profile) beginning at least 50 feet upstream of the culvert inlet and continuing at least 50 feet downstream of the culvert outlet. Profile measurements shall begin at the head of a riffle and end at the head of a riffle. The change in elevation from head of riffle to head of riffle can be used for the designed slope, N/A
- e. Three cross-sectional scale diagrams of the stream channel and banks measured at the beginning, middle, and end of the proposed culvert location. The cross-sections shall depict the stream width and height at the current water elevation, bank-full elevation and flood-plain elevation. Calculate bank-full cross-sectional area at all 3 cross-sections, N/A
- f. A scale cross-sectional diagram showing proposed as-built conditions, including location of the culvert in the channel, channel bottom elevation, road surface and areas of cut and fill. This diagram shall represent the middle cross-section. N/A
- 14. A PCN for a new construction utility line activity or linear transportation project must include the following information:
- a. A map depicting all waters of the US located in or directly adjacent to the right-of-way of the total linear project. (NOTE: The term total linear project is discussed in the NWP definition of "single and complete linear project." For the proposes of these RCs, examples of a total linear project include, but are not limited to: a new bypass highway that begins along a highway on the east side or an urban area and terminates along the same highway on the west side of the urban area; an aerial transmission line that begins at an existing substation and terminates at a new industrial park; and a buried sewer line that begins at a new subdivision and terminates at an existing sewer main.)
  N/A
- b. A map depicting the location of each "single and complete linear project" and all other work occurring in waters of the US along the right-of-way for the total linear project. This map shall clearly identify the type of work that would occur in waters of the US.
  N/A
- A description of all work and resulting losses of and/or impacts to waters of the US as identified at Regional Condition 15.b above.
   N/A

- d. If a PCN for a utility line activity does not propose use of NWP 12, the PCN must include a discussion explaining why use of another NWP would be more appropriate.
  N/A
- e. If a PCN for a linear transportation project does not propose use of NWP 14, the PCN must include a discussion explaining why use of another NWP would be more appropriate.
   N/A
- 15. A PCN for use of NWPs 3(b), 19 and 35 must include a "Tier I" evaluation, in accordance with the Inland Testing Manual. The "Tier I" evaluation must contain adequate information necessary to document whether there is "reason to believe" that the material to be dredged may be contaminated. If the Savannah District determines that "Tier II" testing is necessary, the PCN will not be considered complete until a "Tier II" testing report is submitted. The Inland Testing Manual is available at http://el.erdc.usace.army.mil/elmodels/pdf/inlandb.pdf. N/A
- 16. A PCN for use of NWPs 7, 12, 14, 18, 27, 29, 31, 34, 38, 39, 41, 42 and 43 must include a delineation of all waters of the US present in the project area.
  An erosion, sedimentation, and pollution control plan will be submitted to Glynn County prior to construction of the proposed project.
- A PCN for use of NWP 27 must document the prior condition of the site.
   N/A
- A PCN for use of NWP 31 must include sufficient baseline and disposal site information.
   N/A
- A PCN for use of NWP 33 must include a restoration plan.
   N/A
- A PCN for use of NWP 43, for a new facility, must include a maintenance plan.
   N/A
- 21. A PCN for use of NWP 44 must include a description of all waters impacted, measures taken to minimize impact and a reclamation plan.
- 22. N/A

### D. General Restrictions:

- NWPs cannot be used to authorize a storm water detention/retention facility in a perennial stream. A Department of the Army standard permit application is required for these projects. N/A
- NWPs cannot be used to authorize a storm water detention/retention facility in a state
  designated trout stream or water. A Department of the Army standard permit application is
  required for these projects.
   N/A

3. NWPs cannot be used to authorize projects that would impact compensatory mitigation sites or an approved compensatory mitigation bank, unless that project's purpose is to enhance the mitigation site or bank. A Department of the Army standard permit application is required for these projects.

N/A

4. All work conducted under the NWPs shall be located, outlined, designed, constructed and operated in accordance with the requirements contained in the Georgia Erosion and Sedimentation Control Act of 1975, as amended, and the Coastal Supplement to the Georgia Stormwater Management Manual, as amended. Utilization of plans and specifications contained in "Manual for Erosion and Sediment Control, (Latest Edition)," published by the Georgia Soil and Water Conservation Commission, will aid in achieving compliance with these requirements. The latest edition of these manuals can be accessed at www.gaswcc.org and www.gaepd.org.

Erosion and Sediment Control Plans will be submitted to Glynn County prior to construction of the proposed project.

- No work shall be conducted under any NWP that requires discharge of wet or otherwise
  uncured concrete below the ordinary high water mark, unless the concrete is contained within
  waterproof forms until the concrete cures.
   N/A
- 6. Use of NWPs 12, 14, 23, 33, 43 and 44 is prohibited for any project in waters of the US that support anadromous fish, or in those waters that previously supported such fish and where restoration of fish migrations and populations is possible. The established limits for these waters are listed in the attached Appendix C and include adjacent and tributary waters located within 1000 feet of these identified waters. This prohibition does not apply to NWP 12 projects that would not involve a discharge of dredged or fill material or mechanized land clearing in waters (i.e. directional bore line installation and overhead utility crossings). Exemption from this condition will be considered on a case-by-case basis, in coordination with the National Marine Fisheries Service. An exemption may be granted when it is determined that the project would have minimal impact on anadromous fish or their restoration.

N/A

### E. Culvert Restrictions for Perennial Streams:

- The width of the base flow culvert(s) shall be approximately equal to the average channel width. Culvert(s) shall not permanently widen/constrict the channel or reduce/increase stream depth. Multiple pipe culverts may not be used to receive base flows.
   N/A
- Bank-full flows shall be accommodated through maintenance of the existing bank-full crosssectional area.

N/A

The upstream and downstream invert of culverts (except bottomless culverts) installed in
perennial streams will be buried/embedded to a depth of 20% of the culvert height to allow
natural substrate to colonize the structure's bottom and encourage fish movement.

N/A

Culverts shall be of adequate size to accommodate flooding and sheet flow in a manner that
does not cause flooding of associated uplands or disruption of hydrologic characteristics that
support aquatic sites on either side of the culvert.
 N/A

- Where adjacent floodplain is available, flows exceeding bankfull shall be accommodated by installing equalizer culvert at the floodplain elevation.
   N/A
- Unless specifically described in the PCN, use of undersized culvert to attain stormwater management or waste treatment is not authorized.
   N/A
- See Appendix D for additional culvert design information.
   N/A

### F. Mitigation:

- 1. Loss of waters of the US is defined in Section F of the NWPs and primarily concerns maximum allowable impacts associated with the use of NWPs. Examples of losses of waters of the US include, but are not limited to: the area of wetland, stream, ditch and/or other linear water displaced by a culvert, pipe, fill or other structure placed for a road crossing; the area of wetland, stream or other water filled by the footprint of a dam; the area of wetland, stream or other water permanently or semi-permanently flooded as the result of dam construction; the area of wetland that is excavated to create an open water area (pond); and excavation of a ditch through wetlands and the adjacent wetland area where wetland hydrology is removed. The US Army Corps of Engineers (USACE) has discretion to determine loss of waters of the US and resulting functional aquatic losses for determination of potential mitigation requirements.
- 2. For the purpose of clarification of these RCs, adverse impact to waters of the US includes, but is not limited to, losses/changes in aquatic function resulting from activities that cause a loss of waters of the US; and losses/changes in aquatic function resulting from activities that cause an impact to waters of the US, but do not result in a loss of waters. Examples of adverse impacts to waters of the US include, but are not limited to: placement of rip-rap on the bank of a stream; burying a utility line through wetland, where the wetland is restored to preconstruction contours; mechanized land clearing, where stumps are removed; and non-mechanize tree cutting, where stumps are left in place, and the wetland soil surface and/or root mat remain predominantly undisturbed. The USACE has discretion to determine adverse impacts to waters of the US and resulting functional aquatic losses for determination of potential mitigation requirements.
- 3. Compensatory mitigation plans for NWP proposed projects must be in accordance with: General Condition 22 of the NWP Program; the most recent version of the Savannah District Standard Operating Procedure, Compensatory Mitigation, Wetlands, Open water & Streams (SOP); and the 2008 Final Compensatory Mitigation Rule (33 CFR Parts 325 and 332).

- 4. As stated in the Final Compensatory Mitigation Rule, the preferred method of compensatory mitigation for impacts to waters of the US is the purchase of credits from an approved commercial mitigation bank. Documentation of use of the Savannah District "Bank Credit Purchase Guide" is required for NWP projects involving the purchase of mitigation bank credits. Credits purchased prior to approval by the USACE may not be recognized as compensatory mitigation for authorized impacts.
- The use of in-lieu-fee mitigation as compensation for NWP authorized impacts may only be considered appropriate if commercial mitigation bank credits are not available and must be authorized by the USACE prior to the purchase.
   N/A
- 6. A compensatory mitigation plan may be required for the use of any NWP for a project that would result in an adverse impact to and/or the loss of 0.1 acre or more of wetlands and/or 100 linear feet or more of non-tidal stream.
  Compensatory mitigation will be required for the 0.49 acre of fill associated with the proposed project. A total of 3.48 mitigation credits will be purchased from Broxton Rocks Mitigation Bank or the Satilla River Mitigation Bank prior to construction of the proposed project.
- 7. For projects involving adverse impacts to and/or the loss of wetlands and streams, if either the 0.1 acre or 100 linear foot threshold is met and the USACE determines that mitigation is required, a compensatory mitigation plan is required for all adverse impacts and losses. See F(6) above.
- All impacts to wetlands and open waters must be calculated and reported in acres. Stream
  impacts must be calculated separately and reported in both linear feet and acres.
   See F(6) above.
- 9. For NWPs that have both an acre limit loss of waters of the US and a linear foot stream loss limit, the acreage of stream loss (i.e., the length of the stream bed filled or excavated times the average width of the stream, from the ordinary high water mark to ordinary high water mark) applies towards that acre limit loss of waters of the US. For example, if a proposed NWP 39 activity involves filling 0.1 acre of wetlands and 100 linear feet of a stream bed with an average width of 10 feet, the acreage loss of waters of the US for that activity would be calculated as follows: 0.1 + [(100 x 10) / 43,560] = 0.123 acre.

### G. NWP Specific Regional Conditions:

- NWP 3(b). Excavation of accumulated sediment or other material is not authorized by this NWP in areas adjacent to existing private or commercial dock facilities, piers, canals dug for boating access, marinas, boat ramps, or boat slips.
   N/A
- NWP 3(b). Use of rip-rap will not exceed an average of one cubic yard per running foot
  placed below the ordinary high water mark or the high tide line, unless the criterion is waived
  in writing by the District Engineer, or his assigned delegate.
   N/A

- NWP 4. Use of mechanized harvesting devices is prohibited.
   N/A
- 4. NWP 7. Associated intake structures must employ the best practicable means to minimize entrainment or impingement of fish and other aquatic life, and the inflow velocity of intake structures is limited to not more than 0.5 foot per second.
  N/A
- 5. NWP 7. For the purposes of this NWP, activities related to the construction of outfall structures means activities in the immediate vicinity which are necessary to construct or operate the outfall (e.g., pumps, rip rap, coffer dam). This does not include ancillary activities such as construction access roads, utility lines, buildings, etc.

  N/A
- NWP 12. Utility lines must be aligned to minimize the length of wetland/stream crossings, and/or to minimize impacts to wetlands/streams.
   N/A
- 7. NWP 12. For buried utility lines, the width of the right-of-way corridor (i.e., impact area) cannot exceed 50 feet in wetlands. For buried utility lines subject to Federal Energy Regulatory Commission (FERC) standards, the right-of-way corridor (i.e., impact area) cannot exceed the maximum width of FERC-prescribed by standards.
  N/A
- NWP 12. Construction of individual pump stations is limited to 0.1 acre of wetland impact; substations cannot be constructed within the banks of a stream.
   N/A
- NWP 12. Excavated material that is temporarily side cast in waters of the US shall be returned to the trench or removed within 60 days, unless a 30-day extension is requested and approved by the District Engineer, or his assigned delegate.
   N/A
- 10. NWP 12. In wetlands, excavated material shall be returned to the trench and any remaining material shall be relocated to an approved disposal site. Substrate containing roots, rhizomes, seeds, etc., must be kept viable and replaced at the surface of the excavated site. Stream banks that are cleared of vegetation shall be stabilized with deep-rooted native species similar to nearby reference sites. Each individual wetland/stream project shall be stabilized immediately following completion of utility line placement at that project.
  N/A
- 11. NWP 12. Anti-seep collars, or other structures designed to prevent under-draining, will be installed on all buried utility lines in wetlands. If no anti-seep/drain device(s) is proposed, the applicant must provide information documenting that such a device is not required to prevent wetland drainage.
  N/A
- 12. NWP 12. Isolation methods (flume/coffer dam or pumped diversion) will be used to install utility lines in perennial streams. Flume/coffer dam isolation methods may include aqua-

dams, pea gravel, sand bags, cured concrete blocks, steel or wood wall, sheet pile, or similar design. Flume/coffer dam isolation shall be done in stages, moving dams as needed so that downstream reaches are not dewatered. Material to build granular coffer dams shall be clean and washed, and shall not be taken from the stream channel. Pumped diversion shall not be used where there are fish passage concerns; before pumping water from the work area, fish shall be salvaged from the isolated area and returned safely to the downstream portion of the watercourse. The area where the pump discharges shall be lined with clean rock to prevent erosion and release of suspended sediments downstream. For both methods, streambanks shall be stabilized with geotextile fabric, at a minimum, before the isolation methods are removed.

N/A

- 13. NWP 12. Permanent above-grade access/maintenance roads and above-grade utility lines (excluding overhead electric lines) are not authorized by this NWP. Permanent at-grade access roads shall impact no more than 200 linear feet of wetland at an individual wetland crossing. NWP 14 cannot be used in conjunction with NWP 12 to extend a road crossing beyond 200 feet.
  N/A
- 14. NWP 12. For the purpose of calculating the loss of waters of the US resulting from the construction of utility line access/maintenance roads associated with a total linear project, the geographic area of consideration will be a "State of Georgia Hydrologic Map Cataloging Unit (i.e., 8-Digit Unit)." Loss of waters of the US will be considered for all utility line access/ maintenance roads associated with a total linear project. The total loss of waters of the US for a total linear project in a Cataloging Unit cannot exceed 10 acres of wetlands and/or 1500 linear feet of stream. For total linear project loss calculations, the acreage of stream loss will not be included in the 10 acre wetland limit.
  N/A
- 15. NWP 12. If adverse impacts and/or loss of waters of the US resulting from the construction of a total linear project would cumulatively be 0.1 acre or more of wetland and/or 100 or more linear feet of stream, mitigation may be required for all impacts and losses for the total linear project. Examples of impacts to and losses of waters of the US are discussed at Regional Conditions F 1 and 2 above.
  N/A
- 16. NWP 14. For the purpose of calculating cumulative loss of waters of the US resulting from the construction of a total linear project, the geographic area of consideration will be an individual "State of Georgia Hydrologic Map Cataloging Unit (i.e., 8-Digit Unit)." The total loss of waters of the US resulting from total linear project in a Cataloging Unit cannot exceed 10 acres of wetlands and/or 1500 linear feet of stream. For total linear project total loss calculations, the acreage of stream loss will not be included in the 10 acre limit.
- 17. NWP 14. If adverse impacts and/or loss of waters of the US resulting from the construction of a total linear project (multiple single and complete linear projects) would cumulatively be 0.1 acre or more of wetland and/or 100 or more linear feet of stream, mitigation may be required for all impacts and losses for the total linear project. Examples of impacts to and losses of waters of the US are discussed at Regional Conditions F 1 and 2 above.

N/A

- 18. NWP 14. A single and complete linear project (a single crossing of waters of the US) cannot result in the loss of 300 or more linear feet of perennial stream.
  N/A
- 19. NWP 14. Ditches and medians associated with road projects must be designed to prevent drainage of wetlands, and finished road elevations cannot be lower than surrounding wetlands. 11 N/A
- 20. NWP 14. All road projects constructed through wetlands/streams must begin on an existing natural high ground area (upland) and end on existing natural high ground.
  N/A
- 21. NWP 23. This NWP cannot be used for projects that would impact more than 500 linear feet of stream or 1.5 acres of wetlands for construction of a single and complete linear or non-linear project; or more than 1,500 feet of stream or 10 acres of wetlands for a total linear project within a Cataloging Unit.
  N/A
- 22. NWP 37. All projects authorized under NWP 37 must be under construction or under contract for construction within 1 year of authorization. If not, the permittee must resubmit the PCN to the Savannah District and meet related notification requirements (e.g. to Georgia DNR) prior to commencing the activity.
  N/A
- 23. NWP 37. This NWP cannot be used for projects that involve removal of debris other than in the immediate up and downstream reaches (300 feet) adjacent to bridges and other stream crossings; bank clearing which involves complete removal of trees and/or removal of logs/dead trees which are buried in the bank; channel deepening beyond original bottom; and/or levee construction.
  N/A
- 24. NWP 41. Use of NWP 41 is prohibited for projects that would cause or perpetuate drainage of wetlands or other waters of the US, and/or result in the removal or modification of riparian vegetation that provides shade, bank stabilization, nutrients, cover, or other features that are beneficial to fish and wildlife.
  N/A
- 25. NWP 41. This NWP does not authorize work in natural streams that have been subjected to some previous channelization.
  N/A
- 26. NWP 41. Excavated materials shall be removed from the site. However, excavated materials may be placed on existing adjacent berms or on other previously used disposal sites, provided no additional wetlands are impacted and the material is stabilized to prevent erosion.
  N/A

- 27. NWP 42. This NWP does not authorize golf courses or other projects that require use of herbicides, insecticides, fertilizers and/or other similar potentially toxic or hazardous materials, unless effective containment and/or barriers are to be implemented and fully maintained for the duration of the project, to prevent such contamination from entering waters of the US. The PCN must include documentation of compliance with this condition. N/A
- 28. NWP 43. A stormwater management facility cannot result in the loss of more than 1/3 acre of wetlands. Cumulative project-related wetland impacts, including permanent, temporary, and/or secondary impacts (e.g., temporary storm water retention) are limited to 1 acre of wetlands. Impacts that result in the conversion of forested wetlands to a scrub shrub, emergent or some other shallow water wetland community are not considered temporary and/or secondary.
  N/A
- 29. NWP 45. All work verified under this NWP associated with repair, rehabilitation or replacement of structures or fills must be completed within two years of the storm, flood, fire or other discrete event. If after two years from the discrete event, the authorized activities have not been completed, the permittee must submit a PCN requesting authorization under a new NWP. This NWP only authorizes activities within two years of the discrete event.
  N/A

### Conclusion

The applicant has proposed to develop the 1.29 acre tract for the use of commercial office building and an attendant parking area. The project will require 0.49 acres of fill obtained from a suitable upland location. Compensatory mitigation will be required for the 0.49 acre of fill; therefore, 3.48 mitigation credits will be purchased from Wilkinson-Oconee Mitigation Bank. The proposed project conforms to the Nationwide Permit General Conditions, the Savannah District Regional Conditions, the Georgia Coastal Management Program, and will not result in adverse direct or cumulative environmental impacts.

## WETLANDS AND OPEN WATERS MITIGATION WORKSHEETS

### ADVERSE IMPACT FACTORS

Factor	Options							
Dominant Effect	Fill 2.0	Dredge 1.8	Impound 1.6	Drain 1,4	Flood 1.2	Clear 1.0	Shade 0.5	
Duration of Effects	7+ years 2.0	5-7 years 1.5	3-5 years 1,0	1-3 years 0.5	< 1 year 0.1			
Existing Condition	Class 1 2.0	Class 2 1.5	Class 3	Class 4 0.5	Class 5			
Lost Kind	Kind A 2.0	Kind B 1.5	Kind C 1.0	Kind D 0.5	Kind E 0.1			
Preventability	High 2,0	Moderate 1.0	Low 0.5	None 0				
Rarity Ranking	Rare 2.0	Uncommon 0.5	Common 0.1					

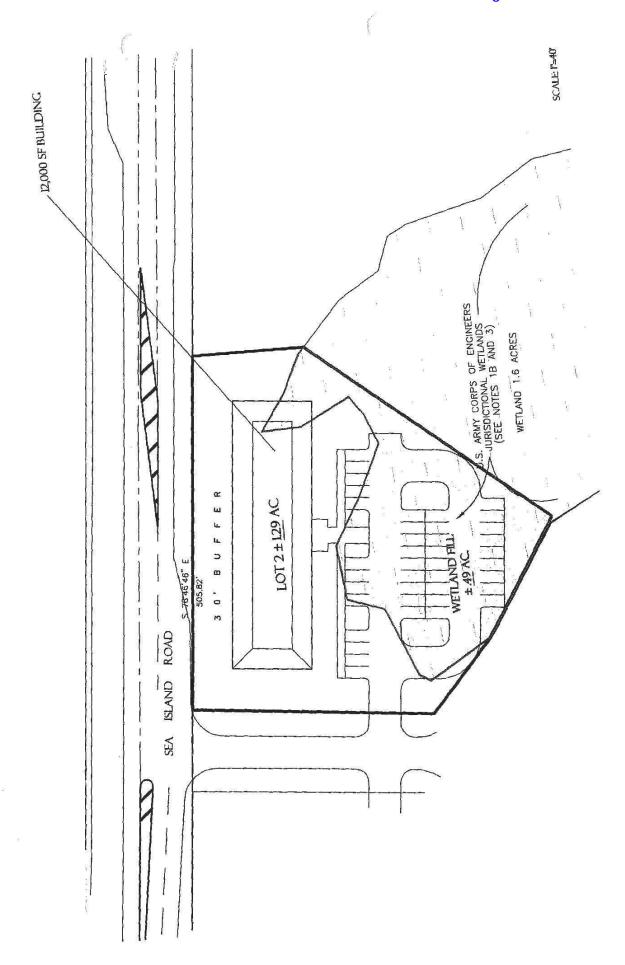
<sup>†</sup> These factors are determined on a case-by-case basis.

### REQUIRED MITIGATION CREDITS WORKSHEET

Factor	Area 1	Area 2	Area 3	Area 4	Area 5	Area 6
Dominant Effect	2.0					
Duration of Effect	2.0					
Existing Condition	1.0					
Lost Kind	1.5	N				200
Preventability	0.5					
Rarity Ranking	0.1		10 000	19 18 18 18 18		
Sum of r Factors	$R_1 = 7.1$	R <sub>2</sub> =	R <sub>3</sub> =	R <sub>4</sub> =	R <sub>5</sub> =	R <sub>6</sub> =
Impacted Area	AA <sub>1</sub> = 0.49	AA <sub>2</sub> =	AA <sub>3</sub> =	AA <sub>4</sub> =	AA <sub>5</sub> =	AA <sub>6</sub> =
R × AA=	1		1			1

Total Required Credits = $\sum (R \times AA) =$	3.48
80 880 RA DA	AND THE RESIDENCE AND ADMINISTRATION OF THE PARTY OF THE

Area 1: Freshwater Wetland



12/19/12



### Trust Resources

# IPaC - Information, Planning, and Conservation

Francisco espaint and second place because

(http://www.fws.gov) 1PaC Home Page (lipaci)

Sapara Figure 100

Project Builder ()

FAQs (fipac/faqs.jsp)

Natural Resources of Concern Step 1 (/ipac/wizard/chooseLocation)prepare.action)

An online Endangered Species Act species list IS available on this page for your project area, r Location

office(s) listed below. Step 2

[/lpac/wizard/choose Activitie in an amount of the first pacies and the species are planning purposes only - It is not an official species list below is for planning purposes only - It is not an official species list To request an official species list, click the Request an Official Species list link to the right and follow the instructions.

Activities GERRIA ROLLOGICAL SERVICES FIELD OFFICE 105 WESTPARK TRIVE MESTPARK TRIVER STATE 3 ATTEND. 98, 10005 (706) 513-9490

914 is 1 2 2 28 B

Step 4

Conservation measures

**Project Countles:** Glynn, GA

Project type: Fill

office if you have questions.

Endangered Species Act Species List (USFWS Endangered Species Program (http://www There are a total of 13 threatened, endangered, or candidate species, and/or designated critical habitation your species list \$

4

Species that may be affected by your project: (View all critical habitation one map) (http://criticalhabitat.fvs.qc

Birds	Status	Species Profile
Piping Plover (Charadrius melodus) Population: excapt Great Lakes watershed	Threatened	spacies info_fhttp://ecus.fws.gov/spaciesProfile/profile/spaciesProfile.action?spcode=
Piping Plover (Charadrius melodus) Population: Great Lakes watershed	Endangered	species info (http://eccs.fws.gov/speciesProfile/speciesProfile.action?spcode=l
Wood stork (Mycleria americana) Population; AL, FL, GA, SC	Endangered	species info (finactwizerd/speciesInformationIshowSpeciesInformation.action?species
Clams	·	
Altamaha Spinymussel (Elliptio spinosa)	Endangered	species info (http://ecos.fws.gov/speciesProfile/profile/speciesProfile.action?spcode=
Fishes	3	1
Shortnose sturgeon (Acipenser brevirostrum)	Endangered	spacies info (http://acos.fws.gov/spaciesProfile/profile/spaciesProfile.action?epcoda=
Flowering Plan	ts	<del></del>

12	1	9/	1	2

Trust Resourc	es	
Hairy rattleweed Baptisia erachnifera)	Endangered	species into thu, liegos fws.govispeciesProfile/profile/speciesProfile.agtion?spcode=1
Mammais		
North Atlantic ight Whale (Eubalaeria glacialis)	Endangered	species info (http://ecos.fws.gov/speciesProfile/profile/speciesProfile.action?specides,
West Indian Manatee ( <i>Trichechus</i> manatus) Population: Entire	Endangered	species info (fipsciwizard/speciesinformation)showSpeciesinformation.action?secode
Reptiles	-	
Eastern Indigo snake (Drymarchon corais couperi)	Threatened	species info (http://eccs.fws.gov/speciesProfile/profile/speciesProfile.action?spcode=1
Gopher tortoise (Gopherus polyphemus) Population: eastem	Candidate	species (nfo.(http://ecos.fws.gov/speciesProfile/profile/speciesProfile.action?spcode=
Green sea turtle (Chelonia mydas) Poputation: except where endangered	Threatened	species info ifigaciwizardispecies information is how Species information, action? species
Leatherback sea turtle (Dermochelys coriacea)	Endangered	species info (http://ecos.fvs.gov/speciesProfile/orgfile/speciesProfile.action?specide=
Loggerhead sea turtle (Caretta caretta) Population: Northwest Atlantic DPS	Threatened	species info thttp://ecos.fws.uov/speciesProfile/profile/speciesProfile.action?spcode=

Don't see a species you expect to see? (8)

FWS National Wildlife Refuges (<u>USFWS National Wildlife Refuges Program (http://refuge:</u> There are no National Wildlife Refuges tound within the vicinity of your project.

FWS Migratory Birds (<u>USFWS Migratory Bird Program (http://www.fws.gov/migratorybirdsf</u>
Most species of birds, Including eagles and other raptors, are protected under the Migratory Bird Treaty A
(<a href="http://library.fws.gov/Bird\_Publications/BCC2008.edf">http://library.fws.gov/Bird\_Publications/BCC2008.edf</a> report identifies species, subspecies, and populations of all migra

NWI Wetlands (USFWS National Wetlands Inventory [http://www.fws.gov/wetlands/i).

The U.S. Fish and Wildlife Service is the principal Federal agency that provides information on the extent and status a wetlands (for example, project activities may affect local hydrology within, and outside of, your immediate project are State/Federal Statutes. Project Proponents should discuss the relationship of these requirements to their project with

Last updated: December 19, 2012

ECOS Home (lecos/indexPublic.doi | Contact Us (lecos/helpdesk.do)

INCLUMENTAL K ~ I I I S 2~ 30 EO BHE9

# National Register of Historic Places

HOME
BROWSE
ADVANCED SEARCH
DOWNLOAD CENTEP
ABOUT
STATUS
HELP

### Contact Us

Find A Park History & Culture Nature & Science Education & Interpretation Trom: NPS Digital Library
Term(s) Searched: Georgia and Glynn
Records Displayed: 1 to 15 of 17

Go back to: Revise Search Sort By: Title | Relevancy | Modified Bajlard School [Image] 7% Brunswick Old Town [Image] 7% Brunswick Old Town Historic District [Image] 7% Colored Memorial School and Ristey High School [Image] 7% 7% Feith Chapel [Image] Fort Frederica National Monument [Image] 7% Hamilton Plantation Stave Cahins [Image] 7% Hofwyl-Broadfield Plantation [Image] 7% Horton-deBignon House, Brewery Ruins, duffignon Cemetery (Image) Jekyll Island Club [image] 7% Jekyli Island Club [Image] 7% King and Prince Hotel (Image) 7% Handwood Sapital Church and School [Image] Rocketellar Cottage [Image] 7% St. Sunons Eighthouse and Lighthouse Keepers' Building [Image] 7%

Prev | 1 2 | Next

Freedom of Information Act

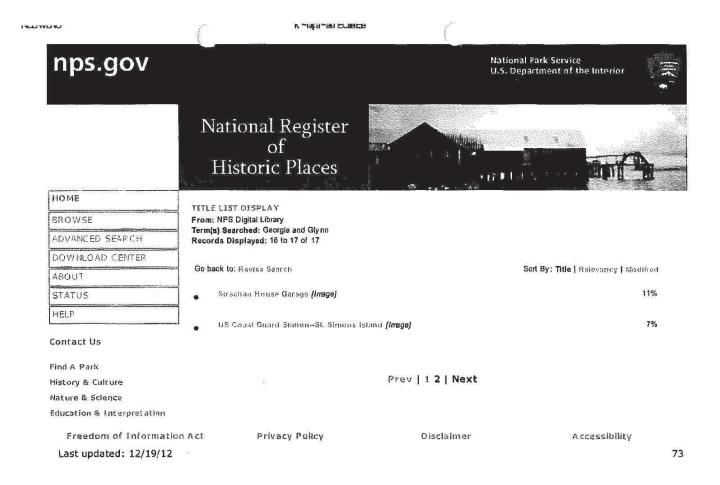
Privacy Policy

Disclaimer

Accessibility

Last updated: 12/19/12

73



### REQUEST FOR JURISDICTIONAL DETERMINATION FOR PROPERTY LOCATED WITHIN THE STATE OF GEORGIA

APPLICANT Sea Island Acquisition LLC	C/O Oaktree Capita	l Manageme	ent LLCF	AX
Phone (hm/bus)	E-Mail			
Address 100 Salt Marsh Lane			55 50 00 00 00 00 00	
City St. Simons Island	State GA	1 <del>15</del>		
PROPERTY OWNERsame			_ FAX	
Phone (hm/bus)	E-Mail_			
Address				
City same	State	Zip Code		
AGENT Resource & Land Consultants	c/o Dan Bucey	FAX	912-443	-5898
Phone (hm/bus) 912-443-5896	E-Mail	dbucey@rla	ndc.com	
Address 41 Park of Commerce Way, Suite	303			
City <u>Savannah</u>	State_C	3A Zip	Code	31405
PROPERTY ADDRESS/SUBDIVISION Island Road west of Frederica Road on St.				
City (in/near) St. Simons Island	County	Glynn		
Latitude 31.183693°	Longitude <u>-81.</u>	383453°		
Size (acres and/or dimensions) _ 9.955 acr	res			
Nearest Stream/River/Lake Marshes of	Dunbar Creek			
			<del></del>	

THE REQUEST MUST INCLUDE: A location map showing the property and a nearby landmark such as a major highway intersection; a plat showing property boundaries in relation to nearby streets and other properties; and a topographic map and county soil survey with the property boundaries superimposed.

TYPE OF JURISDICTIONAL DETERMINATION: Please indicate the type of jurisdictional determination (JD) you are requesting by marking the appropriate type below. The Corps encourages the regulated public to utilize the preliminary JDs and expanded preliminary JDs where appropriate. Preliminary Determination - Preliminary JDs are non-binding "written indications that there may be waters of the United States, including wetlands, on a parcel or indications of the approximate location(s) of waters of the United States or wetlands on a parcel. Preliminary JDs are advisory in nature and may not be appealed." (See 33 C.F.R. 331.2.) Expanded Preliminary Determination - The intent of using the expanded preliminary JD is to allow a landowner or other "affected party" to move ahead expeditiously to obtain a Corps permit authorization where the party determines that it is in his or her best interest. In most cases, expanded preliminary JDs are also non-binding "written indications that there may be waters of the United States, including wetlands, on a parcel or indications of the approximate location(s) of waters of the United States or wetlands on a parcel." However, Corps verification of a delineation, which is submitted in conjunction with an expanded preliminary JD request, would provide the landowner or affected party with defensible documentation concerning the limits of Corps jurisdiction. Approved Determination - As defined in Regulatory Guidance Letter 08-02, an approved JD is an official Corps determination that jurisdictional "waters of the United States," or "navigable waters of the United States," or both, are either present or absent on a particular site. An approved JD precisely identifies the limits of those waters on the project site determined to be jurisdictional under the CWA/RHA (See 33 C.F.R. 331,2.). I request a jurisdictional determination on the above property, grant the US Army Corps of Engineers permission to conduct an on-site inspection, and certify that I am authorized to grant permission for entry into the property. SIGNED Hemil Poley DATE 1/8/2013

### Appendix D

### PRELIMINARY JURISDICTIONAL DETERMINATION FORM

### **BACKGROUND INFORMATION**

REPORT COMPLETION DATE FOR PRELIMINARY JURISDICTIONAL DETERMINATION (JD): 1/8/2013 Feb 1,2013

B. NAME AND ADDRESS OF PERSON REQUESTING PRELIMINARY JD:

Sea Island Acquitaition, LLC C/O Oaktree Capital Managmement, LLC Attn: Mr. Vassa Cate 100 Salt Marsh Lane St. Simons Island, Georgia 31522

C. DISTRICT OFFICE, FILE NAME, AND NUMBER: Savannah District; Sea Island Administration Site

SAS-2013-45

D. PROJECT LOCATION(S) AND BACKGROUND INFORMATION: The subject property is located south of Sea Island Road, +/- 1900 feet west of Frederica Road on St. Simons Island, Glynn County, Georgia.

(USE THE ATTACHED TABLE TO DOCUMENT MULTIPLE WATERBODIES AT DIFFERENT SITES)

State: GA County/parish/borough: Glynn City: St. Simons Island

Center coordinates of site (lat/long in degree decimal format): Lat. 31.183693° N, Long. -81,383453° W.

Universal Transverse Mercator:

Name of nearest waterbody: Marshes of the Dunbar Creek

Identify (estimate) amount of waters in the review area:

Non-wetland waters:

linear feet: width (ft) and/or

acres.

Cowardin Class: Stream Flow: Wetlands: 1.781 acres. Cowardin Class: Emergent

Name of any water bodies on the site that have been identified as Section 10 waters:

Tidal: Dunbar Creek

Non-Tidal:

REVIEW PERFORMED FOR SITE EVALUATION (CHECK ALL THAT APPLY):

Office (Desk) Determination. Date: FEL 1,2013

Field Determination. Date(s):

- 1. The Corps of Engineers believes that there may be jurisdictional waters of the United States on the subject site, and the permit applicant or other affected party who requested this preliminary JD is hereby advised of his or her option to request and obtain an approved jurisdictional determination (JD) for that site. Nevertheless, the permit applicant or other person who requested this preliminary JD has declined to exercise the option to obtain an approved JD in this instance and at this time.
- 2. In any circumstance where a permit applicant obtains an individual permit, or a Nationwide General Pennit (NWP) or other general permit verification requiring "pre-construction notification" (PCN), or requests verification for a nonreporting NWP or other general permit, and the permit applicant has not requested an approved JD for the activity, the permit applicant is hereby made aware of the following: (1) the permit applicant has elected to seek a permit authorization based on a preliminary JD, which does not make an official determination of jurisdictional waters; (2) that the applicant has the option to request an approved JD before accepting the terms and conditions of the permit authorization, and that basing a permit authorization on an approved JD could possibly result in less compensatory mitigation being required or different special conditions; (3) that the applicant has the right to request an individual permit rather than accepting the terms and conditions of the NWP or other general permit authorization; (4) that the applicant can accept a permit authorization and thereby agree to comply with all the terms and conditions of that permit, including whatever mitigation requirements the Corps has determined to be necessary; (5) that undertaking any activity in reliance upon the subject permit authorization without requesting an approved JD constitutes the applicant's acceptance of the use of the preliminary JD, but that either form of JD will be processed as soon as is practicable; (6) accepting a permit authorization (e.g., signing a proffered individual permit) or undertaking any activity in reliance on any form of Corps permit authorization based on a preliminary JD constitutes agreement that all wetlands and other

water bodies on the site affected in any way by that activity are jurisdictional waters of the United States, and precludes any challenge to such jurisdiction in any administrative or judicial compliance or enforcement action, or in any administrative appeal or in any Federal court; and (7) whether the applicant elects to use either an approved JD or a preliminary JD, that JD will be processed as soon as is practicable. Further, an approved JD, a proffered individual permit (and all terms and conditions contained therein), or individual permit denial can be administratively appealed pursuant to 33 C.F.R. Part 331, and that in any administrative appeal, jurisdictional issues can be raised (see 33 C.F.R. 331.5(a)(2)). If, during that administrative appeal, it becomes necessary to make an official determination whether CWA jurisdiction exists over a site, or to provide an official delineation of jurisdictional waters on the site, the Corps will provide an approved JD to accomplish that result, as soon as is practicable.

preliminary JD finds that there "may be" waters of the United States on the subject project site, and identifies all	
atic features on the site that could be affected by the proposed activity, based on the following information:	
PPORTING DATA. Data reviewed for preliminary JD (check all that apply - checked items should be	
included in case file and, where checked and requested, appropriately reference sources below):	
Maps, plans, plots or plat submitted by or on behalf of the applicant/consultant: Plat by Shupe Surveying	
Company entitled "Sea Island Administration Site" and dated 10/3/2012.	
Data sheets prepared/submitted by or on behalf of the applicant/consultant.	
Office concurs with data sheets/delineation report.	
Office does not concur with data sheets/delineation report.	
Data sheets prepared by the Corps:	
Corps navigable waters' study:	
□ Data sheets prepared by the Corps: □ Corps navigable waters' study: □ U.S. Geological Survey Hydrologic Atlas:03070203.	
☐ USGS NHD data.	
X USGS 8 and 12 digit HHC mans	
U.S. Geological Survey map(s). Cite scale & quad name; 1"=2000'; Brunswick and Sea Island Quads.      U.S.DA Natural Resources Conservation Service Soil Survey. Citation: 1"=1000'; GlynnCounty, GA.      National wetlands inventory map(s). Cite name: 1"=1000'; Brunswick and Sea Island Quads.      State/Local wetland inventory map(s):      FEMA/FIRM maps:13127C0242F dated 9/6/2006.      100-year Floodplain Elevation is: AE (National Geodectic Vertical Datum of 1929)      Photographs:    Aerial (Name & Date):1999 CIR Aerial; 1"=1000'; Brunswick and Sea Island Quads.	
USDA Natural Resources Conservation Service Soil Survey, Citation: 1"=1000"; GlynnCounty, GA.	
National wetlands inventory map(s). Cite name: 1"=1000"; Brunswick and Sea Island Quads.	
State/Local wetland inventory map(s):	
FEMA/FIRM maps:13127C0242F dated 9/6/2006.	
100-year Floodplain Elevation is: AE (National Geodectic Vertical Datum of 1929)	
Photographs: Aerial (Name & Date):1999 CIR Aerial; 1"=1000'; Brunswick and Sea Island Quads.	
or IXI Other (Name & Date): 2010 Ortho Photograph, 1'=250': GlynnCounty, GA.	
Previous determination(s). File no. and date of response letter; \$15-7007 - 5670 (No. 27, 200 Z) 575-1992-16320 (See Sec. 1992) 100 Other information (please specify): The 9.955 acre tract contains 1.31 acres of freshwater wetlands, and 0.471	. 27 /
Other information (please specify): The 9.955 acre tract contains 1.31 acres of freshwater wetlands, and 0.471	4.31
acres of tidal marsh	
PORTANT NOTE: The information recorded on this form has not necessarily been verified by the Corps	
should not be relied upon for later jurisdictional determinations.	
7	
16 H	
mme Jok Daviel Buccy	
Signature and date of	

Regulatory Project Manager

Fox Vale

(REQUIRED)

person requesting preliminary JD

(REQUIRED, unless obtaining the signature is

impracticable)

SAMPLE

		I	Class	review area	resource
1	THE BEST OF SEC.		250,000,000	0,1 acre	section 10 - tidal
2				100 linear feet	section 10 - non-tidal
3				15 square feet	non-section 10 - wetland
4				0.01 acre	non-section 10 – non- wetland

US Army Corps of Engineers
Savannah District, Regulatory Division
Global Positioning Systems (GPS) Datasheet
Delineation of Wetlands, Streams and Other Waters
Within the State of Georgia

**USACE** File Number

Date of Delineation

Name of Delineator Present

Make and Model of GPS Device Used (must be capable of sub-meter accuracy)

Geographic Coordinate System Used

Name of Continually Operated Reference Station Used for Post-processing

Date Post-processing Performed

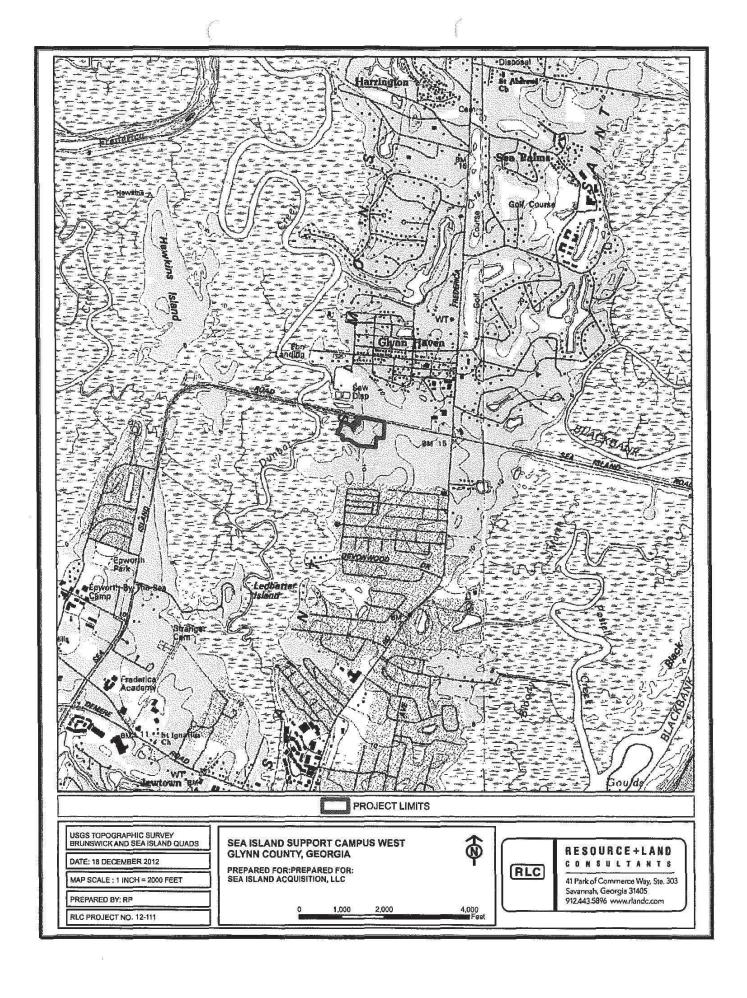
Percent Dilution of Position (PDOP) (6 or less is required)

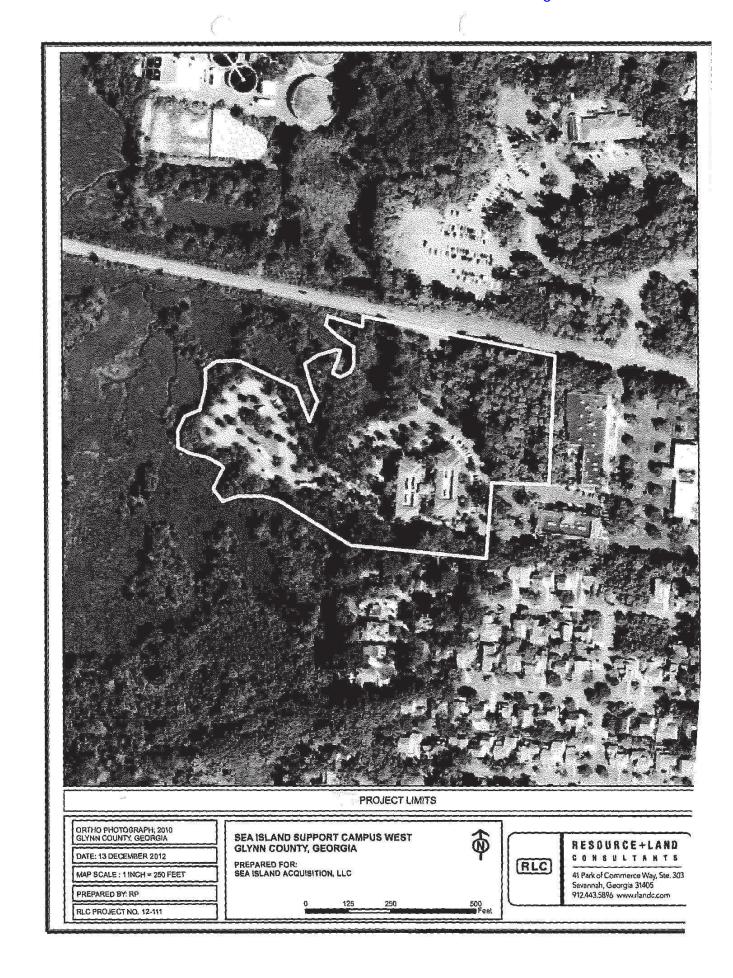
Name and Coordinates of Known Property Corner and/or Monument

GPS Reading of Known Property Corner and/or Monument

Frequency of Waypoints Taken During Survey

Note: GPS data must be provided, if requested. If GPS data and/or GPS delineation is determined unacceptable by the Savannah District, a survey sealed by a surveyor licensed in Georgia will be required.





Project/Site: Sea Island Administration Site City/County: St.	Simons Island/Glynn Sampling Date: 12/3/2012
	State: GA Sampling Point: Data Point 1 Welland
0.010 0.0	
Investigator(s): RLC Attn: Dan Bucey Section, Townsh  Landform (hillslope, terrace, etc.): Tidal Marsh Local relief (cond	
Subregion (LRR or MLRA): T Lat: 31.182936	Long: -81.384272 Datum: WGS84
Soil Map Unit Name: Bohicket	NWI classification: E2EM1P
Are climatic / hydrologic conditions on the site typical for this time of year? Yes	No (If no, explain in Remarks.)
Are Vegetation Soil, or Hydrology significantly disturbed?	Are "Normal Circumstances" present? Yes _ V No
Are Vegetation, Soil, or Hydrology naturally problematic?	(If needed, explain any answers in Remarks.)
SUMMARY OF FINDINGS - Attach site map showing sampling po	oint locations, transects, important features, etc.
Hydrophytic Vegetation Present? Yes ✓ No	1.44
Hydric Soil Present?	mpled Area Wetland? Yes V No
Wetland Hydrology Present? Yes ✓ No	Wetland? Yes Y No
Remarks:	_
Data Point 1 Marsh was taken downhill of wetland flag B4	(L7 on the survey) within the non-tidal
wetland fringe. All wetland criteria were present.	
	<del></del>
HYDROLOGY	
Wetland Hydrology Indicators:	Secondary Indicators (minimum of two required)
Primary Indicators (minimum of one is required; check all that apply)	Surface Soil Cracks (B6)
✓ Surface Water (A1) ✓ Aquatic Fauna (B13)	Sparsely Vegetated Concave Surface (B8)
✓ High Water Table (A2)     Marl Deposits (B15) (LRR U)     ✓ Saturation (A2)	Drainage Patterns (B10)
✓ Saturation (A3) Hydrogen Sulfide Odor (C1)  Water Marks (B1) Oxidized Rhizospheres along Living	Moss Trim Lines (B16) Roots (C3) Dry-Season Water Table (C2)
Sediment Deposits (B2)  Presence of Reduced Iron (C4)	Crayfish Burrows (C8)
Drift Deposits (B3) Recent Iron Reduction in Tilled Soil	1 Televisia (1 televisia) (1 t
Algal Mat or Crust (B4) Thin Muck Surface (C7)	✓ Geomorphic Position (D2)
fron Deposits (B5) Other (Explain in Remarks)	Shallow Aquitard (D3)
Inundation Visible on Aerial Imagery (87)	FAC-Neutral Test (D5)
Water-Stained Leaves (B9) Field Observations:	Sphagnum moss (D8) (LRR T, U)
Surface Water Present? Yes V No Depth (Inches): 2"	
Water Table Present? Yes Vo Depth (inches): Surface	-
Saturation Present? Yes V No Depth (Inches): 0*	Wetland Hydrology Present? Yes No
(includes capillary fringe)	
Describe Recorded Data (stream gauge, monitoring well, aerial photos, previous Insp	ections), if available:
Remarks:	
Hydrology indicators were present at Data Point 1.	
hydrology indicators were present at bata Politic 1.	1
	8

	Absolute	Dominant Indic	ator   Dominance Test worksheet:
ree Stratum (Plot size: 37.2 foot radius ) Juniperus virginiana		Species? Sta	Number of Dominant Species
Quercus virginiana			
			Total Number of Dominant Species Across All Strate: 3 (B)
	~		Percent of Dominant Species
			That Are OBL, FACW, or FAC: 100 (A/
	76		Prevalence Index worksheet:
37.5	10	≈ Total Cover	Total % Cover of: Multiply by:
50% of total cover: 37.5 apling Stratum (Plot size: 37.2 foot radius )	20% of	total cover: 10	OBL species x1=
appling Stratum (Flot size: 5712-564-664-6			FACW species x 2 =
			FAC species x3=
			FACU species x 4 =
•			UPL species x5=
•			Calumn Totals: 0 (A) 0 (E
	0	≈ Total Cover	Hydrophytic Vegetation Indicators:
50% of total cover:	20% of	f total cover:	- Capita feet for Hydrophyko vegetakari
hrub Stratum (Plot size: 37.2 foot radius ) Myrica cerifera	10	Yes FAC	2 - Dominance Test is >50%
			3 - Prevalence Index is \$3.0
			'Indicators of hydric soil and wetland hydrology must
·			be present, unless disturbed or problematic.
·			Definitions of Five Vegetation Strata:
	570,7000 37 100,000	= Total Cover	Tree - Woody plants, excluding woody vines,
50% of total cover: 5 terb Stratum (Plot size: 1 meter square )	20% of	f total cover: 2	approximately 20 ft (6 m) or more in height and 3 in. (7.6 cm) or larger in diameter at breast height (D8H)
			Sapting - Woody plants, excluding woody vines.
j			approximately 20 ft (6 m) or more in height and less
			than 3 in. (7.6 cm) DBH.
·			Shrub - Woody plants, excluding woody vines, approximately 3 to 20 ft (1 to 6 m) in height.
· · · · · · · · · · · · · · · · · · ·			<del></del>
3			Herb - All herbaceous (non-woody) plants, including herbaceous vines, regardless of size, and woody
,			plants, except woody vines, less than approximately 3 ft (1 m) in height.
0		2	Woody vine - All woody vines, regardless of height
1			
		= Total Cover	
50% of total cover:	20% 0	f total cover:	<del></del> [
Noody Vine Stratum (Plot size: 37.2 foot radius )			
5		•	
		<u>.</u>	
4.			
5.		•	Lucienhudo
		= Total Cover	Hydrophytic Vegetation
50% of total cover:			Present? Yes No
Remarks: (If observed, list morphological adaptations be	All and the second second second		

)IL rofile Desc	ription: (Describe	to the depth	needed to document the indi	cator or confirm	the absence	Sampling Point: Data Point 1 Weiters of Indicators.)
Depth inchest 0-12	Color (moist) 10YR2/1	<u>%</u> 100	Redox Features Color (moist) % 1	vpe Loc²	<u>Texture</u> Muck	Remarks
ype: C=C	oncentration, D=De	pletion, RM=F	Reduced Matrix, MS=Masked Sa	and Grains.		PL=Pore Lining, M=Matrix.
Histosol Histic Ep Black Hi Hydroge Stratified Organic 5 cm Mt Muck Pr 1 cm Mt Depleter Thick De Coast P Sandy M Sandy G Sandy F Stripped	(A1) pipedon (A2)	P, T, U) RR P, T, U) J) ce (A11) MLRA 150A) (LRR O, S)	RRs, unless otherwise noted.  Polyvalue Below Surface Thin Dark Surface (S9) (L Loamy Mucky Mineral (F1 Loamy Gleyed Matrix (F2) Depleted Matrix (F3) Redox Dark Surface (F6) Depleted Dark Surface (F6) Marl (F10) (LRR U) Depleted Ochric (F11) (M Iron-Manganese Masses Umbric Surface (F13) (LF Delta Ochric (F17) (MLRA Reduced Vertic (F18) (ML Piedmont Floodplain Soils Anomalous Bright Loamy	(S8) (LRR S, T, U RR S, T, U) ) (LRR O) 7) LRA 151) (F12) (LRR O, P, RR P, T, U) 1 151) RA 150A, 150B; 6 (F19) (MLRA 14	J) 1 cm M 2 cm M Reduci Piedmi Anoma (MLF Red Pi Very S Other ( T) 3Indic wet unic	for Problematic Hydric Soils <sup>3</sup> : Muck (A9) (LRR O) Muck (A10) (LRR S) ed Vertic (F18) (outside MLRA 150A, ont Floodplain Soils (F19) (LRR P, S, 18) alous Bright Loamy Soils (F20) RA 153B) arent Material (TF2) Shallow Dark Surface (TF12) (Explain in Remarks) cators of hydrophytic vegetation and tiland hydrology must be present, ess disturbed or problematic.
estrictive Type:	Layer (if observed		<del></del>			
Depth (in temarks:		ere prese	nt at Data Point 1.		Hydric Soil	Present? Yes V No
			*		8	

Project/Site: Sea Island Administration Site	City/County: St. Simons Island/Glynn Sampling Date: 12/3/2012
Applicant/Owner: Sea Island Acquisition, LLC	State: GA Sampling Point: Data Point 1 Upland
CONTRACTOR	Section, Township, Range:
	Local relief (concave, convex, none): Convex Slope (%): 0-2%
	3158 Long: -81,383903 Datum: WGS84
Soil Map Unit Name: Mandarin	NWI classification; Upland
Are climatic / hydrologic conditions on the site typical for this time of ye	
Are Vegetation, Soil, or Hydrology significantly	
Are Vegetation, Soil, or Hydrology naturally pr	
	g sampling point locations, transects, important features, etc.
Hydrophytic Vegetation Present? Yes No	Is the Sampled Area
Hydric Soil Present? Yes No V	within a Wetland? Yes No
Wetland Hydrology Present? Yes No ✓ Remarks:	
	nd flag B4 (L7 on survey). No wetland criteria was
present within the upland at Data Point 1.	id liag by (L7 on survey). No welland chiena was
present within the upland at Data Point 1.	
HYDROLOGY	
Wetland Hydrology Indicators:	Secondary Indicators (minimum of two required)
Primary Indicators (minimum of one is required; check all that apply)	Surface Soil Cracks (B6)
Surface Water (A1) Aquatic Fauna (B1	
High Water Table (A2) Marl Deposits (B1	1
Saturation (A3) Hydrogen Sulfide	,
Water Marks (B1) Oxidized Rhizospi Sediment Deposits (B2) Presence of Redu	neres atong Living Roots (C3) Dry-Season Water Table (C2) ced Iron (C4) Crayfish Burrows (C8)
The state of the s	ction in Tilled Soils (C6) Saturation Visible on Aerial Imagery (C9)
Algal Mat or Crust (B4) Thin Muck Surface	AND
Iron Deposits (B5) Other (Explain in I	Remarks) Shallow Aquitard (D3)
Inundation Visible on Aerial Imagery (B7)	FAC-Neutral Test (D5)
Water-Stained Leaves (B9)	Sphagnum moss (D8) (LRR T, U)
Field Observations:	
Surface Water Present? Yes No Depth (inches	
Water Table Present? Yes No Depth (inches Saturation Present? Yes No Depth (inches	
(includes capillary fringe)	\$27 Z_004PPD1C231CNID_89FP(MSSART001C00400X)
Describe Recorded Data (stream gauge, monitoring well, aerial photo	tos, previous inspections), if available:
Remarks:	and the first of the first of
No hydrology indicators were present within the	ne upland at Data Point 1.
	) )

Tree Stratum (Plot size: 37.2 foot radius		Dominant Indicator Species? Status	Dominance Test worksheet:
1. Quercus virginiana	50	Yes FACU	Number of Dominant Species That Are OBL, FACW, or FAC: 0 (A)
3,			Total Number of Dominant Species Across All Strata: 2 (B)
5			Percent of Dominant Species That Are OBL, FACW, or FAC: 0 (A/B)
6			Prevalence Index worksheet:
50% of total cover: 25		= Total Cover	Total % Cover of: Multiply by:
Sapling Stratum (Plot size: 37.2 foot radius )	20% 01	total cover; 10	OBL species x1=
			FACW species x 2 =
1.			FAC species x 3 =
2	•		FACU species x 4 =
3,			UPL species x 5 =
			Column Totals: 0 (A) 0 (B)
5			
6.	0	= Total Cover	Prevalence index = B/A =
50% of total cover:			Hydrophytic Vegetation Indicators:
Shrub Stratum (Plot size: 37.2 foot radius )	20100	i total cover.	This is the foot for Hydrophytto regateson
1, Serenoa repens	90	Yes FACU	2 - Dominance Test is >50%
4.8.2	4.5	No FAC	3 - Prevalence Index is ≤3.0'
		<del></del>	Problematic Hydrophytic Vegetation¹ (Explain)
3,		<del></del>	
4.			Indicators of hydric soil and welland hydrology must
5.			be present, unless disturbed or problematic.
6.	400	22	Definitions of Five Vegetation Strata:
50		= Total Cover	Tree - Woody plants, excluding woody vines,
50% of total cover: 50	20% o	f total cover: 20	approximately 20 ft (6 m) or more in height and 3 in. (7.6 cm) or larger in diameter at breast height (DBH).
Herb Stratum (Plot size: 1 meter square )			(7.6 cm) or larger in diameter at breast height (DBH).
1.			Sapling - Woody plants, excluding woody vines,
2.			approximately 20 ft (6 m) or more in height and less than 3 in. (7.6 cm) DBH.
3			
4.			Shrub – Woody plants, excluding woody vines, approximately 3 to 20 ft (1 to 6 m) in height.
5,			approximately 3 to 20 it (1 to 6 in) in height.
6			Herb - All herbaceous (non-woody) plants, including
7.			herbaceous vines, regardless of size, and woody plants, except woody vines, less than approximately
8			3 ft (1 m) in height.
9.			MI-J. J. Allowed of the control of the late
10			Woody vine - All woody vines, regardless of height.
11			
		= Total Cover	
50% of total cover:	20% o	f total cover:	
Woody Vine Stratum (Plot size: 37.2 foot radius )		PA-VIDEN DODGE CODY - SECTION DE VIDEN DE SECTION DE VIDEN DE VIDE	
1			<u> </u>
2.			
3			
4.		•	{
5			1
		= Total Cover	Hydrophytic Vegetation
			Present? Yes No
50% of total cover;	20%	it total cover	

SOIL								oling Point:	
Profile Desc	cription: (Describ	e to the depth	needed to docume	nt the indicator o	r confirm	the absence	of Indicators.	)	
Depth	Matrix			eatures				DU 18 1976	
(inches)	Calor (moist)		Color (moist)	% Type1	Loc2	Texture		Remarks	
0-10	10YR4/2	100		<del></del> -		Sand			
10-16	10YR3/1	100				Sand			
							· · · · · · · · · · · · · · · · · · ·		
					Constitution (Constitution)				
	*								
1- 00						2,	PH P 12.1		
			Reduced Matrix, MS=		ins.	Location:	PL=Pore Links for Problems	ig, M=Matrix,	1m <sup>3</sup> ,
		icable to all L	NOTES AND AND ADDRESS OF	The same and the s				VI 2000	(ar i
Histosol				w Surface (S8) (LF		254 5/5t 154	Auck (A9) (LRF	12	
	pipedon (A2) Istic (A3)		The state of the s	ace (S9) (LRR S, T Mineral (F1) (LRR	30 <u>-11</u> 23		Auck (A10) (LR ed Vertic (F18)		2 4 4 E O A 10 '
U militar (1866)	en Sulfide (A4)		Loamy Gleyed	575 25 35	u)	\$140 p30 p30 p	ont Floodplain		60 8
	d Layers (A5)		Depleted Matri				alous Bright Lo		
	Bodies (A6) (LRR	P. T. (1)	Redox Dark St			11 - 10 - 10 - 10 - 10 - 10 - 10 - 10 -	RA 153B)	arry cons (1 ac	,
	ucky Mineral (A7) (		Depleted Dark	Married Street Street			arent Material	(TF2)	
(Charles of the Co	resence (A8) (LRR	22 0 0 15	Redox Depres				Shallow Dark Si		
	uck (A9) (LRR P, T		Marl (F10) (LR				(Explain in Rer		
Deplete	d Below Dark Surfa	ace (A11)	Depleted Ochr	c (F11) (MLRA 15	(1)				
Thick D	ark Surface (A12)		Iron-Manganes	ie Masses (F12) (L	RR O, P,	T) Indicate	cators of hydro	phytic vegetati	on and
Coast P	rairie Redox (A16)	(MLRA 150A)	25.5	e (F13) (LRR P, T,	U)	we	lland hydrology	must be pres	ent,
harmon and the second of the solid	Mucky Mineral (S1)	THE CONTRACTOR STORES OF THE CONTRACTOR		17) (MLRA 151)			ess disturbed o	or problematic.	
	Gleyed Matrix (S4)		40000 C	(F18) (MLRA 150	15				
Section 1985 Commission of the	Redox (S5)		The state of the s	dplain Soils (F19) (		Marie St. Company of the state	09000000		
	d Matrix (S6)	C T (0	Anomalous Bri	ght Loamy Solls (F	20) (MLR	A 149A, 1530	, 1530)		
Dark Su	rface (S7) (LRR P.		Anomalous Bri	ght Loamy Solls (F	20) (MLR	A 149A, 1530	i, 153U)		
Dark Su Restrictive	orface (S7) (LRR P. Layer (if observer	d):	27724	ght Loamy Solls (F	720) (MLR	A 149A, 1530	., 1530)		
Dark Su Restrictive Type:	urface (S7) (LRR P. Layer (if observed	d):	27724	ght Loamy Solls (F	720) (MLR				. 7
Dark St. Restrictive Type: Depth (in	orface (S7) (LRR P. Layer (if observer	d):	27724	ght Loamy Solls (F	720) (MLR	A 149A, 1530		res	No V
Dark St. Restrictive Type: Depth (in	urface (S7) (LRR P Layer (if observed uches):	d):	— —			Hydric Soi		'es I	vo 🔽
Dark St. Restrictive Type: Depth (in	urface (S7) (LRR P Layer (if observed uches):	d):	27724			Hydric Soi		res 1	vo V
Dark St. Restrictive Type: Depth (in	urface (S7) (LRR P Layer (if observed uches):	d):	— —			Hydric Soi		res 1	No 🚺
Dark St. Restrictive Type: Depth (in	urface (S7) (LRR P Layer (if observed uches):	d):	— —			Hydric Soi		res 1	No 🔽
Dark St. Restrictive Type: Depth (in	urface (S7) (LRR P Layer (if observed uches):	d):	— —			Hydric Soi		res 1	No 🔽
Dark St. Restrictive Type: Depth (in	urface (S7) (LRR P Layer (if observed uches):	d):	— —			Hydric Soi		es I	No V
Dark St. Restrictive Type: Depth (in	urface (S7) (LRR P Layer (if observed uches):	d):	— —			Hydric Soi		es I	No V
Dark St. Restrictive Type: Depth (in	urface (S7) (LRR P Layer (if observed uches):	d):	— —			Hydric Soi		es I	No V
Dark St. Restrictive Type: Depth (in	urface (S7) (LRR P Layer (if observed uches):	d):	— —			Hydric Soi		es I	No V
Dark St. Restrictive Type: Depth (in	urface (S7) (LRR P Layer (if observed uches):	d):	— —			Hydric Soi		res	No V
Dark St. Restrictive Type: Depth (in	urface (S7) (LRR P Layer (if observed uches):	d):	— —			Hydric Soi		es I	No V
Dark St. Restrictive Type: Depth (in	urface (S7) (LRR P Layer (if observed uches):	d):	— —			Hydric Soi		res I	No V
Dark St. Restrictive Type: Depth (in	urface (S7) (LRR P Layer (if observed uches):	d):	— —			Hydric Soi		es I	No V
Dark St. Restrictive Type: Depth (in	urface (S7) (LRR P Layer (if observed uches):	d):	— —			Hydric Soi		es I	No V
Dark St. Restrictive Type: Depth (in	urface (S7) (LRR P Layer (if observed uches):	d):	— —			Hydric Soi		es I	No V
Dark St. Restrictive Type: Depth (in	urface (S7) (LRR P Layer (if observed uches):	d):	— —			Hydric Soi		res I	No V
Dark St. Restrictive Type: Depth (in	urface (S7) (LRR P Layer (if observed uches):	d):	— —			Hydric Soi		es I	No V
Dark St. Restrictive Type: Depth (in	urface (S7) (LRR P Layer (if observed uches):	d):	— —			Hydric Soi		es	No V
Dark St. Restrictive Type: Depth (in	urface (S7) (LRR P Layer (if observed uches):	d):	— —			Hydric Soi		es	No V
Dark St. Restrictive Type: Depth (in	urface (S7) (LRR P Layer (if observed uches):	d):	— —			Hydric Soi		es	No V
Dark St. Restrictive Type: Depth (in	urface (S7) (LRR P Layer (if observed uches):	d):	— —			Hydric Soi		es	No V
Dark St. Restrictive Type: Depth (in	urface (S7) (LRR P Layer (if observed uches):	d):	— —			Hydric Soi		es	No V
Dark St. Restrictive Type: Depth (in	urface (S7) (LRR P Layer (if observed uches):	d):	— —			Hydric Soi		es	No V

Project/Site: Sea Island Support Campus West City/Co	St Simple Island/Clynn 12/2/2012
Applicant/Owner: Sea Island Acquisition, LLC	sunty: St. Simons Island/Glynn Sampling Date: 12/3/2012
The state of the s	State: GA Sampling Point: Dala Point 2 Welland
	n, Township, Range:
	elief (concave, convex, none): Concave Slope (%): 0-2%
Subregion (LRR or MLRA): T Lat: 31.163807	Long: -81.382708 Datum: WGS84
Soll Map Unit Name: Bohicket	NWI classification: E2EM1P
Are climatic / hydrologic conditions on the site typical for this time of year? Ye	
Are Vegetation Soil or Hydrology significantly disturb	
Are Vegetation, Soil, or Hydrology naturally problemat	ic? (If needed, explain any answers in Remarks.)
SUMMARY OF FINDINGS - Attach site map showing sam	pling point locations, transects, important features, etc.
Hydrophylic Vegetation Present? Yes ✓ No	In the Country Anna
Hydric Soil Present? Yes ✓ No	Is the Sampled Area within a Wetland? Yes No No
Wetland Hydrology Present? Yes _ ✓ No	Aming a Manston. Les 40
Remarks:	
Data Point 2 Wetland was taken downhill of flag A2	(L137 on the Wetland Survey). All wetland
criteria was present within the freshwater wetland a	
Consistential interpretation Consistential interpretation in interpretation in the constitution in the constitution of the constitution in the con	
HYDROLOGY	8
Wetland Hydrology Indicators:	Secondary Indicators (minimum of two required)
Primary Indicators (minimum of one is required; check all that apply)	Surface Soil Cracks (B6)
Surface Water (A1) Aquatic Fauna (B13)	Sparsely Vegetated Concave Surface (B8)
✓ High Water Table (A2) Mari Deposits (815) (LRR	U) Drainage Patterns (B10)
✓ Saturation (A3) Hydrogen Sulfide Odor (C	1) Moss Trim Lines (B16)
Water Marks (B1) Oxidized Rhizospheres al	ong Living Roots (C3) Dry-Season Water Table (C2)
Sediment Deposits (B2) Presence of Reduced Iron	(C4) Crayfish Burrows (C8)
Drift Deposits (B3) Recent Iron Reduction in	Tilled Soils (C6) Saturation Visible on Aerial Imagery (C9)
Algal Mat or Crust (B4) Thin Muck Surface (C7)	✓ Geomorphic Position (D2)
Iron Deposits (B5) Other (Explain in Remarks	5) Shallow Aquitard (D3)
Inundation Visible on Aerial Imagery (B7)	FAC-Neutral Test (D5)
Water-Stained Leaves (B9)	Sphagnum moss (O8) (LRR T, U)
Fleid Observations:	
Surface Water Present? Yes No Depth (inches):	
Water Table Present? Yes ✓ No Depth (inches): Surfi	ace /
Saturation Present? Yes V No Depth (inches): Surfiction (includes capillary tringe)	Wetland Hydrology Present? Yes No
Describe Recorded Data (stream gauge, monitoring well, aerial photos, pre-	vious inspections), if available:
Remarks:	
Hydrology indicators were present within the freshv	vater wetland at Data Point 2
injuriously manuscrip in the property and the mount	TOTAL POSITION OF DODGET OFFICE.
	· ·
	th the state of th
1	

0.00		Dominant		Dominance Test worksheet:
Free Stratum (Plot size: 37.2 foot radius ) 1. Juniperus virginians	25	Species? Yes	Status FAC	Number of Dominant Species That Are OBL, FACW, or FAC: 2 (A)
Quercus virginana	10	Yes	FACU	Total Number of Dominant Species Across All Strata: 3 (B)
\				
<u> </u>				Percent of Dominant Species That Are OBL, FACW, or FAC: 66 (A/B)
3.	35	≈ Total Cov	er 	Prevalence Index worksheet: Total % Cover of: Multiply by:
50% of total cover: 17.5	20% of	total cover:	<del></del>	OBL species x1=
Sepling Stratum (Plot size: 37.2 foot radius )				FACW species x2=
				FAC species x 3 =
·				FACU species x4=
				UPL species x 5 =
, ,, ,				Column Totals: 0 (A) 0 (B)
3.				Prevalence Index = B/A =
		= Total Cov		Hydrophytic Vegetation Indicators:
50% of total cover:	20% or	total cover:		1 - Rapid Test for Hydrophytic Vegetation
Shrub Stratum (Plot size: 37.2 foot radius ) 1. Myrica cerifera	26	Ves	F40	2 - Dominance Test is >50%
				3 - Prevalence Index is ≤3.01
2.				Problematic Hydrophytic Vegetation¹ (Explain)
·				
f				Indicators of hydric soil and welland hydrology must
5				be present, unless disturbed or problematic.
j.				Definitions of Five Vegetation Strata:
		= Total Cov		Tree - Woody plants, excluding woody vines,
50% of total cover: 12.5 Herb Stratum (Plot size: 1 meter square )	20% o	f total cover	5	approximately 20 ft (6 m) or more in height and 3 in. (7.6 cm) or larger in diameter at breast height (DBH).
1	BB			Sapling - Woody plants, excluding woody vines,
2,				approximately 20 ft (6 m) or more in height and less
3.				than 3 in. (7.6 cm) DBH.
5.				Shrub - Woody plants, excluding woody vines, approximately 3 to 20 ft (1 to 6 m) in height.
3.				Herb - All herbaceous (non-woody) plants, including
7.				herbaceous vines, regardless of size, and woody
8.				plants, except woody vines, less than approximately 3 ft (1 m) in height.
9.				
10				Woody vine - All woody vines, regardless of height.
11				
	0	= Total Co	rer	2 20 2
50% of total cover:	20% o	f total cover	·	
Woody Vine Stratum (Plot size: 37.2 foot radius )				
1				1
2.				}
3				
4				
6		<i>W.</i>		Hydrophytic
	0	= Total Co	<i>ier</i>	Vegetation
50% of total cover:	20% 0	f total cover	•	Present? Yes V No

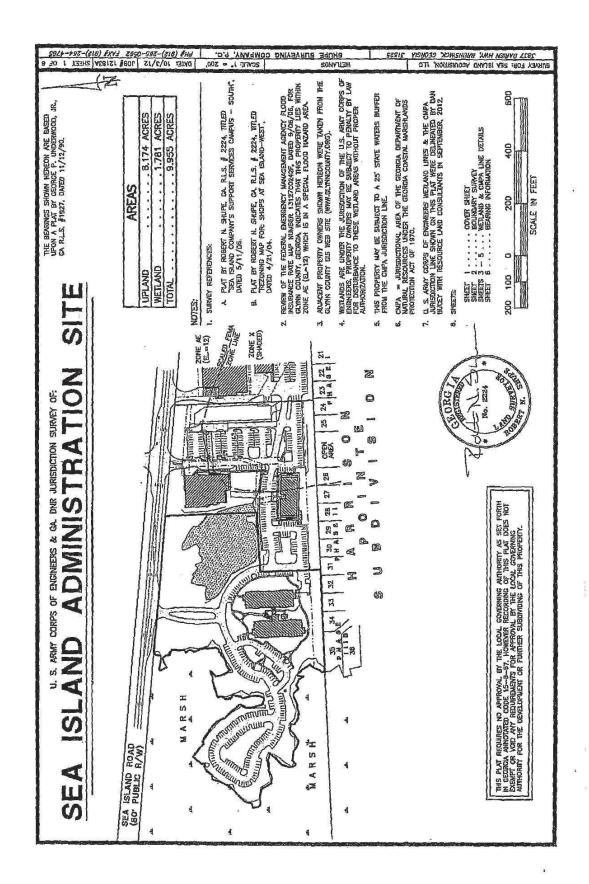
Hydrophytic vegetation was present within the freshwater wetland at Data Point 2.

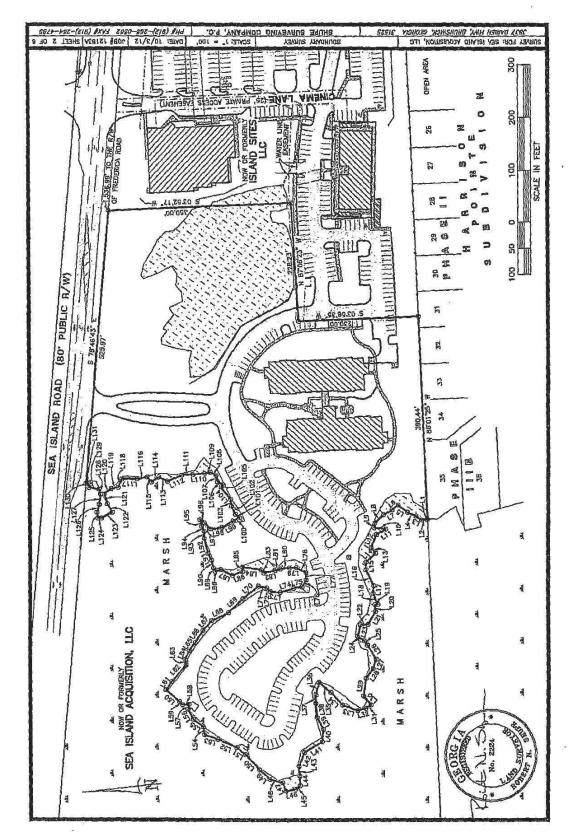
	Malrix Color (moist)	0/	Redox Features Color (moist) % Type	Loc²	Texture	Remarks
nches) -12	10YR2/1	100	Color (moist) % Type1	100	Muck	Remains
	( <del></del>					
					<u></u>	
			duced Matrix, MS=Masked Sand C	Grains.		L=Pore Lining, M=Matrix. or Problematic Hydric Solts <sup>3</sup> :
yarıc son _ Histosol		able to all LK	Rs, unless otherwise noted.)  Polyvalue Below Surface (S8)	// PD C T I		ck (A9) (LRR O)
	oipedon (A2)		Thin Dark Surface (S9) (LRR 5			ck (A10) (LRR S)
	istic (A3)	8	Loamy Mucky Mineral (F1) (LF		100 - 100 -	Vertic (F18) (outside MLRA 150A,B
	en Sulfide (A4)	3	Loamy Gleyed Matrix (F2)			it Floodplain Soils (F19) (LRR P, S, T)
	d Layers (A5)		Depleted Matrix (F3)		(CT) (T) (C	ous Bright Loamy Soils (F20)
	Bodies (A6) (LRR F	and the state of t	Redox Dark Surface (F6)			A 153B)
	ucky Mineral (A7) (L		Depleted Dark Surface (F7)			ent Material (TF2)
and the second s	resence (A8) (LRR U	(د	Redox Depressions (F8) Mari (F10) (LRR U)			allow Dark Surface (TF12) xplain in Remarks)
	ick (A9) (LRR P, T) d Below Dark Surfac	·α (Δ11\	Depleted Ochric (F11) (MLRA	1511	Office (E	xpiairiii Remarks)
	ark Surface (A12)		Iron-Manganese Masses (F12)		T) <sup>3</sup> Indical	tors of hydrophytic vegetation and
	rairia Redox (A16) (		Umbric Surface (F13) (LRR P,			nd hydrology must be present,
	Aucky Mineral (S1) (	LRR O, S)	Delta Ochric (F17) (MLRA 151	1)		s disturbed or problematic.
_ Sandy (	Sleyed Matrix (S4)		Reduced Verlic (F18) (MLRA	150A, 150B)		
	Redox (S5)		Piedmont Floodplain Soils (F1			
	1 Matrix (S6)		Anomalous Bright Loamy Solis	(F20) (MLR	A 149A, 153C, 1	153D)
	rface (S7) (LRR P,	MANAGEMENT AND THE				
	Layer (if observed)	);				
Type: Depth (in	ches):		<del>-</del>		Hydric Soil P	resent? Yes V No
Remarks'					1	
۲	lydric soils we	ere were p	resent within the freshv	vater we	tland at Da	ta Point 2.

Project/Site: Sea Island Administration Site	City/County: St. S	imons Island/Glynn	Sampling Date: 12/3/2012
Applicant/Owner: Sea Island Acquisition, LLC		State: GA	Sampling Point: Data Point 2 Upland
C( C AH- D C	Section, Township		
Landform (hillslope, terrace, etc.): Terrace		ve, convex, none): Concave	Slope (%): 0-2%
Subregion (LRR or MLRA): T Lat: 3		Long: -81.382789	Datum: WGS84
Soil Map Unit Name: Mandarian			cation: Upland
Are climatic / hydrologic conditions on the site typical for this time		lo (If no, explain in F	
Are Vegetation, Soil, or Hydrology signifi		Are "Normal Circumstances"	
Are Vegetation, Soil, or Hydrology natura	ally problematic?	(If needed, explain any answe	ers in Remarks.)
SUMMARY OF FINDINGS - Attach site map sho	wing sampling pol	nt locations, transects	, important features, etc.
Hydrophylic Vegetation Present? YesNo	1		
Hydric Soil Present? Yes No	15 the dans	pled Area	./
Wetland Hydrology Present? Yes No	within a W	etland? Yes	No V
Remarks:	<del></del>		
Data Point 2 Upland was taken uphill of fla	a A2 (1.137 on th	e Wetland Survey)	No wetland criteria
was present within the upland at Data Poir		10 11000ana 0a110)).	TO WORKER OF TOTAL
Trace product statut and appeared at a section of			
HYDROLOGY			
Wetland Hydrology Indicators:	180	Secondary Indic	ators (minimum of two required)
Primary Indicators (minimum of one is required; check all that a		management in the same of the	Cracks (86)
Surface Water (A1) Aquatic Faur		Paramor Salva Paramorataria Salva	getated Concave Surface (B8)
	s (B15) (LRR U)	CONTRACTOR OF STREET, ST. ST.	atterns (B10)
Saturation (A3) Hydrogen Su		Moss Trim L	and the second s
	zospheres along Living F	A A (8.578) [51]	Water Table (C2)
	Reduced Iron (C4) Reduction in Tilled Soils	Crayfish Bu	rrows (C8) /isible on Aerial Imagery (C9)
Algal Mat or Crusi (B4) Thin Muck S			Position (D2)
Iron Deposits (B5) Other (Expla		Shallow Aqu	The second secon
Inundation Visible on Aerial Imagery (B7)		FAC-Neutra	Section of Secretary
Water-Stained Leaves (89)		5000000	moss (D8) (LRR T, U)
Field Observations:			
Surface Water Present? Yes No _ ✓ Depth (i			
Water Table Present? Yes No Depth (			<i>y</i>
Saturation Present? Yes No/ Depth (	nches):	Wetland Hydrology Prese	nt? Yes No_V
(includes capillary fringe) Describe Recorded Data (stream gauge, monitoring well, aeria	l photos, previous inspec	tions), if available:	
30 100 100 10 100 100 100 100 100 100 10	\$100 W/SPG2 \$6	116 \$250 \$4 VERLENDEND	
Remarks:			
Hydrology indicators were not present with	nin the upland at	Data Point 2.	
	U.S.		
8			
	N		
*			
<u> </u>			

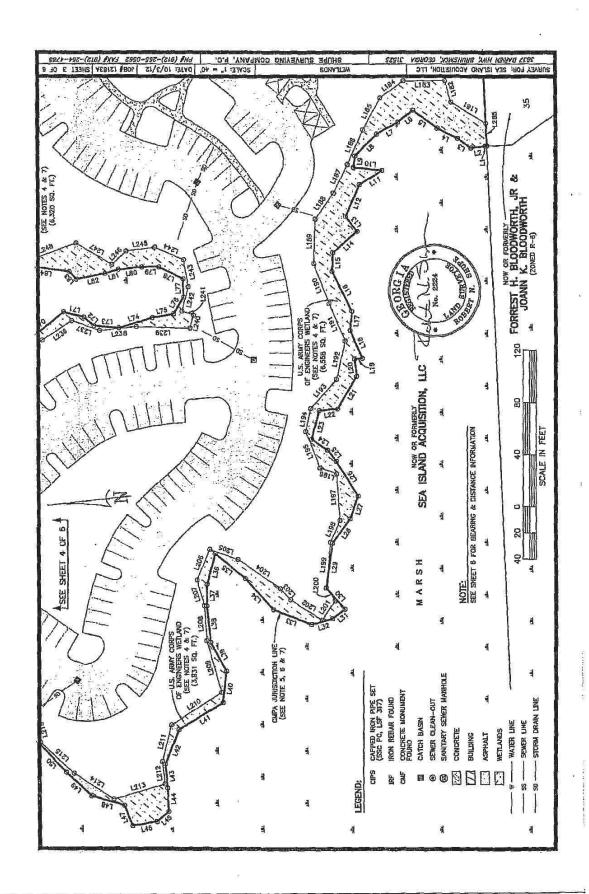
	Absolute	Dominant In-	dicator   Dominance Test worksheet:
ee Stratum (Plot size: 37.2 foot radius )	% Cover	Species?	Stollan
Quercus virginana	75	Yes F	Number of Dominant Species That Are OBL, FACW, or FAC: 1 (A
			Total Number of Dominant Species Across Ali Strata: 3 (B
			Percent of Dominant Species
			That Are OBL, FACW, or FAC: 33 (A
	75	≈ Total Cover	Frevalence Index worksheet:
50% of total cover: 37.5			5 Total % Cover of: Multiply by: OBL species x1=
ipling Stratum (Plot size: 37.2 foot radius )			FACW species x2 =
			FAC species x 3 =
			FACU species x 4 =
			UPL species x5 = Column Totals: Q (A) 0
			The second secon
	0	= Total Cover	Prevalence Index = B/A = Hydrophytic Vegetation Indicators:
50% of total cover:	20% of	f total cover:_	1 - Rapid Test for Hydrophylic Vegetation
rub Stratum (Plot size: 37.2 foot radius ) Myrica cerifera	10	No s	2 - Dominance Test is >50%
Myrica centera Serenoa repens			ACU 3 - Prevalence Index is ≤3.0¹  Problematic Hydrophytic Vegetation¹ (Explain)
			Indicators of hydric soil and welland hydrology mus
		,	be present, unless disturbed or problematic.  Definitions of Five Vegetation Strata:
	90	≈ Total Cover	
50% of total cover: 45 arb Stratum (Plot size: 1 meter square	20% o	f total cover: _1	8 approximately 20 ft (6 m) or more in height and 3 in (7.6 cm) or larger in diameter at breast height (DBH
			Sapling - Woody plants, excluding woody vines,
			approximately 20 ft (6 m) or more in height and less than 3 in. (7.6 cm) DBH.
			Shrub - Woody plants, excluding woody vines,
			approximately 3 to 20 ft (1 to 6 m) in height.
			Herb - All herbaceous (non-woody) plants, including herbaceous vines, regardless of size, and woody
			plants, except woody vines, less than approximately 3 ft (1 m) in height.
			Woody vine - All woody vines, regardless of heigh
		1	second auto - VII sound allies' teffstriess of lieidir
	0	≃ Total Cover	
50% of total cover:		STATE OF STREET	·
oody Vine Stratum (Plot size: 37.2 foot radius )			
		<u>.</u>	
			Hydrophytic
50% of total cover:		= Total Cover	
0070 01 total 00001	20100		<del></del>

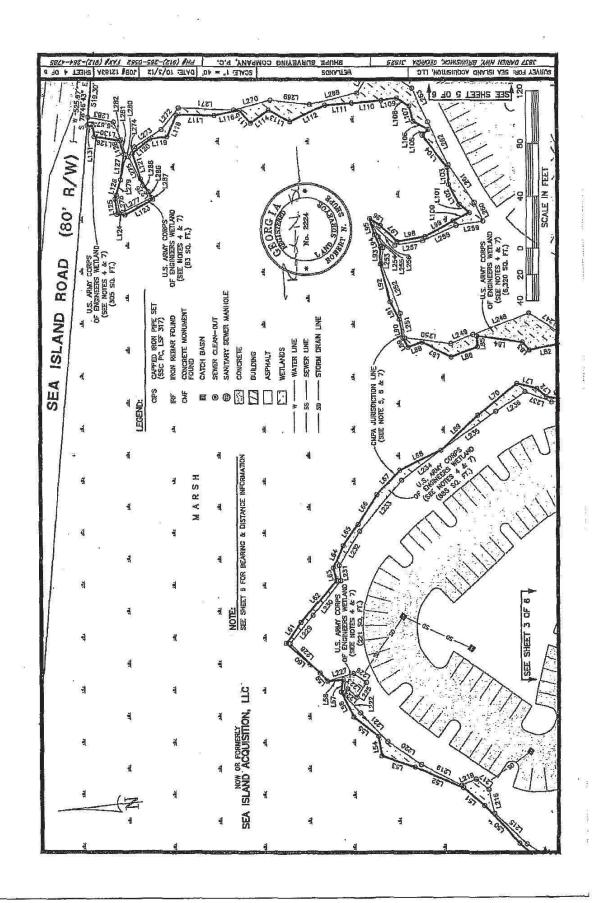
Depth	Matrix		needed to document the indicator or confirm Redox Features		annen anne erman am Mille (1900-1904) (1904) (1904) (1904)
inches)	Color (moist)	_%	Color (moist) % Type Loc2	Texture	Remarks
3-10"	10YR3/1	100		Sand	<70% Coated
10-16"	10YR4/2	100		Sand	
		·			
		-			
Type: C=Cc	ncentration, D=Dep	letion, RM=F	Reduced Matrix, MS=Masked Sand Grains.	<sup>2</sup> Location:	PL=Pore Lining, M=Matrix.
tydric Soil I	ndicators: (Applic	able to all L	RRs, unless otherwise noted.)		for Problematic Hydric Soils <sup>3</sup> :
_ Histosol			Polyvalue Below Surface (S8) (LRR S, T, L		Muck (A9) (LRR O)
	olpedon (A2)		Thin Dark Surface (S9) (LRR S, T, U)		fluck (A10) (LRR S)
Black His			Loamy Mucky Mineral (F1) (LRR O)		ed Verlic (F18) (outside MLRA 150A,B)
	n Sulfide (A4) I Layers (A5)		Loamy Gleyed Matrix (F2) Depleted Matrix (F3)		ont Floodplain Soils (F19) (LRR P, S, T) alous Bright Loamy Soils (F20)
	Bodies (A6) (LRR F	T 10	Redox Dark Surface (F6)		RA 1538)
	cky Mineral (A7) (L		Depleted Dark Surface (F7)	Bern 12 (1997)	arent Material (TF2)
100 A	esence (AB) (LRR (	389 583	Redox Depressions (F8)		hallow Dark Surface (TF12)
- Shannan and Plane	ck (A9) (LRR P, T)		Mari (F10) (LRR U)	- SENSE CONTRACTOR	(Explain in Remarks)
Depleted	i Below Dark Surfac	æ (A11)	Depleted Ochric (F11) (MLRA 151)		
<del></del>	ork Surface (A12)		Iron-Manganese Masses (F12) (LRR O, P,		cators of hydrophytic vegetation and
	rairie Redox (A16) (				tland hydrology must be present,
	lucky Mineral (S1) (	LRR O, S)	Delta Ochric (F17) (MLRA 151)		ess disturbed or problematic.
100	ileyed Matrix (S4)		Reduced Vertic (F18) (MLRA 150A, 150B)		
- CONT.	ledox (S5) Matrix (S6)		Piedmont Floodplain Soils (F19) (MLRA 14  Anomalous Bright Loamy Soils (F20) (MLR		1520)
	rface (S7) (LRR P,	S. T. UI	/signaloda ongrit coarry oolia (i 20) (inter-	CT (787) 1000	, 1030)
35				T	
	ayer (if observed)				
Restrictive L	200 15		THE STATE OF THE S	į	L3 L31
				Hydric Soli	Present? Yes No V
Restrictive L Type: Depth (inc	ches):		——————————————————————————————————————		Present? Yes No V
Restrictive L Type: Depth (inc	ches):				Present? Yes No V
Restrictive L Type: Depth (inc	ches):		——————————————————————————————————————		Present? Yes No V
Restrictive L Type: Depth (inc	ches):		——————————————————————————————————————		Present? Yes No V
Restrictive L Type: Depth (inc	ches):		——————————————————————————————————————		Present7 Yes No V
Restrictive L Type: Depth (inc	ches):		——————————————————————————————————————		Present? Yes No V
Restrictive L Type: Depth (inc	ches):		——————————————————————————————————————		Present? Yes No V
Restrictive L Type: Depth (inc	ches):		——————————————————————————————————————		Present? Yes No V
Type: Depth (inc	ches):		——————————————————————————————————————		Present7 Yes No V
Type: Depth (inc	ches):		——————————————————————————————————————		Present7 Yes No V
Type: Depth (inc	ches):		——————————————————————————————————————		Present7 Yes No V
Restrictive L Type: Depth (inc	ches):		——————————————————————————————————————		Present? Yes No
Type: Depth (inc	ches):		——————————————————————————————————————		Present7 Yes No V
Restrictive L Type: Depth (inc	ches):		——————————————————————————————————————		Present? Yes No
Type: Depth (inc	ches):		——————————————————————————————————————		Present7 Yes No
Type: Depth (inc	ches):		——————————————————————————————————————		Present? Yes No
Restrictive L Type: Depth (inc	ches):		——————————————————————————————————————		Present? Yes No
Type: Depth (inc	ches):		——————————————————————————————————————		Present7 Yes No V
Restrictive L Type: Depth (inc	ches):		——————————————————————————————————————		Present? Yes No V
Restrictive L Type: Depth (inc	ches):		——————————————————————————————————————		Present? Yes No V
Restrictive L Type: Depth (inc	ches):		——————————————————————————————————————		Present? Yes No V
Type: Depth (inc	ches):		——————————————————————————————————————		Present7 Yes No V

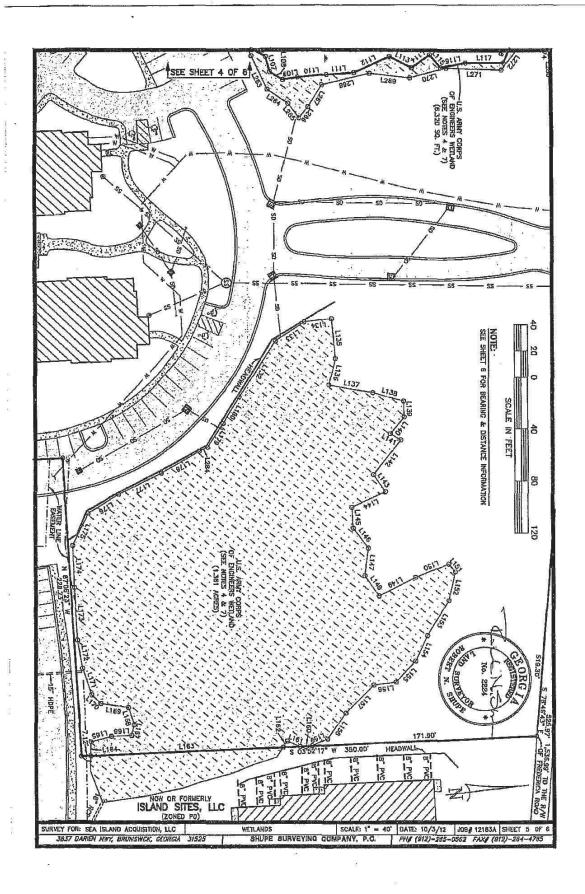




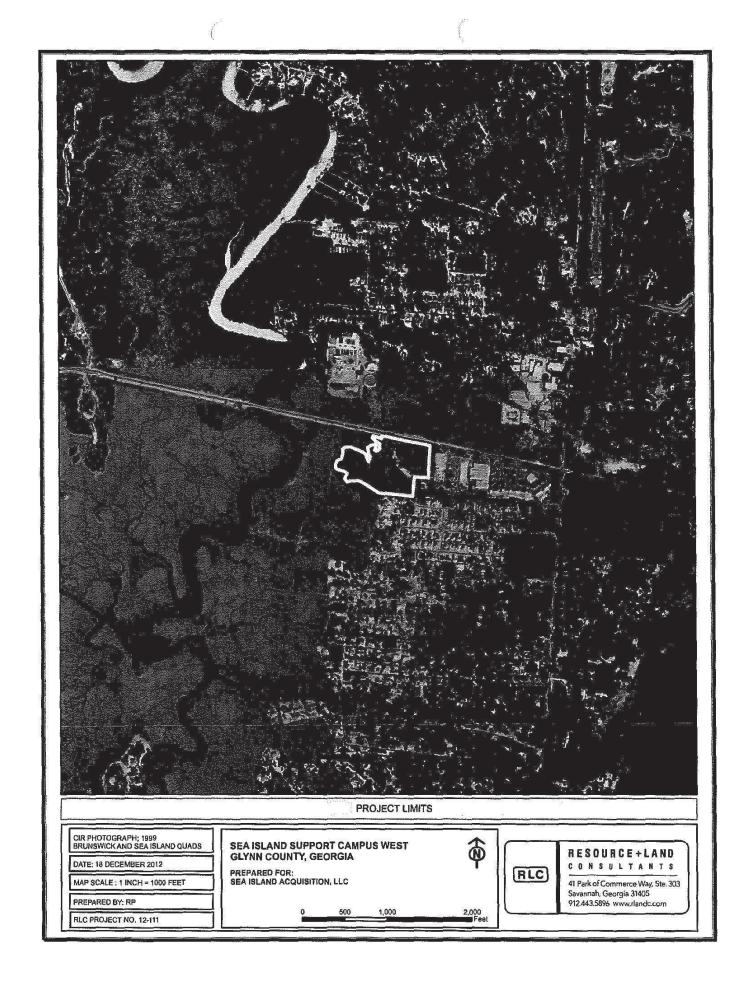
. . . . . .

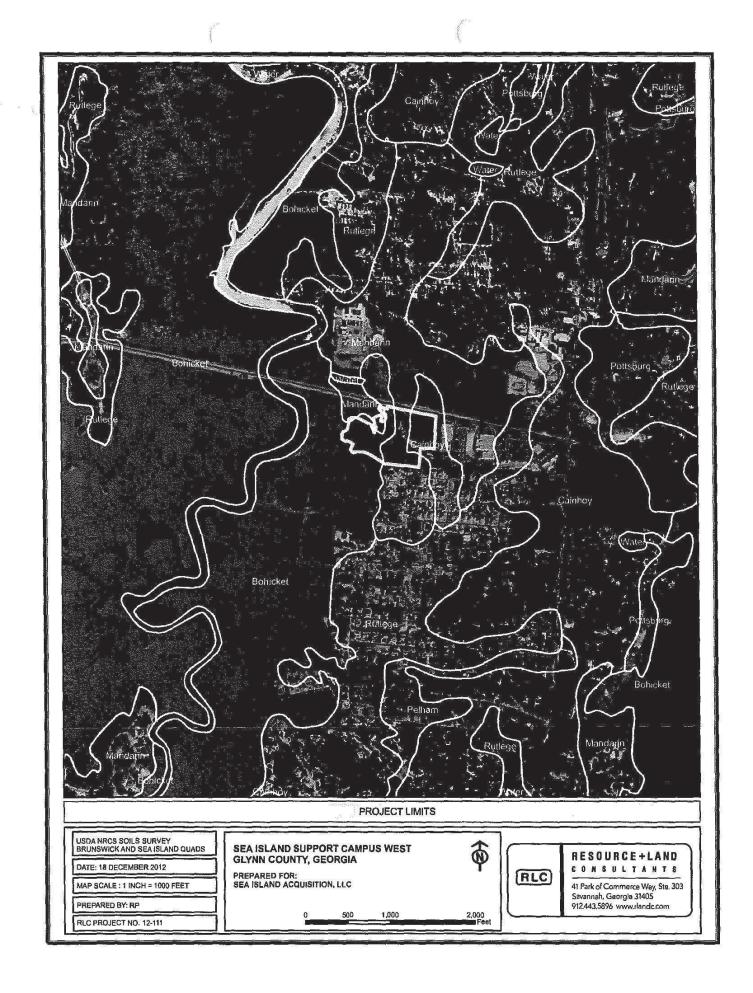


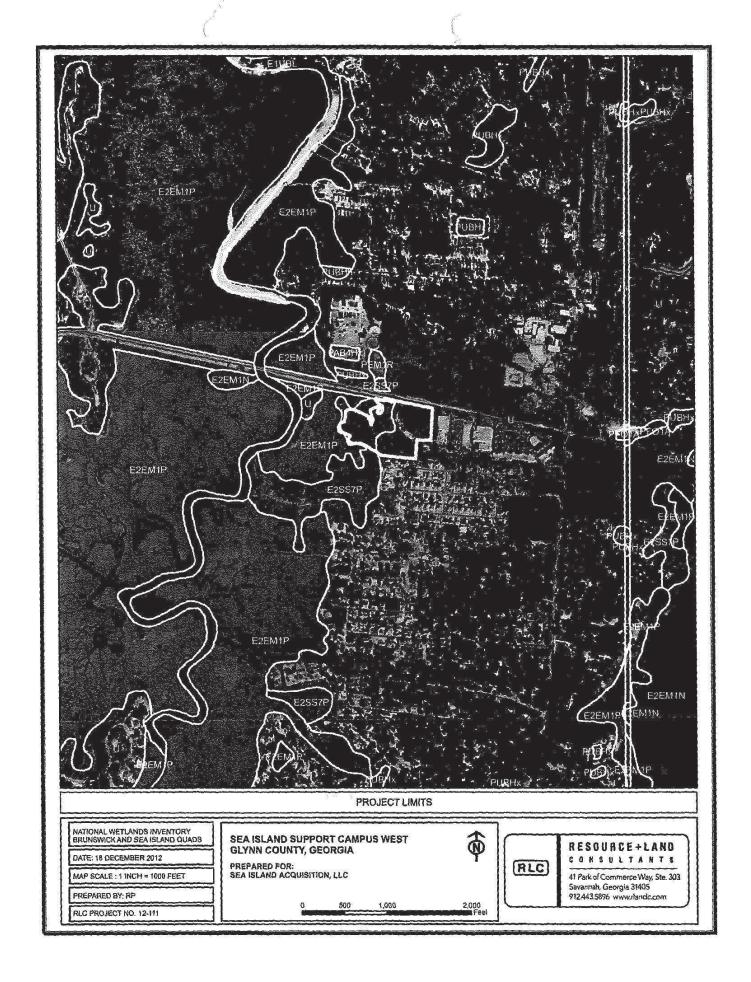


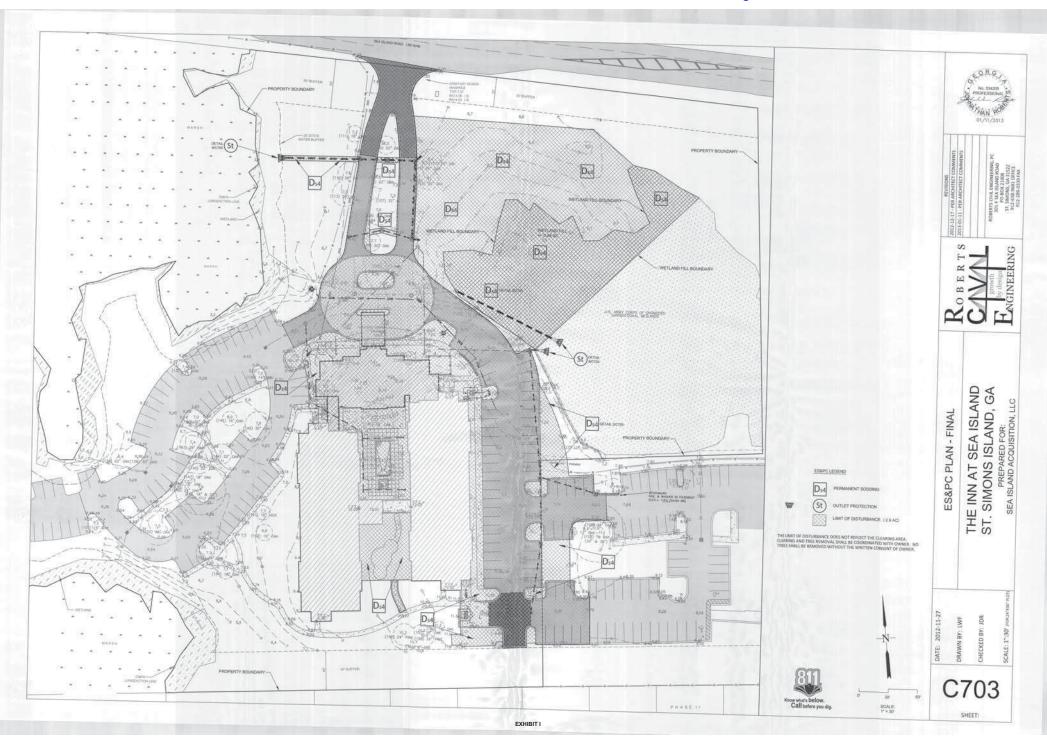


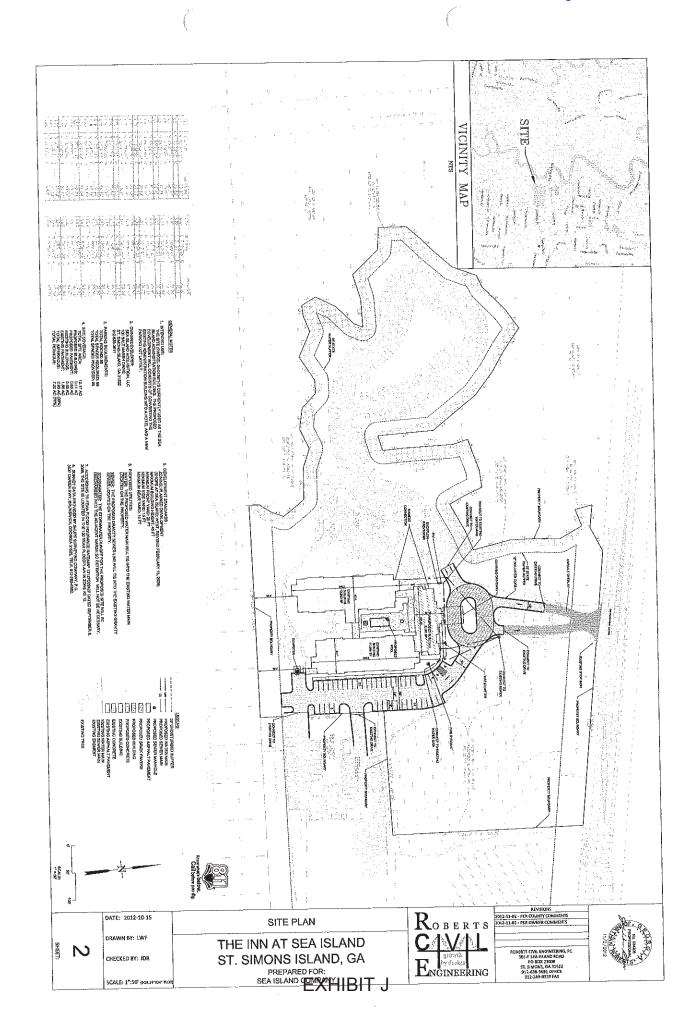
5919-495-(216) EXY3 2950-595-(516) EHA	SHUPE SURVEYING COMPANY, P.C.	2021 DVHIDI HILL BHINZHICK' CEOHON 21232
0 %0 8 TITHS ACBIST 4604 ST/1/OF #ITAG	WEILANDS SOME N/A	SURVEY FOR: SEA ISLAND ACCUISMION, ILC
	<u> </u>	No. 2224 No. 2224 No. 2224 No. 2324 No. 2324 No. 2324
25.18.18.20.21.21.21.21.21.21.21.21.21.21.21.21.21.	28.0.70 22.0.70 22.4.13 22.4.13 22.4.13 11.7.11 11.7.11 11.7.11 11.7.11 11.7.11 11.7.11 11.7.11 11.7.11	No. 22.0. No. 22
REAGING N 16-4225 H N 16-4225 H N 18-5225 E N 18-52525 E S 28-720-19 E S 28-720-19 E S 28-720-19 E S 18-42-19	N 124504" E N 124504" E N 124504" W N 16320310 E N 1253502 W N 163616 W N 163617 W N 163	\→
1		
20.14/10 20.14/10 20.10 30.14/10 30.10 30		20.65 31.75 27.75 20.65 20.66 50.66 50.66 27.34 27.34 27.34 18.45 27.34 18.45 27.34 18.45 27.34
BEARNG N 1552446 W N 1552446 W N 1552406 W N 7032411 W N 7032411 W N 714244 W N 714244 W N 714244 W N 714244 W N 714324 W N 71520511 W N 77525 W N 77520511 W N 77520511 W N 775205 W N 735205 W	N N 8955503 W N N N 8955503 W N N N 8955503 W N N N 8955503 W N N N N N N N N N N N N N N N N N N N	N 0930730 W N 043078 E S 441578 E S 341578 E S 362078 E S 263145 E N 307278 E N 307278 E N 307278 E N 307278 E N 307278 E
1.00 1.00 1.00 1.00 1.00 1.00 1.00 1.00		
11.786 11.776 11.507 11.507 11.507 11.507 11.507 11.507 11.507 11.507 11.507 11.507 11.507 11.507 11.507 11.507 11.507	15.88 21.69 31.69 31.69 27.58 27.58 27.58 30.40 30.40 13.59 13.59 13.59 10.69 10.69 10.69 10.69 10.69	1622 8.324 1.387 2.1387 2.1387 2.1384 2.1384 2.1387 2.1387 2.1397
BEARNG N 892-10 E S 65-52-48 E S 65-52-48 E N 19-58-10 E N 19-58-10 E N 10-52-11 E S 41-52-50 E S 41-52-50 E S 5 41-52-50 E S 5 41-52-50 E S 5 41-52-50 E S 5 41-52-50 E	S 86-30/23 E N 80-50/12 E S 86-30/23 E N 80-50/12 E S 70-90/23 E S 70-50/23 E S 70-	N 05-35-37 E N 00-35-37 E N 00-35-37 E S 15-05-37 E S 15-05-37 E S 15-05-37 E N 05-05-37 E
	14444444444444444444444444444444444444	
DISTANCE 9-57 18-54 18-54 27-4-9 25-64 25-64 38-85 18-26 18-27 18-28 18-28 18-28 18-28 18-28 18-37 18-28 18-37	7.57 7.57 8.07 8.07 8.07 14.52 14.62 14.62 14.60 16.39 17.56	12.08 13.07 13.07 13.08 13.06 11.06 11.06 12.04 12.04 17
BEARING  N 4279702 E  S 5975448 E  S 1074548 E  N 1087558 E	N N 6546.34 W N 6546.34 W N 6546.34 W N 6556.35 W N 65	5 5 60 44 42 E 5 3 3824545 E 5 3 3824545 E 8 3 3824545 E 8 10 20 20 4 E 8 10 20 20 4 E 8 10 20 20 5 E 8 10 20 5 E 8
	N   N   N   N   N   N   N   N   N   N	
DISTANCE 1.144 1.162 1.1734 1.	2.2.86 2.2.86 2.2.86 2.2.86 2.2.86 2.2.86 2.2.87 2.	28.52 28.52 11.04 11.77 11.77 11.05 28.69 28.69 29.60 20.00
RING 2010 15. E 2010 15. E 2010 15. W 2010 15. W	13.1917.28 W 13.1917.28 W 13.1917.28 W 13.1917.28 W 13.1917.29 W 14.151.29 W 14.151.29 W 14.151.29 W 14.151.29 W 15.1917.20 W 15.1917.2	N 251705.24 W N 2517105.24 W N 2517105.25 W N R 251707.25 W N
2		2

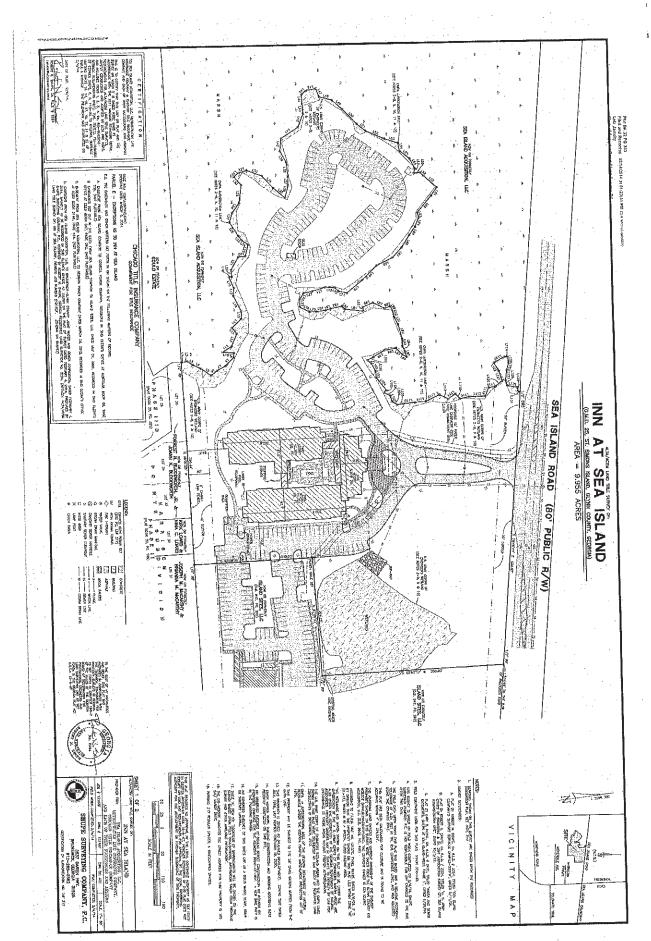


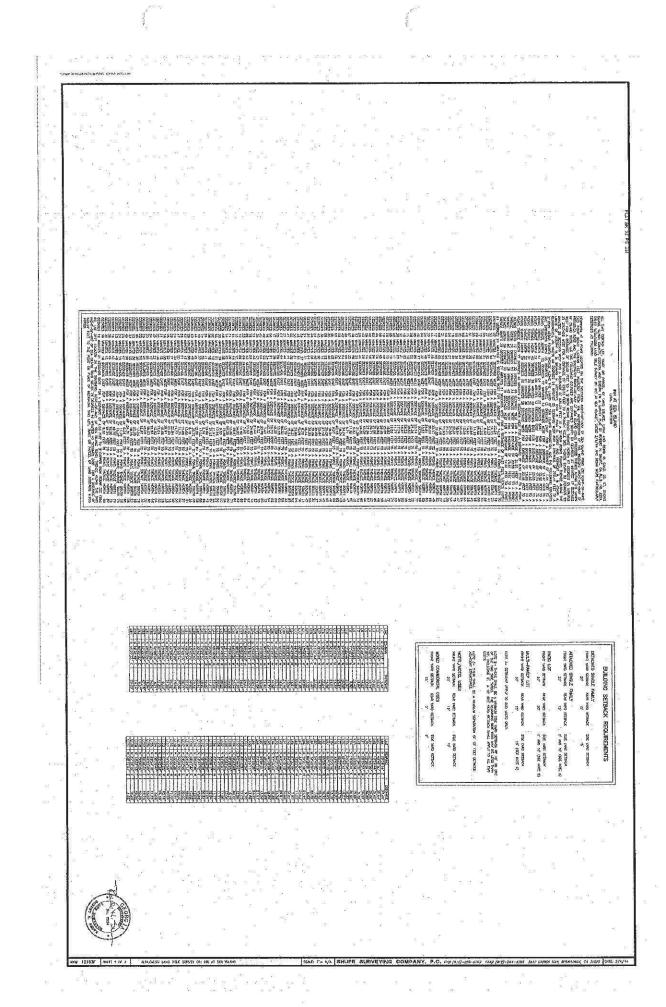












JS 44 (Rev. 08/18)

# Case 2:19-cv-00050-LGW-BWC Cocument 1-12 Filed 04/17/19 Page 1 of 1

The JS 44 civil cover sheet and the information contained herein neither replace nor supplement the filing and service of pleadings or other papers as required by law, except as provided by local rules of court. This form, approved by the Judicial Conference of the United States in September 1974, is required for the use of the Clerk of Court for the purpose of initiating the civil docket sheet. (SEE INSTRUCTIONS ON NEXT PAGE OF THIS FORM.)

purpose of initiating the ervir de	Seket sheet. (SEE INSTRUC	TIONS ON NEXT FAGE O	r mis ro	KW.)			
I. (a) PLAINTIFFS				DEFENDANTS			
The Glynn Envir. Coalition,Inc. and Center for a Sustainable Coast, Inc.				Sea Island Acquisition, LLC			
(b) County of Residence of First Listed Plaintiff Glynn  (EXCEPT IN U.S. PLAINTIFF CASES)  (c) Attorneys (Firm Name, Address, and Telephone Number)  E. Righton J. Lewis, Butler Snow LLP, 1170 Peachtree St. NE, Ste				County of Residence of First Listed Defendant Glynn  (IN U.S. PLAINTIFF CASES ONLY)  NOTE: IN LAND CONDEMNATION CASES, USE THE LOCATION OF THE TRACT OF LAND INVOLVED.  Attorneys (If Known)			
			€.	. James B. Durham, Hall Booth Smith, P.C., 3528 Darien Hwy., Ste.			
1900, Atlanta, GA 30309	, 678-515-5000			300, Brunswick, G	A 31525, 912-554-0	093	
II. BASIS OF JURISDI	CTION (Place an "X" in O	ne Box Only)		TIZENSHIP OF P. (For Diversity Cases Only)	RINCIPAL PARTI	<b>IES</b> (Place an "X" in One Box for Plaintig and One Box for Defendant)	
□ 1 U.S. Government Plaintiff	Federal Question (U.S. Government I	Not a Party)		en of This State	1 🗖 1 Incorporated	PTF DEF  or Principal Place	
☐ 4 Diversity Defendant  ☐ 4 Diversity (Indicate Citizenship of Parties in Item III)		Citize	en of Another State		and Principal Place 5 5 5 ss In Another State		
				en or Subject of a reign Country	3	on	
IV. NATURE OF SUIT		oly)	E E	Click here for: Nature of Suit Code Descriptions.			
				ORFEITURE/PENALTY 25 Drug Related Seizure	BANKRUPTCY  1 422 Appeal 28 USC 158	OTHER STATUTES  375 False Claims Act	
<ul> <li>□ 110 Insurance</li> <li>□ 120 Marine</li> <li>□ 130 Miller Act</li> <li>□ 140 Negotiable Instrument</li> <li>□ 150 Recovery of Overpayment &amp; Enforcement of Judgment</li> <li>□ 151 Medicare Act</li> <li>□ 152 Recovery of Defaulted Student Loans (Excludes Veterans)</li> <li>□ 153 Recovery of Overpayment of Veteran's Benefits</li> <li>□ 160 Stockholders' Suits</li> <li>□ 190 Other Contract</li> <li>□ 195 Contract Product Liability</li> <li>□ 196 Franchise</li> </ul> REAL PROPERTY <ul> <li>□ 210 Land Condemnation</li> <li>□ 220 Foreclosure</li> <li>□ 230 Rent Lease &amp; Ejectment</li> <li>□ 240 Torts to Land</li> <li>□ 245 Tort Product Liability</li> <li>□ 290 All Other Real Property</li> </ul>	PERSONAL INJURY  □ 310 Airplane □ 315 Airplane Product Liability □ 320 Assault, Libel & Slander □ 330 Federal Employers' Liability □ 345 Marine □ 345 Marine Product Liability □ 350 Motor Vehicle □ 355 Motor Vehicle □ Product Liability □ 360 Other Personal Injury □ 362 Personal Injury Medical Malpractice  CIVIL RIGHTS □ 440 Other Civil Rights □ 441 Voting □ 442 Employment □ 443 Housing/ Accommodations □ 445 Amer. w/Disabilities - Employment □ 446 Amer. w/Disabilities - Other □ 448 Education	PERSONAL INJURY  365 Personal Injury - Product Liability Pharmaceutical Personal Injury Product Liability Pharmaceutical Personal Injury Product Liability  368 Asbestos Personal Injury Product Liability PERSONAL PROPER  370 Other Fraud 371 Truth in Lending 380 Other Personal Property Damage Product Liability  PRISONER PETITION Habeas Corpus:  463 Alien Detainee 510 Motions to Vacate Sentence 530 General 535 Death Penalty Other: 540 Mandamus & Othe 550 Civil Rights 555 Prison Condition 560 Civil Detainee - Conditions of Confinement	- 69 RTY - 71 - 72 - 74 - 75 - 79	LABOR  O Fair Labor Standards Act O Labor/Management Relations Relations O Other Labor Litigation Employee Retirement Income Security Act  IMMIGRATION Naturalization Application Actions Other Labor Litigation Actions	□ 422 Appeal 28 USC 158 □ 423 Withdrawal 28 USC 157  ■ PROPERTY RIGHTS □ 820 Copyrights □ 830 Patent □ 835 Patent - Abbreviate New Drug Applicat ■ 840 Trademark ■ SOCIAL SECURITY □ 861 HIA (1395ff) □ 862 Black Lung (923) □ 863 DIWC/DIWW (405 □ 864 SSID Title XVI □ 865 RSI (405(g)) ■ FEDERAL TAX SUII □ 870 Taxes (U.S. Plaintif or Defendant) □ 871 IRS—Third Party 26 USC 7609	376 Qui Tam (31 USC 3729(a))  400 State Reapportionment  410 Antitrust  450 Commerce  460 Deportation  470 Racketeer Influenced and Corrupt Organizations  480 Consumer Credit  485 Telephone Consumer Protection Act  5(g))  490 Cable/Sat TV  850 Securities/Commodities/Exchange  X 890 Other Statutory Actions  891 Agricultural Acts  893 Environmental Matters	
		Remanded from Appellate Court			r District Litig	ation - Litigation -	
	Cite the U.S. Civil Sta 33 U.S.C. 1251, 6	utute under which you ar	re filing (I	(specify) Do not cite jurisdictional stat		SICI DIFECT FILE	
VI. CAUSE OF ACTIO	Brief description of ca	iuse:	ater Act	t, 33 U.S.C. 1251, et	seq.		
VII. REQUESTED IN COMPLAINT: CHECK IF THIS IS A CLASS ACTION UNDER RULE 23, F.R.Cv.P.				CHECK YES only if demanded in complaint:  JURY DEMAND: X Yes No			
VIII. RELATED CASE IF ANY	(See instructions):	JUDGE			DOCKET NUMBER	t	
DATE 04/17/2019		signature of attack.   Signature of attack.   Signature of attack.					
FOR OFFICE USE ONLY  RECEIPT # AM	MOUNT	APPLYING IFP		JUDGE_	MAG	G. JUDGE	