Macon County's Proposal to Construct a Recycling Center/Office Building & Develop a Compost Facility

March 21, 2018



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Overview

Macon County is proposing to construct a recycling center/office building and develop a new compost facility on a 109.85 acre parcel northwest of U.S. Highway 36 and Wyckles Road.

The building construction will allow Macon County Environmental Management Department to consolidate their offices, operations and storage areas to a single site. The recycling center, which includes a covered drive-through lane, will be operated during regular hours for one-stop recycling/safe disposal services on a year-round basis regardless of most weather conditions.

The development of a compost facility will provide a viable, sustainable solution for managing landscape waste while producing beneficial end-products such as compost and mulches.

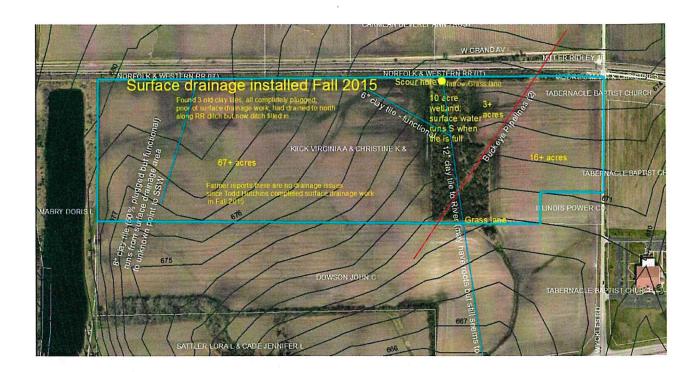
Land

The proposed site was selected based on a list of criteria, which included the following items:

- Convenient access for residential and commercial vehicles.
- A location along the route that is routinely used by local waste/recycling haulers.
- Accessibility to utilities such as water and electricity.
- Capability to comply with locations standards for new compost facilities.
- Sufficient space to manage all of Macon County's landscape waste, even in times of a disaster.
- A slight slope to minimize ponding and prevent soil erosion.
- Adequate space for compatible uses and potential operational expansions.
- Potential to become a show-case site for land stewardship.

The proposed property for the multi-purpose facility is a 109.85 acre parcel west of Wyckles Road between U.S. Route 36 and West Grand Avenue in the Harristown Township.





Costs for Land

The costs of the proposed 109.85 acre parcel are summarized in the table below.

| Land Costs | | 2 |
|-----------------------|-------------|------------------------------|
| Land Purchase | \$1,208,350 | 109.85 acres x \$11,000/acre |
| Closing Costs | \$4,400 | |
| Initial Investigation | \$14,600 | 5 |
| Total | \$1,227,350 | |

Recycling Center/Office Building

The proposal includes a site development/building plan to consolidate Macon County Environmental Management Department's offices, operations and storage areas to a single site.

Consolidation of Offices, Operations & Storage Areas

The proposed recycling center/office building will facilitate Macon County Environmental Management's objective to increase **customer service** to residents by providing **one-stop** recycling/safe disposal services on a **year-round** basis during **regular**, **predictable hours**.

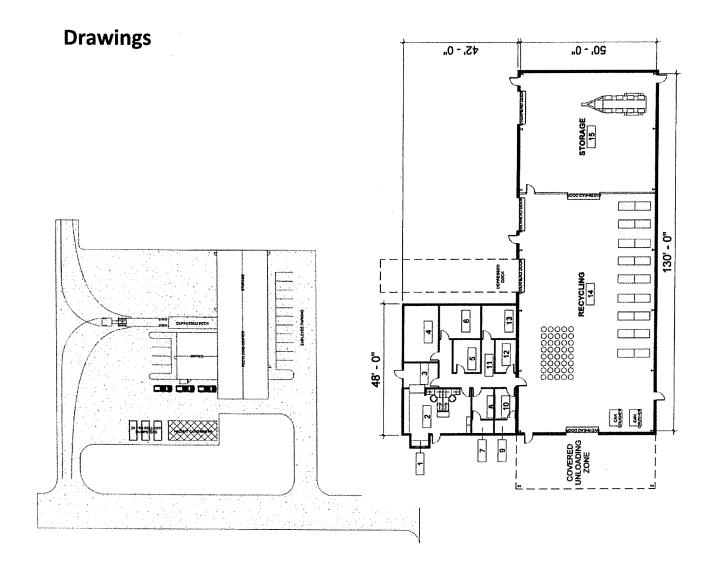
Some of the key features of the proposed site/building include the following items:

- 1. Sufficient space for the department's offices, operations and storage areas to be housed together at the same site.
- 2. A drive-through unloading lane with a covered unloading zone.
- 3. A drive-up window that connects the office with the drive-through lane.
- 4. A loading dock.
- 5. Adequate paved surfaces.
- 6. Convenient traffic flow to/from the site.
- 7. Adequate space for the future placement of portable buildings for storing household hazardous waste.









Costs for Recycling Center/Office Building & Site

The costs for the proposed recycling center/office building and site work are summarized in the table below.

| Costs for Recycling Center/Office Building & Site | | | |
|---|-------------|--|--|
| Structure | \$1,500,000 | | |
| Site Development | \$900,000 | | |
| Signage | \$100,000 | | |
| Total | \$2,500,000 | | |

Compost Facility

The proposal includes the development and operation of a new compost facility.

Options for Managing Landscape Waste

Landscape waste is banned from Illinois landfills and may not be burned in municipalities with burn bans, such as the City of Decatur. Practical options for managing landscape waste by landowners, businesses and residents include:

- Disposing/recycling/using the material on the property on which it was generated. However, where burn bans are in effect, burning is not a viable disposal method.
- Hire a contractor who will take custody of the landscape waste and then:
 - o Properly dispose of the landscape waste at a permitted compost site.
 - Provide materials for a beneficial use such as firewood or mulch or provide materials that are suitable for agronomic applications.
- Place landscape waste in paper bags or appropriate containers for pick-up by a waste hauler who will then transport the waste to a permitted compost site.
- Self-haul landscape waste to a permitted compost site.



In almost every situation, the availability of a permitted compost facility is key to the proper management of landscape waste. A viable compost site is essential to proper disposal of landscape

<u>waste</u>, especially by those who do not have the legal option of burning landscape waste. Landscape waste haulers, waste haulers and municipalities need a viable compost site for their customers and residents.

Current Compost Sites

Macon County has two permitted compost sites. However, <u>neither facility appears as though it is able</u> to accommodate the long-term needs of the County and its municipalities. The two current compost sites are:

1. Decatur Composting, Inc.
(permitted in 2004) at 3741 N.
Bearsdale Road is owned and
operated by Don Roderick. Thirtyfour acres of the 45.5 acre
property is permitted as a
compost site. During recent
years, Mr. Roderick has reported
that he is exclusively receiving
material from the City of Decatur
Public Works Department and one
or two landscape contractors but
that no material has been



received from waste haulers. Mr. Roderick recently reported that he was working towards closing the facility. A succession plan for the facility does not appear to be in place.

2. Macon County Compost Facility (permitted in 1990) at 3455 N. Bearsdale Road is owned by

Larry Garver but operated by Rex
Evans of Murrayville. Eight and half
acres of the property is permitted as a
compost site. The facility receives
material from waste hauling trucks,
surrounding municipalities, landscape
contractors and individuals. The
facility has had a history of substantial
periods of non-compliance and is
currently under a violation notice.
Apparent violations at the facility
stem from the facility's practice of
stockpiling received material rather
than processing it in a timely manner.



Objectives for Establishing a New Compost Site

Macon County's aim is to establish a sustainable composting site by:

- Serving residents, businesses and industries in Macon County and the surrounding area.
- Providing an environmentally-sound solution for managing landscape waste and other select unwanted organic resources.
- Producing high-quality products such as compost and mulches and pro-actively marketing these
 products as organic resources for home and community gardens, agricultural applications and
 land improvements.
- Engaging in long-term partnerships with municipalities as well as organizations that are involved in community gardening.
- Developing a show-case site in order to provide learning opportunities about environmental practices, land stewardship and community gardening.









Need for Developing a New Compost Facility

Most viable options for proper disposal of landscape waste are dependent on having a permitted compost facility in close proximity. Currently, the County, its municipalities, landscape contractors, waste haulers, businesses and residents are without a facility that can serve their long-term needs for a landscape waste management facility.

Beyond landscape waste disposal, a well-operated compost site produces high quality products that are beneficial to agricultural producers, gardeners, landscape contractors, land developers and public works departments.

The need for a local, sustainable compost facility is evident. The establishment of a new, permitted compost site is able to fulfill this need.

| Customer | Need for Landscape Waste | Need for End-Products |
|----------------|--|---|
| Туре | Management Services | |
| Waste Haulers | Proper disposal of segregated landscape | |
| | waste that is picked up from their | |
| | residential and commercial customers. | |
| Landscape | Proper disposal of grass, leaves, | Application of products on the properties |
| Contractors | trimmings and tree waste from their | of their residential and commercial |
| | services on the properties of their | customers. |
| | residential and commercial customers. | |
| Municipalities | Proper disposal of landscape waste from | Application of products in plantings, |
| & Public | plantings and trees on public property. | grassy areas and around trees on public |
| Works Depts. | Disposal of street sweepings. Site for | properties. |
| & Park Depts. | debris management following a disaster | |
| | such as an ice storm or tornado. | |
| Businesses | Proper disposal of land trimmings, brush | Land application of products. Woodchips |
| | and tree waste. | for fuel, absorbent, surfacing. |
| Residents | Proper disposal of yard and garden | Application of products on the yard, in |
| | trimmings, brush and tree waste. | the garden, over pathways and around |
| | | trees. |
| Organizations | | Soil amendment in community gardens. |
| Farmers | | Application of compost as a soil |
| | | amendment on farm fields. |
| Livestock | Proper disposal of manure/bedding | Use of woodchips for bedding and over |
| Producers | mixtures. | pathways. |

Projecting Volumes of Received Material & End-Products

The table below summarizes the amount and type of materials that were reportedly received and used/sold at each of the County's two compost sites from 2013 to 2016. The amount of material reported as received is most likely underestimated for each site since much of the material was received from compactor trucks and the volume of material from incoming trucks was self-reported by the drivers of the trucks. The amount of material used/sold is most likely a rough estimate and does not reflect the amount of product made for each year since both sites have stockpiles of finished and unfinished material from years past.

| Annual Cubic Yards (CY) of Existing Sites & Projection of CYs for Proposed Site | | | | | | |
|---|------|----------------------------------|-------------------|--------------------------------------|------------------------------------|--|
| Site | Year | CY Grass & Leaves Recvd | CY Brush Recvd | Total CY Compost Used/ Sold | Total CY Chips Used/ Sold | |
| | | | | | | |
| Decatur Compost Inc. | 2013 | 9,900 | 4,200 | 7,000 | 5,000 | |
| Macon County Composting Facility | 2013 | 13,176 | 9,082 | 6,924 | 775 | |
| TOTAL | 2013 | 23,076 | 13,282 | 13,924 | 5,775 | |
| Decatur Compost Inc. | 2014 | 9,600 | 5,010 | 6,050 | 3,000 | |
| Macon County Composting Facility | 2014 | 9,706 | 4,873 | 4,710 | 735 | |
| TOTAL | 2014 | 19,306 | 9,883 | 10,760 | 3,735 | |
| Decatur Compost Inc. | 2015 | 18,000 | 1,000 | 10,000 | 1,000 | |
| Macon County Composting Facility | 2015 | 17,186 | 5,732 | 6,650 | 990 | |
| TOTAL | 2015 | 35,186 | 6,732 | 16,650 | 1,990 | |
| Decatur Compost Inc. | 2016 | 3,600 | 3,200 | 1,200 | 0 | |
| Macon County Composting Facility | 2016 | 14,495 | 5,868 | 10,835 | 2,585 | |
| TOTAL | 2016 | 18,095 | 9,068 | 12,035 | 2,585 | |
| 4-Year Average of Totals | | 23,916 | 9,741 | 13,342 | 3,521 | |
| Projected for Proposed Site | | 24,000 | 10,000 | 8,000 | 5,000 | |

The following table describes how projections of the volumes of material that the proposed facility expects to receive and the volumes of end-products that the facility anticipates marketing were figured.

| Category | Projected CYs | Basis for Projection | | |
|----------------------------|----------------------|---|--|--|
| CY Grass & Leaves Received | 24,000 | 4-year average of total for both existing facilities | | |
| CY Brush Received | 10,000 | 4-year average of total for both existing facilities | | |
| CY Compost Produced | 8,000 | Projected CY of Grass & Leaves Received, divided by 3 | | |
| CY Woodchips Produced | 5,000 | Projected CY of Brush Received, divided by 2 | | |

Costs for Compost Facility

Projected start-up expenses and annual expenses for the proposed facility are summarized in the following two tables.

| Costs to Develop Compost Facility | | | | |
|-----------------------------------|--|-------------|--|--|
| | | | | |
| Permitting | | \$18,060 | | |
| Site | Grading, pads, roads, signage, pole bldg., storm water | | | |
| Development | mgt., leachate mgt. | \$563,520 | | |
| Equipment | Loader, tractor, grinder, screener, turner, track hoe, | | | |
| (new) | spreader | \$1,432,000 | | |
| | | | | |
| Total | | \$2,013,580 | | |
| | | | | |

| Summary of Annual | Costs for Compost Facility | |
|--------------------|--|-------------|
| Fixed | Includes | Expense |
| Personnel | (3) 50% posAdmin. Asst., Tech, Marketing Coor. | \$76,206 |
| Materials & | | |
| Supplies | Phone, supplies, training | \$6,650 |
| Equipment | | \$25,000 |
| Insurance | | \$6,000 |
| Annual Fixed Costs | | \$107,856 |
| | | |
| Variable | Includes | Expense |
| Processing | Equip. operation incl. operators, maintenance, | |
| Grass/Leaves | fuel | \$131,781 |
| Processing | Equip. operation incl. operators, maintenance, | |
| Brush/Limbs | fuel | \$29,730 |
| Marketing | | \$39,000 |
| Annual Variable | | |
| Costs | | \$200,511 |
| | | 100 |
| Annual Fixed & | | |
| Variable Costs | | \$308,367 |
| Contingency | 15% of Annual Fixed Costs & Variable Costs | \$46,255 |
| Annual Equip. | | |
| Depreciation | | \$63,529.52 |
| Total Annual Costs | | \$418,152 |

Revenue Potential for Compost Facility

Based on the anticipated volumes for the proposed facility, it is projected that annual revenue may be generated, provided that a strong end-product market is developed. A summary of projected, potential annual revenue is in the table below.

| Receiving Fees | Rate/CY | Cubic Yds. | Total |
|-------------------------|---------|------------|-----------|
| Receiving Fees | \$9.00 | 34,000 | \$306,000 |
| 15% Shrink/Loss | | | -\$45,900 |
| Product Sales | | | |
| Compost Sales | \$15.00 | 8,000 | \$120,000 |
| Woodchip Sales | \$9.00 | 5,000 | \$45,000 |
| 15% Discounts/Shrink | | | -\$24,750 |
| Total Projected Revenue | | | \$400,350 |

Marketing

The Need section of this report discusses the customer base for the services and products of compost facilities. A deliberate marketing strategy will need to be developed for each of the customer types. Partnerships will most likely prove to be invaluable in this endeavor. As an example, perhaps, a partnership with a local farm cooperative services company could be formed for marketing to farmers and livestock producers since they are most familiar with this sector of the customer base. Likewise, perhaps, other partnerships could be formed to market to other sectors.

In the Costs section of this report, \$3.00 per cubic yard was designated for marketing end-products. Additionally, a half-time staff position for marketing was noted.

Other Land Uses

Disaster Debris

109.85 acres

In the event of a disaster, such as a tornado or ice storm, the 109 acre site is capable of storing extremely large volumes of woody disaster debris for sorting and processing.





Compatible Uses

Land uses compatible with the recycling center and compost facility are being explored for the proposed 109 acre site. Possibilities include community gardens, natural areas, recreational areas, an alternative energy generation area such as a solar farm and organic farming grounds.



Total Proposed Project

-Land, Recycling Center/Office Building & Compost Facility

The following table summarizes the total projected costs to develop the multi-purpose facility.

| Development Costs for Entire Project | | Buff et |
|--|-------------|---------|
| Land & Associated Costs | \$1,227,350 | Do. |
| Recycling Center/Office Building & Site Work | 2,500,000 | |
| Compost Facility Development | \$2,013,580 | |
| Total | \$5,740,930 | |

The following illustrates the time process for the project. The items in purple have been completed to date.

| Building | Plan | Design | Revise | | | Build |
|----------|----------|--------|---------|----------|--------|-------------------|
| Land | Select | Price | Agree | Approve | Close | Develop |
| Environ. | Research | | Phase 1 | Phase 2? | | Compost Permit |
| Bond | > | | Plan | Prepare | Secure | Issue |

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