



Cocke County Emergency Management Agency

Joe Esway, Director

JME
12, March 2026

From: Director
To: Cocke County Mayor; The Honorable Rob Mathis

Subj: INVESTIGATION REPORT ON THE ALLEGATION OF MISCONDUCT REGARDING COCKE COUNTY RIVER SAFETY OFFICER DANIEL REECE

Ref: Social Media Post Dated 10, March 2026

Encl: (1) Original Social Media Post
(2) Director reply to Enclosure (1)

Mr. Mayor,

Per your instruction, I have investigated the alleged incident that was reported by Commissioner Wilma Ball at Freeman River Park on Saturday March 7, 2026. To follow are my findings.

On Tuesday March 10, a few minutes past 5:00 pm, Ms. Wilma Ball, a Cocke County Citizen and Commissioner in Cosby District 5 Post 2 made a Facebook post on her personal page alleging that a woman had set up a table at Freeman River Park in the Denton Community and “she worked and prepared a meal to serve to Cocke County Folks that had fallen on hard times.” In the post it was alleged that “to have a young river officer come to her and kick her table over and told her to leave”. A screen shot of that post ([Enclosure 1](#)) was sent to me at 5:16 pm. I read the post on social media and responded to that post ([Enclosure 2](#)) a few minutes later affirming that I had seen the Ms. Balls posting, requested more information, and that I would get to the bottom of the complaint. In the post, no names were given.

Commissioner Ball called me at 5:50 PM and we spoke for 5 minutes. The Commissioner asked me, “how do you want to handle this?” I restated what I had written in my post reply; that there are no River Safety Officers working the river right now and won’t be for several more weeks, therefore the incident in question likely had nothing to do with Cocke County Emergency Management Agency (CCMEA), The River Safety Division of CCEMA that I oversee, or an on-duty River Safety Officer (RSO). Commissioner Ball told me it was a young male driving an unmarked vehicle (Cocke County River Safety does not have dedicated vehicles, marked or otherwise). I told the Commissioner I had reached out to our Chief River Safety Officer, asked her to reach out to each of her team and find out if anyone was at or near Freeman Park over the weekend acting on their own accord. (I did not believe this was the case but thoroughness mandates I ask ALL of the questions). The Chief River Safety Officer got back to me in short order and was able to confirm that we had no River Safety Officers at the park acting in an official or unofficial capacity. Commissioner Ball listened to what I had to say and when finished said, “It was Daniel Reece”.



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I assured The Commissioner there must be some mistake. Each of our River Safety Officers knows that Freeman Park is a place for ALL citizens to enjoy; that no citizen will ever be denied access regardless of any other event at the park. This has been drilled into them. Second, I said, this is so far out of character for this man that it is implausible for me to imagine it. The Commissioner said, I know this looks bad because he is my opponent for the upcoming election, but it was Daniel (Daniel Reece is a candidate for an election seat on The County Legislative Body for Cosby District 5 Post 2 CLB).

Commissioner Ball suggested she and I meet at Freeman Park that evening and we would go see the woman in question. She asked me to bring a photograph of Daniel Reece and the complainant would identify him as the person who told her to leave. She went on to say that Commissioner Pete Bright could also be called to this meeting as he met with the woman as well. I told her I was unavailable that evening as I was in Del Rio and had just come off of a structure fire, but I would call her in the morning so we could set up a time to meet. The Commissioner agreed and we closed the call.

That evening, I sought counsel from Sheriff Ball just before I briefed Your Honor on the situation.

I consulted with Sheriff Ball because this situation places me in a predicament I would need to carefully navigate. My agency oversees the River Safety operation for the county. The buck stops with me. If there is an incident on one of our waterways, I am the person to answer for it. This alleged incident did not happen on an in-season rafting day and there were no River Safety Officers working that day. Because of these factors, this would fall in the category of a civil or possibly criminal matter which would be up to the alleged victim to file a report with The Sheriff's Office and have it properly investigated.

I did feel though it was important for me to get to the bottom of the incident because I AM responsible to maintain good order, discipline, and the integrity of three properties the county owns or leases in support of rafting commerce and public safety. If it could be confirmed that a River Safety Officer acting on their own accord, on their own time, and in their own capacity did what was alleged, it would obviously reflect poorly on the River Safety Team, CCEMA, and the county in which case I would consult our county attorney to see what action I could legally take. If this was a case of mistaken identity, then I would again turn the matter over to the Sheriff if a report was filed.

I called Commissioner Ball at 8:30 am and we agreed to meet at Freeman Park at 12:00 noon with Mrs. Cheryl Lyle who in that telephone call was identified as the complainant by Commissioner Ball.

I departed the EOC at 10:20 because I wanted to tour the other two properties not in question.

I arrived at Freeman River Park at 11:48 am and Commissioner Ball and Mrs. Lyle were already on deck. I greeted both parties, introduced myself and we exchanged pleasantries. Mrs. Lyle opened the conversation, stating she did not want to get anyone in trouble, she just wanted to ensure it never happened again.



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I requested permission to ask a series of questions I had prepared, and Mrs. Lyle obliged. The following are those questions and answers.

- 1) What day did this happen?
 - a. Saturday March 7, 2026
- 2) What time did this happen?
 - a. Mrs. Lyle checked her social media page and stated her advertised time posted to Facebook to distribute the meal was between 1:30 pm and 3:30 pm.
- 3) Did this happen at the beginning of your time or towards the end?
 - a. Mrs. Lyle stated it was about halfway through because she had only 7 meals left. She settled on a time between 2:00 pm and 3:00 pm and left the park immediately.
- 4) Can you show me where you were set up at?
 - a. Mrs. Lyle indicated that she was near the river's edge and well to the right of both the egress ramp for rafting and the gravel driveway.
- 5) How were you approached by the person?
 - a. The person drove into the lot and parked next to the concrete slab and walked down to me and said, "You've been told not to be here many times." Mrs. Lyle thought a moment and changed that to, "You've been warned many times."
- 6) Had you ever been warned by anyone before? Because that should not have happened.
 - a. I was. Three weeks before by a man in an actual sheriff's car but it happened on the opposite side of the park, so she relocated to the position she was at on Saturday. Mrs. Lyle reverted back to the incident on Saturday and said the person in question told her you can't be here doing this and we don't promote the homeless here. She went on to say the person kicked the leg of the table but couldn't say he meant to do that. She felt it startled him as much as her and stated he did set the table upright when it fell over. The table was described as a folding card table.
- 7) Did this person identify themselves to you?
 - a. Mrs. Lyle said she told her friend Jessica about the incident, and she thought he said his name was Reese or Reed or Rodgers and Jessica said that Reece would make sense, and that's when she (pointing to Commissioner Ball) showed me a picture and I recognized the picture.
- 8) Did they say a job title?
 - a. No. They were in a uniform shirt. Dark-Dark Blue. They wore glasses. A little bit bigger than me. Maybe 160 or 180. Beard. (Later in the conversation I drilled down on the uniform shirt because that is a key piece of the puzzle.
 - i. Was the shirt a three-button polo type shirt?



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1. She recalled that it was not. It had buttons all the way down and she remembered that because when he reached down to pick up the table, his hand got caught in the buttons around his waist.
- 9) Was anybody with that person?
 - a. No
- 10) Was anybody with you at that time?
 - a. No. But, when it was done there was a lady and a man over here (pointing across Denton Road to the house next to Mrs. Lyles' trailer) and she was crying. I think she saw it, but she doesn't live there all the time because they're still putting their house together.
 - i. I pointed out that from where we were standing, which was about 300 feet closer to the area she was set up, the view of the alleged incident is not visible. Mrs. Lyle then said they were closer than where she originally motioned. The fact is that no one knows why the woman was crying or if she actually saw the incident.
- 11) I confirmed a navy-blue shirt and asked, did they have a badge on the shirt?
 - a. She did not notice.
- 12) How long did this encounter last?
 - a. 2 minutes tops.
- 13) Before that day, had you ever seen that person before?
 - a. No.
- 14) How did you identify the person?
 - a. Mrs. Lyle said she was telling a friend of hers about what happened. The friend said she knew that these particular people would be at that vicinity and asked, would it be this name or that name? Mrs. Lyle said, "that could be it". (Although Mrs. Lyle did not clarify what was meant by "these particular people", I surmised from the conversation that the assumption was River Safety Officers).
- 15) How is it that the commissioner got involved?
 - a. The friend Jessica that I was talking to, talked to Pete or Dan (Previously identified as Commissioner Bright) and she (pointing to Commissioner Ball) showed up at my house yesterday (March 10, 2026).
- 16) And your first name is Cheryl?
 - a. Yes Sir
- 17) And your last name Ma'am?
 - a. L.y.l.e



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- 18) Are you on social media? Facebook?
- a. Yeah. That's how people know what I do and who I am. Mrs. Lyle stated that she advertises that she will be distributing food to people in need but does not post the location because then too many would show up. Once she makes the post, people send her a private message to get the location and they meet her within the prescribed time.
- 19) I think I've got everything I need to know. The next question is, are you interested in filing a police report?
- a. No. Here's my wish. Make sure people know I'm allowed to be here.

There were several minutes of discussion where I explained to both Mrs. Lyle and Commissioner Ball how the rafting season works, when it kicks off, and most importantly that anyone is welcome at the park as long as they are lawful. I explained that there once was a beautiful hand carved sign at the entrance that was donated by Creekside Designs that said, "from Dawn to Dusk". That sign was taken by Hurricane Helene and I have not yet replaced it, which means that since there are no signs posted for hours of operation you could come to the park at two o'clock in the morning, prop up a chair and smoke a cigar as you watch the water flow under a full moon if that pleases you, as long as the persons actions are lawful.

A few minutes after 12:00, Detective Michael Whitmer arrived. I met with our Criminal Investigation Division earlier in the morning to seek their counsel on what laws may have been broken, what questions I might ask and any advice they could provide moving into the scheduled meeting. I told Detective Whitmer if he was so inclined and would not be a procedural conflict that he was welcome to join us for the meeting, that way if Mrs. Lyle wanted to make a complaint or file a report, we could assist her with that process immediately instead of her having to travel to Newport and this would also get their investigation started immediately.

The Detective and Mrs. Lyle spoke for several minutes. Detective Whitmer was kind, empathetic, and professional. The Detective echoed what he had not heard from me before he arrived which was that Mrs. Lyle has every right to enjoy the park and commended her several times for her generosity, care, and the work she is doing in the community. While there, Detective Whitmer contacted our E-911 Dispatch Center and had them pull all call records and reported events from the day in question.

There is no record of a Cocke County Deputy acting at that location, which negates a member of Cocke County Public Safety.

The Detective brought with him a single sheet of paper with nine different driver's license photos and asked Mrs. Lyle if she could identify the individual. Mrs. Lyle gave the document a good amount of attention and pointed to one person as the person she encountered and placed her initials inside that photo block. The person Mrs. Lyle chose was NOT Daniel Reece.



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Based on the circumstances of the first-hand account from Mrs. Lyle, it was determined by both Mrs. Lyle and The Detective that there were not sufficient grounds to make a formal complaint or file a police report which worked well for her as she did not want one to begin with.

The proverbial ball now rested in my court. Since there would be no official investigation into the identity of the person in question, I needed to take over and investigate on my own whether or not an off-duty River Safety Officer was a part of this.

After the meeting, I called Daniel Reece at 1:18 pm to get an account from him. This would be the first time he and I had spoken about the incident as I was channeling prior communication through his direct superior (The Chief River Safety Officer) because I wanted to hear from Mrs. Lyle before speaking to Mr. Reece. That call lasted 6 minutes.

I asked Mr. Reece the obvious question: Did you have anything to do with this incident in any way. Mr. Reece emphatically exclaimed, "Absolutely Not!" My next question was, "Can you tell me what you were wearing on Saturday when you left home for the day?" He said he was wearing cargo shorts and a gray T-Shirt. I asked him to tell me his movements on the day in question and he was able to recite for me in detail everything he did that day. I told him I was still investigating the incident and that a full report would be generated and we closed the call.

I called Cliff King at 1:25 pm to verify what Mr. Reece had told me. I asked if he knew what was going on and he stated he did not. I asked if he could tell me if Mr. Reece was with him on Saturday and he confirmed he was. I asked if he could remember what he was wearing and Mr. King told me, "he was wearing camouflage cargo shorts, a T-Shirt and those Hey Dude shoes." I asked if he could remember the color of the T-shirt and he said, "Gray I think". I asked if he could remember a timeline and he said it was "most of the day".

A family member of Daniel Reece sent me screen shots from The LIFE 360 APP of his complete movements from Friday March 6th through Sunday March 8th. The travel records show that Daniel was nowhere near Freeman Park on the day in question. A highlight of Daniels movements is to follow:

Friday: Legislative Breakfast
 Northwest School to read to children
 Cosby School to read to children
 CCHS to speak with the Administrators
 Parrottsville School to read to children
 Cocke County Courthouse
 Wendy's
 Home
 Joe's Crab Shack
 Walmart
 Home



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Saturday: 9:53 am: Departed Home
10:36 am: Arrived at the residence of Cliff King to help him plant some trees as Cliff is recovering from an on duty back injury. (Cliff King is the Forestry Technician for The Tennessee Division of Forestry under the Tennessee Department of Agriculture. Mr. King works with Mr. Reece in his capacity as a Seasonal Firefighter for The Tennessee Division of Forestry). (Mr. Reece was there on his own accord helping an injured co-worker).
1:39 pm: Departed Cliff King's residence
2:08 pm: Arrived at The Loves Travel Stop for fuel
2:15 pm: Departed Loves Travel Stop
2:21 pm: Arrived at a tobacco store next to Zaxby's on Cosby Hwy
2:36 pm: Departed the tobacco shop
2:51 pm Arrived home
3:56 pm Departed home
4:01 pm Arrived at Exxon Station
4:04 pm Arrived at Newport Weigels to give Adam Gann a basketball jacket
4:11 pm Departed Weigel's
4:23 pm Arrived at Cosby School to watch a middle school baseball game.
5:38 pm Departing Cosby School middle school game
6:05 pm Arrived at Coker County High School
7:35 pm Departed Coker County High School
8:05 pm Arrived at The Tennessee State Forestry Division Headquarters
9:21 pm Departed The Tennessee State Forestry Division Headquarters
10:30 pm Arrived Home.

Sunday: Newport Church of Christ
Arby's
Newport Church of Christ
Food City West
Home

At 1:05 pm on March 11, 2026, just after the meeting at Freeman Park ended, Commissioner Ball sent me a text message that read: "In the defense of this situation, I'm going to send you 2 pictures and a updated picture should have been shown. Big difference in what she was shown. Also the beard, keep that in mind. What she was shown was not an updated picture".

The Commissioner sent two photos of Mr. Reece. The first was of him in a red polo shirt with glasses and clean shaven. The second was of Mr. Reece in business attire (Sport coat and tie) with a beard and glasses.



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My office was not involved with the photo array that Mrs. Lyle was shown as we do not have access to driver's licenses that are currently on file. This photo array is not attached to this report as it contains photographs of 8 individuals who are not in question and their privacy must be protected.

Commissioner Ball did have the opportunity to see the photo array and with Sheriff Balls permission, I will see to it that you have the opportunity to view it as well.

It is noteworthy that Commissioner Ball makes an arguable point in her assertion. The photos Mrs. Lyle was shown does not currently show Mr. Reece with a beard, nor did any of the other 8 men in the photo array. That said, it is a known statistic and also an arguable point that if you place a singular photo in front of someone and ask, "is this the person?", the overwhelming percentage of people will identify that photo as the accused which taints the identification process.

Given the original identification was made with a singular photograph, and the photo array did not contain pictures of bearded individuals, I believe this is an unreliable portion of the investigation results and neither should be considered.

Findings:

I believe Mrs. Lyle is credible about this situation. The originating post from Commissioner Ball paints a picture of a hostile encounter initiated by one of my River Safety Officers and inferring that RSO to be Daniel Reece. The story that Mrs. Lyle tells appears to be less dramatic and the table tipping over to possibly being accidental. I do believe there was an encounter that frightened Mrs. Lyle but the research I have conducted absolutely clears Mr. Reece of any involvement.

- 1) River Safety Officers were not on duty on the day in question and have not been on duty since the season closed in the fall of 2025.
- 2) No River Safety Officer can work the river until they have completed The American Red Cross CPR (adult and infant), AED (adult and infant), and First Aid training package. While Red Cross certifications are valid for two years, Cocke County EMA Standard Operating Guidance mandates each River Safety Officer receive the training package and update their certifications annually prior to the commencement of the new season, which has not yet taken place. There is just too much on the line to not retrain this team annually.
- 3) River Safety Officers do not possess or wear the attire Mrs. Lyle described. Their uniform is brown, tan, black, or navy-blue shorts, Bright orange short sleeve T-shirts that bear the CCEMA Logo and their job title, and floppy summer hats that identify them as RSO's.
- 4) Mr. Reece was wearing clothing that could not have been mistaken for what Mrs. Lyle encountered.
- 5) The discussion centered around the vehicle driven by the alleged person bothers me. Mrs. Lyle stated the person she encountered drove a dark gray Dodge truck, although she admits she doesn't know a dodge from a Chevrolet.



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Mr. Reece does drive a gray Chevrolet Colorado that could easily be mistaken for the Dodge truck but based on the position of the vehicle in relation to the incident, it would have been very difficult to see, let alone identify. The position of the vehicle is also hard to explain. There is a gravel driveway from the entrance of the park to where Mrs. Lyle was set up. Why did the alleged person park so far away? Our River Safety Officers, and Sheriff Deputies travel that driveway routinely.

For RSO's it's how they ensure the route is in good shape for bus traffic, and to pick up trash and debris. For Law Enforcement they traverse that same driveway to check for unlawful activity. There is no reason any person associated with Public Safety would leave their vehicle at the top of the park rather than just drive to Mrs. Lyle's location.

- 6) River Safety Officers absolutely know that any property that is under the control of CCEMA and River Safety is open to the public. No RSO has ever directed any person who is acting lawfully to move from these properties; not on duty or off duty.
- 7) The timeline of Mr. Reece's movements clearly shows that he was outside of the county until 2:08 pm when he arrived at the Loves Travel Stop. The travel route shows he was in the Newport area and back at his residence by 2:51 pm. This is the estimated timeframe of the incident, and his movements do not take him anywhere near Freeman River Park. Even if Mrs. Lyle's time hack is off by 30 minutes in either direction of the incident, the location clearly shows Mr. Reece was either in Morristown or at his residence.
- 8) Mr. Cliff King has confirmed Mr. Reece's location and attire for that day.
- 9) Character and reputation in a case like this cannot go without insertion into the discussion. I have known Daniel Reece for seven years and can say without hesitation that he IS his father's son. My evaluation of Daniel would be considered in most circles as "expert" given my background of training, mentoring, and evaluating young men and women in uniform. Daniel is an old soul who possesses sound judgement, accountability, and decision-making skills well beyond his years.

He has served as an Emergency Responder in Cocke County for several years and I have witnessed him on several occasions display poise and bearing under dangerous and life-threatening situations. His evaluation from his Chief River Safety Officer as a part time and seasonal employee bears the same critique. Daniel is a man of great faith and community service possessing a demeanor and calmness that people find reassuring. He was raised in a family of public servants who have dedicated their lives to God and their community. His background, attributes, and reputation alone made this claim so far out of scope that I have received telephone calls and messages from citizens and Elected Officials since the social media post was made questioning the veracity of the claim. It has been difficult to say simply, "I am thoroughly investigating and will provide a report of my findings".



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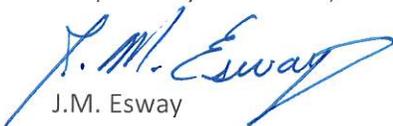
I have included Daniels movements the day prior to and the day after the alleged event without a timeline because the timeline of Friday and Sunday are not in question. What IS being questioned in the court of public opinion on social media are the alleged actions and his character. Therefore, I felt it prudent to include those activities in this report that give insight into his character.

One final note related to the original claim. Commissioner Ball states that "There is a camera up, but I am sure if I ask for the footage something will have went wrong." Coker County River Safety does not have any cameras on any of the three properties I oversee and there haven't been any in the 7 years I have been at this post. I have been told that my predecessor had a camera at Freeman River Park, but it had been destroyed and never reinstalled. We have had several issues of theft and vandalism at this location, and I requested Sheriffs Deputies include this location in their patrol orders more than a couple of years ago.

Moving forward:

- 1) I consider this matter to be closed as far as my Agency is concerned, unless Your Honor directs me to take further action. An allegation was made against a specific person who is employed by the county which I have found to be false.
- 2) It is out of the scope of my duties to "hunt for" the person Mrs. Lyle encountered. As Mrs. Lyle does not wish to make a formal complaint, there really is nowhere else to go with this.
- 3) I will send a message to Chief Deputy Doug Atkins and ask him to release a department-wide patrol order for any Deputies who may be new to Coker County on the rules and access to Freeman Park as well as the other properties entrusted to me.
- 4) After you have had the opportunity to review the report findings and ask any questions, I will release the report to The Chairman of The CLB, Commissioner Ball, The Chief River Safety Officer and Mr. Reece.
- 5) I humbly and respectfully request The Chairman of The Coker County Legislative Body address this situation with The Commission.
- 6) This matter was brought to the public on social media by an agent of the county. Because it was made public and sensationalized it has garnered significant public comment, scrutiny, and condemnation for Mr. Reece, The River Safety Division, and The Mayor's Office. My recommendation Sir is that the report be made public so that full transparency may be achieved. Mr. Reece's name should be cleared with the same speed and public reach as it was impugned.

Respectfully Submitted,


J.M. Esway



Cocke County Emergency Management Agency

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Unofficial Narrative independent of investigation findings:

Mr. Mayor,

I am saddened and disappointed in this entire situation. This matter could have easily been disposed of without dragging the Reece name through the mud for the past 48 hours. The Reece family are pillars in the community who ALL serve with great devotion, sacrifice, and distinction. The family is heartbroken, embarrassed, and angry about how this was handled.

Some have accused Commissioner Ball of taking an unfortunate situation and guiding Mrs. Lyle toward an improper identification of an innocent man for political gain. They further assert that this has been an abuse of power as an elected official entrusted by the people to serve with care, prudence, and discretion. Others believe this entire story was made up and premeditated; that there was a conspiracy to destroy her political opponent and seized an opportunity when rafters began coming down the river.

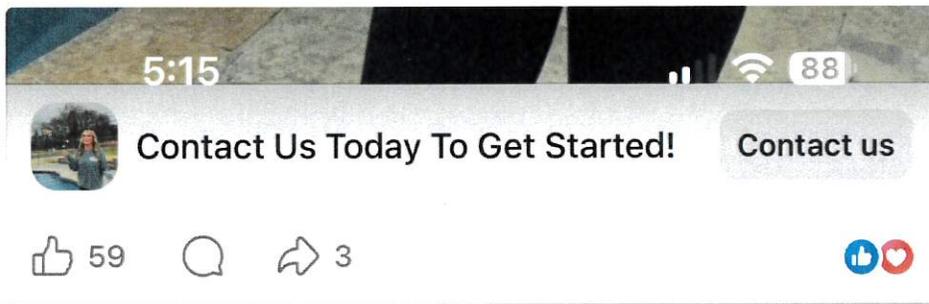
Personally, I find both of these assertions as farfetched as the original claim that was made. I just can't believe one human being would do that to another.

It is not within my purview nor is it appropriate for me to admonish a County Commissioner for their choices or actions; that just isn't proper and as you know, not how I operate. I will say that it would have been better if Commissioner Ball brought this to me prior to the social media post. The situation and its findings are going to embarrass several people who emphatically condemned Mr. Reece and Cocke County River Safety because they believed blindly that what was posted must have happened. I was disappointed to see just how many people would believe I would allow a person to serve under my charge who would be capable of the initial allegation.

Some have championed The Commissioners commitment to "getting to the truth" but proper and thorough research and investigation get us the truth, not merely allegations. Some have forgotten that the Reece family are constituents like everyone else and there was a duty to protect them from wrongful persecution as much as there was a duty to investigate the alleged incident.

Nothing Further.

A handwritten signature in blue ink, appearing to read "JMS", with a long horizontal line extending to the right.



Wilma Ball

9m · 🌐

You know, people saw and heard what happened on the old Freemans park Saturday. A lady was there, she worked and prepared a meal to serve to Cocke County folks that have fallen on hard times. To have a young river officer come to her and kick her table over and told her to leave. The last time I checked that location was public property. There is a camera up, but I am sure if I ask for the footage something will have went wrong. Now Cocke County I am calling you out, if you are ok with this let me know, if not let the county officials know. I have been scolded because I put things out to the public. Been told by mayor he doesn't trust me. One guy even said, you know people don't like it when you stand against them.... Really, I am a taxpayer 1st in this county and 2nd CLB. Like me or not I will not run and hide, I will always tell the truth about what is going on. Young man I would be ashamed if I were you.



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Enclosure (1)

Wilma Ball
53m



Joe Esway · 35m

Good evening Commissioner,
Cocke County does not have River Safety Officers at their posts yet; we are still several weeks from that. I have to physically reactivate them in the payroll system for them to work and I won't do that for a few more weeks.

You are absolutely right about the park. Mrs Freeman, before she passed made it very clear that she would only continue to lease that property to the county if it was a place EVERYONE could enjoy. I have made that a priority of effort the past 7 years. Can you provide any details on the incident? This is the first I've heard of it and will be happy to get to the bottom of it.

Thank you Ma'am

Reply 4



Charlotte Norris · 33m

Kudos to you Wilma for telling the truth!

Reply



Comment as Joe Es...



Enclosure ()