Michigan Sheriff's Association: MISSION Case # 570-17

Started: July 26, 2017

Report submitted: August 23, 2017

Investigators:

Captain Steven R. Baar Ottawa County Sheriff's Office
Captain Jon Hess Ionia County Sheriff's Office

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(j) Bosch no video 7-12-17 (1940-2100)

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INTRODUCTION AND METHODOLGY

On Wednesday July 26, 2017 Captain Baar and Captain Hess began their Mission Investigation as representatives of the Michigan Sheriff's Association involving an in-custody death at the Grand Traverse County Jail. Investigators initially met with Sheriff Bensley, Undersheriff Alger, Captain Todd Ritter Jail Administrator, and Lieutenant Ed Lasso Assistant Jail Administrator on July 26, 2017 at approximately 8:00 a.m. The Sheriff's office briefed the investigators on the foundation for the investigation and the facts identified in the inmate death as reported thus far. The Sheriff's office then offered their full cooperation and a willingness to provide any and all information for the investigators to complete the investigation.

The investigators then briefed the Office of Sheriff and the Jail Administration on the methodologies and processes to be used during the death investigation. First, the investigators requested a complete jail tour to familiarize the investigators with the jails physical plant and the housing area where the death occurred. Second, the investigators requested all policies, post orders, jail records, and video and audio recordings of the incident for inspection and review. Third, was to plan and discuss the process to interview all correctional officers, medical/mental health staff, other agency personnel, and all pertinent witnesses as needed. Finally, it was communicated to the Sheriff's office that the primary focus of this investigation would be the incarceration and death of Mr. Halloway as it pertained to the Sheriff's office administrative policies and procedures. Any facts determined by investigators deemed necessary to be forwarded to the prosecutor's office or requiring emergent action by the office of Sheriff would be handled by investigators as needed.

Investigators began reviewing documents and interviewing Sheriff Department employees on Wednesday 7-26-17 and Thursday 7-27-17. Investigators have continued to review videos, conduct phone interviews with employees from outside agencies, review Sheriff Department documents, and communicate investigatory needs with the Jail Administration as needed to complete this report. The final report will compile a report of investigators actions, an outline of Mr. Halloway's progression in the Grand Traverse County Jail July 18, 2017 through July 22, 2017, an investigatory summary of all interviews, and report all findings directly related to administrative policies and procedures of the Grand Traverse Sheriff Department.

Report

The investigators have comprised a chronological summary surrounding the activity of Mr. Halloway from his lodging into the Grand Traverse county Jail on 7-18-17 at approximately 5:45 p.m. through the hanging death of Mr. Halloway by jail issued socks tied to a metal support on the outer door food tray opening of Section 100 cell #109 bed 1 on July 21, 2017 at 9:14 p.m., the discovery of Mr. Halloway's hanging on July 22, 2017 at 12:07 a.m., and lifesaving first aid attempts by jail staff and emergency medical responders on July 22, 2017 at 12:14 a.m.

July 18, 2017

First, on July 18, 2017 at approximately 2:17 p.m. Mr. Alan Bradley Holloway a white/male 2-18-76 residing at 1611 Ewing Street Grawn, Michigan 49637 was arrested by Traverse City Police Department Detective(s) Markoski and Matteucci for the charge of Attempted Murder (MCL 750.91) and lodged in the Grand Traverse County Jail on July 18, 2017 at approximately 5:45 p.m.

Mr. Halloway prior to being physically lodged into the Grand Traverse County Jail was taken to the Munson Medical Center for medical clearance citing a potential overdose of an illegal substance. Once cleared at the Munson Medical Center Mr. Halloway was transferred to the Grand Travers County Jail by Travers City Police officer Taylor Comiskey and Correctional Officer Edgecomb. Corrections officer Edgecomb followed Traverse City Officer Comiskey to the Jail. Sheriff documents reviewed do not clearly identify the initial time of arrival of Mr. Halloway to the jail, but Officer Comiskey verbally indicated the time of arrival was before 6:00 p.m. on July 18, 2017.

Grand Traverse County correctional facility <u>Intake Observation Questionnaire</u> form for Mr. Halloway was completed on July 18, 2017 at 6:45 p.m. by Correctional Officer Gillis #824. The completion of the <u>Intake Observation Questionnaire</u> is not consistent with Mr. Halloway's lodging needs and risks recorded in other intake documentation and medical discharge paperwork from Munson Hospital for Mr. Halloway. The <u>Intake Observation Questionnaire</u> is attached to this report (a).

Second, July 18, 2017 the review of Jail documents indicate one of the first duties by intake staff for Mr. Halloway was a Mental Health Service Request Form completed by Corrections Sergeant Argyle #819 at 6:54 p.m. The mental health form states, "made statements during arrest about harming self, claimed to have taken twenty Valium pills." The Mental Health Service Request Form is then reviewed by Sergeant Argyle #819 on July 18, 2017 at 6:55 p.m., and Sergeant White #813 completes the Sergeant's review portion of the Mental Health Services Request Form on July 18, 2017 at 8:28 p.m. and checks the box on the mental health form indicating "urgent." The Mental Health Services Request form is attached to this report (b).

Third, a Grand Traverse County Corrections form entitled <u>HIGH RISK Inmate Observation Log</u> (GTC policy 7.0131) is started for Mr. Halloway and Mr. Halloway is placed on suicide watch per Sgt Argyle #819. Mr. Halloway is then housed in section 100 cell #105 of the jail requiring fifteen (15) minute inmate checks. The log is started on 7-18-17 at 7:00 p.m. by Corrections Officer Roberts #825 and the log is concluded on July 19, 217 at 11:45 a.m. by Corrections officer Kniss #841. It should be noted that Mr. Holloway's <u>Inmate Activity Log</u> notates Mr. Holloway's housing in Section 100 cell #105 was at 7-18-17 11:33 p.m. by Corrections Officer O Neal #842 and thus is inconsistent with the <u>HIGH RISK Observation Log</u> placing him in section 100 cell #105 at 7:00 p.m. Both forms attached to this report. (c) (d)

July 19, 2017

First, on July 19, 2017 the classification review process continues as Mr. Halloway's <u>Inmate Activity Log indicates</u> the next action for Mr. Halloway was to place Mr. Halloway on "Officer Caution" status per Sergeant White #813 on July 19, 2017 at 5:14 A.M. The reason for "Mr. Halloway's "Officer Caution" is "crime and individual demeanor." Inmate Activity Log attached to this report. (d)

Second, it is recorded that Correctional officer J Voiles #831 fingerprinted and completed the booking questionnaire of Mr. Halloway on July 19, 2017 at 7:58 a.m. and 8:00 a.m. Mr. Halloway is assigned booking number 2017-00002560 and Mr. Halloway signs the completed questionnaire. The questionnaire form is attached to this report (e), and has no indicators for high risk or suicide on the form.

Third, Sergeant White #813 then follows-up on the mental health form started on July 18, 2017 at 6:54 p.m. by Sergeant Argyle. Sergeant White on July 19, 2017 at 10:58 a.m. makes a notation of "Emergent-call" to the on-call mental health staff. The mental health recipient to Sergeant White's emergent call is Community Mental Health employee Mr. Joe Barkman at 11:30 a.m. on July 19, 2017. Mr. Barkman responded to the Jail and interviewed Mr. Halloway on July 19, 2017 at 11:55 a.m. and canceled the suicide watch for Mr. Halloway. Thus according to the HIGH RISK Inmate Observation Log the last suicide fifteen (15) minute observation check in section 100 cell 105 for Mr. Halloway was completed at 11:45 a.m. on July 19, 2017 by Correctional Officer Kniss #841.

Fourth, at 3:17 p.m. on July 19, 2017 it is recorded in the Lobby Traffic log that Mr. Halloway was seen by Beth from Community Corrections. The log indicates Mr. Holloway was still in section 100 cell #105. No other records are indicated about this visit.

Fifth, Mr. Halloway's Inmate Activity Log indicates that on July 19, 2017 at 4:01 p.m. Mr. Halloway was moved to Section 100 cell #109 bed 1 by Correctional Officer McPeake #816. There is no other documentation reference Mr. Halloway's cell move to section 100 cell #109 bed 1. The ideo for 7-19-17 reviewed by investigators does confirm the cell move at approximately at 4:02 p.m.

CAMERA NUMBER NUMBER NUMBER FOR SECURITY Sixth, the remaining activity with Mr. Halloway on July 19, 2017 is recorded in jail documents on the <u>Inmate Activity Log</u> and lists two (2) medical conditions for Mr. Holloway both are recorded as medical conditions at 6:58 p.m. The first medical condition is for a bottom bunk and the second indicates seizures. Mr. Halloway receives his medications at approximately 9:00 p.m. in Section 100 cell #109.

July 20, 2017

First, on July 20, 2017 M. Halloway was video arraigned in the 86th District Court by Judge/Magistrate T. Phillips and given a \$1,000,000.00 bond. There are no log entries of place or time for this activity in jail records, but the attached court paperwork is the record for this court action (f).

The July 20, 2017 floor log indicates Atty Hunt visits "SEC" on July 20, 2017 at 8:43 a.m. and is logged by Correction officer Sumerix # 830. Log does not indicate inmate seen, but video reviewed by investigators confirms a professional visit for Mr. Halloway in section 100 cell #109 at this time and Mr. Hunt is recorded as Mr. Halloway's atty on court records as well. Mr. Hunt talks to Mr. Halloway through cell food door and corrections officer monitors visit from section 100 hallway per video reviewed.

Second, on July 20 2017 Mr. Halloway also appears to have had an Alcohol and Drug Screen referral completed by an illegible name singed on the referral form. There are no jail log entries to indicate time or place of this visit. This Alcohol/Drug screen may be connected to a community corrections visit previously reported for Mr. Halloway on July 19, 2017 at 3:17 p.m. but it is not clear to investigators based on jail documentation. Alcohol and Drug screen report attached to this report (g).

Third, Mr. Halloway did receive his medication on July 20, 2017 at approximately 9:00 a.m. in section 100 cell #109.

Fourth, on July 20, 2017 Mr. Halloway was seen by jail medical staff for an assessment at approximately 9:30 a.m. Mr. Halloway was seen by Nurse A Booms RN. Time and place not noted in jail records. Nurse notes indicate Mr. Halloway was brought to medical (h).

Fifth, Mr. Halloway receives his medication on July 20, 2017 at approximately 9:07 p.m. per video review and no floor log entries notated.

July 21, 2017

First, on July 21, 2017 in accordance with GTC policy 7.031 (offender classification) the 72 hour review of Mr. Halloway's <u>HIGH RISK classification report</u> is reviewed. The attached review form does not include reviewers name but is dated July 21, 2017. Included in is documentation is the <u>Inmate Segregation Order</u> (i) approving initial cell placement of cell #109. The segregation order is dated July 21, 2017 and signed by Sgt Melko #815 and denotes "Other" and "Admin Seg" as justification for cell placement. The Activity Record (gtc 3-07) for Mr. Halloway's cell placement to record all inmate activity and any out of cell movement is blank. Activity Record attached to this report. (i)

Second, Mr. Halloway received his medications at approximately 9:00 a.m. on July 21, 2017

Third, on July 21, 2017 starting at 8:30 p.m. the following is reviewed by investigators from recorded video footage of section 100 cell #109 inside the cell. Starting at 8:30 p.m. on this cameras recorded time Mr. Halloway is lying on his mattress in cell #109 covered with his jail blanket. At 8:49 p.m. Mr. Halloway gets up and walks to the cell door and sits down on the floor with his back resting on the inside cell door. At 8:52 p.m. Mr. Halloway gets up from the floor and then walks back and forth in his cell occasionally looking out the cell door and eventually sits down on his mattress at 8:58 p.m. While sitting on his mattress Mr. Halloway looks toward the cell video camera and at 9:02 p.m. removes his orange jail socks while sitting on his mattress. At 9:04 p.m. while still sitting on his jail mattress Mr. Halloway removes socks from his feet and ties his two socks together. At 9:07 p.m. Mr. Halloway gets up from his mattress removes a blanket from the bed mattress and sets the blanket on the cell floor next to the cell door. After setting the blanket on the floor you can observe Mr. Halloway at 9:08-11 p.m. apparently working with the tied socks and is testing the tying of his jail socks through the cell food door to a metal brace under the food door flap. At 9:09 p.m. Mr. Halloway throws the tied together socks on the cell floor and throws the blanket back on his mattress. Mr. Halloway is then seen at his cell door looking out the cell food door and begins the process of getting water from his cell sink and takes his medications for the nurse. This all occurs between 9:09 p.m. and 9:11 p.m. At 9:14-15 p.m. Mr. Halloway retrieves the jail socks tied together from the cell floor and is seen reaching through the cell food door and securing the socks to what is later determined a welded piece of steel directly under the open food door flap. Once the jail socks are secured to the cell door Mr. Halloway slips his head into the secured socks creating a noose. Mr. Halloway appears to sit on the floor and tightens the noose around his neck a couple of times. Mr. Halloway then releases his arms to his sides and appears to sit or slump in a position with his knees bent underneath his body. It is then from 9:14 p.m. to 9:17 p.m. that Mr. Halloway hangs himself and his body convulses until becoming still at 9:17:30 p.m. Mr. Halloway remains affixed to the cell door and hanging in the same position until Correction Officer Leeman finds Mr. Halloway hanging to the cell door on July 22,2017at 12:07 a.m.

July 22, 2017

1.31.67

On July 22, 2017 12:07 a.m. correction officer Leeman was on a cell check and sees inmate Halloway hanging form the cell door. Corrections officer Leeman calls for assistance and several officers arrive at and cut Mr. Halloway from the cell door. Immediately responding corrections staff starts lifesaving first-aid and North Flight Emergency medical response takes over lifesaving measures at 12:008 a.m. until Mr. Halloway is pronounce deceased at by Dr. Chung of Munson Medical Center at 12:21 a.m.

Summary

On July 18, 2017 Mr. Alan Bradley Halloway w/m 2-18-76 was arrested and lodged in the Grand Traverse County Jail. Mr. Halloway was then in the jail from July 18, 2017 until his death on July 22, 2017. Mission team investigators began their investigation on July 26, 2017 and subsequently have reviewed written reports, jail and Sheriff Department generated documents, reviewed jail video, and interviewed jail staff and other persons connected to Mr. Halloway's incarceration. The investigators report that from the initial lodging of Mr. Halloway into the Grand Traverse County Jail the appropriate medical, mental, and physical risks were identified and necessary jail protocol was followed as required. This includes making sure Mr. Halloway received proper medications, was properly classified for risks/needs, suicide and mental health ideations reviewed by Community Mental Health, and classification procedures were taken to provide safe and secure cell placement for staff and Mr. Halloway. It is also reported that through the investigatory interview process and review of jail records investigators determined there to be no clear consensus by jail staff on departmental policies for both jail operations and cell checks as required by department policies and directives. Further, departmental forms and logs for documentation of Mr. Halloway's incarceration for July 18, 2017 through July 22, 2017 were not completed, logged, or accurately reflecting of activities surrounding Mr. Halloway's lodging in the Grand Traverse County Jail. As a result we report the following administrative findings.

Report Findings:

1-Corrections Division Directive- Segregation Isolation (10-1-87) (revised 3-26-17) (review 3-26-17)

The Activity Record form had no entries and a report required in section B. Administrative Segregation (1) was not part of jail records produced for investigators.

2-Grand Traverse Policy Offender Medical Services (8-10-06).

Section VII Medications

C. Corrections officers will be required to properly log the distribution of all medications on the Corrections Facility Log.

(Documentation of medication distribution was not completed for Mr. Halloway clearly or consistently on floor logs as required)

- D. When distributing medications, Corrections Officers shall observe to see that the medications have been properly taken or otherwise or utilized by the inmates
 - 1- Offender identity will be verified by the facility issued Photo ID band
- 2- When administrating medication in a pill/capsule form, that requires swallowing, the officer shall follow established procedures.
 - a- A container of clear liquids
 - b- Visually inspect inside of cup
 - c- Visually inspect offender hands with palms up, fingers apart
 - d- Visually inspect the offenders mouth, tongue lifted, cheeks pulled out and any dental apparatus removed from the mouth

(This process was not consistently observed by officers distributing medications)

- 3- Corrections Division Directive "Arresting Officer Responsibility" (3-2-84) (revised/review 10-10-16)
 - **B. Processing of Paperwork**
- 4. The arresting officer may be asked additional questions pertaining to the condition of the inmate at the time of arrest, as well as other officer observations for the completion of the initial screening and classification form.

(The Intake Observation Questionnaire was completed by Officer Gillis #824 and is incomplete and inaccurate. This form is observations by arresting officer and corrections staff. Traverse City Police Officer Comiskey indicates she was not asked same by jail staff. Officer Gillis inappropriately and inaccurately answered for arresting officer and intake staff. Most observations reference medical, mental health and suicide not correct.)

4- Policy and Procedure "Inmate Mental Health Services" 7.060

Section 2 Referral Classification

- a. Emergent
 - 2) Shift Commander Response
 - c. Initiate Special Watch log
 - 1. High Risk Observation Log
 - a. Supervisor shall designate 15 minute welfare checks designating Status 3 (requires mental Health)

(The log was initiated as required, but fifteen minute checks were not always done within the required fifteen minute requirements)

5- Policy and Procedure "Inmate Accountability" (1-1-08) (1-1-87) (6-15-99)

Procedures: Vi. Census Checks

A. (1) Checks

a. Every fifty-nine minutes for General Population

(This is probably the most consistent and serious policy violation discovered by mission investigators continually throughout the lodging and housing of Mr. Halloway in section 100 cell #109. Review of video and floor logs indicate many missed or not completed Census checks of Mr. Halloway. Most notable is that the last census check of Mr. Halloway on the night of his suicide was his medication check at 9:10 p.m. and not again until found hanging on 7-22-17 12:07 a.m. A complete record of video reviewed is attached.)

***No Cell Check has been used to represent no Census check per policy and/or in this case when an officer was in the hallway and never checked Section 100 cell #109 Holloway's cell.

***Those checks of cell #109 and #110 that do not include the catwalk area of the female housing unit cell #108 are underlined for reference.

		teview of 7-19-17 24 hours TUP SECURITY	
	0000	No cell check	
	1249	0129 cell check	1249
	0140	0202 cell check	0140
	0229	No cell check	0229
	0319	No cell Check	0319
			0409
	0410	No Cell Check (bleep on screen 0416)	0459
	0500	0525 feed-check / 0527 officer hallway / 0543 p/u check	0550
8	0550	0610 cell check	0640
	0640	No cell check	0729
	0729	No cell check	0820
	0820	0829 check / 0844 meds for #110 No cell check #109	0910
	0910	0914 check/ 0949 check	1000
	1000	No cell check	1050
	1050	No cell check	1139
	1139	1207 feed-check / 1219 p/u-check	1230
	1230	1252 Sgt in #109 / 1254 Sgt in #109 / 1257 check	1320
	1320	1324 Sgt in #109 / 1350 cell check /1403 cell check	1410
	1410	1413 Inmate out of #109 No cell check /1424 inmate back #109 1500	1410
	1500	1505 door open #109 /inmate out of cell 1506 /cleaned cell 1508 No complete cell check	1549
	1549	1551 Sgt in hall Not full cell check / 1553 Sgt new mattress in #109/ 1556 inmate returns in restraints two officers, sticker on door / 1602 check #109 only- Not complete check	1639
1	1640	1656 feed-check / 1700 officer to #110 only / 1728 p/u tray check	1729

	1729	1810 check	1820
	1820	No cell check	1910
2 4 4	1910	1915 check	1959
		*	
	1959	2010 nurse-officer at #109 Not complete cell check	2049
	2049	2132 nurse-officer at #110 Not complete cell check	2139
	2139	No cell check	2230
	2230	No cell check	2319
	2320	2328 cell check	2400
	^	2 1	
	re	O024 Cell check CAMERA PERACTES CAMERA PERACTES FOR SECURITY	
	0000	0024 Cell check	0050
1.5	0050	0116 Cell check	0139
	0140	0216 Cell check	0229
	0229	0304 Cell check	0320
	0320	No cell check	0410
18 4 28	0410	No cell check	0500
	0500	0521 feed #110 Not complete cell check	0550
	0550	0615 Cell check	0640
	0640	No cell check	0730
	0730	0802 #110-#109 checked / 0803 officer/female at #109 / 0817 Sgt with professional visit #109	0819
083 <u>085</u>		0822 professional visit leaves / 0836 two officers #109 / 0838 three officers remove inmate #109 / 0847 inmate returns 0855 Cell check #110 and #109 / 0908 meds #110 and #109 cell check only of #110 and #109	0910
	0910	0910 nurse leaves / <u>0925 cell check #110 and #109 only</u> / 0928 two officers take inmate from #109 / 0946 inmate returns #109	0959
	0959	1024 Cell check	1049
	1049	No cell check	1140

*

C	1140	1202 feed #110 / 1211 feed #109 / No complete cell check	1229
	1230	1305 Professional visit #109 / 1310 visit leaves / p/u tray #109 only No complete cell check	1319
	1320	1322 cell check #110 and #109 only p/u #110 tray / 1324 Cell check	1409
1	1409	1422 cell check through 1429 / 1447 mail #110 and #109 only	1500
	1500	No cell Check	1550
	1550	No cell check	1640
12 1	1640	1648 meals cell check #110 and #109 only / 1702 tray p/u	1730
	1730	1817 Cell check #110 and #109 only	1820
	1820	1824 Cell check	1910
	1910	1943 Cell check / 1957 Cell check	2000
, ias	2000	No cell check	2050
2017	2050	2107 meds #110 / Cell check #110 and #109 only	2140
	2140	No cell Check	2230
	2230	2242 Cell check	2320
	2320	No cell Check	
4	re	view 7-21-17 24 hours CANGRA REPACTED	
	0001	0047 Cell check lights off Output Ou	0049
	0050	0112 Cell check	0139
	0140	0213 Cell check	0229
	0229	0310 Cell check	0320
	0320	No cell check	0410
	0410	No cell check	0459
	0459	0525 Cell check #110 and #109 meals / 0543 Cell check / 0548 Cell check	0549
	0550	0616 Cell check	0640
	0640	No cell check	0729
100	0730	0733 Cell check	0819
			3013

TW Y

	0819	0000	
		0850 meds cell check #110 and #109 only	0910
	0910	0911 Cell check inmate out of #110 No cell check #109 0919 Inmate back #110 No cell check #109	0959
	1000	1028 Cell check #110 and #109 only / 1035 cell check	1050
	1050	No cell check	1140
	1140	1158 officer pouring drinks Cell check #110 and #109	1229
	1229	No cell check	1319
	1320	1351 p/u meals Cell check #110 and #109 / 1359 Cell check #110 and NOT #10	
	1410	No cell check	1459
	1500	1524 Inmate out of #110 No check of #109	1549
			1549
	1550	1633 inmate back to #110 / <u>No check #109</u>	1639
	1639	1644 feed #110-#109/ 1653 p/u meals 1658 Cell check	1729
	1730	1802 Cell check	1819
	1759	1802 Cell check	
	1850	No cell check	1850 1940
	1940	Per Captain Riitter 8-18-17 no video exists as no movement occurred in hallway during this period of time. Written letter Bosch attached (j) No Cell Check	2100
	2100	-21:00:31 Halloway reaches out food door and moves food door -Halloway appears to test socks on door 21:11:32 - Medication pass Kigar/Nurse cells #110 and #109 Halloway meds at 21:11:39 -Cell check of #110 and #109 not catwalk #108 - Nurse/Kigar leave hallway 21:14:33 - Halloway ties noose to door 21:15 - 2205 officer at cell #110 No cell check #109 2208 officer opens #110 looks to #109 gets inmate out of #110 No cell check #1	2210
		Para mining out of ATTO MO CELL CHECK #1	U9

2210	Trusty cleans cell #110 2210-2216 / No cell check #109	2300
2300	2305 inmate moved to cell #110 No cell check #109	2350
2350	Inmate Halloway found hanging 7-22-17 0007	

6. Policy and Procedure "Correction Officer Conduct" (2-27-07) (review 6-22-16)

POLICY STATEMENT: Correctional Officers shall conduct themselves in a professional manner at all times and remain cognizant to his/her responsibilities to the Corrections Division and the Office of Sheriff Grand Traverse County.

(Mr. Halloway was hanging from the cell in an awkward position for almost 2 hours and 53 minutes and should have been visible to the control officer from a cell camera monitor. Mr. Holloway's status is not questioned or checked. Mr. Halloway is also recorded to have seizures and this too would have been a reason to check his status. This is inconsistent with remaining cognizant with his/her responsibilities.)

This report and its findings are submitted to the Grand Traverse County Sheriff's Office and the Michigan Sheriff Association. We want to thank the Grand Traverse County Sheriff Department for their cooperation and if there are any questions please call.

CAMERA REDACTED FOR SECURITY

Video Log 7-21-17 Notes of activity in/out control work station the shift of Mr. Halloway's suicide.

1740 - 1835

- -1743 Officer Gillis goes from door 9 to 10 to 11 with large Tupperware type basket and water bottle
- -1746 Officer enters control 1751 Second officer enters control 1755 Olesen enters control
- -1759 second officer/Olesen leaves control. Officer Gillis grabs book from gun locker, holding uniforms and water bottle and enters control.
- -1807 Olesen in control 1807 Olesen leaves control.
- -1808 Officer leaves control Gillis sole officer in control
- -1830 Officer Leeman in control 1831 Gillis leaves control doors 10 and 11. 1833 Gillis returns to control.
- -1834- Leeman leaves control shakedown inmates

1835-1925

-1835 Officer in control 1838 Officer out

1925-2015

-No activity in/out control

2015-2105

-NO wideo for 8:15 p.m. to 9:05 p.m. (Per Jail Administrator Ritter)

2105-2155

-Officer Olesen leaves control 9:06 p.m. gets gun out door #9. Not sure entry possible between 2015-2105

2155-2245

No activity in/out control

2235-2334

-No control activity in/out

2335-0025 (7-22-17)

- -11:51 p.m. Officer Olesen in control leaves control 12:04 a.m. 7-22-17
- -12:15 a.m. officer in control leaves 12:22 a.m.

0025-0115

- -12:42 a.m. Olesen in control leaves 12:49 a.m.
- -12:53 a.m Officer in control (possibly Kigar) leaves 1:01 a.m.

0115-0204

-1:30 a.m. Officer Leeman in control 1:34 a.m. Gillis grabs gun has uniforms, book, bag, and leaves through door #10 and #9

0204-0255

- -2:23 a.m. Gillis returns to control with coat and water bottle 2:23 a.m. Gillis leaves control to shakedown females and returns to control 2:30 a.m. Leeman leaves control 2:31 a.m.
- -2:42 a.m. Capt Ritter/Sgt White in control 2:43 a.m. Capt Ritter/Sgt White leave control

0254-0344

-3:13 a.m. Officer in control (possibly Kigar) leaves control 3:14 a.m. grabs gun door #10 to #9

0334-0435

-3:55 a.m. Olesen in control 4:05 Olesen leaves control

0434-0524

-5:24 a.m. Officer in control

0524-0614

- -5:27 a.m. officer leaves control
- -6:03 a.m. Officer Gillis leaves control with book, coat, water bottle, grabs gun, and leaves door#10/#9

Findings:

White &

camera video of 7-21-17 and 7-22-17 was reviewed and is a documented detail of the in/out activity of the control work station the night of the suicide. It should again be noted that NO video for 8:30 p.m. through 9:05 p.m. was included in provide documents.

The evidence most important to investigators of camera view is the time of Mr. Halloway's hanging at 9:14 p.m. 7-21-17, and being found by Officer Leeman at 12:07 a.m. 7-22-17.

At 9:06 p.m. Officer Olesen is seen leaving control work station. Officer Olesen is believed to enter the control work station during this 8:15 p.m. through 9:05 p.m. period of no video provided. Officer Olesen leaves the control center at 9:06 p.m. prior to Mr. Halloway committing suicide at 9:14 p.m. There are no other visitors in or out of the control work station from 9:06 p.m. through 11:51 p.m. on 7-21-17 the period when Mr. Halloway was hanging from his Section 100 cell- #109 door.

Officer Olesen again enters control work station at 11:51 p.m. and leaves control at 12:04 a.m. Olesen's leaving the control work station is three minutes prior to Mr. Halloway being found hanging in his cell by Officer Leeman on 7-22-17 at 12:07 a.m.

video does confirm that Officer Gillis had a bag and a book with her in the control work station. There is no video or officer observation obtained from interviews or documents provided to investigators reference her actions in the control work station. Officers Gillis' interview with Captain Baar and Captain Hess addresses

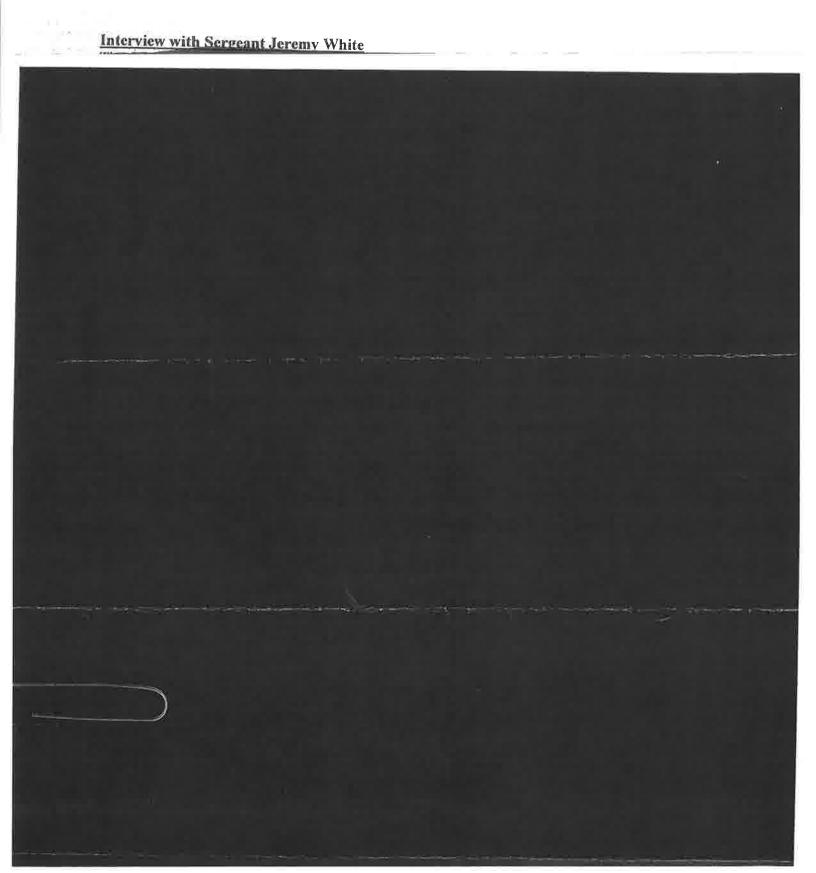
. Officer Gillis maintains

Sergeant

CAMERA HS AND GARRITY
STATEMENTS REDACTES

The following narrative is a <u>summary</u> of each recorded interview conducted by the MISSION investigators.

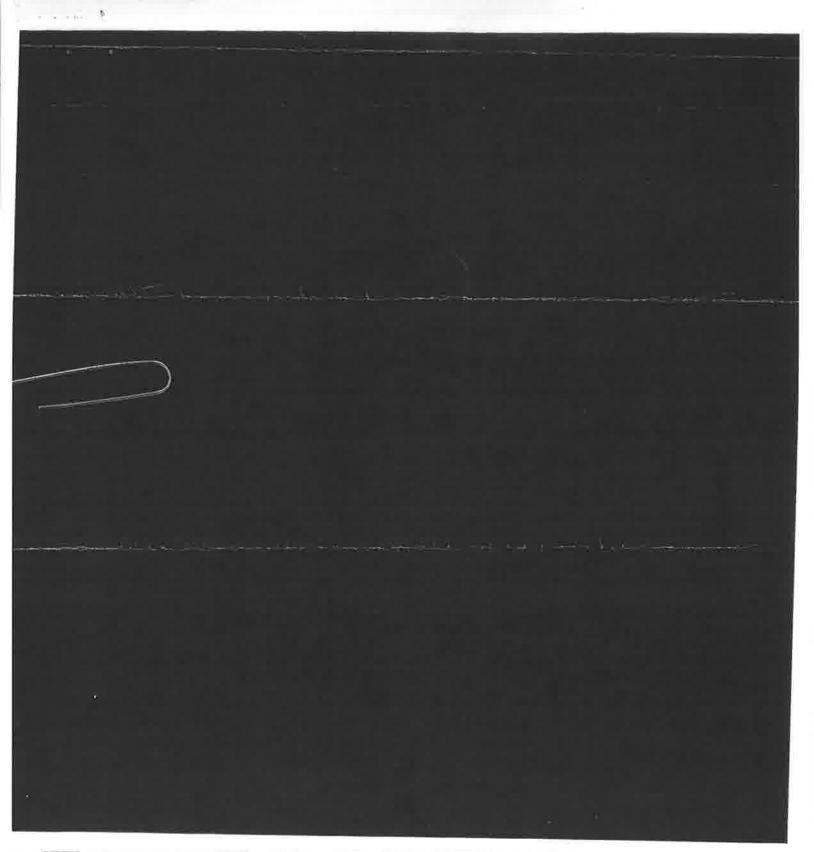
These interviews were recorded to one original DVD. This DVD along with one copy was given to Captain Todd Ritter of the Grand Traverse County Sheriff's Office.



The interview was concluded at approximately 3:56PM

18

GAMMIN STATEMENTS PEDACTED



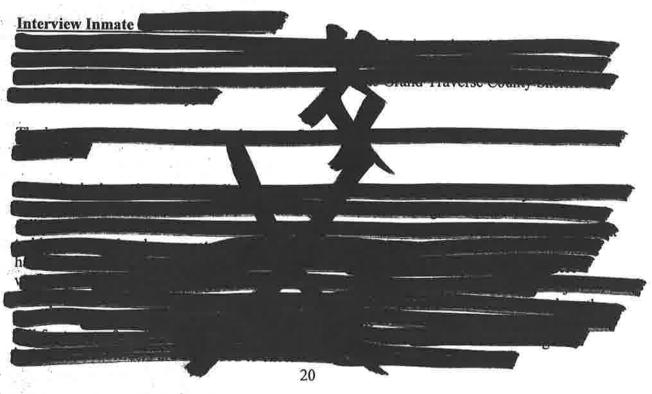
19

GARMY STATEMENTS PEDACTED



Interview with Curtis Grandstaff

On July 26, 2017 at 5:10PM I and Captain Hess conducted an interview Curtis Grandstaff who is a nurse assigned to the correctional facility. This interview took place at the jail administrative offices. To begin the interview, Mr. Grandstaff gave us a brief overview of his career. He has been a nurse at the jail for six (6) months approximately. He went on to describe his job responsibilities and at approximately 9:00PM on July 21, 2017 there were approximately sixty to eighty (60-80) inmates in the jail who were taking medications. He indicated he takes about 40-45 minutes to pass medications throughout the entire jail and that typically one of the housing officers would assist him or a nurse as that medication is passed out to provide security. On the night of July 21, 2017, Officer Kigar, who was assigned a housing unit, volunteered to assist Nurse Grandstaff in the med pass when the call went out for assistance to do that. Soon thereafter they proceeded to the 100 Section of the jail to pass medications to inmate Halloway. Mr. Grandstaff indicated he only had one interaction with Halloway that day. He reports that the inmate was angry. He indicated Halloway was angry because he wasn't getting an inhaler when he believed he needed one. When Mr. Grandstaff was describing the med pass process, he indicated that typically the door would be open. With Halloway it was through the food chute because according to Kigar there was an officer caution so the door had to remain shut so the food chute was used. Mr. Grandstaff indicated that he told Kigar that he thinks Halloway is going to be a lot of problems (meaning the jail staff). According to Mr. Grandstaff, he states that Kigar was the one that observed if the inmate took the medication properly or not.



GARRITY STATEMENTS REDACTED

Interview with Inmate

On July 26, 2017 at 6:04PM I and Captain Hess conducted an interview with This interview took place at the Grand Traverse County Sheriff's Office Jail in the interview room went on to describe at the beginning of the interview her duties at the jail as a Trustee. She went on to explain that it is her responsibility to clean the floor in the intake area and the 100 Section of the inmate cells. She has been in jail for approximately thirty (30) days. She indicated that she had no conversation with Halloway. She stated that she cleaned the cell next to Halloway after meds were passed, which was approximately sometime after 10PM. She claims to have seen an orange sock hanging out of the bean chute or food chute that's in that particular door when she was cleaning the cell. She didn't say anything to anyone. She thought that the officers were just too busy to make mention of it. She indicated that close to the time of the hanging she did hear Office Leeman report the hanging over his radio and noted that the officers did respond to provide first aid. When she was asked about other inmates that may have heard or may have had conversations with Inmate Halloway, she indicated that there was an inmate by the name of who was talking with Inmate Halloway a lot throughout the day.

Interview with Inmate

On July 26, 2017 at 6:35PM I and Captain Hess conducted an interview with who was an inmate at the Grand Traverse County Sheriff's Office Jail who was being held in Cell 108. This particular interview was conducted in the jail interview room. her interaction with Inmate Halloway throughout the time that she was in Cell 108. Cell 108 is a cell that is located near the cell where Inmate Halloway was located. She described how positive and funny their interaction was. She talked about his alleged crime and the conversations he had about what had happened in the attempted murder case. She indicated he didn't seem to be down or depressed at any time during their conversation. She had indicated that at some point during the interview that she was aware of the time and the way she was aware of the time is by getting on the inmate phone and pressing *1776. Later she said she woke up to hear, we've got a hanging and she remembers first responders providing care to what appeared at that time to be Inmate Halloway. When she was asked about the length of their conversation, she indicated it had to be nearly five (5) hours in length. When asked about the med pass process, she remembers hearing when Inmate Halloway was given his medications. She also concluded the interview by saying he admitted to shooting the victim in the criminal case.

Interview with Inmate

On July 26, 2017 at 7:10PM I and Captain Hess conducted an interview with who was an inmate at the Grand Traverse County Jail on the night Inmate Halloway committed suicide. The location of the interview was at the jail interview room. Inmate was held in Cell 108, which is in close proximity to the cell where Inmate Halloway was held. She indicated that she was in Cell 108 at the time that Inmate Halloway committed suicide. She stated that she didn't talk to Inmate Halloway at all. She spent most of the time listening to the conversations that Inmate Halloway was having with other inmates. She indicated or described that the conversations seemed to be pretty meaningless. She did state that she heard Inmate Halloway describe his involvement in the attempted murder case that he was lodged in the jail for. She remembers waking up to seeing all the other inmates at the bars listening to recovery efforts that were being made by the officers on Inmate Halloway. She talked with other inmates about where the guards were at the time and why they didn't see him on the camera.

INFORMATION

Interview with Inmate

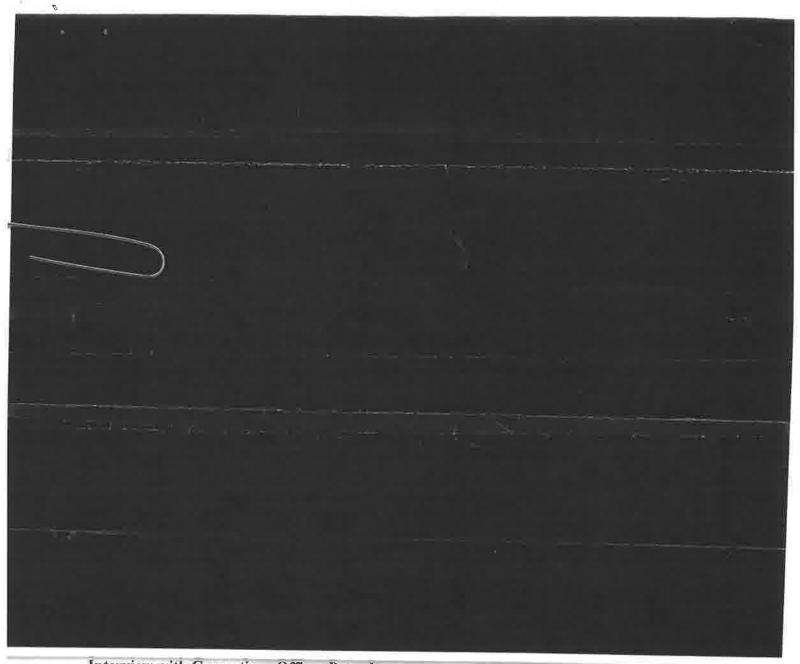
On July 26, 2017 at 7:35PM I and Captain Hess conducted an interview with who was an inmate at the Grand Traverse County Jail at the time Inmate Halloway was found hanging. This interview was being held in the jail interview room. Inmate was an inmate being held in Cell 108 since July 18, 2017. Inmate Somsel only reports that she heard a machine. She did not have much interaction with the other inmates in her cell, but she does remember Inmate Halloway making the girls laugh and she repeated a number of times that she did not have any conversation with Inmate Halloway.

Interview with Inmate

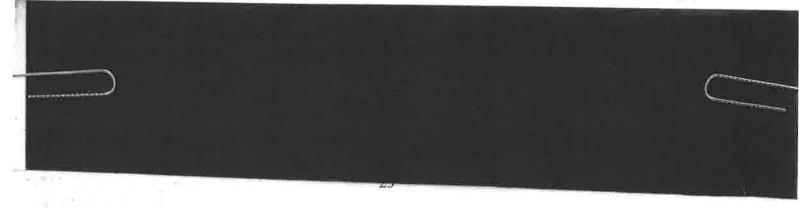
On July 26, 2017 at 7:45PM I and Captain Hess conducted an interview with Inmate The location of this interview was in a jail interview room. Inmate indicated that he was housed in Cell 110 for seven (7) days. This particular cell was located next to Inmate Halloway's cell. He indicated he was in that cell placed there by Officers for medical reasons. He also stated he did not talk with Inmate Halloway. He stated he was just reading books for most of the time. Inmate did indicate that he had spent a previous incarceration in a Tennessee prison for ten (10) years and did not wish to talk to us any further.

Interview with Corrections Officer David Bison

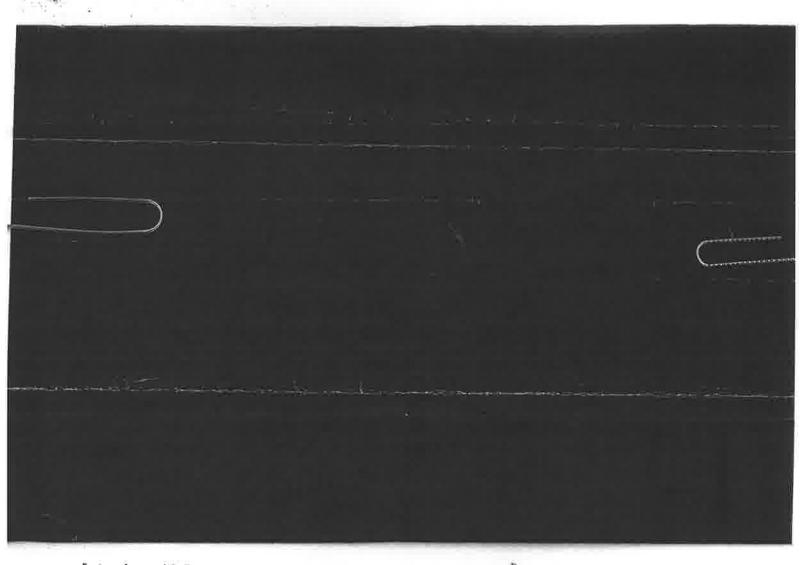
INMATE NAMES AND GAPRITY STATEMENTS REDACTED



Interview with Corrections Officer Peter Leeman



GAPPLITY STATEMENTS REDACTED



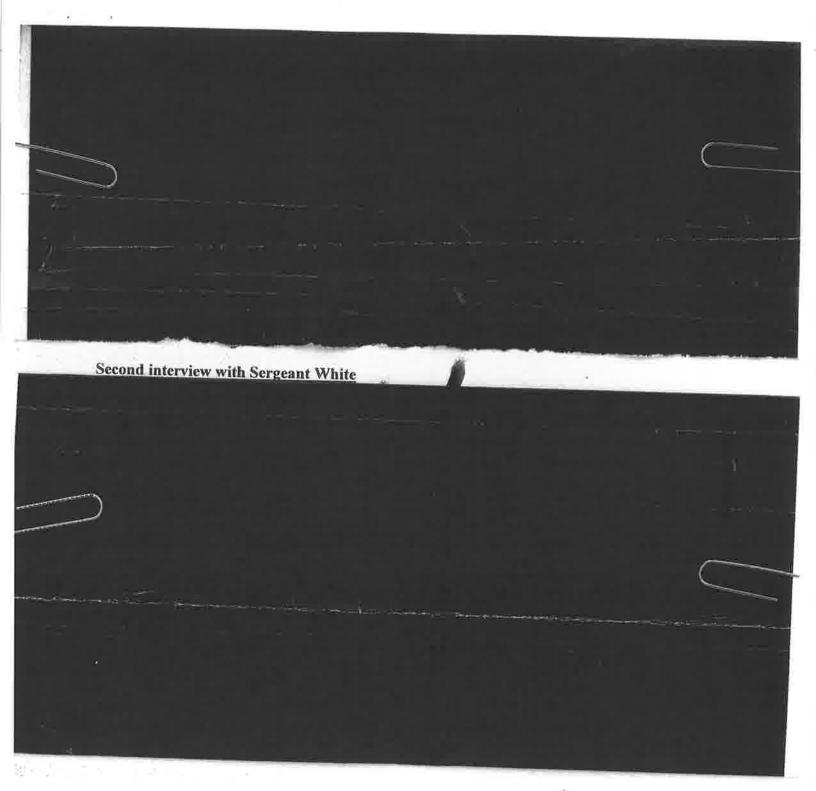
Interview with Deputy Michael Olesen



GARRITY STATEMENTS DEDACTED

Interview with Deputy Racheal Gillis 25

GALLITY STATEMENTS REDACTES



GALLITY STATEMENTS PEDACTED

Telephone Interview with Joseph Barkman

On August 3, 2017 a telephone interview was conducted by Captain Jon Hess and me with Joseph Barkman of the Grand Traverse County Community Mental Health. His role at the jail, as a Mental Health Worker, is the jail liaison.

Mr. Barkman went on to describe that he receives referrals to see inmates in a number of different ways. The first is by staff if an inmate is placed on a suicide watch. He may also reach out to inmates based on an inmate's request to see someone from Mental Health or in the event of emergent situations staff can call Community Mental Health 24/7 for assistance if necessary.

When he was asked to describe his contact with Inmate Halloway, he indicated that on July 19, 2017 at 10:30AM he was contacted by staff to come to the jail for an interview with Halloway. He indicated it was approximately one (1) hour later that he arrived at the jail to interview Halloway. Prior to the interview he said he gathers information and documents before the interview so he has a clearer understanding of what the issues are. In this case he was escorted by two (2) officers, and possibly a sergeant, to Cell 105 where Halloway was being held to conduct his assessment. He indicated Halloway was put on a suicide watch after comments were made by him (Halloway) to corrections staff that he wanted to starve himself and overdose on valium. During the assessment Barkman stated that Halloway later denied being suicidal or homicidal. Halloway stated he took the valium for the anxiety he was feeling over the situation meaning the charges he was being accused of. Later on in the interview Halloway requested to be removed from the suicide watch. Barkman indicated that Halloway appeared to be hopeful and was future oriented and made a request to be in population with the other inmates. Based on the information that was given to Barkman he did not feel Halloway should be kept on a suicide watch, but did support a recommendation that he be placed in an Observation Cell due to the crime that Halloway was accused of committing. CMH did not see Halloway after that initial interview because he was removed from suicide watch and they did not receive any requests from staff or the inmate himself to be seen. Barkman also stated that Halloway was not cased managed by CMH when he was not in custody.

Respectfully submitted,

Captain Steven R. Baar

Captain Jon Hess

CONCLUSION

Sheriff Bensley,

This letter refers to the Michigan Sheriff Association Mission investigation #570-17 completed by Captain Steve Baar of the Ottawa County Sheriff Office, and Captain Jon Hess of the Ionia County Sheriff Office. Based on the evidence developed during the investigation the investigators believe the Sheriff's office acted appropriately when identifying the risks and needs associated with Mr. Halloway at time of arrest, lodging, and classification. The investigator did substantiate apparent policy violations for the Sheriff Offices' resolution pursuant to documentation and cell checks.

We want to thank the Office of Sheriff and their staff for the cooperation and assistance. If there are any questions or anything we can follow through on please contact us

Respectfully submitted

Captain Jon Hess Ionia County

Captain Steve Baar Ottawa County

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Comments/notes

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