CRIMINAL COMPLAINT

STATE OF WISCONSIN

DA Case No. 2011ML026113

Plaintiff,

VS.

Complaining Witness:

Investigator Aaron Weiss

Court Case No.

Kavanaugh, Kevin 3949 E. Mallory Ave. Cudahy, WI 53110 DOB: 06/21/1950

Defendant,

THE ABOVE NAMED COMPLAINING WITNESS BEING DULY SWORN, ON INFORMATION AND BELIEF STATES THAT:

COUNT 1: THEFT (EMBEZZLEMENT) (VALUE EXCEEDING \$10,000)

The above-named defendant between 2006 and 2009, at 3949 East Mallory Ave., in the City of Cudahy, and other locations within Milwaukee County, Wisconsin, as trustee, having possession of money of the Military Order of Purple Heart, Inc., Michelle Witmer Chapter 96, having a value exceeding \$10,000, did use such money without the owner's consent, contrary to the defendant's authority, and with intent to convert said property to his own use or to the use of any other person except the owner, contrary to sec. 943.20(1)(b) and (3)(c), 971.36(3), 939.50(3)(g) Wis. Stats.

Upon conviction for this offense, a Class G Felony, the defendant may be fined not more than Twenty Five Thousand Dollars (\$25,000), or imprisoned not more than ten (10) years, or both.

COUNT 2: FRAUDULENT WRITINGS

The above-named defendant on or about July 20, 2007, at 3949 East Mallory Ave., in the City of Cudahy, Milwaukee County, Wisconsin, with intent to defraud, being an officer of a corporation, did falsify a record belonging to that corporation, by false entry, to wit: check stub entry for check number 1095, contrary to sec. 943.39(1), 939.50(3)(h) Wis. Stats.

Upon conviction for this offense, a Class H Felony, the defendant may be fined not more than Ten Thousand Dollars (\$10,000), or imprisoned not more than six (6) years, or both.

COUNT 3: FRAUDULENT WRITINGS

The above-named defendant on or about August 22, 2007, at 3949 East Mallory Ave., in the City of Cudahy, Milwaukee County, Wisconsin, with intent to defraud, being an officer of a corporation, did falsify a record belonging to that corporation, by false entry, to wit: check stub entry for check number 1101, contrary to sec. 943.39(1), 939.50(3)(h) Wis. Stats.

Upon conviction for this offense, a Class H Felony, the defendant may be fined not more than Ten Thousand Dollars (\$10,000), or imprisoned not more than six (6) years, or both.

COUNT 4: FRAUDULENT WRITINGS

The above-named defendant on or about September 14, 2007, at 3949 East Mallory Ave., in the City of Cudahy, Milwaukee County, Wisconsin, with intent to defraud, being an officer of a corporation, did falsify a record belonging to that corporation, by false entry, to wit: check stub entry for check number 1103, contrary to sec. 943.39(1), 939.50(3)(h) Wis. Stats.

Upon conviction for this offense, a Class H Felony, the defendant may be fined not more than Ten Thousand Dollars (\$10,000), or imprisoned not more than six (6) years, or both.

COUNT 5: FRAUDULENT WRITINGS

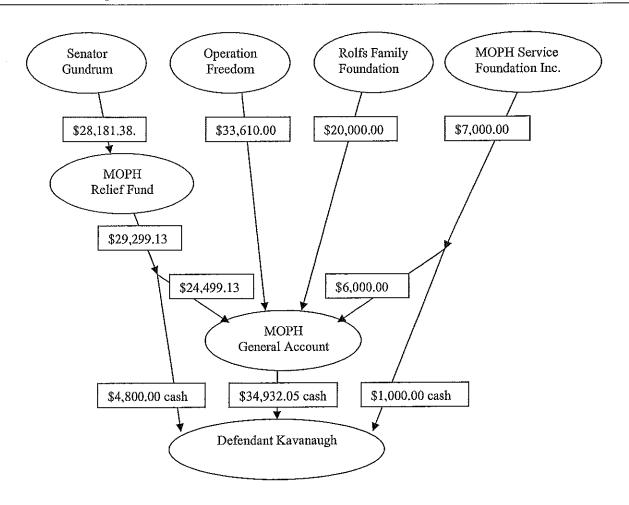
The above-named defendant on or about October 5, 2007, at 3949 East Mallory Ave., in the City of Cudahy, Milwaukee County, Wisconsin, with intent to defraud, being an officer of a corporation, did falsify a record belonging to that corporation, by false entry, to wit: check stub entry for check number 1107, contrary to sec. 943.39(1), 939.50(3)(h) Wis. Stats.

Upon conviction for this offense, a Class H Felony, the defendant may be fined not more than Ten Thousand Dollars (\$10,000), or imprisoned not more than six (6) years, or both.

1. Complainant is an investigator and sworn law enforcement officer with the Milwaukee County District Attorney's Office.

Summary

- 2. My official investigation determined that, from 2006 through 2009, defendant Kevin Kavanaugh, embezzled at least \$42,232.05 from the Military Order of the Purple Heart, Inc., Michelle M. Witmer Chapter 96, Cudahy, WI (MOPH).
- 3. Defendant Kavanaugh was the MOPH Finance Officer throughout the period alleged in this criminal complaint. As Finance Officer, defendant Kavanaugh controlled MOPH's bank accounts and held the MOPH checkbooks.
- 4. MOPH received four large sources of funding from 2006 to 2008. On August 24, 2006, Milwaukee County transferred \$36,610.00, designated as the program funds of Operation Freedom, to MOPH. On December 15, 2006, MOPH received a Thomas J. Rolfs Family Foundation donation of \$20,000 earmarked for the children of Wisconsin military service members killed in Operation Iraqi Freedom and Operation Enduring Freedom (OIF/OEF). On June 14, 2007, the Military Order of the Purple Heart Service Foundation, Inc. disbursed a check for \$7,000.00 to MOPH to fund the National Veterans Wheel Chair Games. From February 2008 through November 2008, former Wisconsin State Senator Mark Gundrum donated his legislative salary of \$28,181.38 to MOPH to benefit wounded military veterans.
- 5. Defendant Kavanaugh embezzled from the above funds by two means. First, defendant Kavanaugh skimmed cash when he deposited checks into the MOPH General Account. Defendant Kavanaugh would split deposit checks, meaning he would deposit a portion of the check proceeds and take the remainder as cash in hand. Second, defendant Kavanaugh wrote numerous checks to cash and pocketed the proceeds. Defendant Kavanaugh falsified MOPH records to hide his theft.
- 6. The below diagram of defendant Kavanaugh's embezzlement is based upon MOPH bank account records, obtained by subpoena, from PNC Bank.



Thomas J. Rolfs Family Foundation donation

- 7. Defendant Kavanaugh embezzled MOPH monies intended for the children of military service members killed in Operation Iraqi Freedom and Operation Enduring Freedom (OIF/OEF).
- 8. James A. Stewart, Chief Legal Counsel, Wisconsin Department of Veterans Affairs (WDVA), provided the following records.
- a. Mr. Stewart forwarded a WDVA press release dated December 18, 2006 that states as follows. The Thomas J. Rolfs Family Foundation donated \$50,000 to benefit the families of Wisconsin military service members. The sum of \$30,000 was designated for the "Mission: Welcome Home" program. The balance of \$20,000 was earmarked for "children of fallen Wisconsin service members."
- b. Mr. Stewart also provided a letter, dated January 10, 2007, from Wisconsin Department of Veterans Affairs to the Thomas J. Rolfs Family Foundation. The letter thanks the foundation for making a \$50,000 charitable gift to benefit veteran's families. The letter further explains that, from the total charitable gift funds, "\$20,000 was distributed separately by the Military Order of the Purple Heart for children of fallen Wisconsin service members."
- 9. On November 8, 2011, Milwaukee County District Attorney's Office Investigator Dan Suszek spoke by telephone with Jeff Johnson. Mr. Johnson stated as follows.

- a. Mr. Johnson formerly worked for the WDVA as coordinator of Operation Welcome Home. Operation Welcome Home is a program to support military service members returning from deployment.
- b. While working at WDVA in December 2006, Mr. Johnson facilitated a charitable donation of \$50,000.00 by the Thomas J. Rolfs Family Foundation. At Mr. Johnson's suggestion, the Thomas J. Rolfs Family Foundation donated the monies in care of the American Legion, Department of Wisconsin. The gift stipulated that \$30,000.00 was to be distributed as holiday gift cards to children of Wisconsin military service members deployed in OIF/OEF, and, \$20,000.00 was designated for children of Wisconsin military service members killed in OIF/OEF. The American Legion then forwarded the \$20,000.00, designated for children of Wisconsin war dead, to MOPH.
- c. Shortly after Thomas J. Rolfs Family Foundation donated the above monies, defendant Kavanaugh requested a list of Wisconsin military service members who were killed in OIF/OEF. Mr. Johnson researched this information on an official U.S. Department of Defense database and e-mailed a list of Wisconsin war dead to defendant Kavanaugh.
- 10. I obtained, by subpoena, PNC Bank records for the MOPH General Account (checking account number 610174925). Those records include a copy of check number 253158 dated December 8, 2006 for \$20,000 from the American Legion, Department of Wisconsin, payable to "Military Order of the Purple Heart C/O Kevin Kavanaugh." PNC Bank records further show defendant Kavanaugh deposited the check on December 15, 2006.
- 11. On November 8, 2011, Investigator Suszek spoke by telephone with Charles Cooney. Mr. Cooney stated as follows. Mr. Cooney was Commander, American Legion, Department of Wisconsin, in December 2006. He signed the above check number 253158, as maker, forwarding \$20,000.00 to MOPH in care of defendant Kavanaugh.
- 12. On August 26, 2010, Milwaukee County District Attorney's Office investigators executed a search warrant on defendant Kavanaugh's home at 3949 E. Mallory Avenue, Cudahy, WI. The seized evidence included the following items:
 - a. the MOPH General Account check book and check stubs;
- b. a form letter, to deceased service members' families, forwarding checks funded by a Thomas J. Rolfs Family Foundation charitable donation;
- c. an e-mailed list, from WDVA to defendant Kavanaugh, of Wisconsin OIF/OEF war dead. A color copy of said list is attached and incorporated herein by reference.
- 13. PNC Bank records for the MOPH General Account, and seized checkbook stubs, show defendant Kavanaugh properly disbursed \$8,400.00 of Thomas J. Rolfs Family Foundation funds, by the below listed checks, to families of Wisconsin military service members killed in OIF/OEF.

<u>Check</u>	<u>Payee</u>	<u>Date</u>	<u>Amount</u>	Check Stub Entry
1061	Payton Warns	12/30/06	\$ 600.00	WDVA/Rolfs Cap Deceased Iraq Vet Child
1065	Amy Prening	1/14/07	\$ 600.00	1 Child - Rolfs Foundation Child Disbursement

Kevin I	Kavanaugh, DOB:	06/21/1950	_	Page 5 of 16
1066	Deb Kiser	1/14/07	\$1,200.00	2 children Rolfs Foundation disbursement
1070	Kate Jansky	2/20/07	\$1,200.00	Rolfs Donation to children
1071	Susan Jaenke	2/8/07	\$ 600.00	600.00 Rolfs Corp donation
1076	[Voided ck to Joh	nn Vacho for \$	\$1,200.00 w/ st	ub entry "2 Children Rolfs donation"]
1080	John Vacho	4/26/07	\$1,200.00	Repl. check # 1076
1082	Peggy Splinter	5/3/07	\$1,200.00	2 Children Rolfs donation
1109	Alexis Dampier	10/26/07	\$ 600.00	
1110	Kylee Dampier	10/26/07	\$ 600.00	man of ref
1111	Starr Dampier	10/26/07	\$ 600.00	
		total	\$8,400.00	

- 14. The above payees are family members of the following Wisconsin war dead from OIF/OEF: CPL Robert Warns II, CPL Brian Prening, SSGT Charles Kiser, CAPT Benjamin Jansky, PO1 Jaime Jaenke, SGT Nathan Vacho, MAJ Christopher Splinter, and PFC Grant Dampier.
- 15. No other checks were issued from the MOPH General Account payable in name to a deceased military service member's family.
- 16. Defendant Kavanaugh embezzled remaining Thomas J. Rolfs Family Foundation funds by writing checks to cash and converting the proceeds to his own use. PNC Bank records for the MOPH General Account, and seized checkbook stubs, show Defendant Kavanaugh wrote the below listed checks totaling \$9,600.00 to cash. Defendant Kavanaugh's payment pattern (\$600.00 and \$1,200.00 amounts) and his checkbook stub entries contrive the appearance that these payments were of Thomas J. Rolfs Family Foundation funds to families of Wisconsin service members killed in OIF/OEF.

Check Payee	<u>Date</u>	<u>Amount</u>	Check Stub Entry
1095 cash 1101 cash 1103 cash 1107 cash 1117 cash 1120 cash 1128 cash 1168 cash	7/20/07 8/22/07 9/14/07 10/5/07 11/15/07 11/24/07 2/1/08 7/9/08	\$1,200.00 \$1,200.00 \$ 600.00 \$ 600.00 \$ 600.00 \$ 600.00 \$ 1,200.00	2 kids OIF/OEF OIF/OEF 2 kids 1 child 1 child [ck memo: "baby OIF'] [ck memo: "OIF/OEF]
1195 cash 1205 cash	1/30/09 7/30/09	\$ 600.00 \$ 600.00	K-B-09-06
1205 cash	8/8/09	\$ 600.00	44 to 70 m
1211 cash	11/18/09	\$ 600.00	
	total	\$9,600,00	

total \$9,600.00

- 17. Defendant Kavanaugh endorsed check numbers 1095, 1101, 1103, 1107, 1117, 1120, and 1128, on the reverse, by signature "Kevin Kavanaugh." Defendant Kavanaugh endorsed check numbers 1195, 1205, 1207, and 1211 by "Michelle M. Witmer Ch. 96" in his distinctive handwriting. These endorsements show defendant Kavanaugh was the person who negotiated the checks and received the cash proceeds.
- 18. Defendant Kavanaugh did <u>not</u> pay the cash proceeds of the checks listed in paragraph 16 above to families of service members killed in OIF/OEF.
- a. Defendant Kavanaugh wrote check number 1095 for \$1,200 to cash for "2 kids OIF/OEF" on Friday, July 20, 2007. Defendant Kavanaugh was married on this same date. During the search of defendant Kavanaugh's home, investigators seized an invoice from Cedar Beach Inn for a reception on July 20, 2007 for the wedding of defendant Kavanaugh and Candy Kavanaugh. The Kavanaughs honeymooned in northern Wisconsin after their wedding.
- b. During the search of defendant Kavanaugh's home, investigators seized a form letter for forwarding Thomas J. Rolfs Family Foundation funds to families of Wisconsin service members killed in OIF/OEF. The form letter states "Please accept *this check* for your child (children) made possible through the generous donation of the Thomas J. Rolfs Family Foundation..." (emphasis added). The letter reflects a standard procedure whereby Thomas J. Rolfs Family Foundation funds were to be paid by check. Defendant Kavanaugh's purported cash distributions to families of service members killed in OIF/OEF is inconsistent with the standard procedure articulated in the form letter.
- c. Investigators found three copies of the above described form letter that had been completed and addressed to widows of Wisconsin military service members killed in OIF/OEF. The three copies bear handwritten notations describing how the letters and donations were delivered.
- i. A letter addressed to "Erin" bears the notation: "12/27 Check for \$600.00 # Delivered by Jeremy Burnside and myself to Erin at the house of Bobby Warns parents." CPL Robert Warns was killed in action in OIF/OEF.
- ii. A letter addressed to "Amy" bears the notation: "1/14/07 Check for \$600.00 # 1065 gave to Dan Easterhoff for hand delivery." Bank records show check number 1065 was made payable to Amy Prenning. Mrs. Prenning is the widow of CPL Brian Prenning who was killed in action in OIF/OEF.
- iii. A letter addressed to "Deb" bears the notation: "1/14 Check for \$1200.00 # 1066 gave to Dan Easterhoff for hand delivery to family." Bank records show check number 1066 was made payable to Deb Kiser. Mrs. Kiser is the widow of SSGT Charles Kiser who was killed in action in OIF/OEF.
- iv. On November 4, 2011, I interviewed Jeremy Burnside. Mr. Burnside stated as follows. He is a military veteran who was wounded in the Iraq War. Mr. Burnside was associated with defendant Kavanaugh during 2005 through 2007. On several occasions, Mr. Burnside and defendant Kavanaugh presented checks from MOPH funds to families of military service members killed in OIF/OEF. The funds were always presented in the form of check and never as cash.
- v. On November 7, 2011, Investigator Suszek spoke by telephone with SSGT Dan Easterhoff. SSGT Easterhoff stated as follows. He is currently serving on active duty as a staff sergeant in the United States Marine Corps. SSGT Easterhoff had a break in his military

service and was a civilian in 2007. During that time, at defendant Kavanaugh's request, SSGT Easterhoff delivered an MOPH check to a military family in Plymouth, WI. SSGT Easterhoff never delivered cash, on behalf of MOPH, to any military family. [CPL Prenning's home of record was Plymouth, WI.]

d. As recited in paragraph 12(c) above, investigators seized, from defendant Kavanaugh's home, an email listing all Wisconsin military service members killed in OIF/OEF. See attached. The email list further indicates the military service members' marital status and number of children. All of the military service member families named as payees on the checks in paragraph 13 above are on the e-mail list. Besides those named payees, the only other Wisconsin war dead on the e-mail list who had children were the following:

Service Member	Number of Children
SSGT Todd Olson	4
SGT Dan Gabrielson	3
SGT Trevor Diesing	3
SGT Donald Eacho	2
CW2 Joshua Scott	2
LTC Dennis Johnson	2
SSGT Chad Simon	1

If defendant Kavanaugh actually gave the proceeds from the cash checks listed in paragraph 16 above to the families of Wisconsin military service members killed in OIF/OEF, such payments would necessarily have gone to the families of the military service members listed in the present paragraph. Defendant Kavanaugh paid nothing to these families.

- e. Milwaukee County District Attorney's Office Investigator Dan Suszek interviewed the families of the deceased military service members listed in the preceding paragraph. They never received any payment, cash or otherwise, from MOPH or defendant Kavanaugh.
- i. On December 19, 2011, Investigator Suszek spoke with Nancy Olson. Ms. Olson stated as follows. She is the widow of SSGT Todd Olson. SSGT Olson was the father of her four minor children. Neither defendant Kavanaugh, nor any representative of MOPH, provided any donation for the children.
- ii. On December 20, 2011, Investigator Suszek spoke with Peggy Gabrielson. Ms. Gabrielson stated as follows. She is the widow of SGT Dan Gabrielson. SGT Gabrielson was the father of her three minor children. Neither defendant Kavanaugh, nor any representative of MOPH, provided any donation for the children.
- iii. On November 18, 2011, Investigator Suszek spoke with Diane Eacho. Ms. Eacho stated as follows. She is the mother of SSGT Donald Eacho. When SSGT Eacho was killed in combat, he left behind one minor child and one minor stepchild. Neither defendant Kavanaugh, nor any representative of MOPH, provided any donation for the children.
- iv. On December 20, 2011, Investigator Suszek spoke with Debra Diesing. Ms. Diesing stated as follows. She is the mother of SGT Trevor Diesing. When SGT Diesing was killed in combat, he left behind three minor children. Neither defendant Kavanaugh, nor any representative of MOPH, provided any donation for the children
- v. On December 15, 2011, Investigator Suszek spoke with Sherri Scott. Ms. Scott stated as follows. She is the widow of CW2 Joshua Scott. The couple had three minor

children at the time of CW2 Scott's death. Neither defendant Kavanaugh, nor any representative of MOPH, provided any donation for the children.

- vi. I determined that LTC Dennis Johnson was killed in the terrorist attack on the Pentagon on September 11, 2001. Because his death preceded the dates of OIF/OEF, his children were outside the scope of the Thomas J. Rolfs Family Foundation benefits.
- vii. On November 30, 2011, Investigator Suszek spoke with Regina Simon. Ms. Simon stated as follows. She is the widow of SSGT Chad Simon. When SSGT Simon was killed in combat, he left behind a young son. Neither defendant Kavanaugh, nor any representative of MOPH, provided any donation for the child.
- viii. The above interviews appeared very upsetting to the widows and mothers of our slain military service members.
- 19. Defendant Kavanaugh intentionally falsified the check stub entries for check numbers 1095, 1101, 1103, and 1107, listed in paragraph 16 above, to hide his theft of cash. The check stub entries indicate the funds went to children of Wisconsin war dead when, in fact, defendant Kavanaugh took the funds. The check stubs were official corporate records of MOPH. Defendant Kavanaugh's falsifications of these records constituted the crime of Fraudulent Writings (§943.39, Wis. Stats.). Copies of the check stubs numbers 1095, 1101, 1103, and 1107 are attached hereto and incorporated by reference.
- 20. PNC Bank statement for the MOPH General Account dated June 30, 2008 shows an ending balance of \$1,407.97. This ending balance constitutes all the remaining Thomas J. Rolfs Family Foundation funds and other comingled funds. Since only \$1,407.97 remained, we must draw the following conclusions.
- a. As of June 30, 2008, defendant Kavanaugh disbursed at least \$18,592.03 (ie. \$20,000 \$1,407.97 = \$18,592.03) of the Thomas J. Rolfs Family Foundation funds.
- b. Defendant Kavanaugh stole at least \$10,192.03 of above \$18,592.03 of Thomas J. Rolfs Family Foundation fund disbursements. This figure is the total Thomas J. Rolfs Family Foundation funds that defendant Kavanaugh disbursed minus the legitimate checks to named families of Wisconsin OIF/OEF war dead (ie. \$18,592.03 \$8,400.00 = \$10,192.03).

Senator Mark Gundrum's legislative salary

- 21. Defendant Kavanaugh embezzled at least \$4,800.00 from monies that former Senator Mark Gundrum (now Justice Gundrum) donated to benefit wounded military service members. Defendant Kavanaugh stole by skimming cash when he transferred the donations, by check, into the MOPH General Account.
- 22. On August 27, 2010, Chief Investigator David Budde interviewed Justice Gundrum. Justice Gundrum is a former Wisconsin State Senator and now serves on the Wisconsin Court of Appeals. Justice Gundrum stated as follows.
 - a. Justice Gundrum served in the Wisconsin State Legislature from 1998 through 2010.
- b. Justice Gundrum is also a captain in the U.S. Army Reserve. Justice Gundrum served on active military duty in Iraq from February 16, 2008 to November 9, 2008. During this time, Justice Gundrum was entitled to both his military pay and his legislative pay. He decided to donate his legislative pay to benefit veterans.

- c. Justice Gundrum arranged, with Greg Jacobs, Commander, MOPH, to entrust his legislative salary to MOPH. Justice Gundrum specifically told Mr. Jacobs that MOPH should use his donated salary to benefit wounded veterans. Justice Gundrum did not authorize any other use for the funds.
- d. While Justice Gundrum was deployed in Iraq, his wife wrote a check each month donating his legislative salary in trust to MOPH.
- e. On several occasions during his deployment, Justice Gundrum spoke by telephone with Mr. Jacobs. The two discussed how MOPH was expending Justice Gundrum's donated salary. Justice Gundrum reiterated to Mr. Jacobs that his donated salary was limited to helping wounded veterans.
- f. When Justice Gundrum returned from deployment, he spoke about his donated salary with defendant Kavanaugh. Defendant Kavanaugh provided a letter, for income tax purposes, acknowledging receipt of the donation. Defendant Kavanaugh never provided any accounting of how MOPH expended Justice Gundrum's donated salary.
- 23. I reviewed a letter dated January 22, 2009, from defendant Kavanaugh, in his capacity as Finance Officer, MOPH, to Justice Gundrum. The letter acknowledges receipt of "your donation of \$28,170.00 that has or will be used to assist our returning Soldiers, Marines, Sailors, and Air Force, who suffered losses occurred during their service in Operation Enduring Freedom."
- 24. I obtained, by subpoena, PNC Bank records for the MOPH Relief Fund. During February 2008 through October 2008, those records show the deposit of nine checks from the account of "Mark D. Gundrum and Mary Gundrum." The checks total \$28,181.38.
- 25. PNC Bank records for the MOPH Relief Fund account show defendant Kavanaugh disbursed the account funds, by a series of fourteen checks and one cash withdrawal, from February 2008 until the account was closed with a zero balance on March 21, 2009. The majority of the checks were transfers from the MOPH Relief Fund to the MOPH General Account.
- 26. PNC Bank records further show defendant Kavanaugh skimmed \$4,800.00 cash as he deposited the MOPH Relief Fund account checks into the MOPH General Account. Defendant Kavanaugh deposited a portion of the check proceeds but took the remainder as cash in hand. Those thefts are listed below.

Donocit into

			Deposit into	
<u>Date</u>	Relief Fund Ck	Ck Amount	General Account	Cash Back
9/3/08	1004	\$ 2,500.00	\$ 2,200.00	\$ 300.00
9/24/08	1005	\$ 2,500.00	\$ 2,000.00	\$ 500.00
9/27/08	1006	\$ 1,500.00	\$ 1,000.00	\$ 500.00
10/10/08	1007	\$ 2,500.00	\$ 2,000.00	\$ 500.00
10/24/08	1008	\$ 1,000.00	\$ 300.00	\$ 700.00
11/1/08	1009	\$ 1,300.00	\$ 1,000.00	\$ 300.00
11/8/08	1010	\$ 3,000.00	\$ 2,300.00	\$ 700.00
12/15/08	1012	\$ 1,500.00	\$ 700.00	\$ 800.00
1/3/09	1014	\$ 2,000.00	\$ 1,500.00	<u>\$ 500.00</u>
			total theft	\$4,800.00

- 27. Defendant Kavanaugh signed all of the above checks as maker or co-maker. He endorsed all of the checks, on the reverse, either by signature "Kevin Kavanaugh" or by "Michelle M. Witmer Ch. 96" in his distinctive handwriting. These endorsements show defendant Kavanaugh was the person who negotiated the checks and received the cash back.
- 28. Neither Justice Gundrum nor MOPH gave defendant Kavanaugh permission to spend the funds, that Justice Gundrum entrusted to MOPH, for defendant Kavanaugh's own personal benefit or the benefit of any person other than wounded military veterans.

Military Order of the Purple Heart Service Foundation, Inc.

- 29. Defendant Kavanaugh stole at least \$3,000.00 of grant funds donated by Military Order of the Purple Heart Service Foundation, Inc., Annandale, VA.
- 30. PNC Bank records for the MOPH General Account show defendant Kavanaugh made a split deposit, on June 7, 2007, of check number 24881 for \$7,000.00 drawn on the account of Military Order of the Purple Heart Service Foundation, Inc. and made payable to "MOPH Chapter 96 c/o Kevin Kavanaugh." The reverse of the check is endorsed "Michelle M. Witmer Chapter 96" in defendant Kavanaugh's distinctive handwriting. The deposit slip bears defendant Kavanaugh's signature and shows he deposited \$6,000.00 of the check proceeds and received \$1,000.00 of the proceeds as cash in hand. Copies of check number 24881 and the deposit slip are attached hereto and incorporated by reference.
- 31. On November 1, 2011, ADA Kurt Benkley spoke by telephone with Steven Ruckman, Chief Financial Officer, Military Order of the Purple Heart Service Foundation, Inc. Mr. Ruckman stated as follows.
- a. Military Order of the Purple Heart Service Foundation, Inc. records show defendant Kavanaugh applied for a grant to fund the National Veterans Wheel Chair Games. The games were scheduled for the week of June 22-29, 2007 in Milwaukee, WI. Military Order of the Purple Heart Service Foundation, Inc. approved the grant and issued the above check number 24881 to MOPH.
- b. Mr. Ruckman provided a copy of the grant application bearing defendant Kavanaugh's signature. Defendant Kavanaugh wrote that "monies not expended will be returned to the foundation."
- c. Mr. Ruckman stated defendant Kavanaugh should not have disbursed any portion of the check proceeds as cash. Military Order of the Purple Heart Service Foundation, Inc. has no record of defendant Kavanaugh returning any unspent grant funds.
- 32. I reviewed the cancelled checks and check stub for the MOPH General Account. Those records show as follows.
- a. After depositing the above check number 24881 on June 7, 2007, defendant Kavanaugh wrote just four checks to vendors for National Veterans Wheel Chair Games expenses: check number 1085 dated June 23, 2007 for \$297.05 to "Superstore," check number 1088 dated June 12, 2007 for \$100.00 to "WPVA," check number 1090 dated June 13, 2007 for \$2,545.80 to "Superstore," and check number 1092 dated June 20, 2007 for \$558.89 to "Well Bread Catering." Those checks total \$3,501.44.

- b. Defendant Kavanaugh also wrote check number 1091 dated June 19, 2007 for \$2,000.00 to "cash" with a memo entry of "w/c games." Check stub number 1091 bears a notation purporting that the disbursement was for "misc pizza lunches beverages."
- c. Defendant Kavanaugh wrote no check returning any unspent grant funds to Military Order of the Purple Heart Service Foundation, Inc.
- 33. On November 21, 2011, Investigator Suszek interviewed Doctor Kenneth Lee, MD. Dr. Lee stated as follows.
- a. Dr. Lee is the head physician at the Spinal Cord Injury Unit of the Veterans Affairs Medical Center, Milwaukee, WI.
- b. Dr. Lee is also a lieutenant colonel and commander of the 118th Medical Battalion, U.S. Army National Guard. He received the Military Order of the Purple Heart medal for wounds suffered in a suicide bomb attack in Baghdad, Iraq. He is a member of the MOPH.
- c. Dr. Lee was very active in the 2007 National Veterans Wheel Chair Games. He attended the games and officiated at the ceremonies. The games lasted a full week.
- d. The U. S. Veterans Administration and Paralyzed Veterans of America organized the 2007 National Veterans Wheel Chair Games. The two organizations raised more than one hundred thousand dollars in funding. Dr. Lee did not remember MOPH paying for pizzas during the games. The Veterans Administration and Paralyzed Veterans of America paid for all breakfasts, lunches, and dinners throughout the event week. This information conflicts with defendant Kavanaugh's purported expenditure of \$2,000.00 cash on "misc pizzas lunches beverages" in paragraph 32(b) above.
- e. Defendant Kavanaugh did use MOPH funds to buy a large number of purple tee shirts for Purple Heart Day during the games.
- 34. On November 23, 2011, Investigator Suszek interviewed Lynn Heathcoat and Brian Walker. They stated as follows.
- a. Ms. Heathcoat is Deputy Financial Manager, U.S. Veterans Administration (Milwaukee Office).
 - b. Mr. Walker is Public Affairs Officer, U.S. Veterans Administration (Milwaukee Office).
- c. Both Ms. Heathcoat and Mr. Walker were involved with the 2007 National Veterans Wheel Chair Games. The U.S. Veterans Administration and the Paralyzed Veterans of America organized and financially managed the games.
- d. All funds for the games were administered through a bank account operated by the Wisconsin Chapter of the Paralyzed Veterans of America. Ms. Heathcoat still had the records for that account including a financial transactions ledger.
- e. The U.S. Veterans Administration and the Paralyzed Veterans of America paid for all meals throughout the games from donated funds.
- f. Purple Heart Day was Friday, June 22, 2007. Defendant Kavanaugh and MOPH were actively involved in this event. The event included an outdoor picnic and party at O'Donnell Park. U.S. Veterans Administration and the Paralyzed Veterans of America paid Zilli's Catering

to provide all food and beverages for the picnic. Defendant Kavanaugh and MOPH did not pay for the food and beverage costs.

g. Ms. Heathcoat noted that, in the MOPH grant application to Military Order of the Purple Heart Service Foundation, Inc., defendant Kavanaugh wrote that grant funds would be used for "registration fees, needed equipment and medical assistance as required." Ms. Heathcoat was unaware of any participant registration fees paid by MOPH. She further stated that equipment and medical assistance costs for the games were all paid by the U.S. Veterans Administration and the Paralyzed Veterans of America.

Operation Freedom funds

- 35. On April 23, 2009, Milwaukee County District Attorney's Office Chief Investigator David Budde interviewed Thomas Nardelli. Mr. Nardelli stated as follows.
- a. Mr. Nardelli was, at the time of the interview, Chief of Staff to Milwaukee County Executive Scott Walker.
- b. Operation Freedom is a non-profit charitable enterprise that had been operating out of the Milwaukee County Executive's Office. Darlene Wink managed Operation Freedom. Operation Freedom's main activities were an annual veterans picnic at the Milwaukee County Zoo on July Fourth weekend and an annual Christmas party for the families of military service members.
- c. In 2006, Milwaukee County transferred control of Operation Freedom's finances to MOPH. Milwaukee County entrusted \$33,610.00 of Operation Freedom funds to MOPH. Defendant Kavanaugh was the treasurer for MOPH and was responsible for these funds. Ms. Wink continued to manage Operation Freedom and do the fundraising and bookkeeping
- d. In 2008, Mr. Nardelli learned the Milwaukee County Zoo had not been paid for hosting the Operation Freedom picnic during the 2007 July Fourth weekend. Mr. Nardelli further determined, from expense records available to him, that MOPH should have a remaining balance of \$11,242.24 of Operation Freedom funds. On numerous occasions during 2008 and 2009, Mr. Nardelli asked defendant Kavanaugh to provide an accounting. Defendant Kavanaugh never provided any records or any accounting of the Operation Freedom funds. Defendant Kavanaugh never returned the missing funds.
- e. Mr. Nardelli concluded that defendant Kavanaugh had stolen \$11,242.24 of Operation Freedom funds.
- 36. Mr. Nardelli wrote a memorandum, entitled "Purple Heart Update," dated May 9, 2009. The memorandum recounts a telephone conversation, on April 27, 2009, between Mr. Nardelli and Mr. Kavanaugh concerning Operation Freedom funds. Mr. Nardelli wrote that, in the telephone conversation, defendant Kavanaugh "agreed that they [MOPH] do owe us \$11,242.24 or something close..."
- 37. On November 18, 2011, Milwaukee County District Attorney's Office Investigator Robert Stelter interviewed Darlene Wink. Ms. Wink stated as follows.
- a. Ms. Wink formerly worked on the staff of Milwaukee County Executive Scott Walker. Her job title was Constituent Services Coordinator.

- b. As part of her assigned duties, Ms. Wink ran Operation Freedom from the Milwaukee County Executive's Office.
- c. In August 2006, Ms. Wink was directed to transfer Operation Freedom finances to MOPH. Ms. Wink held checks, totaling \$33,610.00, that had been donated to Operation Freedom. She handed these checks to defendant Kavanaugh. Defendant Kavanaugh was the treasurer of MOPH, and in that capacity, he was to use the funds for Operation Freedom's July Fourth weekend picnic and annual Christmas party for families of military service members.
- d. Ms. Wink continued to manage, fund raise, and keep the books for Operation Freedom. Defendant Kavanaugh, in his capacity as treasurer of MOPH, held the Operation Freedom funds. Ms. Wink received all the invoices for the 2006 July Fourth weekend veterans picnic. She photocopied the invoices and gave the originals to defendant Kavanaugh to pay. Ms. Wink kept records tracking the Operation Freedom funds entrusted to defendant Kavanaugh and Operation Freedom expenses paid from those funds. Ms. Wink records showed that, after all the expenses were paid, a balance of \$11,242.24 should have remained following the 2006 July Fourth weekend veterans picnic.
- 38. Ms. Wink's records for Operation Freedom show as follows.
- a. Corporations and private citizens gave checks payable to Operation Freedom totaling \$33,610.00. Ms. Wink kept photocopies of the checks.
- b. The expenses for the 2006 July Fourth weekend veterans picnic totaled \$22,367.76. Ms. Wink kept photocopies of the invoices.
- c. Defendant Kavanaugh paid the above invoices totaling \$22,367.76 with checks drawn on the MOPH General Account. Ms. Wink kept photocopies of the checks.
- d. Ms. Wink maintained a ledger of the 2006 July Fourth weekend veterans picnic finances. The ledger shows defendant Kavanaugh should have held a remaining balance of \$11,242.24 after the event (ie. \$33,610.00 \$22,367.76 = \$11,242.24).
- 39. PNC Bank records for MOPH General Account show as follows.
- a. Defendant Kavanaugh did deposit the above Operation Freedom funds of \$33,610.00 on August 4, 2006.
- b. Commencing August 4, 2006, defendant Kavanaugh wrote checks totaling \$22,367.76 in payment of the 2006 July Fourth weekend veterans picnic invoices.
- c. Defendant Kavanaugh also wrote four checks totaling \$792.87 identifiable as Operation Freedom expenses for the Operation Freedom 2006 Christmas party for the families of military service members.
- d. From August 2006 to June 2008, defendant Kavanaugh wrote no other checks from the MOPH General Account attributable to Operation Freedom activities or expenses.
- e. The Operation Freedom expenses for the 2006 July Fourth weekend picnic and the 2006 Christmas party totaled \$23,160.63 (ie. \$22,367.76 + \$792.87 = \$23,160.63). At the end of 2006, Operation Freedom funds of \$10,449.37 should have remained in the MOPH General Account (ie. \$33,610.00 \$23,160.63 = \$10,449.37).

- f. From August 2006 to June 2008, defendant Kavanaugh wrote checks to cash totaling \$34,932.05. By June 30, 2008, defendant Kavanaugh had spent down the MOPH General Account to a balance of \$1,407.97. See paragraphs 41-47 below.
- 40. On March 27, 2007, defendant Kavanaugh opened a new account at PNC Bank designated as "Military Order the Purple Heart, Operation Freedom" (MOPH Operation Freedom Account). Defendant Kavanaugh segregated Operation Freedom finances in this account during 2007 and 2008. He deposited Operation Freedom donations into the account and paid Operation Freedom expenses from the account. The account remained open and active during the July Fourth weekend military veterans picnics for both 2007 and 2008. PNC Bank records show as follows.
- a. Defendant Kavanaugh never transferred the remaining \$10,449.37 of 2006 Operation Freedom funds, that should have been available from the MOPH General Account, into the MOPH Operation Freedom Account.
- b. On September 23, 2008, defendant Kavanaugh made a counter withdrawal of \$1,500.00 in cash from the MOPH Operation Freedom Account. This cash withdrawal relates to no known Operation Freedom expense.
- c. Defendant Kavanaugh never paid the Milwaukee County Zoo for the 2006 July Fourth weekend military veterans picnic from either the MOPH General Account or the MOPH Operation Freedom Account. This finding is consistent with Mr. Nardelli's complaint in paragraph 35(d) above.
- d. Defendant Kavanaugh closed the MOPH Operation Freedom Account on November 21, 2008 by transferring the final account balance of \$18,131.66 to the American Legion Alonzo Cudworth Post.

MOPH General Account checks issued to cash

- 41. Defendant Kavanaugh deposited Thomas J. Rolfs Family Foundation funds, the Mark Gundrum donations, the Military Order of the Purple Heart Service Foundation, Inc. grant, and Operation Freedom funds, into the MOPH General Account. He embezzled from these commingled funds by writing checks to cash and pocketing the proceeds.
- 42. PNC Bank records for the MOPH General Account show that, from July 2006 through January 2, 2010, defendant Kavanaugh wrote forty-seven checks to "cash" totaling \$34,932.05. Nine of these cash checks are specifically identifiable as part of the Thomas J. Rolfs Family Foundation embezzlement described in paragraph 16 above. A spreadsheet of all MOPH General Account checks to cash is attached hereto and incorporated by reference.
- 43. Defendant Kavanaugh endorsed all of the checks, listed in the attached spreadsheet, by signature in his name "Kevin Kavanaugh" or by "Michelle M. Witmer Ch. 96" in his distinctive handwriting (except for check numbers 1079, 1025, 1168, and 1197 which have no endorsement). These endorsements show defendant Kavanaugh was the person who negotiated the checks and received the cash proceeds.
- 44. On August 25, 2010, Greg Jacobs testified at a John Doe hearing as follows.
- a. Mr. Jacobs has been the Commandant, MOPH for approximately ten years. Defendant Kavanaugh has been Finance Officer, MOPH, for approximately fifteen years. Mr.

Jacobs personally knows defendant Kavanaugh through their mutual service as officers of MOPH.

- b. MOPH is a non-profit association of military veterans who have been awarded the Military Order of the Purple Heart for wounds suffered in combat. MOPH is dedicated to providing charitable services to needy veterans. No officer of MOPH is entitled to salary or remuneration for their work.
- c. As Finance Officer, defendant Kavanaugh was entrusted with MOPH's financial records. During Summer 2010, the Wisconsin Department of the Military Order of Purple Heart sought to audit the finances of the local MOPH, Michelle Witmer Chapter 96. Mr. Jacobs asked defendant Kavanaugh for MOPH's financial records. Defendant Kavanaugh did not provide the records. Defendant Kavanaugh also failed to attend a scheduled meeting with the auditor. Mr. Jacobs telephoned defendant Kavanaugh to determine why he was not present. Defendant Kavanaugh claimed he was on the road to Chicago, but defendant Kavanaugh was actually speaking on his home telephone line in Cudahy, WI.
- d. The proper manner for providing financial aid to a needy veteran is to make a check payable to the veteran's creditor such as a landlord. MOPH funds should not be paid out as cash directly to the veteran. Mr. Jacobs expected defendant Kavanaugh to specifically document all of MOPH's financial assistance to veterans.
- e. Mr. Jacobs reviewed the attached spreadsheet of MOPH checks written to cash. Mr. Jacobs said he was shocked to see defendant Kavanaugh wrote so many checks payable to cash. Many of the checks had co-maker signatures in Mr. Jacob's name. Mr. Jacobs gave defendant Kavanaugh permission to sign Mr. Jacob's name to some MOPH checks, but never to any checks payable to cash.
- 45. On September 2, 2010, Chief Investigator Budde interviewed Robert Bruhns. Mr. Bruhns stated as follows.
- a. Mr. Bruhns is a disabled Vietnam War veteran. He became a member of MOPH in 1992. He served as Adjutant, MOPH, during 2006-2010.
- b. Mr. Bruhns personally knows defendant Kavanaugh through their mutual service as officers of MOPH.
- c. During Summer 2010, Mr. Bruhns repeatedly left telephone messages asking defendant Kavanaugh to provide an accounting of MOPH finances. Defendant Kavanaugh never replied.
- d. Mr. Bruhns reviewed the attached spreadsheet of MOPH checks written to cash. He stated the number of checks that defendant Kavanaugh wrote to cash "shocks the hell out of me." He added: "There has to be a paper trail and cash is not a paper trail."
- 46. On August 26, 2010, Chief Investigator Budde interviewed defendant Kavanaugh. Defendant Kavanaugh stated as follows.
- a. Defendant Kavanaugh acknowledged he wrote many MOPH checks to cash. He claimed he gave the cash proceeds to needy veterans. He further claimed he disbursed the MOPH funds, in the form of cash, to keep the recipients' identities confidential. Defendant Kavanaugh said he purposely kept no written records of these cash disbursements to preserve confidentiality.

- b. Defendant Kavanaugh was entrusted with Justice Gundrum's legislative salary. Defendant Kavanaugh claimed to have disbursed all of these funds to wounded or otherwise needy veterans. None of the monies remains. Defendant Kavanaugh said that, except for two cases in which the recipients waived their confidentiality rights, he disbursed cash and did not keep any record of the recipients' identities.
- 47. Defendant Kavanaugh's claim, that confidentiality concerns caused him to pay needy veterans in the form of cash, is demonstrably false.
- a. PNC Bank records show defendant Kavanaugh wrote at least fifteen MOPH checks to specifically named veterans with check stub entries such as "vet in need," "rent assistance OIF/OEF," "vet assist MG fund," and "medical bills + mortgage."
- b. Defendant Kavanaugh personally retained all MOPH financial records. The records were private and not available to the public. Keeping specific donation records would not have compromised the charity recipients' identities in any way.

Defendant Kavanaugh's personal finances

48. Defendant Kavanaugh was heavily in debt when he was stealing cash from MOPH. In the search of defendant Kavanaugh's home on August 26, 2010, investigators seized defendant Kavanaugh's personal financial records. Those records included seven active credit cards held by defendant Kavanaugh and the billing statement for six of those cards. The credit card accounts had a total unpaid balance of \$18,685.12. Investigators also found billing statements showing his wife, Candace Kavanaugh, had a total unpaid balance of \$21,719.93 on credit cards and department store charge cards. Combining the two figures, the couple was carrying an outstanding credit account balance of \$40,405.05.

Total theft computation

49. I compute defendant Kavanaugh's total theft as follows:

cash skim of Gundrum donations (see ¶26)	\$ 4,800.00
cash skim of National Veterans Wheel Chair Games grant (see ¶30)	\$ 1,000.00
cash withdrawal from MOPH Operation Freedom Account (see ¶40(b))	\$ 1,500.00
checks to cash from MOPH General Account (see ¶42)	<u>\$34,932.05</u>
(total theft)	\$42,232,05.

Disclosure of John Doe evidence

50. The above described investigation is part of a secret John Doe proceeding, Milwaukee County Case No. 10JD000007. The presiding judge, Honorable Neal Nettesheim, has authorized release of evidence and testimony, obtained through the John Doe proceeding, necessary to prosecute the present charges.

****End of Complaint****

before me and approved for filing this

day of January, 2012.

Subscribed and sworn to before me and approved for filing this ______

Complaining Witness

John Chisholm

IJstrict Attorney Bar no. 1023023

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Tollefson

Edinger Benjamin

Warner Richard D

Mattek John

Hunt Isiah R

Vroman Brent T

Maida Mark

Kaufman Charles A

Subj. KIA Database Date: 11/29/2006 3:21:02 P.M. Central Standard Time From: Jeffrey, Johnson@dva, state, wi.us mophwi96@aol,com To: Last First Mi Branch Date of Death Hometown Marital Status Number of Children age USAR 07/09/03 40 Gabrielson Dan ţ. Spooner Married 3 Wolfe Jeremy L Army 11/15/03 Menominee Married 0 27 Splinter Christopher J. Army 12/24/03 Platteville Married 2 Schneider Army 03/29/04 22 Sean Janesville Married 0 Kiser Charles A USAR 06/24/04 Cleveland 37 Married 2 Prening Brian P USHC 11/12/04 Plymouth Married 1 24 Cantafio USMC Ryan J 11/25/04 Beaver Dam Married 0 8 Olson Todd D WIARNG 12/27/04 Lloyal Married 4 36 Wichlacz Travis M USMC 02/05/05 West Bend Married 0 22 ₃/10 38 Eacho Donald W Army 03/04/05 Black Creek Married 2 Bossert Andrew L 03/07/05 Fountain City Married 0 24 Army 12 Scott Joshua M Army 05/27/05 Sun Prairie 28 Married 3 Johnson Dennis M anny 09/11/01 Port Edwards Married 2 48 14 Poelman Eric J Army 06/05/05 Racine Married 0 21 v 15 28 Jansky Benjamin USAR 07/27/05 Oshkosh Married 2 16 Simon Chad J USMC 08/04/05 Monona Married 1 32 Diesing Trevor J Army 08/25/05 Plum City : -Married 3 30 18 Nass Ryan J USMC 09/03/05 Franklin 21 Married 0 19 25 Wallace Andrew P WIARNG 09/26/05 Oshkosh Married 0 . 20 Vacho Nathañ USAR 05/05/06 29 Janesville Married 2 Dampier Grant A Army 05/15/06 Merril Married 3 Cross Kenneth Army 08/27/06 Married U Superior Howard Merideth USAR 09/08/06 Waukesha Married 0 USMC Straseski Kirk A 05/09/03 Beaver Dam Single 23 25 Schram Matthew E Single 36 Army 05/26/03 Brookfield 26 Army 09/22/03 21 Sturino Paul J Rice Lake Single 27 Bosveld Rachel K 19 Amny 10/26/03 Waupun Single 28 Eugene A Army 11/15/03 Amherst Single Uhl 29 Hansen Warren S Army 11/15/03 Clintonville Single 36 30 12/29/03 Cook Robert J Sun Prairie Single 24 Armv USAR 02/16/04 31 Frve Nichole M Lena Single 19 32 Hoyer Bert E USAR 03/10/04 23 Ellsworth Single 33 Kurth John Amny 03/13/04 Columbus Single 31 F Thiry Jesse L USMC 04/05/04 23 Časco Šingie 18 Jerabek Ryan M USMC 04/06/04 Oneida Single 36 Witmer Michelle WIARNG 04/09/04 20 M **New Barlin** Single McGlothlin Army 04/17/04 Milwaukee 21 Michael A Single 38 USAR 07/01/04 39 Martin Stephen G Rhinelander Single USMC 21 39 Soltau Adrian V 09/13/04 Milwaukee Single USMC 19 Halverson Andrew M 10/09/04 Grant Single Wyatt Daniel R USMC 10/12/04 Caledonia Single 22 42 O'Donnell Shane K USMC 11/08/04 **DeForest** Single 23 In they girl 43 Warns II Robert P USMC 11/08/04 Waukesha Single Cornell Todd R USAR 11/09/04 West Bend Single

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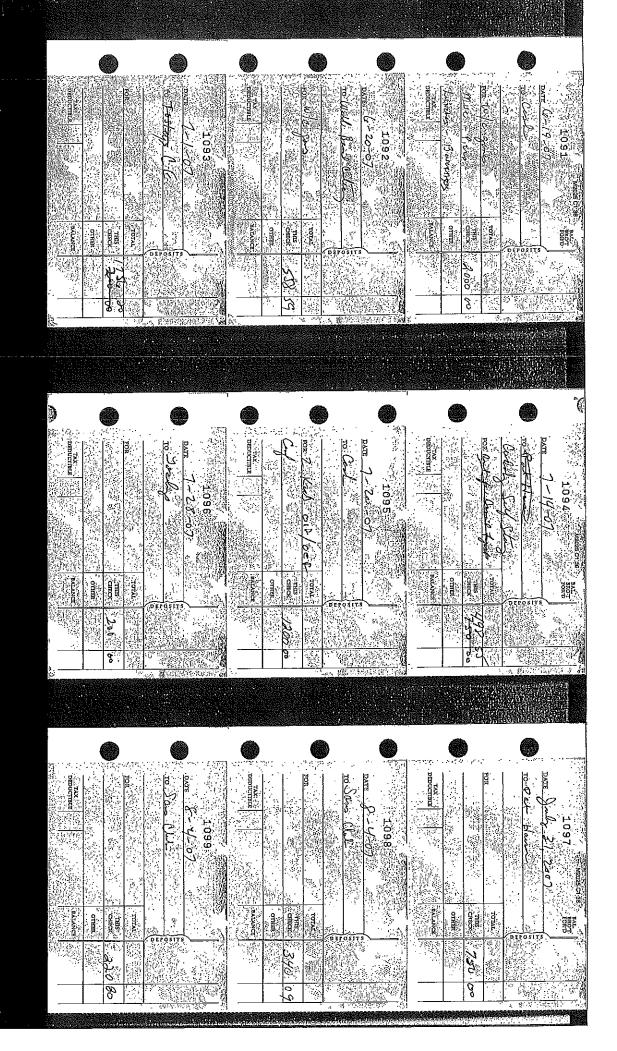
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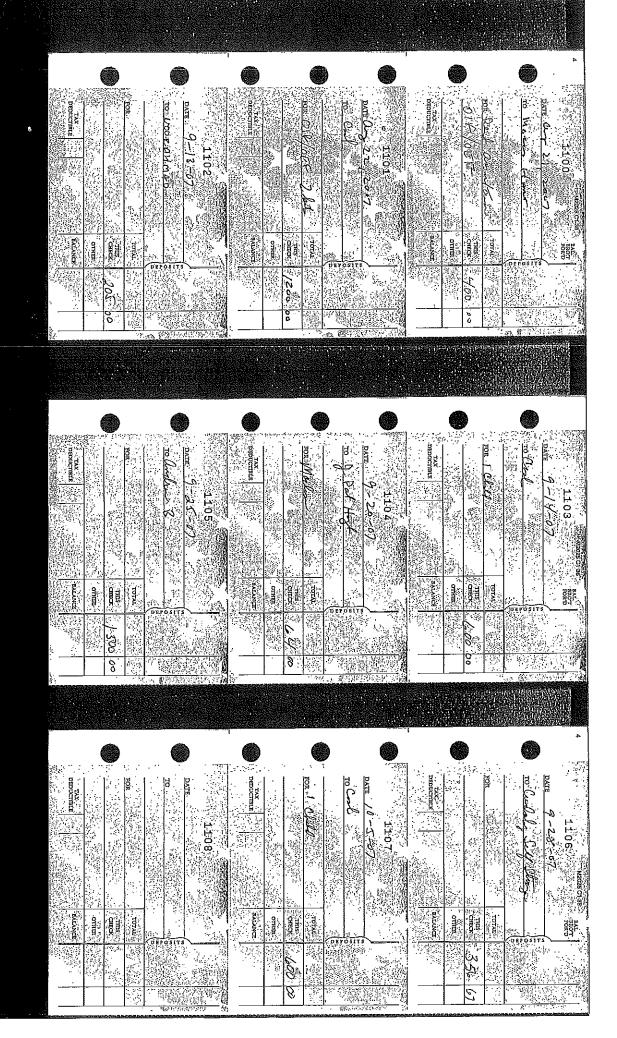
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Jeff Johnson

Veterans Transition Assistance Wisconsin Department of Veterans Affairs 30 West Mifflin Street Madison, Wi 53707-7843

(608) 266-3916





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MAIN CFFICE
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TWO SIGHATURES REQUIRED

Treasurer

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