



STATE OF MONTANA
Montana Department of Military Affairs
Disaster and Emergency Services
Grants Program
1956 Mt. Majo Street
P.O. Box 4789
Fort Harrison, MT 59636-4789
406-324-4777

Grant Application

Homeland Security Grant Program (HSGP)

Date: October 10, 2013

Applicant: City of Bozeman
Bozeman Police Department
615 S. 16th
Bozeman, MT 59715

Type of Applicant: City Government

Applicant POC: Rich McLane
Deputy Chief of Police
615 S. 16th
Bozeman, MT 59715
406-582-2013
rmclane@bozeman.net

Applicant FEIN#: 81-6001238

Applicant DUNS#: 083705293

Project Title: **FFY14 HSGP Bearcat Incident Response Vehicle**

Total Amount of Federal Funds Requesting: **\$253,537**

Project(s) minimum qualifications:

1. Project must support the development and sustainment of the core capabilities of Presidential Policy Directive 8 (PPD-8), and of the National Preparedness Goal (NPG) through the alignment of the Homeland Security Grant Program (HSGP) to the National Preparedness System (NPS). The Homeland Security Grant Program supports all core capabilities in the Prevention, Protection, Mitigation, Response, and Recovery mission areas based on allowable costs; please see <http://montanadma.org/grants-program> for both documents.
2. Projects that may have an environmental impact require programmatic approval from the Office of Homeland Security and Environmental and Historical Preservation (EHP) program; please see the federal EHP policy at: <http://www.fema.gov/plan/ehp> . EHP approval is required for projects that disturb ground, require installation, or have other environmental, historic or cultural impact.
3. The federal grant requires that all equipment purchased with HSGP funding must be listed on the Authorized Equipment List (AEL); please see www.rkb.us for a searchable database of approved equipment. Equipment that is not on the AEL will need prior written approval by the Office of Homeland Security.
4. Capital asset equipment, \$5,000 and over, must be inventoried according to local policy; if there is no local policy, state policy must be followed or whichever one is more stringent.
5. Project must demonstrate cost-effectiveness (the value of benefits must exceed the cost);
6. The applicant must demonstrate a project sustainability plan.
7. Allowable operational costs (salaries, benefits, supplies, accountable supplies, mileage, travel, etc.) must be written in detail and be in direct support and alignment with a specific project in order to be reimbursed. Operational costs such as rent, power, cable, internet, housekeeping and other related expenses are considered program sustainment and will not be considered as a project, but should be written in as an indirect cost rate with an agreement negotiated with the applicant's cognizant agency.
8. The project must solve a repetitive all hazard problem identified in a needs analysis with a viable deliverable/outcome.
9. Projects may relate to the latest Montana Capabilities Assessment Toolkit (gap analysis) October 19, 2009 and the MT State Strategic Plan 01/26/2010, and are directly align with the federal PPD-8 and NPG. These two documents may be found on the MT DES Grants Program webpage at <http://montanadma.org/grants-program>.

Please answer each question with N/A if question is not applicable to your project. Please be as detailed as possible and be sure to review for completeness before submittal. You may add supplemental attachments as appendices. Appendices do not replace the required information requested in the application. Applications will not be accepted if the information is not entered in the application format.

PROJECT SOLUTION AREAS

Planning- HSGP funds may be used for a range of emergency preparedness and management planning activities and support the Performance Objectives such as THIRA, SPR and Planning, by placing an emphasis on updating and maintaining a current EOP that conforms to the guidelines outlined in CPG 101v.2. This category includes strategic planning, preparedness reports, as well as resource management including credentialing individuals and team typing.

Organization- FFY2013 HSGP grant funds may be used for a range of Organizational activities such as:

- Project management;
- Development of whole community partnerships, through groups such as Citizen Corp Councils;
- Structures and mechanisms for information sharing between the public and private sector;
- Tools, resources and activities that facilitate shared situational awareness between the public and private sectors;
- Operational Support;
- Utilization of standardized resource management concepts such as typing, inventorying, organizing, and tracking to facilitate the dispatch, deployment, and recovery before, during, and after an incident;
- Responding to an increase in the threat level under the National Terrorism Advisory System (NTAS), or needs resulting from a National Special Security Event; and
- Paying salaries and benefits for personnel to serve as qualified intelligence analysts

Equipment- The 21 allowable prevention, protection, mitigation, response, and recovery equipment categories and equipment standards for FFY2013 HSGP funds are listed on the web-based version of the Authorized Equipment List (AEL) on the Responder Knowledge Base (RKB), at <https://www.rkb.us>. Unless otherwise stated, equipment must meet all mandatory regulatory and/or DHS-adopted standards to be eligible for purchase using these funds. In addition, agencies will be responsible for obtaining and maintaining all necessary certification and licenses for the requested equipment. This category supports: Cybersecurity equipment; law enforcement Interdiction and Disruption equipment; emergency responders Operational Communications equipment; emergency operations center or mobile command equipment; credentialing typing equipment and software; Public Information and Warning equipment; security equipment for Risk Management; emergency responders and agriculture/livestock Screening Search and Detection.

Training- Allowable training-related costs under FFY2013 HSGP include the establishment, support, conduct, and attendance of training specifically identified under the FFY2013 SHSP program and/or in conjunction with emergency preparedness training by other Federal agencies (e.g., HHS, Dept. of Transportation). Training conducted using FFY2013 HSGP funds should address a performance gap identified through an After Action Report/Improvement Plan (AAR/IP) or contribute to building a capability that will be evaluated through an exercise. This category

supports: ICS Training; EMI professional development training; risk and vulnerability training and assessments; emergency responders, agriculture and livestock Screening Search and Detection training, and Cyber security training.

Exercise- Exercises conducted with FFY2013 HSGP funding should be managed and executed in accordance with the Homeland Security Exercise Evaluation Program (HSEEP). HSEEP Guidance for exercise design, development, conduct, evaluation, and improvement planning is located at <https://hseep.dhs.gov>. This category supports: Cyber security exercises; law enforcement Interdiction and Disruption exercises; emergency responders Operational Communications exercises; emergency responders Operational Coordination exercises; Public Information and Warning systems exercises; emergency responders, agriculture and livestock Screening Search and Detection exercises.

Maintenance and Sustainment- FFY13 HSGP grant funds may be used for maintenance contracts, warranties, repair or replacement costs, upgrades, and user fees are allowable under all active and future grant awards, unless otherwise noted. Maintenance and Sustainment projects must support the NPG through projects that build and sustain the core capabilities necessary to prevent, protect against, mitigate the effects of, respond to, and recover from those threats that pose the greatest risk to the security of the Nation.

Law Enforcement Terrorism Prevention Activities- The following activities are eligible for use of LETPA focused funds:

- Maturation and enhancement of designated State Fusion centers, including information sharing and analysis, threat recognition, and terrorist interdiction, and training/hiring of intelligence analysts;
- Implementation and maintenance of the National SAR Initiative (NSI), including training for front line personnel on identifying and reporting suspicious activities;
- Implementation of the "If You See Something, Say Something™" campaign to raise public awareness of indicators of terrorism and terrorism-related crime and associated efforts to increase the sharing of information with public and private sector partners, including nonprofit organizations.
- This category supports: Interdiction and Disruption, Operational Communications, Operational Coordination, Risk Management, and Screening Search and Detection activities.

Operational Packages- FFY13 HSGP funding may be used to support the pursuit of operational package (OPack) funding, such as Canine Teams, Mobile Explosive Screening Teams, and Anti-Terrorism Teams, for new capabilities as well as sustaining existing OPacks.

PROJECT INFORMATION

Project Solution Area: Reduction and response to threats and hazards that reduce National Preparedness with a primary project solution area focused on purchase of Equipment and related training for:

- Response**
- Mitigation**
- Protection**
- Recovery**

Target Capabilities Project Supports:

UNDER THE PRESIDENTIAL POLICY DIRECTIVE/PPD-8

INTERDICTION AND DISRUPTION

- **Mission Areas:** Prevention, Protection
- **Description:** This armored vehicle would help delay, divert, intercept, halt, apprehend, or secure threats and/or hazards.

SCREENING, SEARCH, AND DETECTION

- **Mission Areas:** Prevention, Protection, Response
- **Description:** This armored vehicle will provide a means to help Identify, discover, or locate threats and/or hazards through active and passive surveillance and search procedures, particularly in regards to areas not generally accessible by other means.

ACCESS CONTROL AND IDENTITY VERIFICATION

- **Mission Area:** Protection
- **Description:** This armored vehicle can enhance the ability to provide physical measures to control admittance to critical locations and systems, limiting access to authorized individuals to carry out legitimate activities or to provide physical security for vital response personnel.

PHYSICAL PROTECTIVE MEASURES

- **Mission Area:** Protection
- **Description:** This armored vehicle can help reduce or mitigate risks, including actions targeted at threats, vulnerabilities, and/or consequences, by controlling movement and protecting ingress/egress access, critical infrastructure, and the homeland.

LONG-TERM VULNERABILITY REDUCTION

- **Mission Area:** Mitigation
- **Description:** This vehicle can help provide access to difficult areas to help allow the building of and sustainment of resilient systems, communities, and critical infrastructure and key resources so as to reduce their vulnerability to natural, technological, and human-caused incidents by lessening the likelihood, severity, and duration of the adverse consequences related to these incidents.

THREATS AND HAZARD IDENTIFICATION

- **Mission Area:** Mitigation
- **Description:** This armored vehicle can help enhance the ability to identify the threats and hazards that occur in the geographic area; determine the frequency and magnitude; and incorporate this into analysis and planning processes so as to clearly understand the needs of a community or entity.

CRITICAL TRANSPORTATION

- **Mission Area:** Response
- **Description:** This armored vehicle can help provide transportation (including infrastructure access and accessible transportation services) for response priority objectives, including the evacuation of people and animals, and the delivery of vital response personnel, equipment, and services into the affected areas, particularly when a safe response is not able to be done through traditional transportation

MASS CARE SERVICES

- **Mission Area:** Response
- **Description:** This armored vehicle can help serve as a transportation vehicle to provide life-sustaining services to the affected population with a focus on hydration, feeding, and sheltering to those who have the most need, as well as support for reunifying families, especially in an area where access by traditional transportation would be limited.

MASS SEARCH AND RESCUE OPERATIONS

- **Mission Area:** Response
- **Description:** This armored vehicle can help enhance the ability to deliver traditional and atypical search and rescue capabilities, including personnel, services, animals, and assets to survivors in need, with the goal of saving the greatest number of endangered lives in the shortest time possible.

ON-SCENE SECURITY AND PROTECTION

- **Mission Area:** Response
- **Description:** This armored vehicle can help ensure a safe and secure environment through law enforcement and related security and protection operations for people and communities located within affected areas and also for all traditional and atypical response personnel engaged in lifesaving and life-sustaining operations.

PUBLIC HEALTH AND MEDICAL SERVICES

- **Mission Area:** Response
- **Description:** This armored vehicle can help provide enhanced transportation ability to provide lifesaving medical treatment via emergency medical services and related operations and avoid additional disease and injury by providing targeted public health and medical support and products to all people in need within the affected area.

Target Capabilities Project Supports:

UNDER THE NATIONAL PREPAREDNESS GOAL

This armored vehicle will help enhance the ability to delay, divert, intercept, halt, apprehend, or secure threats and/or hazards by maximizing our ability to interdict specific conveyances, cargo and/or persons associated with an imminent or identified terrorist threat and to help prevent an incident from occurring in the Nation.

This armored vehicle will help protect citizens, residents, visitors and assets against domestic threats.

This armored vehicle will enhance the ability to respond quickly and safely to save lives, protect property and to help meet basic human needs in the aftermath of a catastrophic incident.

This armored vehicle will help enhance the access by necessary responding personnel and equipment to begin recovery and restoration of infrastructure, housing, a sustainable economy, as well as helping address the health, social, cultural and historic fabric of communities affected by a catastrophic incident.

Target Capabilities Project Supports:

UNDER THE STATE SECURITY STRATEGY 2010

This armored vehicle purchase and related training and operations satisfies many targeted areas of emphasis in the State Security Strategy of 2010. These include:

Goal: Promote a Preparedness Culture. Objective: Promote prevention, mitigation, response and recovery planning with all levels of government, private and non-profit entities, and citizens.

Objective: Enhance local hazard mitigation planning and implementation.

Objective: Support substantive prevention, response and recovery planning at the local and state levels.

Objective: Enhance coordination, communication and outreach among local, tribal, state, federal entities, and stakeholders.

Goal: Promote a Culture of Regional Cooperation. Objective: Enhance coordination and communication among local, tribal, state, federal entities, private entities, and other stakeholders.

Objective: Strengthen local, state and national response support capabilities of DES and other state agency personnel.

Objective: Develop and enhance statewide awareness and training efforts.

Objective: Enhance the prevention and preparedness response capabilities for the protection of Critical Infrastructure.

Objective: Sustain advanced HazMat, EOD, and tactical law enforcement response capabilities.

Objective: Provide training to strengthen CBRNE response and mitigation capabilities at local and tribal levels.

Goal: Promote Appropriate Medical and Public Health Capabilities to Respond to All Hazards Threats.

Objective: Ensure capability of EMS and hospitals to rapidly triage, stabilize and transport casualties to appropriate clinical care.

Objective: Ensure regional, including tribal, intrastate and interstate, medical response capability.

Description of Project:

The Bozeman Police Department with the support and cooperation of other Law Enforcement Agencies in Gallatin County, and surrounding counties of southwest Montana, is requesting grant funding to purchase an Armored Incident Response Vehicle. This vehicle will assist the Bozeman Police Department as well as other law enforcement agencies in the region with high risk services and acts of terrorism. The vehicle will provide area emergency services with a higher level of service and protection.

The Bozeman Police Department and Gallatin County Sheriff's Office have a long-standing, trained Special Response Team that responds to high risk situations, to include armed and barricaded suspects, hostage situations, Weapons of Mass Destruction (WMD) and related potential terrorist attacks within Gallatin County. The team has also responded to high risk incidents in neighboring Park, Meagher, Madison, and Sweet Grass Counties in Southwest Montana. The team has also responded to high risk incidents in Yellowstone National Park and maintains a special police deputation to be able to respond to calls inside Yellowstone.

Southwest Montana is home to several anti-government and/or radical groups such as militia groups, environmental groups, outlaw motorcycle gangs, religious and racial hate groups. Additionally, Bozeman and the surrounding areas are not immune from potential active shooter attacks in our area businesses and schools.

Bozeman and the surrounding area have a variety of critical infrastructures that are threat risks to WMD and terrorist attacks. Gallatin County has the third largest population in the state, with over 90,000 citizens. The city of Bozeman is home to Montana State University, one of the state's two major university campuses with a student body of over 15,000. The university houses a large volume of chemicals and a level 3 biological laboratory. This laboratory deals with the bacteria "Anthrax" and the virus "Norwalk." Montana State University is part of the federal Buffer Zone Protection Program (BZPP) and is listed as a Tier 2 level critical infrastructure. We are also home to the Bozeman Yellowstone International Airport (BZN), serving as a year-round gateway for Yellowstone National Park, area ski resorts, tourism and the areas in and around Bozeman and Southwest Montana. BZN is the busiest airport in Montana, having just recently flown its 15 millionth flyer.

On September 11, 2001, the Big Sky Resort south of Bozeman was host to the National Emergency Management Conference. After the attacks, the Gallatin County Sheriff's Office and neighboring agencies were responsible for the safety and security of some of the most notable FEMA responders. This included individual dignitary protection and transportation to awaiting military jets for some of these people to return to their area of jurisdiction during the crisis.

Big Sky Resort has also hosted such events as the Western Governors Conference, Pacific Rim Conference and FEMA Conference, each of which are high value targets of potential domestic terrorist threats or attacks. We also have a large amount of rugged national forests that contain several natural resources such as timber, minerals and water. These forests are also used for recreational purposes with Hyalite Canyon listed as the busiest Forest Service recreation site in the United States.

The Gallatin Mountain Range serves as the water shed for Bozeman and several other municipalities in the Gallatin Valley. Several large dams are also located in the area with the three largest being Hyalite Reservoir, Hebgen Lake Dam, and Ennis Lake Dam. An attack on any of these dams could lead to massive loss of life and property in areas downstream. These waters also assist in supporting the nation's mid-west agriculture as they flow into the Missouri River.

The state of Montana covers a vast area of land. The travel time between these areas is significant. There are currently armored vehicles in Kalispell, Helena, Great Falls, Missoula and Billings. As one looks at the placement of these vehicles, the gap in coverage is squarely in Bozeman. In the event of a terrorist or other high risk incident it would not be practical to wait for any of these other agencies to respond with their equipment. The minimum driving time alone is three hours, with a more realistic timeline of 4-6 hours before a supporting vehicle could be in place.

The most critical time for life safety is the response during the first hour. This vehicle would be put to use as an immediate response unit. This vehicle is capable of rescuing a substantial number of victims, as well as providing a platform for special weapons personnel to neutralize threats to rescuers and citizens. The vehicle would then be used to protect critical infrastructure and persons from further attacks or from a secondary device.

In addition to responses of domestic terrorism, this vehicle would serve as a response vehicle to other disasters. Floods, fires, earthquakes or major building collapse would likely lead to difficulty in the ability to respond through traditional transportation. This vehicle could also help in search operations, bringing food, supplies and health care into remote inaccessible areas.

This project is an example of many law enforcement agencies joining together to share resources. Augmenting this Special Response Team "fills the gap" for effective, safe response to dangerous situations in Southwest Montana for area law enforcement and the communities they serve.

The particular vehicle in mind for this request is a Bearcat G3. This vehicle provides armor protection from 50 Caliber rounds, to include protective windows, blast resistant floor material, armored hood and armored gas tank. The vehicle has high ground clearance for aggressive off-road performance and maneuverability. There are four doors and run-flat tires. There is a roof mounted rescue hatch with an emergency portal accessible from inside the cargo compartment to the roof, which also offers projectile protection. Accessories, such as emergency lighting, siren, PA system and related AC-DC Power Inverter are part of this vehicle. It should be noted that a similar vehicle was used in response to a high risk call in Missoula where the vehicle was fired upon and the officers were unharmed because of this armored protection.

Status of Project, New or Continuing: **New Project**

Sustainability Plan:

The primary cost associated with this project is the initial armored vehicle purchase, initial training of operators and delivery of the vehicle. This project is requesting grant funding in this application to satisfy these costs. Additional costs beyond this initial project include maintenance, fuel, purchase and installation of communication equipment and other upgrades as identified. These costs will be shared

through annual budget processes between those departments using this vehicle for operations, or if specialized equipment or training is proposed through other funding sources, as available.

Project Deliverable:

Sustain the operational status of the Regional Mobile Command Vehicle by providing environmentally controlled storage; provide satellite data service and one cellular phone line. Justifications listed above.

Milestone 1: 3rd month (estimated delivery time needed)

Make original purchase of vehicle and related accessories with vehicle ready for delivery and operations. Costs are \$237,537 with this grant funding.

Milestone 2: 4th month

Complete training at armored vehicle manufacturer site to gain full understanding of operational, basic maintenance and related safety issues with the vehicle with those most likely to operate the vehicle. Anticipate 5 full days for training. Cost estimate including lodging, air fare, meals and rental car for all 4 attendees is \$5,000, which is part of this grant proposal. Any costs in excess of \$5,000 will be covered with local funds.

Milestone 3: 5th month

Have vehicle delivered. We have already identified an indoor secure storage location for the vehicle that is easily accessible for both training, maintenance and to deploy for operations.

Milestone 4: 6-7th month

Ensure all communication equipment is installed and functional. Install any mission supporting equipment. Properly train members of the Bozeman Police/Gallatin County Sheriff's Office Special Response Team in capabilities and effective utilization of the vehicle. Begin coordination with other area agencies to ensure the vehicle is incorporated into their response protocols.

Milestone 5: 8th-9th month

Provide training and introduction of the vehicle capabilities to other area agencies in the area to provide an understanding of the vehicle and team capabilities.

Milestone 6: 10th-12th month

Vehicle fully operational and integrated appropriately into response protocols. Team members fully trained in the operation and capabilities of the vehicle. Public awareness of the vehicle and its purpose and capabilities also done.

PROJECT BUDGET

Project Solution Area: [Response, mitigation, protection and recovery]	
a)	
b)	
c)	
d)	
Total Project Costs	\$
Project Category: TRAINING	
a) lodging, Air Fare, Meals, Rental Car for 4 officers, 5 days training on new Equipment purchased	\$ 5,000
c)	
d)	
Total Project Costs	\$5,000
Project Category: [insert solution area name]	
a)	
Total Project Costs	\$
Equipment/Accountable Supplies	
a) Capital Asset – BearCat G3 Armored Vehicle with run flats, 4 door configuration, rear flip seats, 6.7L Diesel Engin and 3,600 Watt AC-DC Power Inverter, including delivery	\$248,537
b) Accountable Supplies (<i>radios, laptops, printers, items under \$5,000</i>)	
Total Project Costs	\$248,537
Other	
a) <i>Example: Installation Costs</i> [insert Applicants item]	
b) <i>Example: IDC, CAP, or Admin Fee's</i> [insert Applicants item]	
Total Project Costs	\$253,537
Total (sum of all categories)	\$253,537

Equipment & Accountable Supplies List- Only items listed on the Authorized Equipment List (AEL) <https://www.rkb.us> under the appropriate grant program will be funded. Items of equipment are items \$5,000 or more. Items under \$5,000 are considered Accountable Supplies and must be in support of the core capabilities.

AEL#	Item Description	Quantity	Cost	Total Cost
12-VE-00-SPEC	Vehicle, Specialized emergency Management (Bearcat Armored Personnel Carrier)	1	\$248,537	\$248,537
12-GN-00-TRNG	Training for 4 officers on operation of Bearcat Armored Personnel Carrier	1	\$5,000	\$5,000
Total				\$253,537

Item Description	Quantity	Cost	Total Cost
Total			\$ - 0 -

The signatures below verify the approval of the named entity's request for funding. All parties signify that all aspects of this project are allowable, reasonable and justifiable in accordance with published federal grant guidelines, and the Official Authorized to sign is authorized to enter into legal contracts on behalf of the applicant

Authorizing Official of the Applicant:

1. Name	Chris Kukulski	
2. Title	Bozeman City Manager	
3. Address	PO Box 1230, Bozeman, MT 59771-1230	
4. Phone	406-582-2306	
5. Fax		
6. Email	ckukulski@bozeman.net	
7. Signature		Date: 10-8-13

Project Point of Contact (Project Manager) for Applicant:

1. Name	Rich McLane	
2. Title	Deputy Chief of Police	
3. Address	615 S. 16 th , Bozeman, MT 59715	
4. Phone	406-582-2013	
5. Fax	406-582-2002	
6. Email	rmclane@bozeman.net	
7. Signature		Date: 10-8-13

Reference Information

Disaster and Emergency Services - <http://montanadma.org/disaster-and-emergency-services>

Disaster and Emergency Services Grants Program - <http://montanadma.org/grants-program>

Department of Homeland Security - <http://www.fema.gov/government/grant/hsgp/>

Authorized Equipment List/Responder Knowledge Base - <https://www.rkb.us/>

Code of Federal Regulation - <http://www.gpoaccess.gov/cfr/>

Homeland Security Exercise and Evaluation Program (HSEEP) - <https://hseep.dhs.gov>