IN THE DISTRICT COURT OF GARFIELD COUNTY STATE OF OKLAHOMA

FILED
GARFIELD COUNTY, OKLA

				GARFIELD COUNTY, OKLA
IN RE: PETITION TO RECALL W]	e.	AUG 17 2020
SUBMITTED TO THE CITY OF E. AUGUST 4, 2020,	NID ON]		JANELLE M. SHARP COURT CLERK
]	•	DEPUTY COURT CLERK
BEN EZZELL,		j 1		
	Plaintiff,	j		
VS.]		
ALISSA LACK, CITY CLERK, CITY OF ENID, OKLAHOMA, and	1]		
GEORGE PANKONIN, MAYOR, CITY OF ENID, OKLAHOMA;]		
	Defendants.]	Case No.	CV-2020-

ORDER FOR HEARING ON SUFFICIENCY OF RECALL PETITION

Alissa Lack, City Clerk George Pankonin, Mayor City of Enid, Oklahoma 401 W Owen K Garriott Rd. Enid, OK 73701 Taylor Venus, Counsel for Proponents of the Petition to Recall Ben Ezzell 122 W. Broadway Enid, OK 73701

NOTICE IS HEREBY GIVEN to the interested parties, specifically including, but not limited to those named above, that Plaintiff, Ben Ezzell, has filed in the District Court of Garfield County, Oklahoma, his Objection and Protest to Recall Petition, and pursuant to 11 Okla. Stat. § 15-104 has requested a hearing to determine the sufficiency of said recall petition to be set not less than ten (10) days from the filing of said protest.

Said hearing will be heard before the Honorable 4557 Julie, Judge of the District Court, on the 6th day of 5tptellifer, 2020 at 9200 at the Garfield County Courthouse at 114 W. Broadway in Enid, Oklahoma.

DATED this 17 day of August, 2020.

Honorable DISTRICT JUDGE Judge of the District Court

IN THE DISTRICT COURT OF GARFIELD COUNTY STATE OF OKLAHOMA

FILED

IN RE: PETITION TO RECALL W	ARD THREE	1			GARFIELD COUNTY	, OKLA
CITY COMMISSIONER BEN EZZ	ZELL	1			AUG 17 20	120
SUBMITTED TO THE CITY OF E AUGUST 4, 2020,	NID ON]			JANELLE M. SH. COURT CLER BY DEPUTY COURT (K
BEN EZZELL,]				
VS.	Plaintiff,]				
ALISSA LACK, CITY CLERK, CITY OF ENID, OKLAHOMA, and	d]	*			
GEORGE PANKONIN, MAYOR, CITY OF ENID, OKLAHOMA;	Defendants.		Case No.	CV-2020-	105-03	

OBJECTION AND PROTEST TO RECALL PETITION

COMES NOW the Plaintiff, Ben Ezzell, Ward Three City Commissioner for the City of Enid (hereinafter referred to as "Ezzell"), and for his Objection and Protest to the Recall Petition and Cause of Action against the Defendants, Alissa Lack, City Clerk, City of Enid, Oklahoma and George Pankonin, Mayor, City of Enid, Oklahoma, (hereinafter referred to collectively as "COE") alleges and states that:

- 1. Plaintiff, Ezzell, was duly elected to represent Ward Three of the City of Enid on February 12, 2013 and ran unopposed for the same seat four years later. Ezzell is term-limited and regardless of the outcome of the Recall Petition, will be replaced by a successor no later than May 3, 2021.
- 2. The situs of COE is located in Garfield County, Oklahoma, and this Court has jurisdiction over the parties and subject matter of this action.

- 3. COE received a recall petition for Ward Three Commissioner Ben Ezzell on August 4, 2020 (hereinafter referred to as the "Recall Petition"). A copy of the Recall Petition is attached hereto as Exhibit "1".
- 4. The City Clerk, Alissa Lack, issued a Notice of Sufficiency of said recall petition on August 7, 2020 (hereinafter referred to as the "Notice of Sufficiency"). A copy of the Notice of Sufficiency is attached hereto as Exhibit "2".
 - 5. The Recall Petition seeks to remove Ezzell¹ for the following reasons:
 - Conduct unbecoming of an elected official.
 - Dividing our community by threatening use of force and advocating fines against law abiding, healthy citizens.
 - Disrespecting our police department and failing to heed the advice of our police chief.
 - Showing disregard for the law by asking the Enid City Council to pass mandates with preconceived plans to change them once in place.
 - Subverting the will of the people in favor of his own arbitrary opinion.
 - Dismissive of his constituents' views.
 - Generally abusing public trust.
- 6. The City of Enid Charter includes language pertaining to recall of elected officials separate from the Ouster by Action process found at 51 Okla. Stat. §91. The City of Enid recall process is outlined in Section A.7.7. Recall which states:

The holder of any elective office may be removed at any time by the electors qualified to vote for a successor of such incumbent. The procedure to effect the removal of an incumbent of an elective office shall be as follows: A petition signed by electors entitled to vote for a successor to the incumbent sought to be removed, equal in number to at least thirty (30) per centum of the vote of those that voted in the particular ward for commissioners if the recall is for a commissioner or thirty (30) per centum of all those who voted for the office of the Mayor if the recall is for the Mayor at the last preceding general municipal election, demanding an election of a successor of the person sought to be removed shall be filed with the City Clerk, which petition shall contain a general statement of the grounds and charges for which the removal is sought. The signatures to the petition need not all be appended to one paper, but each signer shall add to his signature his place of residence, giving the street and number. One of the signers of each such paper shall make oath before an officer competent to administer oaths that the statements therein made are true as he

¹ The Recall Petition consistently mis-spells Ezzell's name as "Ezell". Plaintiff does not presume to suggest that the obvious typo makes the Petition facially defective, but he does draw the Court's attention to the general sloppiness of the effort and careless manner in which such a significant action, removing an elected official, has been undertaken. Elected officials at all levels are periodically faced with circumstances in which the decision that is best for the community as a whole may be unpopular among a vocal minority. The municipal recall is only available to charter cities in Oklahoma, and this specific recall effort has opened up a pandora's box that could hamstring elected officials in our community until the City of Enid Charter has been revised to remove this mechanism (and rely on 51 Okla. Stat. §91 to oust elected officials for cause) or raise the threshold under which it can be exercised.

believes, and that each signature to the paper appended is the genuine signature of the person whose name it purports to be. Within ten (10) days from the date of filing such petition the City Clerk shall examine and from the voters' register ascertain whether or not said petition is signed by the requisite number of qualified electors, and, if necessary, the Council shall allow him extra help for that purpose; and he shall attach to said petition his certificate, showing the result of said examination. If by the Clerk's certificate the petition is shown to be insufficient, it may be amended within ten (10) days from the date of said certificate. The Clerk shall, within ten (10) days after such amendment, make like examination of the amended petition, and if his certificate shall show the same to be insufficient, it shall be returned to the person filing the same without prejudice, however, to the filing of a new petition to the same effect. If the petition shall be deemed to be sufficient, the Clerk shall submit the same to the Mayor and Commissioners without delay. If the petition shall be found to be sufficient, the Council shall order and fix a date for holding the said election, not less than thirty (30) days nor more than forty (40) days from the date of the Clerk's certificate to the Mayor and Commissioners that a sufficient petition is filed.

The Mayor and Commissioners shall make, or cause to be made, publication of notice and all arrangements for holding such election, and the same shall be conducted, returned and the result thereof declared, in all respects as are other city elections. The successor of an officer so removed shall hold office during the unexpired term of his predecessor. Any person sought to be removed may be a candidate to succeed himself, and unless he requests otherwise in writing, the Clerk shall place his name on the official ballot without nomination. In any such removal election, the candidate receiving the highest number of votes shall be declared elected. At such election if some other person than the incumbent receives the highest number of votes the incumbent shall thereupon be deemed removed from the office upon qualification of his successor. In case the party who receives the highest number of votes shall fail to qualify, within ten (10) days after receiving notification of election, the office shall be deemed vacant. If the incumbent receives the highest number of votes, he shall continue in office. The same method of removal shall be cumulative and additional to the methods heretofore provided by law.

No recall petition shall be filed against any officer until he has actually held his office for at least six (6) months.

Ord. No. 2002-51 §I, 12-17-2002 approved at referendum March 4, 2003 (emphasis added).

- Although the City of Enid has a specific process for recall, much of the process described therein has been supplanted by state law. In *Clapsaddle v. Blevins*, 1998 OK 5, the Oklahoma Supreme Court found that 26 Okla. Stat. § 13-102 supplants the municipal charter provisions relating to timing of recall elections. In the same decision, the Court grafted the state statutes related to initiative and referendum elections onto municipal recall elections, holding that "[a]ll three measures—initiative, referendum and recall—must hence be treated as falling under the same procedural rubric" *Id* at ¶13. In doing so, the Court also went so far as to state that 11 Okla. Stat. § 15-104 is the <u>exclusive procedure</u> for contesting sufficiency of a recall petition. *Id* at ¶14.
- 8. In the absence of a specific procedure for exercising initiative and referendum powers (and through the Court's ruling in *Clapsaddle*, recall petitions) 11 Okla. Stat. § 15-102 provides that:

The procedure in municipalities which do not provide by ordinance or charter for the manner of exercising the initiative and referendum powers shall be governed by the Oklahoma Constitution and general state law, except as otherwise provided in Sections 15-101 through 15-110 of this title. The duties required of the Governor by state law shall be performed by the mayor; the duties of the Secretary of State shall be performed by the municipal clerk; and the duties of the Attorney General shall be performed by the attorney for the municipality. The procedure for initiative and referendum as to municipal legislation shall be as nearly as practicable the same as those for measures relating to the people of the state at large.

- 9. 34 Okla. Stat. §6.1² enumerates a specific list of reasons to exclude signatures from a petition, but it is not exhaustive. In addition, 34 Okla. Stat. §3 provides that each sheet of signatures (termed a pamphlet) shall include the word "Warning", and underneath this in ten-point type the words "It is a felony for anyone to sign an initiative or referendum petition with any name other than his own, or knowingly to sign his name more than once or the measures, or to sign such petition when he is not a legal voter", and goes on to state that any signature sheet not in substantial compliance with this act shall be disqualified. In reviewing the validity of a municipal petition which lacked the mandatory language in 34 Okla. Stat. §3, the Oklahoma Supreme Court found that "[i]f a statutory provision is essential to guard against fraud, corruption or deception in the initiative and referendum process, such provision must be viewed as an indispensable requirement and failure to substantially comply therewith is fatal". *Community Gas and Service Company Inc.* v. Walbaum, 1965 OK 118.
- 10. In 2003, the Oklahoma Attorney General issued Opinion No. 2003-12 which specifically looked at the requirements found 34 Okla. Stat. §6.1 and 34 Okla. Stat. §3 and advised that they are applicable to municipal petitions. A copy of the 2003 AG's Opinion is attached hereto as Exhibit "3".

² The Initiative Petition Reform Act of 2020 passed by the Oklahoma legislature amends the signature requirements found in 34 Okla. Stat. §§ 1 through 8 to include date of birth with the other identifying information to be collected on petitions. This act does not become effective until November 1, 2020. All election dates available to the proponents of the Recall Petition shall occur after November 1, 2020. It is unclear whether or not the Recall Petition must comply with the requirements at the time signatures are gathered or the requirements in place when the issue is to appear on a ballot.

- 11. The COE has identified eighty-seven signatures on the Recall Petition as belonging to registered voters in Ward Three and also being sufficiently affirmed. The necessary number of signatures based on the February 12, 2013 election is sixty-nine³. The circulators of the Recall Petition declined to check photo identification cards when collecting signatures, despite being advised to do so by the Enid City Attorney.
- 12. The City of Enid Charter requires circulators to affirm the truth of the statements in question. 34 Okla. Stat. §6 requires circulators to affirm that each signature was signed in their presence, that each signer has stated his or her name, mailing address, and residence correctly and that each signer is a voter of Ward 3 of the City of Enid. None of the notarized affirmations found on the Recall Petition meet all these requirements.
- 13. The City of Enid Charter includes language (emphasized above) which requires that the Recall Petition include a general statement of the grounds and charges for the recall of the elected official. Implicit in this requirement is that there must be some cognizable set of grounds and charges in order to recall an elected official.
- 14. Plaintiff herein moves this Court for an Order determining that the Recall Petition is not sufficient for the following grounds:
 - A) The Recall Petition pamphlets failed to include the obligatory language provided for in 34 Okla. Stat. §3 and therefore all signatures should be excluded and the petition should be deemed insufficient.
 - B) Despite the finding of the City Clerk in her Notice of Sufficiency, the circulators' failure to check photo identification cards when collecting signatures makes their written affirmations ineffective to meet the requirements of 34 Okla. Stat. §6 and should therefore be deemed insufficient.
 - C) The circulator affirmations found on the Recall Petition fail to address the City of Enid Charter requirement for truthfulness of the underlying statements or the 34 Okla. Stat. §6 requirements for signer authenticity and should therefore be deemed insufficient.

³ The actual number of votes cast in the February 12, 2013 Ward Three election was 230, which is itself a sad indication of the relative inattention paid to municipal government.

D) The seven stated reasons to recall Ezzell are each either legally meaningless, specifically allowed under charter and/or ordinance, objectively and obviously false, or otherwise fail to describe any grounds or charges for recall, and being so specious are inadequately stated on the Recall Petition as to meet the requirement of a general statement under the City of Enid Charter, and the Recall Petition is therefore insufficient.

WHEREFORE, Plaintiff, Ezzell, prays that the Court set a hearing to determine the sufficiency of the Recall Petition not less than ten (10) days from the date of the filing of this Objection and Protest pursuant to 11 Okla. Stat. § 15-104.

That following the presentment of testimony and argument that the Court enter its Order finding that the Recall Petition is insufficient, lacks the requisite number of signatures of qualified electors, and that such an election cannot be called by the City of Enid at this time.

And such other and further relief as the Court may deem just and equitable under the circumstances.

Respectfully submitted,

Ben Ezzell, OBA #30860

EZZELL & SHEPHERD, P.L.L.C.

P.O. Box 5189

Enid, Oklahoma 73702

(580) 233-9390

(580) 233-4502

BEzzell@EnidOKLaw.com

Plaintiff

VERIFICATION

	STATE OF OKLAHOMA)	
	COUNTY OF GARFIELD) SS:	
	Ben Ezzell, of lawful age, being first duly above named; that I have read the above and foregointhereof, and that the statements and allegations therefore my knowledge and belief.	sworn on oath, states: That I am the Plaintiff ng Petition, that I am familiar with the contents ein contained are true and correct to the best of
11111	Ben E	zzell
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=	Subscribed and sworn to before me this 17	_ day of August, 2020.
-	Of Oklahilli Notary	rue Pendleton Public
	My Commission Expires:	
	011-17-2023	



- Conduct unbecoming of an elected official.
- Dividing our community by threatening use of force and advocating fines against law abiding, healthy citizens.
- Disrespecting our police department and failing to heed the advice of our police chief.
- Showing disregard for the law by asking the Enid City Council to pass mandates with preconceived plans to change them once in place.
- Subverting the will of the people in favor of his own arbitrary opinion.
- Dismissive of his constituents' views.
- Generally abusing public trust.

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		EXHIBIT 1

Emily Headle certify that the signators were known to me, at their home at the time of signing, verified through the OKVOTERDOTTAL OK elections. US, or stated that they were a registered voter in Sind Ward 3. Smily Headle

State of OKla.
County of Garfield

Signed and oworn to before me on luguots by

Emily Hladik



Clooka Osten

- Conduct unbecoming of an elected official.
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I, NeAnne Clinton, certify that the signators were known to me, at their home at the time of signing, verified through the Okvoterportal Okelections. us, or Stated that they were a registered voter in Erid Ward 3. I Clinton

State of OKlahama County of Carfield

Signed and sworn to before me on August 3, 2000 date) by Weanne Clinton.



Costa Osta

- Conduct unbecoming of an elected official.
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State of Oklahoma

County of Coorfield

Signed & Sworn to before me on August 3,2020 by Penny Sweet (Date) (names of person(s) making statement)

Closts Ostu-Signature of Notary Title

- Conduct unbecoming of an elected official.
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I fenny Sweet certify that the signators were collected and known to me, at the time of their Signing, at their homes, verified through the https://lokuoterportal.okelections.us, or stated that they were a registered voter in Enid Ward 3.

Penny Sweet

State of Oblahama Country of Coarfield

Signed and sworn to before me on Aug. 3rd acquo by Penny Sweet (names of person(s) making statements)



Clota Ostum Signature of Notory Title



- Conduct unbecoming of an elected official.
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	Name	House Number and Street	Signiture
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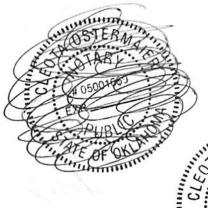
Melissa Crabtree Cortify that the signators were collected and known to me, at their home at the time of signing, verified through the oxvoter posted. Ox elections us, or stated that they were a registered voter in End Ward 3.

Melisse Cristica

State of Oklahama. Country of Coarfield

Singred and sworn to before me on August 3 rd 2009 by

(names of person(o) making statement)



Signature of Motory



- Conduct unbecoming of an elected official.
- Dividing our community by threatening use of force and advocating fines against law abiding, healthy citizens.
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	Name	House Number and Street	Signiture
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I, Dennifer Henry, certify that the signators were known to me, at their home at the time of signing, verified through me at okvoter portal. okelections. us, or stated that they were a registered voter in Enid ward 3.

Dennifer Cent

State of Oklahoma county of Coarfield

signed and sworn to before me on August 3rd, 2020

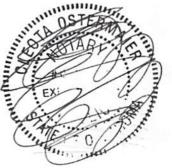
by Jennifer Henry

name(s) of person(s)

making statement



Signature of Notary





- Conduct unbecoming of an elected official.
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- Generally abusing public trust.

Please sign your name below with your house number and street if you are entitled to vote in Ward 3 elections and wish to recall Commissioner Ben Ezell from office.

Name

House Number and Street

Signiture

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My Maphin

God, Tipton

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I, Melisso Crabtree, certify that the signators were collected and known to mg at their home at the time of signing, verified throught the okvoter portal. okelections.us, or stated that they were a registered voter in Enid ward 3.

Melsse Cresto

State of Oklahana

County of Carfield

signed and swam to before me on therisactoralotica

name (s) of person(s)
making statement



Signature of Notary

- Conduct unbecoming of an elected official.
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I certify that I, <u>Melissa Crabtree</u> collected signatures from people personally known by me, at their home at the time of signing, verified through the OK Voter Portal. Ok. elections. us, or stated that they were a registered voter in Enid Ward 3.

Melissa Cresties

State of Oklahoma
County of Coarfield

Signed and sworth to before me on the August 3rd by

Melissa Chabree namebof person(s) making statement

> Coola Osland Signature of Notary



- Conduct unbecoming of an elected official.
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- ... Generally abusing public trust.

Name	House Number and Street	Signiture
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David Rubio		Denil Rufia

I, Alanne Chuton, certifythat the signators were collected and known tome, at their home at the time of signing, verified through the okvoter portal okelections. us, or stated that they were a registered voter in ward 3 of Enid.

Dearne Cluton

State of Okhahoma
County of Garfield

Sighted and sworn to before me on August 3rd, 2000

by Neanne Clinton

name(s) of person(s)

making statement



Cleata Cle Signature of Notary



- Conduct unbecoming of an elected official.
- Dividing our community by threatening use of force and advocating fines against law abiding, healthy citizens.
- Disrespecting our police department and failing to heed the advice of our police chief.
- Showing disregard for the law by asking the Enid City Council to pass mandates with preconceived plans to change them once in place.
- Subverting the will of the people in favor of his own arbitrary opinion.
- Dismissive of his constituents' views.
- Generally abusing public trust.



Name	House Number and Street	Signiture
Tina Priche	and	- Derepordano
· Alisha Craddo	ock.	aline Gaddolk
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I, teather white certify that the signators were known to me, at their home at the time of Signing, verified through the ok voter portal. ok elections. us, or Stated that they were a registered voter in End Ward 3.

blech LhA

State of OKIchoma County of Garfield

Signed and sworn to before me on August 3rd date and by Heather White.



Ostermania Ostermania

- Conduct unbecoming of an elected official.
- Dividing our community by threatening use of force and advocating fines against law abiding, healthy citizens.
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- Dismissive of his constituents' views.
- Generally abusing public trust.

Name	House Number and Street	Signiture
· Brian Tayler		Borian Taylor
· Suther Heckman · Jake Clinc		Suther Heckman
· Jake Clinc		Jacob Cline
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· Rocky Gaisford		Rocky Daished
Cindy Gaisford		Cindy Soughand
· Michaz MANCEY		mul A Mar
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· Darian Recd		Jan My
Richardlanter		Julia Puter
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I, KETTHASIRAGOSA, Certify that the signators were known to me, at their home at the time of signing, Verified through the okvoterportal ohelections us, or Stated that they were a registered voter in Enid Ward 3.

KeithaSugar

State of Ohlahoma County of Carfield

Signed and Sworn to before me on August 3rd ate 2020 by Kieth A. Siragosa.



Cleata Ott

- Conduct unbecoming of an elected official.
- Dividing our community by threatening use of force and advocating fines against law abiding, healthy citizens.
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- Generally abusing public trust.

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I, tenny Sweet, certify that the signators were known to me, at their home at the time of Signing, verified through the okvoterportal, okelections. us, or stated that they were a registered voter in Enid Ward 3.

Henry weet

State of Oklahama County of Coarfield

Signed and sworn to before me on August 3rd acao by Penny Sweet



- Conduct unbecoming of an elected official.
- Dividing our community by threatening use of force and advocating fines against law abiding, healthy citizens.
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- Dismissive of his constituents' views.
- Generally abusing public trust.

Name	House Number and Street	Signiture
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ROGER Mitchell		Kogu IM John
Sharon Harold		Sharon Harold
John HARON		John Harold
Jeuis Glackly		Y LEWIS BLACKBUR
Lonna Bea Blacks	tern	Tigina Blackbury
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Vonda Yvonne Deck Emiliem Plson	slead	Emiler Meto
George Gividen		A har
X		De Tile
Nancy Ellington		Dagger Ciox DI
DISTUTURNE		Al hiller
Paneleg Sealer		Chullank
Rebecca Whiting		Robertal Sassafan
Linda W.pf		Sud wips
PETE WAS		lete uset
D .		/ \ 13

I, MaAnne Clinton, certify that the signators were known to me, at their home at the time of signing, verified through me at okvoter portal. ok elections. us, or stated that they were a registered voter in Enid ward 3.

De Cine Cluter

State of Ohlahama
County of Coarfield

signed and swornto before me on August 3rd, 2020.

by Neanne Clintin

namels of person(s)

making statement



Cleata Osacany Signature of Natary

- Conduct unbecoming of an elected official.
- Dividing our community by threatening use of force and advocating fines against law abiding, healthy citizens.
- Disrespecting our police department and failing to heed the advice of our police chief.
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- Dismissive of his constituents' views.
- Generally abusing public trust.

Name House Number and Street Signitu Ryan BSicky Ashley Chohire Tammie Nerson Chustiva J Bell Shipped Husen Jinhe Jimmy Hy/e Steven Apel Hafte Prown Mi He G: 6301 Vicki Fogkall Debra Lack Marke Marke Marke Marke Debra Lack Marke Marke Marke Marke Marke Marke Marke Marke Marke Marke Marke	vote in Ward 3 elections and wish to recall Commissioner Ben Ezell from office.				
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Penny Sweet
Rell Wets

State of Oblahoma County of Carrield

Signed and sworn to before me on August 3rd.
(date) \$1000

by hichard Webster Penny Sweet

(names of person(s) making statement)



Clota Ostory Signature of Notory Title

Petition to recall Ward 3 Commissioner Ben Ezell for:

- Conduct unbecoming of an elected official.
- Dividing our community by threatening use of force and advocating fines against law abiding, healthy citizens.
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- Dismissive of his constituents' views.
- Generally abusing public trust.



Please sign your name below with your house number and street if you are entitled to vote in Ward 3 elections and wish to recall Commissioner Ben Ezell from office.

Name	House Number and Street	Signiture
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Soundra Knox Ty AtkinSON Chris Millinger Cindy Baily Brandi Atkinson		AAN
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Melisse Crestreo

State of Ohlahoma. Country of Carfield

Signed and sworn to before Me M August 3rd 2020
(Mamo of perons)
making statement)



Signature of Notary

Petition to recall Ward 3 Commissioner Ben Ezell for:

- Conduct unbecoming of an elected official.
- Dividing our community by threatening use of force and advocating fines against law abiding, healthy citizens.
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Name	House Number and Street	Signiture
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)eremy Everly		7370/ Ses
auren Nelson		Jamosk Malis
ARIAC GARCIA	. – - — — — — — — — — — — — — — — — — — —	Marie C Marse
MARUIN WYCKSFF		Maron Wylkoff
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Shelli Holliday		S. Hollidgin
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Palut & Est

State of Oklahoma County of Carfield

Signed and sworm to before me on August 3rd 2020
by Robert L. Eisele
(names of person(5)
making statement)



Petition to recall Ward 3 Commissioner Ben Ezell for:

- Conduct unbecoming of an elected official.
- Dividing our community by threatening use of force and advocating fines against law abiding, healthy citizens.
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- Dismissive of his constituents' views.
- Generally abusing public trust.

Please sign your name below with your house number and street if you are entitled to vote in Ward 3 elections and wish to recall Commissioner Ben Ezell from office.

Name	House Number and Street	Signiture
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I Dea latro certify that the signotors were verified through the okvoterpotal. oxelections. 45, or otated that strey were a registered voter in Ward 3- Enid. State of Oklahoma Country of Carfield Signed and swoom to before me on August 3th 2020 (date) by Dea Tatro (names) of person(5) making statement Cleater Osters Signature of Molary Toll

17

Petition to recall Ward 3 Commissioner Ben Ezell for:

- Conduct unbecoming of an elected official.
- Dividing our community by threatening use of force and advocating fines against law abiding, healthy citizens.
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Please sign your name below with your house number and street if you are entitled to yote in Ward 3 elections and wish to recall Commissioner Ben Ezell from office.

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Dea R. Late

State of Oklahama Country of Coarfield

Signed and sworn to before me on August 3 rd (date)

by Dea Ra Tatro (names of person(s) making statement)



Signature of Motary

Petitioner ID

Sheft Name Method
I Sarah A. Roberts At Home
I Larry Roberts At Home
I Martin Schubert Personal
I Dea Tatro Personal
I Mike Tatro Personal

I Fenny Sweet certify that the signatures listed were known to the collector or at their home at the time of Signing.

Denny Sweet

I, Summer Anderson, a Notary Fublic, Certify that Penny Sweet appeared before me on August 54,2020 as the signer of the document.



* Summa Indusin

Petitioner ID

Shoot Name Method

2 William Bickerstaff Personal

2 Tammy Bockerstaff Personal

2 Holly Weidner Personal

2 James Molle Personal

2 Kelley Craparotta Personal

2 Jason Craparotta Personal

I Penny Sweet certify that the signators listed were known to the collector or at their home at the time of signing.

Penny Sweet

I, Summer Anderson, a Notary Public, cortify that Penny Sweet appeared before me on August 5th, 2020 as the signer of of the above document.



* Dumming Sadasin

Sheet Name personally Penny Sweet personally Frank Sweet Aidan Sweet personally Chester Martin personally personally Dan A Smith Kichard Webster personally Lauren Velson personally Jason M Franklin personally Brian Henry personally Violet L Wilson at home

I Penny Sweet certify that the signators listed were known to the collector or at their home at the time of signing.

I, Summer Anderson, a Notary Public, certify that Penny Sweet appeared before me on August 5th, 2020 as the signer of the above document.



Summa budisin

Penny weet

Name Sheet Barbara Willey at home I Penny Sweet certify that the signatures listed were known to the collector or at their home at the time of signing. Penny Sweet I, Summer anderson, a Notary Public, Certify that Penny Sweet appeared before me on august 5th 2020 as the signer of the above document. Summer Andreson

Sheet# Method Name WilliamHEasterly At home eresa Chester At home Rosa Layton Rodney Layton At home At home Dallena Jones At home At home Brian Jones At home Jason Briix Shawn Delaney At home Roger Parson At home Duathan Stadler At home Kathy Walker At home Tommy Hunt Kris Westfall At home At home Lori Westfall 14+ home Tiffney Shook At home Clifford Shook At home I Penny Sweet certify that the signators listed were known to the collector or at their home at the time of signing. Jenny Sweet

ANDES Genny Sweet appeared before me on August 1700495272750 as the signer of the above document.

Summer Andreser

heet# Name Gerry Kistler Timothy Fergus Nicole Hall Philip McCarthey? Brylyn Bakar Audrey Jennings Donita soles DanielSdes Dustin Rether ford Amanda Schubert Dennis Webb

Method At home athome personally personally

Thenny Sweet certify that the signatures listed were known to the collector or at their home at the time of signing.

Penny Sweo J. Summer Anderson, a Notary Public, Certify that Penny Sweet appeared before me on August 5th, 2000 as the signer of the above document.

**ANDER OF OR PUBLIC OF OR DESTRUCTION OF OR OF

Petitioner 1D

Sheet Name 7 Pat Scheffe 7 Jerry Hopkins 7 Brady Tipton

Method At Home At Home At Home

I Penny Sweet certify that the signatures listed were known to the collected collector or at their home at the time of signing.

Jenny Sweet

I, Summer Anderson, a Notary Public, certify that Penny Sweet appeared before me on August 5th, 2000 as the signer of the above document.



Dumme Andresen

8	A Name Shelly Scheffe Matthew Nelson Vicky L. Pfrehm Paula Johnson	Method Personal Personal
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	li la company	Public, certify that Penny Sweet 5th, 2020 as the signer of
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Petitioner ID

Sheet Name

9 Carol Myers

Emily Long

Kevin Cop en hauer

Kelly Kirk patrick

Sandie Hamilton

Larry Hamilton

Jacob Rober Son

Keith A Siragusa

personally personally personally personally personally personally personally personally personally

I Penn Sweet certify that the signators listed were known to the collector or at their home at the time of signing.

Jenny Sweet

I, Summer Anderson, a Notary Public, certify that Penry Sweet appeared before me on August 5th, 2020 & is the signer of the above document.

& Dummer Geduson

Sheet #

There are no active voters on this sheet, known to us but were collected at their homes.

I Penny Sweet certify that the signators listed were known to the collector or at their home at the frame time of signing.

Henry Sweet

I, Summer Anderson, a Notary Public, Certify that Penny Sweet appeared before me on August 5th, 2000 and is the signer of the above document.



* Summer Andunn

Petitioner IDs

Method Name Shoot At Home 11 Brian Taylor Suther Heckman At Home Take Clines Rocky Gaisford Cindy Gaisford At Home 11 At Home 11 At Home 1 (At Home Michael Manley 11 Karen Manleyd At Home tl Davian Reed At Home 11

I Penny Sweet certify that the signators listed were known to the collector or at their home at the time of signing.

Danny Sweet

I Summer Inderson, a Notary Public, certify that Penny Sweet appeared before me on August 5th, 2020 as the signer of this document.



Summa Suduan

Sheet Name 12 Terry & Guinn personally

I fenny Sweet certify that the signators listed were known to the collector or at their home at the time signing.

appeared before me on August 5th, 2020, and is the signer of the above document.



Sheet	Wame	
13	Lewis Blackburn	personally
	Lonna Blackburn	personally
	Willard Long	personally
	Vonda Yvonn'e Backstead	personally
	Emily Melson	personally
	George Gividen	personally
	Wancy Ellington	personally
	Rebecca Whiting	personally
		0

I Penny Sweet certify that the signators-listed were known to the collector or at their home at the time of signing.

I, Summer Anderson, a Notary Public, Certify that Penny Sweet appeared



Sheet Name Tammie Welson 14 personally Christina Bell personally Tristan Dahn personally personally Jimmy Hyle Wayne Buckles per at home Vicki Foskiehl at home Debrer Lack personally

I fenny Sweet certify that the signators listed were known to the collector or at their home at the time of signing.

Penny Sweet

T Summer Anderson a Notary Public, certify that Penny Sweet appeared before me on August 5th, 2020, The Signer of this document.

Summer Anderson a Notary Public, certify that that 2020, The Signer of this document.

Summer Andrew Public, Certify that Summer Andrew An

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t	Name	Method
7	aundra Knox 1 Atkinson	Personal

I Penny Sweet certify that the signators listed were known to the collector or at home at the time of signing.

I, Summer Anderson, certify that a Notary Public, Certify that Penny Sweet appeared before me on August 5th, 2000, and is the signer of the above document.

Summar Andrews

Summar Andrews

Summar Andrews



Sheet Marquita Cisneros personally Angela Hannegan personally Jeremy Everly personally Lauren Nelson personally Marvin Wyokaff personally Jazzmyne tullis personally Shelly Holliday personally Julia Granados personally Brenda Hannegan personally Francis Soucy I personally James Stevenson personally

I tenny Sweet certify that the signators listed were known to the collector or at their home at the time of signing.

Penny Sweet

I Summer Anderson, a Notary Public certify that
Permy Sweet appered before me on August 5th,

as the Signer of this document.

Deimmer Anderson

Petitioner 1Ds

Sheet

Name Method Jackie Days Persona

I Penny Sweet certify that the signators listed were known to the Collector or at their home at the time of signing.

Penny Sweet

I , Summer Anderson, a Notary Public, Certify that Penny Sweet appeared before me on August 5th 2020 as the signer of this document.



* Summer Ludisin

Theo	Petitioner 105 t Name Method Travis Hays Personal
	I Penny Sweet certify that the signatures listed were known to the collector or at their
	I Summer Anderson, FORTH A Notary Public, Mertify that Para Sweet
	T, Summer Anderson, Editory a Notary Public, Certify that Perry Sweet appeared before me on August 5th, 2020 as the signer of the above document. ANDER PUBLICATION AND STATE OF OF ONE

The City Of Enid, Oklahoma City Clerk, Alissa Lack Notice of Sufficiency of the Recall Petition for Ward Three City Commissioner Ben Ezzell

The City Clerk's Office of Enid, Oklahoma received a recall petition for Ward Three Commissioner Ben Ezzell on Tuesday, August 4, 2020. Under the City Charter, the City Clerk is to determine whether the petition is sufficient and whether the requisite number of Ward Three electors have signed the petition. The petition must contain a general statement of the grounds for which removal is sought. The circulator of a particular page of the petition must affirm that the circulator knows that the signatories on that page are the persons they purport to be.

The requisite number of signatures of electors (registered voters within Ward Three of the City of Enid) needed is 30% of all the actual voters in the most recent Ward Three Commissioner election, which was held February 12, 2013. The number of actual voters was 230, so the number of verified signatures needed is 69 electors.

The petition has 204 signatures. There were nine circulators. The petition, as filed on August 4, 2020, had nine circulators who affirmed that the circulators, in collecting signatures either 1) knew the electors personally or 2) they went to the electors' homes and checked the online election site, or 3) the elector said they were a Ward Three registered voter. On August 5, 2020, a supplemental affirmation was provided by one of the circulators, Penny Sweet. Ms. Sweet provided a summary explanation for each page of the petition, identifying which electors were known to the circulator personally and which were signed in the elector's home. Of the 204 signatures contained in the petition, 110 were covered by Ms. Sweet's supplement affirmation; 59 were known to the circulator; 51 occurred in the resident's home.

The petition, on which 204 signatures appear, contains 135 names of persons who are registered voters in Ward Three. Of the 59 signatures that the circulators knew personally, there are 46 names of persons who are registered voters in Ward Three. Of the 51 signatures that the circulators obtained in the homes of the signatory, there are 41 names of persons who are registered voters in Ward Three. Of the remaining 94 signatures, there are 48 names of persons registered in Ward Three.

Under the City Charter, each circulator is required to affirm that each person who signed the petition is the person whose name it purports to be. The best method for ascertaining identity is to check an identification card with a photo, and usually a signature of the person. This is not required by the Charter. The 46 signatures of persons known to the circulators meet the Charter requirement. The 41 signatures of persons that signed in their homes meet the Charter requirement. The 48 persons who were not asked if they were the person they purport to be, but only if they were a registered voter of Ward Three, does not meet the Charter standard. The original affirmations did not include a statement that the circulators believe that the signatures are of the person they purport to be. The supplemental affirmation of Penny Sweet does not address these 94 signatures.

There remains 87 signatures that, based upon the supplemental affirmation of Penny Sweet, are sufficiently affirmed to provide the requisite number of signatures. The supplemental affirmation was made by only one circulator, who affirmed personally 19 signatures, of which 15 signatures are included in the 87 requisite signatures.

Finally, the Charter requires the circulators to affirm that the statements are true. The Charter is unclear whether the statements are the charges listed in the petition or the statements in the affirmation of the circulators. None of the circulators' written affirmations contain language that indicates that the circulator believes the statement is true. However, the affirmations have been notarized, the circulators' actions and statements are assumed to be truthful, and it is implicitly clear that the circulators believe the statements contained on the petition that provide reasons for the recall.

Therefore, the recall petition is deemed sufficient, and there are the requisite number of signatures of registered voters of Ward Three to proceed with calling an election. Pursuant to Oklahoma Law, this notice must be published in a newspaper of general circulation in Enid. Under Oklahoma law, any qualified elector (registered voter) of the City of Enid may file either a protest to the petition or an objection to the count of the Clerk. Oklahoma Law provides that the protests or objections must be filed in Garfield District Court within ten days from the publication of this notice. The District Court shall set a hearing to hear testimony and arguments for and against the sufficiency of the petition no sooner than 10 days after the filing of the protest. If a protest is timely filed and abandoned by the filer, it may be revived by another qualified elector within five days.

I, the City Clerk of the City of Enid, so state and determine on this the 7th day of August 2020.

/s/ Alissa K. Lack Alissa Lack, City Clerk 2003 WL 1790375 (Okl.A.G.)

Office of the Attorney General

State of Oklahoma Opinion No. 2003-12 March 26, 2003

*1 The Honorable Ray Vaughn State Representative District 81

¶0 This office has received your request for an official Attorney General Opinion in which you ask, in effect, the following question:

On an initiative or referendum petition, does a municipal clerk have the authority to exclude from the signature count certain signatures, which may render the petition legally insufficient for failure to possess the required number of signatures?

- ¶1 Municipalities may provide, by charter or ordinance, the procedure for exercising the people's initiative and referendum powers. 11 O.S. 2001, § 15-102. Because we cannot review every municipality's charter or ordinances we will assume, for purposes of this Opinion, either (i) the municipality's charter or ordinance adopts and incorporates all constitutional and statutory law relating to initiatives and referendums; or (ii) the municipality's charter or ordinance fails to provide procedures for exercise of the people's initiative and referendum powers.
- ¶2 If a municipality provides, by charter or ordinance, the procedure for exercising the people's initiative and referendum powers, the procedure "shall be as nearly as practicable the same as those for measures relating to the people of the state at large." *Id.* If a municipality has not promulgated, by charter or ordinance, the procedure for exercising initiative or referendum powers then the procedure is governed by the Oklahoma Constitution and general State law except as otherwise provided by 11 O.S. 2001, §§ 15-101 through 15-110. *Id.* § 15-102. However, as required by State law, the duties of the Governor shall be performed by the mayor; the duties of the Secretary of State shall be performed by the municipal clerk; and the duties of the Attorney General shall be performed by the municipal attorney. *Id.*

I.

A Municipal Clerk Shall Not Include Certain Signatures In His Or Her Physical Count Of Signatures On An Initiative Or Referendum Petition.

¶3 The Oklahoma Constitution requires an initiative or referendum petition to be signed by a number of electors equal to or greater than 25% of the total number of votes cast at the next preceding general municipal election. Okla. Const. art. 18, § 4(b); *Belisle v. Crist*, 425 P.2d 983, 984-85 (Okla. 1967). The municipal clerk "shall make a physical count of the number of signatures appearing" on a timely filed initiative or referendum petition. 11 O.S. 2001, § 15-104 (A). However, nothing in 11 O.S. 2001, §§ 15-101 through 15-110 provides direction as to what signatures should or should not be included in such physical count. We must therefore look to general State law to find such direction as required by 11 O.S. 2001, § 15-102.

¶4 State law provides:

A. The Secretary of State¹ shall make or cause to be made a physical count of the number of signatures on the petitions. *In making such count, the Secretary of State shall not include in such physical count:*

EXHIBIT 3

- *2 1. All signatures on any sheet of any petition which is not verified by the person who circulated the sheet of the petition as provided in Section 6 of this title;²
- 2. All signatures of nonresidents;
- 3. All signatures on a sheet that is not attached to a copy of the petition;
- 4. All multiple signatures on any printed signature line;
- 5. All signatures not on a printed signature line;
- 6. Those signatures by a person who signs with any name other than his own or signs more than once; and
- 7. All signatures on any sheet on which a notary has failed to sign, the seal of the notary is absent, the commission of the notary has expired or the expiration date is not on the signature sheet.
- 34 O.S. 2001, § 6.1 (emphasis added) (footnotes added).
- ¶5 Consequently, to the extent certain signatures on the initiative or referendum petition fall within one of the provisions in Section 6.1(A)(1)-(7), the municipal clerk shall not include such signatures in the physical count of signatures on the initiative or referendum petition. *Id*.
- ¶6 The enumerated list of signatures in Section 6(A)(1)-(7), which shall not be included in a clerk's physical count of signatures, is not exhaustive. In addition to the signatures which shall not be counted pursuant to the above-quoted Section 6.1(A)(1)-(7), 34 O.S. 2001, § 3 requires that:

Each initiative petition and each referendum petition shall be duplicated for the securing of signatures, and each sheet for signatures shall be attached to a copy of the petition. Each copy of the petition and sheets for signatures is hereinafter termed a pamphlet. On the outer page of each pamphlet shall be printed the word "Warning", and underneath this in ten-point type the words, "It is a felony for anyone to sign an initiative or referendum petition with any name other than his own, or knowingly to sign his name more than once for the measure, or to sign such petition when he is not a legal voter". A simple statement of the gist of the proposition shall be printed on the top margin of each signature sheet. Not more than twenty (20) signatures on one sheet on lines provided for the signatures shall be counted. *Any signature sheet not in substantial compliance with this act shall be disqualified by the Secretary of State.*

Id. (emphasis added) (footnote omitted).³

- ¶7 Section 3 cited above, provides for three additional categories of signatures which shall not be included in the clerk's physical count of signatures. These additional three categories are not included in the list set forth in 34 O.S. 2001, § 6.1 (A)(1)-(7). The additional three categories of signatures which a clerk shall not count are: (1) all signatures of persons who are not legal voters; (2) all signatures included in "pamphlets" that fail to contain on the outer page of the pamphlet the warning, "It is a felony for anyone to sign an initiative or referendum petition with any name other than his own, or knowingly to sign his name more than once for the measure, or to sign such petition when he is not a legal voter"; and (3) all signatures on a signature sheet that does not contain a simple statement of the gist of the proposition on the top margin of the signature sheet. *Id.* § 3.
- *3 ¶8 If the clerk's exclusion of signatures pursuant to 34 O.S. 2001, §§ 3 and 6.1(A)(1)-(7), causes the petition to contain fewer signatures than the required 25% of the votes cast at the last general municipal election, then the municipal clerk shall notify the public of the legal insufficiency of the petition, as described below.

II.

The Municipal Clerk Must Give Notice Of The Signature Count And Sufficiency Or Insufficiency Of The Petition As Required By Law.

¶9 After the municipal clerk has made a physical count of the valid signatures appearing on the initiative or referendum petition, he or she "shall then publish, in at least one (1) newspaper of general circulation in the municipality, a notice of the filing and the apparent sufficiency or insufficiency of the petition." 11 O.S. 2001, § 15-104 (A). The notice shall also state that any qualified elector of the municipality may file within ten days after the publication, in the district court in which the situs of the municipality is located, "a protest to the petition or an objection to the count made by the clerk." *Id.* It is, therefore, the official Opinion of the Attorney General that:

Absent any municipal charter provisions or ordinances governing the procedure for exercising the people's initiative and referendum powers, a municipal clerk has the authority to exclude, from the physical count of signatures required to be made pursuant to 11 O.S. 2001, § 15-104, the following signatures:

- "1. All signatures on any sheet of any petition which is not verified by the person who circulated the sheet of the petition as provided in [34 O.S. 2001, § 6];
- 2. All signatures of nonresidents;
- 3. All signatures on a sheet that is not attached to a copy of the petition;
- 4. All multiple signatures on any printed signature line;
- 5. All signatures not on a printed signature line;
- 6. Those signatures by a person who signs with any name other than his own or signs more than once;...
- 7. All signatures on any sheet on which a notary has failed to sign, the seal of the notary is absent, the commission of the notary has expired or the expiration date is not on the signature sheet"; (34 O.S. 2001, § 6.1 (A))
- 8. All signatures of persons who are not legal voters; (id. § 3)
- 9. All signatures included in pamphlets that fail to contain on the outer page of the pamphlet the warning, "It is a felony for anyone to sign an initiative or a referendum petition with any name other than his own, or knowingly to sign his name more than once for the measure, or to sign such petition when he is not a legal voter" (*id.*); and
- 10. All signatures on a signature sheet that does not contain a simple statement of the gist of the proposition on the top margin of the signature sheet. *Id*.

Such exclusion of signatures from the physical count may render the initiative or referendum petition legally insufficient for failure to possess signatures equal to or greater than 25% of the votes cast at the last general municipal election as required by Article 18, Section 4(b) of the Oklahoma Constitution. If the clerk determines the initiative or referendum petition to be legally insufficient for failure to possess the required number of signatures, the clerk shall publish a notice of the filing and the apparent legal insufficiency of the petition. 11 O.S. 2001, § 15-104 (A). The notice must also state that any qualified elector of the municipality may file, within ten days after the publication in the district court where the situs of the municipality is located, a protest "to the petition or an objection to the count made by the clerk." *Id.* § 15-104(B).

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Footnotes

- As provided in 11 O.S. 2001, § 15-102, "the duties of the Secretary of State [with regard to initiative and referendum petitions] shall be performed by the municipal clerk[.]"
- Title 34 O.S. 2001, § 6 provides that each signature sheet of a petition shall be verified on the back by the person who circulated said sheet by affidavit in substantially the form set forth in Section 6.
- Although 11 O.S. 2001, § 15-103, dealing with municipal petitions, only expressly adopts the form requirements for State petitions set forth in 34 O.S. 2001, § 1 and 2, the form requirements for State petitions in 34 O.S. 2001, § 3 are made applicable to municipal petitions by 11 O.S. 2001, § 15-102, which says the procedure for exercising initiative and referendum power is governed by the Oklahoma Constitution and general State law to the extent said procedures do not conflict with 11 O.S. § 2001, §§ 15-101 through 15-110, and so long as the municipality has not promulgated such procedures by charter or ordinance.
- 4 "Each initiative petition and each referendum petition shall be duplicated for the securing of signatures, and each sheet for signatures shall be attached to a copy of the petition. Each copy of the petition and sheets for signatures is hereinafter termed a *pamphlet*." 34 O.S. 2001, § 3 (emphasis added).
- This procedure differs from the procedure for State questions. With regard to State referendum or initiative petitions, the Secretary of State makes a physical count of the signatures and certifies the count to the Oklahoma Supreme Court. The Oklahoma Supreme Court, not the Secretary of State, makes "the determination of the numerical sufficiency or insufficiency of the signatures counted by the Secretary of State." 34 O.S. 2001, § 8 (C).

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