



The Commonwealth of Massachusetts
Executive Office of Health and Human Services
Department of Public Health
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Robert Goldstein, MD, PhD
Commissioner

October 13, 2026

Via First Class Mail & Email:

Eliyahu Mirlis
5 Barlow Road
Edison, NJ 08817

Re: Notice of Intended Agency Action:
Revocation of Long-Term Care Facility License pursuant to 105 CMR 153
Non-renewal of Long-Term Care Facility License pursuant to 105 CMR 153

The Department of Public Health ("the Department" or "DPH") hereby provides notice that it finds that Eliyahu Mirlis is not suitable and responsible as defined at 105 CMR 153.012(A) and (B) for the reasons outlined herein and, accordingly, provides notice that the Department **intends to revoke the long-term care facility licenses** for the following facilities pursuant to 105 CMR 153.014:

- RegalCare at Blackstone Valley (0896) located at 447 Hill Street in Whitinsville
- RegalCare at Courtyard Medford (0933) – located at 200 Governors Avenue in Medford
- RegalCare at Glen Ridge (0919) – located at 120 Murray Street in Medford
- RegalCare at Greenfield (0866) – located at 95 Laurel Street in Greenfield
- RegalCare at Harwich (0923) – located at 111 Headwaters Drive in Harwich
- RegalCare at Holyoke (0811) – located at 282 Cabot Street in Holyoke
- RegalCare at Lowell (0701) – located at 30 Princeton Boulevard in Lowell
- RegalCare at Quincy (0428) – located at 211 Franklin Street in Quincy
- RegalCare at Sudbury (0FE3) – located at 136 Boston Post Road in Sudbury
- RegalCare at Wakefield (0315) – located at 1 Bathol Street in Wakefield
- RegalCare at Worcester (0713) – located at 25 Oriol Drive in Worcester
- RegalCare at Taunton (0873) – located at 68 Dean Street in Taunton

The Department hereby further notifies Eliyahu Mirlis of its **refusal to renew his license to operate RegalCare at Lowell**, with a current license expiration date of October 31, 2026, pursuant to 105 CMR 153.014 based upon the same finding that Eliyahu Mirlis is neither suitable nor responsible.

Pursuant to 105 CMR 153.014, each of the following constitutes full and adequate grounds on which to deny, revoke, or refuse to renew a license to operate a long-term care facility:

(A) The applicant or licensee is not suitable or responsible to operate a long-term care facility.

(C) There has been a finding of jeopardy in the long-term care facility.

Pursuant to 105 CMR 153.012(A), each of the following in and of itself, constitutes full and adequate ground for deeming an applicant or licensee neither suitable nor responsible to establish or maintain a long-term care facility:

(2) The applicant or licensee has acted in a manner resulting in jeopardy to the health, safety or welfare of residents of any health institution or facility.

(7) The applicant or licensee has maintained a substandard level of care, as measured by compliance with applicable licensing regulations in Massachusetts or elsewhere, with applicable federal conditions of participation in Medicare and Medicaid and other pertinent evidence, in any institution for which the applicant or licensee has been a licensee in Massachusetts or elsewhere.

Pursuant to 105 CMR 153.012(B), the following factors have significant bearing on the suitability and responsibility of an applicant or licensee:

(6) The applicant or licensee has obtained or attempted to obtain a license by fraud or misrepresentation or by submitting false information.

(8) The applicant's or licensee's license or certificate of registration as a nursing home administrator has been suspended, revoked or denied.

Factual Basis for Agency Action

1. The Division of Health Care Facility Licensure and Certification (DHCFLC) sits within the Bureau of Health Care Safety and Quality at the Department.
2. Among other duties, DHCFLC is responsible for licensure of long-term care facilities pursuant to M.G.L. c.111, § 72L and for inspecting those facilities to ensure compliance with regulations designed to ensure that residents in those facilities are safe and receive quality care.
3. When conducting surveys, the Department evaluates whether there are violations of state law and regulations as well as applicable federal regulations as the State Survey Agency (SSA) for the Center for Medicare and Medicaid Services (CMS). Consistent with CMS requirements, the Department sends its survey teams to nursing facilities, on average, every 9-15 months to conduct onsite recertification surveys.
4. In addition to recertification surveys, the Department survey teams conduct both off-site and on-site surveys when investigating specific complaints.
5. Any time Department surveyors are on-site at a nursing facility, if they observe conditions that constitute “immediate jeopardy,” the Department recommends to CMS that CMS send an immediate jeopardy notice to the facility.
6. “Immediate jeopardy” is defined in federal regulation as a situation in which the provider’s noncompliance with one or more requirements of participation has caused, or is likely to cause, serious injury, harm, impairment, or death to a resident receiving care in a facility or an employee of the facility.
7. Whenever the Department surveyors are onsite and identify areas of non-compliance with applicable federal and/or state requirements they issue a written statement of deficiency (SOD) listing each alleged violation they observe. In response, the facility must file a plan of correction (POC) that addresses how and when each deficiency will be corrected to ensure patient safety and quality of care.
8. Eliyahu Mirlis is the holder of a license originally issued by the Department on September 1, 2026, to operate RegalCare at Blackstone Valley, which is a 133-bed long term care facility located at 447 Hill Street in Whitinsville. This license expires on August 31, 2028.
9. Eliyahu Mirlis is the holder of a license originally issued by the Department on May 1, 2024, to operate RegalCare at Courtyard Medford, which is a 224-bed long term care facility located at 200 Governors Avenue in Medford. This license expires on April 30, 2028.

10. Eliyahu Mirlis is the holder of a license originally issued by the Department on May 1, 2024, to operate RegalCare at Glen Ridge, which is a 164-bed long term care facility located at 120 Murray Street in Medford. This license expires on April 30, 2028.
11. Eliyahu Mirlis is the holder of a license originally issued by the Department on September 1, 2022, to operate RegalCare at Greenfield, which is a 120-bed long term care facility located at 95 Laurel Street in Greenfield. This license expires on August 31, 2028.
12. Eliyahu Mirlis is the holder of a license originally issued by the Department on April 9, 2021, to operate RegalCare at Harwich, which is a 135-bed long term care facility located at 111 Headwaters Drive in Harwich. This license expires on April 8, 2027.
13. Eliyahu Mirlis is the holder of a license originally issued by the Department on September 1, 2022, to operate RegalCare at Holyoke, which is a 102-bed long term care facility located at 282 Cabot Street in Holyoke. This license expires on August 31, 2028.
14. Eliyahu Mirlis is the holder of a license originally issued by the Department on November 1, 2022, to operate RegalCare at Lowell, which is an 82-bed long term care facility located at 30 Princeton Boulevard in Lowell. This license expires on October 31, 2026.
15. Eliyahu Mirlis is the holder of a license originally issued by the Department on September 1, 2022, to operate RegalCare at Quincy, which is a 71-bed long term care facility located at 211 Franklin Street in Quincy. This license expires on August 31, 2028.
16. Eliyahu Mirlis is the holder of a license originally issued by the Department on August 1, 2026, to operate RegalCare at Sudbury, which is a 142-bed long term care facility located at 136 Boston Post Road in Sudbury. This license expires on July 31, 2028.
17. Eliyahu Mirlis is the holder of a license originally issued by the Department on April 29, 2026, to operate RegalCare at Wakefield, which is a 132-bed long term care facility located at 1 Bathol Street in Wakefield. This license expires on April 28, 2028.
18. Eliyahu Mirlis is the holder of a license originally issued by the Department on February 1, 2022, to operate RegalCare at Worcester, which is a 160-bed long term care facility located at 25 Oriol Drive in Worcester. This license expires on January 31, 2028.
19. Eliyahu Mirlis is the holder of a license originally issued by the Department on September 1, 2022, to operate RegalCare at Taunton, which is a 100-bed long term care facility located at 68 Dean Street in Taunton. This license expires on August 31, 2028.

Misrepresentations on Licensure Applications

20. On or about August 10, 2018, the State of New Jersey Department of Health Nursing Home Administrators Licensing Board issued an order revoking the license of Eliyahu

Mirlis to practice Nursing Home Administration in the State of New Jersey. (**Exhibit A: New Jersey Revocation Order**).

RegalCare at Blackstone Valley NOIA

21. On or about January 23, 2026, DHCFLC, received an application for initial licensure and suitability and notice of intent to acquire (NOIA) from “Whitinsville Opco LLC d/b/a Regal Care at Blackstone Valley” with “Eliyahu Mirlis” listed as owner (“Blackstone Valley NOIA”).
22. On the Blackstone Valley NOIA, Question E.2.(5) states in relevant part “Have any of the corporate officers, directors, or owners listed in parts C.3 and C.4...either individually or severally...[h]ad a professional license revoked, or been subject to disciplinary action by a board of professional licensure?” in response to which “No” was checked.
23. The Blackstone Valley NOIA was signed by Eliyahu Mirlis certifying, under the pains and penalties of perjury, that the information provided in and submitted with this document is accurate and correct to the best of the signatory’s knowledge.
24. Based upon the New Jersey Revocation (**Ex. A**), Eliyahu Mirlis answering “No” on Question E.2.(5) of the Blackstone Valley NOIA was a fraudulent misrepresentation.
25. The Department relied upon the fraudulent misrepresentation in the Blackstone NOIA when it found Eliyahu Mirlis responsible and suitable and issued the license to operate RegalCare at Blackstone Valley (0896) located at 447 Hill Street in Whitinsville.

RegalCare at Courtyard Medford NOIA

26. On or about February 14, 2024, DHCFLC received a NOIA from “200 Governors OPCO LLC” for the facility, RegalCare at Courtyard-Medford” with “Eliyahu Mirlis” listed as owner (“Courtyard-Medford NOIA”).
27. On the Courtyard-Medford NOIA, Question E.2.(5) states in relevant part “Have any of the corporate officers, directors, or owners listed in parts C.3 and C.4...either individually or severally...[h]ad a professional license revoked, or been subject to disciplinary action by a board of professional licensure?” in response to which “No” was checked.
28. The Courtyard-Medford NOIA was signed by Eliyahu Mirlis certifying, under the pains and penalties of perjury, that the information provided in and submitted with this document is accurate and correct to the best of the signatory’s knowledge.
29. Based upon the New Jersey Revocation (**Ex. A**), Eliyahu Mirlis answering “No” on Question E.2.(5) of the Courtyard-Medford NOIA was a fraudulent misrepresentation.

30. The Department relied upon the fraudulent misrepresentation in the Courtyard-Medford NOIA when it found Eliyahu Mirlis responsible and suitable and issued the license to operate RegalCare at Courtyard-Medford (0933) – located at 200 Governors Avenue in Medford.

RegalCare at Glen Ridge NOIA

31. On or about February 14, 2024, DHCFLC received a NOIA from “120 Murray OPCO LLC” for the facility, RegalCare at Glen Ridge” with “Eliyahu Mirlis” listed as owner (“Glen Ridge NOIA”).
32. On the Glen Ridge NOIA, Question E.2.(5) states in relevant part “Have any of the corporate officers, directors, or owners listed in parts C.3 and C.4...either individually or severally...[h]ad a professional license revoked, or been subject to disciplinary action by a board of professional licensure?” in response to which “No” was checked.
33. The Glen Ridge NOIA was signed by Eliyahu Mirlis certifying, under the pains and penalties of perjury, that the information provided in and submitted with this document is accurate and correct to the best of the signatory’s knowledge.
34. Based upon the New Jersey Revocation (**Ex. A**), Eliyahu Mirlis answering “No” on Question E.2.(5) of the Glen Ridge NOIA was a fraudulent misrepresentation.
35. The Department relied upon the fraudulent misrepresentation in the Glen Ridge NOIA when it found Eliyahu Mirlis responsible and suitable and issued the license to operate RegalCare at Glen Ridge (0919) – located at 120 Murray Street in Medford.

RegalCare at Greenfield NOIA

36. On or about June 9, 2022, DHCFLC received a NOIA from “RC Greenfield LLC” for the facility, RegalCare at Greenfield” with “Eliyahu Mirlis” listed as owner (“Greenfield NOIA”).
37. On the Greenfield NOIA, Question E.2.(5) states in relevant part “Have any of the corporate officers, directors, or owners listed in parts C.3 and C.4...either individually or severally...[h]ad a professional license revoked, or been subject to disciplinary action by a board of professional licensure?” in response to which “No” was checked.
38. The Greenfield NOIA was signed by Eliyahu Mirlis certifying, under the pains and penalties of perjury, that the information provided in and submitted with this document is accurate and correct to the best of the signatory’s knowledge.
39. Based upon the New Jersey Revocation (**Ex. A**), Eliyahu Mirlis answering “No” on Question E.2.(5) of the Greenfield NOIA was a fraudulent misrepresentation.

40. The Department relied upon the fraudulent misrepresentation in the Greenfield NOIA when it found Eliyahu Mirlis responsible and suitable and issued the license to operate RegalCare at Greenfield (0866) – located at 95 Laurel Street in Greenfield.

RegalCare at Harwich NOIA

41. On or about January 11, 2021, DHCFLC received a NOIA from “RegalCare at Harwich” with “Eliyahu Mirlis” listed as owner (“Harwich NOIA”).
42. On the Harwich NOIA, Question E.2.(5) states in relevant part “Have any of the corporate officers, directors, or owners listed in parts C.3 and C.4...either individually or severally...[h]ad a professional license revoked, or been subject to disciplinary action by a board of professional licensure?” in response to which “No” was checked.
43. The Harwich NOIA was signed by Eliyahu Mirlis certifying, under the pains and penalties of perjury, that the information provided in and submitted with this document is accurate and correct to the best of the signatory’s knowledge.
44. Based upon the New Jersey Revocation (**Ex. A**), Eliyahu Mirlis answering “No” on Question E.2.(5) of the Harwich NOIA was a fraudulent misrepresentation.
45. The Department relied upon the fraudulent misrepresentation in the Harwich NOIA when it found Eliyahu Mirlis responsible and suitable and issued the license to operate RegalCare at Harwich (0923) – located at 111 Headwaters Drive in Harwich.

RegalCare at Holyoke NOIA

46. On or about June 21, 2022, DHCFLC received a NOIA from “RC Holyoke LLC d/b/a RC Holyoke LLC” with “RC OPCO HOLDCO LLC” and “Eliyahu Mirlis” listed as owner (“Holyoke NOIA”).
47. On the Holyoke NOIA, Question E.2.(5) states in relevant part “Have any of the corporate officers, directors, or owners listed in parts C.3 and C.4...either individually or severally...[h]ad a professional license revoked, or been subject to disciplinary action by a board of professional licensure?” in response to which “No” was checked.
48. The Holyoke NOIA was signed by Eliyahu Mirlis certifying, under the pains and penalties of perjury, that the information provided in and submitted with this document is accurate and correct to the best of the signatory’s knowledge.
49. Based upon the New Jersey Revocation (**Ex. A**), Eliyahu Mirlis answering “No” on Question E.2.(5) of the Holyoke NOIA was a fraudulent misrepresentation.
50. The Department relied upon the fraudulent misrepresentation in the Holyoke NOIA when it found Eliyahu Mirlis responsible and suitable and issued the license to operate RegalCare at Holyoke (0811) located at 282 Cabot Street in Holyoke.

RegalCare at Lowell NOIA

51. On or about June 28, 2022, DHCFLC received a NOIA from “30 Princeton OpCo LLC d/b/a RegalCare at Lowell” with “Eliyahu Mirlis” listed as owner (“Lowell NOIA”).
52. On the Lowell NOIA, Question E.2.(5) states in relevant part “Have any of the corporate officers, directors, or owners listed in parts C.3 and C.4...either individually or severally...[h]ad a professional license revoked, or been subject to disciplinary action by a board of professional licensure?” in response to which “No” was checked.
53. The Lowell NOIA was signed by Eliyahu Mirlis certifying, under the pains and penalties of perjury, that the information provided in and submitted with this document is accurate and correct to the best of the signatory’s knowledge.
54. Based upon the New Jersey Revocation (**Ex. A**), Eliyahu Mirlis answering “No” on Question E.2.(5) of the Lowell NOIA was a fraudulent misrepresentation.
55. The Department relied upon the fraudulent misrepresentation in the Lowell NOIA when it found Eliyahu Mirlis responsible and suitable and issued the license to operate RegalCare at Lowell (0701) located at 30 Princeton Boulevard in Lowell.

RegalCare at Quincy NOIA

56. On or about June 21, 2022, DHCFLC received a NOIA from “RC Quincy LLC” with “RC Opco Holdco LLC” and “Eliyahu Mirlis” listed as owners (“Quincy NOIA”).
57. On the Quincy NOIA, Question E.2.(5) states in relevant part “Have any of the corporate officers, directors, or owners listed in parts C.3 and C.4...either individually or severally...[h]ad a professional license revoked, or been subject to disciplinary action by a board of professional licensure?” in response to which “No” was checked.
58. The Quincy NOIA was signed by Eliyahu Mirlis certifying, under the pains and penalties of perjury, that the information provided in and submitted with this document is accurate and correct to the best of the signatory’s knowledge.
59. Based upon the New Jersey Revocation (**Ex. A**), Eliyahu Mirlis answering “No” on Question E.2.(5) of the Quincy NOIA was a fraudulent misrepresentation.
60. The Department relied upon the fraudulent misrepresentation in the Quincy NOIA when it found Eliyahu Mirlis responsible and suitable and issued the license to operate RegalCare at Quincy (0428) – located at 211 Franklin Street in Quincy.

RegalCare at Sudbury NOIA

61. On or about January 23, 2026, DHCFLC received a NOIA from “Vantage at Sudbury LLC d/b/a RegalCare at Sudbury” with “Eliyahu Mirlis” listed as owner (“Sudbury NOIA”).
62. On the Sudbury NOIA, Question E.2.(5) states in relevant part “Have any of the corporate officers, directors, or owners listed in parts C.3 and C.4...either individually or severally...[h]ad a professional license revoked, or been subject to disciplinary action by a board of professional licensure?” in response to which “No” was checked.
63. The Sudbury NOIA was signed by Eliyahu Mirlis certifying, under the pains and penalties of perjury, that the information provided in and submitted with this document is accurate and correct to the best of the signatory’s knowledge.
64. Based upon the New Jersey Revocation (**Ex. A**), Eliyahu Mirlis answering “No” on Question E.2.(5) of the Sudbury NOIA was a fraudulent misrepresentation.
65. The Department relied upon the fraudulent misrepresentation in the Sudbury NOIA when it found Eliyahu Mirlis responsible and suitable and issued the license to operate RegalCare at Sudbury (0FE3) located at 136 Boston Post Road in Sudbury.

RegalCare at Wakefield NOIA

66. On or about December 09, 2025, DHCFLC received a NOIA from “Wakefield Opco LLC d/b/a RegalCare at Wakefield” with “Eliyahu Mirlis” listed as owner (“Wakefield NOIA”).
67. On the Wakefield NOIA, Question E.2.(5) states in relevant part “Have any of the corporate officers, directors, or owners listed in parts C.3 and C.4...either individually or severally...[h]ad a professional license revoked, or been subject to disciplinary action by a board of professional licensure?” in response to which “No” was checked.
68. The Wakefield NOIA was signed by Eliyahu Mirlis certifying, under the pains and penalties of perjury, that the information provided in and submitted with this document is accurate and correct to the best of the signatory’s knowledge.
69. Based upon the New Jersey Revocation (**Ex. A**), Eliyahu Mirlis answering “No” on Question E.2.(5) of the Wakefield NOIA was a fraudulent misrepresentation.
70. The Department relied upon the fraudulent misrepresentation in the Wakefield NOIA when it found Eliyahu Mirlis responsible and suitable and issued the license to operate Regal Care at Wakefield (0873) located at 1 Bathol Street in Wakefield.

RegalCare at Worcester NOIA

71. On or about November 10, 2021, DHCFLC received a NOIA from “OC Azure of Worcester Center LLC d/b/a RegalCare at Worcester” with “Eliyahu Mirlis” listed as owner (“Worcester NOIA”).
72. On the Worcester NOIA, Question E.2.(5) states in relevant part “Have any of the corporate officers, directors, or owners listed in parts C.3 and C.4...either individually or severally...[h]ad a professional license revoked, or been subject to disciplinary action by a board of professional licensure?” in response to which “No” was checked.
73. The Worcester NOIA was signed by Eliyahu Mirlis certifying, under the pains and penalties of perjury, that the information provided in and submitted with this document is accurate and correct to the best of the signatory’s knowledge.
74. Based upon the New Jersey Revocation (**Ex. A**), Eliyahu Mirlis answering “No” on Question E.2.(5) of the Taunton NOIA was a fraudulent misrepresentation.
75. The Department relied upon the fraudulent misrepresentation in the Worcester NOIA when it found Eliyahu Mirlis responsible and suitable and issued the license to operate RegalCare at Worcester (0713) located at 25 Oriol Drive in Worcester.

RegalCare at Taunton NOIA

76. On or about June 9, 2022, DHCFLC received a NOIA from “RC Opco Holdco LLC d/b/a RegalCare at Taunton” with “Eliyahu Mirlis” listed as owner (“Taunton NOIA”).
77. On the Taunton NOIA, Question E.2.(5) states in relevant part “Have any of the corporate officers, directors, or owners listed in parts C.3 and C.4...either individually or severally...[h]ad a professional license revoked, or been subject to disciplinary action by a board of professional licensure?” in response to which “No” was checked.
78. The Taunton NOIA was signed by Eliyahu Mirlis certifying, under the pains and penalties of perjury, that the information provided in and submitted with this document is accurate and correct to the best of the signatory’s knowledge.
79. Based upon the New Jersey Revocation (**Ex. A**), Eliyahu Mirlis answering “No” on Question E.2.(5) of the Taunton NOIA was a fraudulent misrepresentation.
80. The Department relied upon the fraudulent misrepresentation in the Taunton NOIA when it found Eliyahu Mirlis responsible and suitable and issued the license to operate RegalCare at Taunton (0873) located at 68 Dean Street in Taunton.

Settlement between RegalCare & Eliyahu Mirlis and the United State Attorney’s Office & the Massachusetts Attorney General’s Office

81. In a complaint filed on February 18, 2025, the United States acting through the United States of Department of Justice on behalf of the Office of Inspector General of the Department of Health and Human Services and the Commonwealth of Massachusetts acting through the Massachusetts Office of the Attorney General on behalf of the Massachusetts Executive Office of Health and Human services (collectively “Plaintiffs”) outlined 13 counts of systematic Medicare and Medicaid billing fraud by defendants RegalCare Management 2.0 LLC and RegalCare Management Group, LLC (“RegalCare Management”); the ten skilled nursing facilities which at the time of the complaint were managed by RegalCare Management (“RegalCare SNFs”); Hector Caraballo; and Eliyahu Mirlis (collectively “the Defendants”).
82. The Plaintiffs asserted violations pursuant to the federal False Claims Act (31 U.S.C. § 3730(a) and 28 U.S.C. §§ 1331 and 1345), the Massachusetts False Claims Act (M.G.L. ch. 12, § 5A-O), and the Massachusetts Medicaid False Claims Act (M.G.L. ch. 118E, §§ 40 and 44) as well as common law claims including breach of contract, unjust enrichment and payment by mistake. The violations alleged in the complaint included providing more expensive but unnecessary services to patients and then billing for those services, falsifying internal records to cover up the billing scheme, and receiving millions of dollars in excessive and improper reimbursement from Medicare and Medicaid.
83. On September 23, 2026, the Plaintiffs and Defendants entered into a settlement agreement. The settlement related solely to “Covered Conduct” defined as the fraudulent Medicare Part A billing practices between January 1, 2017 and September 30, 2019 and the fraudulent Medicaid (MassHealth) billing practices between January 1, 2017 and September 30, 2023
84. In their settlement, the Defendants admitted and accepted responsibility for billing MassHealth and Medicare for the provision of medically unreasonable and unnecessary skilled nursing services including the following facilities:
 - a. RegalCare at Greenfield (0866) – located at 95 Laurel Street in Greenfield
 - b. RegalCare at Harwich (0923) – located at 111 Headwaters Drive in Harwich
 - c. RegalCare at Holyoke (0811) – located at 282 Cabot Street in Holyoke
 - d. RegalCare at Lowell (0701) – located at 30 Princeton Boulevard in Lowell
 - e. RegalCare at Quincy (0428) – located at 211 Franklin Street in Quincy
 - f. RegalCare at Worcester (0713) – located at 25 Oriol Drive in Worcester
 - g. RegalCare at Taunton (0873) – located at 68 Dean Street in Taunton

Findings of Jeopardy at Facilities Owned & Operated by Eliyahu Mirlis

RegalCare at Harwich Immediate Jeopardy – March 2022

85. On March 16, 2022, the Department, in consultation with Centers for Medicare and Medicaid Services (CMS), determined that the conditions at RegalCare at Harwich constituted immediate jeopardy to resident health and safety. RegalCare at Harwich was directed to take immediate corrective action to prevent further harm to residents.
86. Beginning on March 16, 2022, a limitation on all resident admissions to the facility was imposed as a result of this finding of immediate jeopardy.
87. On April 14, 2022, the Department determined RegalCare at Harwich had achieved and maintained compliance by correcting all deficient practices and lifted the limitation on resident admissions.

RegalCare at Lowell Immediate Jeopardy – March 2025

88. On March 27, 2025, the Department, in consultation with CMS, determined that the conditions at RegalCare at Lowell constituted immediate jeopardy to resident health and safety. RegalCare at Lowell was directed to take immediate corrective action to prevent further harm to residents.
89. Beginning on March 27, 2025, a limitation on all resident admissions to the facility was imposed as a result of this finding of immediate jeopardy.
90. On April 28, 2025, the Department determined RegalCare at Lowell had achieved and maintained compliance by correcting all deficient practices and lifted the limitation on resident admissions.

RegalCare at Lowell Immediate Jeopardy – March 2026

91. On March 4, 2026 the Department, in consultation with CMS, determined that the conditions at RegalCare at Lowell constituted immediate jeopardy to resident health and safety. RegalCare at Lowell was directed to take immediate corrective action to prevent further harm to residents.
92. Beginning on March 4, 2026, a limitation on all resident admissions to the facility was imposed as a result of this finding of immediate jeopardy.
93. On March 30, 2026, the Department determined RegalCare at Lowell had achieved and maintained compliance by correcting all deficient practices and lifted the limitation on resident admissions.

RegalCare at Taunton Immediate Jeopardy – May 2025

94. On May 8, 2025, the Department, in consultation with CMS, determined that the conditions at RegalCare at Taunton constituted immediate jeopardy to resident health and safety. RegalCare at Taunton was directed to take immediate corrective action to prevent further harm to residents.
95. Beginning on May 8, 2025, as a result of this finding of immediate jeopardy, a limitation on all resident admissions to the facility was effective.
96. On March 30, 2026, the Department determined RegalCare at Taunton had achieved and maintained compliance by correcting all deficient practices and lifted the limitation on resident admissions.

Findings Related to Substandard Care at Facilities Owned & Operated by Eliyahu Mirlis

97. DPH has developed the Nursing Home Survey Performance Tool (NHSPT), which provides information about individual nursing homes in Massachusetts to serve as a resource for consumers who are making decisions about their healthcare. The NHSPT calculates quality measures in the following domains: Administration, Nursing, Residents Rights, Food Service, and Environment based on CMS survey results. The NHSPT also includes information about substantiated complaints and enforcement actions.
98. The maximum NHSPT score is 132 and the statewide average is 114.
99. As of September 30, 2026, the facilities owned and operated by Eliyahu Mirlis have the following NHSPT Scores:
 - a. RegalCare at Blackstone Valley - 116
 - b. RegalCare at Courtyard Medford - 89
 - c. RegalCare at Glen Ridge - 84
 - d. RegalCare at Greenfield - 124
 - e. RegalCare at Harwich - 116
 - f. RegalCare at Holyoke - 115
 - g. RegalCare at Lowell - 109
 - h. RegalCare at Quincy - 116
 - i. RegalCare at Sudbury - 106
 - j. RegalCare at Wakefield - 102
 - k. RegalCare at Worcester - 120
 - l. RegalCare at Taunton - 121
100. CMS similarly publishes a Five-Star Quality Rating System for Medicare- and Medicaid-certified nursing homes on its Care Compare website. Under this system, a nursing home may receive an overall rating ranging from one to five stars, with five stars representing a rating that is much above average and one star representing a rating that is much below average, as measured under CMS's rating methodology.

101. CMS determines the overall star rating using three components: (1) Health Inspections, (2) Staffing, and (3) Quality Measures. The Health Inspection rating is based principally on the results of the two most recent state-conducted health inspections and investigations, including the number, scope, and severity of identified deficiencies, with greater weight generally given to more recent inspection findings. The Staffing rating is based on six measures, including RN and total nursing hours, weekend staffing, nurse and RN turnover, and administrator turnover and is adjusted to account for differences in residents' care needs. The Quality Measures rating uses 17 measures to calculate short-stay, long-stay, and overall QM ratings, based on clinical data reported by facilities and Medicare claims data.
102. As of October 8, 2026, the facilities owned and operated by Eliyahu Mirlis have the following CMS Star Quality ratings:
- a. RegalCare at Blackstone Valley – 3 stars
 - b. RegalCare at Courtyard Medford – 1 star
 - c. RegalCare at Glen Ridge – 1 star
 - d. RegalCare at Greenfield – 2 stars
 - e. RegalCare at Harwich – 3 stars
 - f. RegalCare at Holyoke – 1 star
 - g. RegalCare at Lowell – 1 star
 - h. RegalCare at Quincy – 1 star
 - i. RegalCare at Sudbury – 2 stars
 - j. RegalCare at Wakefield – 1 star
 - k. RegalCare at Worcester – 2 stars
 - l. RegalCare at Taunton – 1 star
103. CMS also designates facilities for possible inclusion in its Special Focus Facility (SFF) program based upon state survey findings. According to CMS, the SFF program is “the most consequential enforcement designation a skilled nursing facility can receive.”¹ The SFF Program targets nursing homes with a persistent history of serious quality-of-care problems and noncompliance with federal health and safety requirements. CMS describes these facilities as among the persistently poorest-performing nursing homes. Once formally designated as a SFF, a nursing home receives substantially increased regulatory scrutiny, including standard health inspections at least once every six months—approximately twice the normal frequency—and is subject to progressive enforcement actions until it demonstrates sustained improvement or is terminated from participation in Medicare and/or Medicaid.
104. RegalCare currently has 3 facilities on the SFF candidate list of the top 10 poorest performing nursing homes in Massachusetts: RegalCare at Glenridge, RegalCare at Wakefield, and RegalCare at Taunton.

¹ [CMS Special Focus Facility \(SFF\) Program Overhaul 2026 — What Changed and What It Means | FacilityKit](#)

Conclusion

For the reasons outlined above, the Department finds that Eliyahu Mirlis is neither suitable nor responsible pursuant to 105 CMR 153.012(A) and (B). The Department's finding that Eliyahu Mirlis is neither suitable nor responsible to operate a long-term care facility represents adequate grounds to revoke the licenses that Eliyahu Mirlis holds to own and operate the above-listed twelve (12) facilities as well as to refuse to renew RegalCare at Lowell pursuant to 105 CMR 153.014 and as such the Department files this notice of agency action for revocation of his licenses.

As provided in 105 CMR 153.018, the Department shall initiate a hearing pursuant to 801 CMR 1.00: *Standard Adjudicatory Rules of Practice and Procedure* before the Division of Administrative Law Appeals.

A hearing may be requested by filing a Claim for Adjudicatory Proceeding, in accordance with the Standard Adjudicatory Rules of Practice and Procedure, 801 CMR 1.01 et seq. Your request must be filed within thirty (30) days of receipt of this notice with counsel for the Department, Matt Murphy, Deputy General Counsel, Office of the General Counsel, Department of Public Health, 100 Cambridge Street, 19th floor, Boston, MA 02114-2509. Failure to file a request for hearing within thirty (30) days of receipt of this notice shall result in the agency action revoking the above-listed licenses and non-renewing the license at Regal Care at Lowell becoming final.

If you have questions regarding this matter, please contact Matt Murphy, Deputy General Counsel, matt.murphy@mass.gov. Please note that if you are represented by counsel, all communications with the Office of the General Counsel should be made through your counsel.

Sincerely,


Dr. Robert Goldstein
Commissioner
Massachusetts Department of Public Health

Enclosures

cc: Stephen Davis, Director, Division of Health Care Facility Licensure and Certification
Beth McLaughlin, General Counsel
Jaclyn Gagne, Chief Deputy General Counsel
Julia Hesse, Attorney for Eliyahu Mirlis
Jeremy Sternberg, Attorney for Eliyahu Mirlis